STATUTORY INSTRUMENTS

2018 No. 110

The Environmental Permitting (England and Wales) (Amendment) Regulations 2018

PART 2

Amendment of the Environmental Permitting (England and Wales) Regulations 2016

Schedule 25A (medium combustion plants: Medium Combustion Plant Directive) and Schedule 25B (specified generators)

16. After Schedule 25 insert—

"SCHEDULE 25A

Regulation 35(1)

Medium Combustion Plants: Medium Combustion Plant Directive

PART 1

General

Application

- 1. This Schedule applies—
 - (a) in relation to every new medium combustion plant from 20th December 2018,
 - (b) in relation to every existing medium combustion plant from the date specified in regulation 12(1A)(b) or (c), as appropriate.

Interpretation

2.—(1) In this Schedule—

"existing medium combustion plant" means a medium combustion plant—

- (a) put into operation before 20th December 2018, or
- (b) for which an environmental permit was granted before 19th December 2017, provided that the plant is put into operation no later than 20th December 2018;

"the MCPD" means the Medium Combustion Plant Directive;

- "medium combustion plant" means a combustion plant with a rated thermal input equal to or greater than 1 megawatt but less than 50 megawatts, and any combination of combustion plants referred to in article 2(2) or article 4 of the MCPD, provided that—
- (a) it does not fall within Article 2(3) or (4) of the MCPD,

- (b) it is not installed on an offshore platform situated on, above or below those parts of the sea adjacent to England and Wales from the low water mark to the seaward baseline of the United Kingdom territorial sea,
- (c) it is not installed on a gas storage or unloading platform as defined in regulation 2 of the Offshore Combustion Installations (Pollution Prevention and Control) Regulations 2013(1);

"new medium combustion plant" means a medium combustion plant which is not an existing medium combustion plant.

- (2) In sub-paragraph (1), "offshore platform" means any fixed or floating structure which—
 - (a) is used for the purposes of or in connection with the production of petroleum, and
 - (b) in the case of a floating structure, is maintained on a station during the course of production,

but does not include any structure where the principal purpose of the use of the structure is the establishment of the existence of petroleum or the appraisal of its characteristics, quality or quantity or the extent of any reservoir in which it occurs.

- (3) In sub-paragraph (2), "petroleum" includes any mineral oil or relative hydrocarbon and natural gas existing in its natural condition in strata but does not include coal or bituminous shales or other stratified deposits from which oil can be extracted by destructive distillation.
 - (4) When interpreting the MCPD for the purposes of this Schedule—
 - (a) an expression that is defined in Part 1 of these Regulations has the meaning given in that Part;
 - (b) "permit" means environmental permit;
 - (c) the competent authority is the regulator;
 - (d) "general binding rule" means a standard rule published under regulation 26.

Applications for the grant of an environmental permit

- **3.**—(1) The regulator must ensure that every application for the grant of an environmental permit—
 - (a) includes the information specified in Annex I to the MCPD;
 - (b) specifies which (if any) of paragraphs 7 to 11 of this Schedule is considered relevant to the application.
- (2) Subject to sub-paragraph (3), the regulator must start the procedure for determining an application for the grant of an environmental permit within one month of the operator providing the information referred to in paragraph (1) and must inform the operator of the start of the procedure.
 - (3) Sub-paragraph (2) applies only when the operator has submitted a duly made application.

Exercise of relevant function

- **4.**—(1) The regulator must exercise its relevant functions so as to ensure compliance with the following provisions of the MCPD—
 - (a) Article 4;
 - (b) Article 5(1) and (2);
 - (c) Article 5(6);

- (d) Article 6(1);
- (e) Article 6(2);
- (f) Article 6(7);
- (g) Article 6(13);
- (h) Article 7 (except Article 7(8));
- (i) Article 8(2) and (3);
- (j) Article 9.
- (2) In exercising its relevant functions, the regulator must ensure that there is no persistent emission of dark smoke, where "dark smoke" has the meaning given in section 3(1) of the Clean Air Act 1993(2).
- (3) In exercising its relevant functions so as to ensure compliance with Article 6(1), (2), (7) or (13) of the MCPD, the regulator must ensure that environmental permits include emission limit values set in accordance with the provisions of Part 2 of this Schedule.

PART 2

Emission Limit Values

Interpretation of this Part

- 5. In this Part—
 - "Ambient Air Quality Directive" means Directive 2008/50/EC of the European Parliament and of the Council on ambient air quality and cleaner air for Europe(3);
 - "Annex I" means Annex I of the MCPD;
 - "Annex II" means Annex II of the MCPD;
 - "biomass", "dust", "emission limit value", "micro isolated system", "nitrogen oxides", "operating hours", "small isolated system" and "zone" have the respective meanings given in article 3 of the MCPD;

any reference to emissions expressed in mg/Nm³ is to those emissions defined in accordance with the first paragraph of Annex II.

Emission limit values

- **6.**—(1) Sub-paragraphs (2) to (4) apply, subject to paragraphs 7 to 11.
- (2) From 20th December 2018, emission limit values applicable to a new medium combustion plant, for emissions into the air of sulphur dioxide, nitrogen oxides and dust, are the corresponding emission limit values set out in Part 2 of Annex II (but with the modification that footnote (3) in Table 2 of that Part is to be read as if for "may be" there were substituted "are").
- (3) From 1st January 2025, emission limit values applicable to an existing medium combustion plant with a rated thermal input greater than 5 megawatts, for emissions into the air of sulphur dioxide, nitrogen oxides and dust, are the corresponding emission limit values set out in Tables 2 and 3 of Part 1 of Annex II.
- (4) From 1st January 2030, emission limit values applicable to an existing medium combustion plant with a rated thermal input of less than or equal to 5 megawatts, for emissions into the air

^{(2) 1993} c.11.

⁽³⁾ OJ No L 152, 11.6.2008, p1.

of sulphur dioxide, nitrogen oxides and dust, are the corresponding emission limit values set out in Tables 1 and 3 of Part 1 of Annex II.

Limited operating hours - existing medium combustion plants

- 7.—(1) An existing medium combustion plant which operates for no more than 500 operating hours per year, as a rolling average over a period of five years, is not required to comply with the emission limit values set out in Tables 1, 2, and 3 of Part 1 of Annex II, provided that the operator has signed a declaration in accordance with paragraph 7 of Annex I.
- (2) An existing medium combustion plant is not required to comply with the emission limit values set out in Tables 1, 2, and 3 of Part 1 of Annex II where it operates for no more than 1,000 operating hours per year, as a rolling average over a period of five years to—
 - (a) provide backup power production in islands connected to an electricity transmission system or distribution system, in the event of an interruption of the main power supply to an island; or
- (b) produce heat in cases of exceptionally cold weather events, provided that the operator has signed a declaration in accordance with paragraph 7 of Annex I.
- (3) Subject to sub-paragraph (4), where an existing medium combustion plant firing solid fuels falls within sub-paragraph (1) or sub-paragraph (2), an emission limit value for dust of 200mg/Nm³ applies.
- (4) In the case of an existing medium combustion plant falling within sub-paragraph (2)(b), the emission limit value for dust in sub-paragraph (3) only applies during any period which has been notified by the appropriate authority to the regulator as an exceptionally cold weather event.
- (5) For the purposes of sub-paragraph (2)(a), "transmission system" and "distribution system" have the meanings given in section 4(4) of the Electricity Act 1989(4).

Limited operating hours - new medium combustion plants

- **8.**—(1) A new medium combustion plant which operates for no more than 500 operating hours per year, as a rolling average over a period of three years, is not required to comply with the emission limit values set out in Part 2 of Annex II, provided that the operator has signed a declaration in accordance with paragraph 7 of Annex I.
- (2) Where a new medium combustion plant firing solid fuels falls within sub-paragraph (1), an emission limit value for dust of 100mg/Nm³ applies.

Small and micro isolated systems – existing medium combustion plants

9. Existing medium combustion plants which are part of a small isolated system or a micro isolated system are only required to comply with the emission limit values set out in Tables 1, 2 and 3 of Part 1 of Annex II from 1st January 2030.

Plant at gas compressor stations – existing medium combustion plants

- 10. An existing medium combustion plant—
 - (a) with a rated thermal input greater than 5 megawatts; and
 - (b) which is used to drive gas compressor stations required to ensure the safety and security of a national gas transmission system,

^{(4) 1989} c.29. Section 4(4) was amended by section 28(3) of the Utilities Act 2000 (c.27) and by section 135(4) of the Energy Act 2004 (c.20).

is only required to comply with the emission limit values for nitrogen oxides set out in Table 3 of Part 1 of Annex II from 1st January 2030.

Temporary derogations - existing and new medium combustion plants

- 11.—(1) This sub-paragraph applies in relation to a medium combustion plant which normally uses low sulphur fuel, where the operator is unable to comply with the relevant emission limit values for sulphur dioxide in paragraph 6 because of an interruption in the supply of low-sulphur fuel resulting from a serious shortage.
- (2) Where sub-paragraph (1) applies, the regulator may grant a derogation from the obligation to comply with those emission limit values for such period, up to a maximum of six months, as the operator satisfies the regulator is justified under the circumstances.
- (3) This sub-paragraph applies in relation to a medium combustion plant using only gaseous fuel where—
 - (a) the plant has to resort exceptionally to the use of other fuels because of an interruption in the supply of gas; and
 - (b) as a result of using those other fuels, the plant would need to be equipped with secondary abatement equipment in order to comply with the relevant emission limit values for sulphur dioxide, nitrogen oxides and dust in paragraph 6.
- (4) Where sub-paragraph (3) applies, the regulator may grant a derogation from the obligation to comply with the relevant emission limit values in paragraph 6—
 - (a) for a maximum of 10 days; or
 - (b) for such longer period as the operator satisfies the regulator is justified under the circumstances.
- (5) Where the regulator grants a derogation under sub-paragraph (2) or (4), the regulator must inform the appropriate authority immediately.

SCHEDULE 25B

Regulation 35(1)

Specified generators

Application

1. This Schedule applies in relation to every specified generator from the permitting date.

Interpretation - specified generators

- 2.—(1) In this Schedule—
 - "generator" means any combustion plant which is used for the purpose of generating electricity, but does not include any generator that is mobile unless it is connected to—
 - (a) an electricity transmission system or distribution system, or
 - (b) other apparatus, equipment or appliances at a site, and is performing a function that could be performed by a generator that is not mobile;

"specified generator" means—

- (a) a generator, other than an excluded generator, with a rated thermal input—
 - (i) more than or equal to 1 megawatt and less than 50 megawatts, or

- (ii) in the case of a generator used to meet a capacity agreement or an agreement to provide balancing services, less than 50 megawatts;
- (b) where two or more generators falling with paragraph (a)(i) or (ii) are operated—
 - (i) on the same site,
 - (ii) by the same operator, and
 - (iii) for the same purpose,

those generators together, provided that the rated thermal input of those generators together is less than 50 megawatts; or

- (c) where two or more generators, other than excluded generators—
 - (i) are operated as set out in paragraph (b)(i) to (iii), and
 - (ii) together have a rated thermal input more than or equal to 1 megawatt and less than 50 megawatts, even if one or more of the generators has a rated thermal input of less than 1 megawatt,

those generators together.

(2) For the purposes of paragraph (1)—

"excluded generator" means—

- (a) generators subject to the provisions of Chapter II or Chapter III of the Industrial Emissions Directive,
- (b) generators operating with a defined nuclear safety role under a nuclear site licence issued by the Office for Nuclear Regulation(5),
- (c) back-up generators operated for the purpose of testing for no more than 50 hours per year,
- (d) generators installed on an offshore platform situated on, above or below those parts of the sea adjacent to England and Wales from the low water mark to the seaward baseline of the United Kingdom territorial sea,
- (e) generators installed on a gas storage or unloading platform as defined in regulation 2 of the Offshore Combustion Installations (Pollution Prevention and Control) Regulations 2013;

"mobile", in relation to a generator, means designed to move or be moved whether on roads or other land.

- (3) In sub-paragraph (2), "offshore platform" means any fixed or floating structure which—
 - (a) is used for the purposes of or in connection with the production of petroleum, and
 - (b) in the case of a floating structure, is maintained on a station during the course of production,

but does not include any structure where the principal purpose of the use of the structure is the establishment of the existence of petroleum or the appraisal of its characteristics, quality or quantity or the extent of any reservoir in which it occurs.

(4) In sub-paragraph (3), "petroleum" includes any mineral oil or relative hydrocarbon and natural gas existing in its natural condition in strata but does not include coal or bituminous shales or other stratified deposits from which oil can be extracted by destructive distillation.

Interpretation – relevant dates and permitting dates

- 3.—(1) The "relevant date" in relation to a generator means—
 - (a) 1st January 2019, in the case of a Tranche B generator;
 - (b) 1st October 2019, in the case of a Tranche A generator with a rated thermal input greater than 5 megawatts which—
 - (i) has an emission of nitrogen oxides of equal to or greater than 500mg/Nm³, and
 - (ii) operates for more than 50 hours per year;
 - (c) 1st January 2025, in the case of a Tranche A generator with a rated thermal input greater than 5 megawatts which—
 - (i) has an emission of nitrogen oxides of less than 500mg/Nm³, or
 - (ii) operates for less than or equal to 50 hours per year;
 - (d) 1st January 2030, in the case of a Tranche A generator with a rated thermal input equal to or less than 5 megawatts.
- (2) The "permitting date"—
 - (a) in relation to a specified generator falling within paragraph 2(1)(a), is the relevant date in relation to that specified generator;
 - (b) in relation to a specified generator falling within paragraph 2(1)(b) or (c), is the earliest of the relevant dates in relation to the generators comprising that specified generator.
- (3) For the purposes of sub-paragraph (1)—
 - "Tranche A generator" means a generator—
 - (a) with a rated thermal input equal to or greater than 1 megawatt and less than 50 megawatts—
 - (i) which came into operation before 1st December 2016,
 - (ii) which is the subject of a capacity agreement arising from the 2014 or 2015 capacity auctions (whether or not the generator came into operation before 1st December 2016), or
 - (iii) for which a Feed-in Tariff preliminary accreditation application was received by the Gas and Electricity Markets Authority(6) before 1st December 2016;
 - (b) with a rated thermal input of less than 1 megawatt—
 - (i) which is the subject of a capacity agreement arising from the 2014, 2015 or 2016 capacity auctions (whether or not the generator came into operation before 1st December 2016),
 - (ii) for which a Feed-in Tariff preliminary accreditation application was received by the Gas and Electricity Markets Authority before 1st December 2017; or
 - (iii) which is the subject of an agreement to provide balancing services entered into before 31st October 2017,

provided that a generator ceases to be a Tranche A generator if it is the subject of a capacity agreement, or an agreement for provision of balancing services, where that agreement is entered into after 31st October 2017 and remains in force after 31st December 2018;

"Tranche B generator" means any generator which is not a Tranche A generator or an excluded generator (and includes a specified generator which has ceased to be a Tranche A generator).

(4) For the purposes of sub-paragraph (1), in the case of a generator which is comprised in a specified generator falling within paragraph 2(1)(b) or (c), the generator is deemed to have the total rated thermal input of all the generators comprised in the specified generator.

Interpretation - general

4. In this Schedule—

"back-up generator" means a generator operated for the sole purpose of maintaining power supply at a site during an on-site emergency;

"balancing services" means any services procured by the transmission system operator in order to balance demand and supply, and to ensure the security and quality of electricity supply, across the national transmission system for Great Britain;

"capacity agreement" has the meaning given in regulation 30 of the Electricity Capacity Regulations 2014(7);

"capacity auction" means an auction under Part 4 of the Electricity Capacity Regulations 2014;

"distribution system" has the meaning given in section 4(4) of the Electricity Act 1989;

"emission limit value" means the maximum permissible quantity of a substance contained in the waste gases from a generator which may be discharged into the air during a given period;

"Feed-in Tariff preliminary accreditation application" means an application for preliminary accreditation made under Part 3 of the Feed-in Tariffs Order 2012(8);

"nitrogen oxides" means nitric oxide and nitrogen dioxide;

"nuclear site licence" has the meaning given in section 1 of the Nuclear Installations Act 1965(9);

"transmission system" has the meaning given in section 4(4) of the Electricity Act 1989;

"transmission system operator" means the person operating the national transmission system for Great Britain;

any reference to emissions expressed in mg/Nm³ is to those emissions defined in accordance with the first paragraph of Annex II of the Medium Combustion Plant Directive.

Environmental permit conditions: general

- **5.**—(1) Subject to paragraph 6, the regulator must exercise its relevant functions in relation to specified generators so as to ensure that they are operated, from the permitting date, in such a way that—
 - (a) there is compliance with an emission limit value for nitrogen oxides of 190mg/Nm³;
 - (b) where secondary abatement is required to ensure compliance with the requirement in paragraph (a), the emission limit value for nitrogen oxides is met—
 - (i) in the case of a Tranche A generator or a Tranche B generator which was, but has ceased to be, a Tranche A generator, within 20 minutes of the specified generator commencing operation, or
 - (ii) in the case of any other Tranche B generator, within 10 minutes of the specified generator commencing operation,

⁽⁷⁾ S.I. 2014/2043, as amended by S.I. 2014/3354, 2015/875, 2015/1974 and 2016/742.

⁽⁸⁾ S.I. 2012/2782, as amended by S.I. 2013/1099, 2014/1601, 2015/35, 2015/1659, 2015/2045, 2016/319 and 2017/131.

^{(9) 1965} c.57. Section 1 was substituted by paragraph 17 of Schedule 12 to the Energy Act 2013 (c.32).

- and in every case emissions must be monitored at least every three years;
- (c) there is no persistent emission of dark smoke, where "dark smoke" has the meaning given in section 3(1) of the Clean Air Act 1993.
- (2) Where compliance with air quality aspects of an environmental quality standard requires stricter conditions for the operation of a specified generator, or a generator comprised in a specified generator falling within paragraph 2(1)(b) or (c), from the permitting date the regulator must include additional or stricter measures in the permit to comply with those standards, including (if necessary) a stricter emission limit value than that specified in paragraph (1)(a).
- (3) In the case of a specified generator falling within paragraph 2(1)(b) or (c), the requirements of sub-paragraph (1) must be met by each generator comprising that specified generator only from the relevant date relating to that generator.

Exceptions to environmental permit conditions

- **6.**—(1) Paragraph 5 does not apply in relation to a specified generator falling within paragraph 2(1)(a), or a generator comprised in a specified generator falling within paragraph 2(1)(b) or (c), that is—
 - (a) used at a site which it is not reasonably practicable to connect to the distribution system;
 - (b) a back-up generator in respect of which, in the opinion of the regulator, the operator has demonstrated a genuine need to carry out routine testing for more than 50 hours per year.
 - (2) Paragraph 5 does not apply—
 - (a) until 1st January 2025 in relation to a Tranche A generator not falling within sub-paragraph (1)—
 - (i) with a rated thermal input greater than 5 megawatts,
 - (ii) with nitrogen oxide emissions of 500mg/Nm³ or greater, and
 - (iii) that operates for more than 50 hours per year;
 - (b) in relation to a Tranche A generator—
 - (i) with a rated thermal input greater than 5 megawatts,
 - (ii) with nitrogen oxide emissions of 500mg/Nm³ or greater,
 - (iii) that operates for more than 50 hours per year, and
 - (iv) that is operated only for the purpose of a capacity agreement entered into before 1st December 2016,

for the period in which that capacity agreement remains in force, or until 1st January 2025, whichever is later.

- (3) Where a generator falls within sub-paragraph (1) or (2), the regulator must exercise its functions from the relevant date to ensure that the operation of the generator will not give rise to an exceedance of the limit values for nitrogen dioxide specified—
 - (a) in the case of a generator operated in England, in Schedule 2 to the Air Quality Standards Regulations 2010(10), and
 - (b) in the case of a generator operated in Wales, in Schedule 1 to the Air Quality Standards (Wales) Regulations 2010(11).
 - (4) Paragraph 5 does not apply in relation to a Tranche A generator—

⁽¹⁰⁾ S.I. 2010/1001, as amended by S.I. 2016/1184.

⁽¹¹⁾ S.I. 2010/1433.

- (a) with a rated thermal input greater than 5 megawatts which—
 - (i) has an emission of nitrogen oxides of less than 500mg/Nm³, or
 - (ii) operates for no more than 50 hours per year; or
- (b) with a rated thermal input greater than or equal to 1 megawatt but no greater than 5 megawatts,

where it is operated only for the purpose of a capacity agreement entered into before 1st December 2016, during the period in which that capacity agreement remains in force.

- (5) Paragraph 5 does not apply in relation to a Tranche A generator with a rated thermal input of less than 1 megawatt where it is operated only for the purpose of a capacity agreement entered into before 31st January 2017, during the period in which that capacity agreement remains in force.
- (6) For the purposes of sub-paragraphs (2), (4) and (5), a generator comprised in a specified generator falling within paragraph 2(1)(b) or (c) is deemed to have the total rated thermal input of all the generators comprised in that specified generator."