#### STATUTORY INSTRUMENTS

## 2012 No. 2994

# The Benefit Cap (Housing Benefit) Regulations 2012

### Amendment of the Housing Benefit Regulations 2006

- 2.—(1) The Housing Benefit Regulations 2006 M1 are amended as follows.
- (2) In regulation 2 (interpretation)—
  - (a) after the definition of "employed earner" insert—
    - ""employment and support allowance" means an employment and support allowance under Part 1 of the Welfare Reform Act;"; and
  - (b) after the definition of "Jobseekers Act" insert—
    - ""jobseeker's allowance" means a jobseeker's allowance within the meaning of Part 1 of the Jobseekers Act:".
- (3) After regulation 72D M2 (relationship between extended payment and entitlement to housing benefit under the general conditions of entitlement) insert—

#### "Calculation of an extended payment where the benefit cap applies

- **72E.** Where a claimant's housing benefit in the benefit week with respect to which the extended payment is to be calculated is reduced in accordance with regulation 75D, the extended payment must be calculated using the amount of housing benefit before any such reduction is made."
- (4) After regulation 73D (relationship between extended payment (qualifying contributory benefits) and entitlement to housing benefit under the general conditions of entitlement) insert—

# "Calculation of an extended payment (qualifying contributory benefits) where the benefit cap applies

- **73E.** Where a claimant's housing benefit in the benefit week with respect to which the extended payment (qualifying contributory benefits) is to be calculated is reduced in accordance with regulation 75D, the extended payment (qualifying contributory benefits) must be calculated using the amount of housing benefit before any such reduction is made.".
- (5) After Part 8 (amount of benefit) insert—

### "PART 8A

Benefit cap

#### Circumstances in which a benefit cap will apply

**75A.** Unless regulation 75E or 75F applies, a benefit cap applies where the relevant authority makes a determination that during the reference period the total amount of welfare benefits to which—

- (a) where the claimant is a member of a couple, each member of the couple is or jointly are entitled; or
- (b) in any other case, the claimant is entitled,

exceeds the relevant amount.

#### Determination of whether a benefit cap applies

**75B.** The relevant authority need not determine whether the benefit cap applies, or whether to change the amount of any reduction made in accordance with regulation 75D, unless it receives notification from the Secretary of State that the benefit cap may apply or that there has been a change in the amount of a welfare benefit to which the claimant is entitled (but nothing shall prevent the relevant authority making a determination as to whether the benefit cap applies, or the amount of any reduction, if it has information or evidence suggesting that it should do so).

#### Manner of calculating the amount of welfare benefits

- **75C.**—(1) When calculating the total amount of welfare benefits, the relevant authority must use the amount of a welfare benefit to which a person is entitled unless paragraph (2), (3) or (4) applies.
  - [F1(2)] Where the welfare benefit is housing benefit, the relevant authority—
    - (a) where the dwelling is exempt accommodation within the meaning paragraph 4(10) of Schedule 3 to the Consequential Provisions Regulations, must use the amount of nil; and
    - (b) in any other case, must not take account of any reduction under regulation 75D and must use the amount to which the claimant would be entitled by virtue of section 130 of the Act.]
- (3) Where the welfare benefit is an employment and support allowance, the relevant authority must disregard that benefit where a person is disqualified for receiving it by virtue of section 18 of the Welfare Reform Act.
- (4) Where an amount of a welfare benefit other than jobseeker's allowance or employment and support allowance is taken into account as income in accordance with Part 6 (income and capital), or would be so taken into account if the relevant authority were required to calculate the claimant's income, the relevant authority must use that amount.
- (5) The amount of a welfare benefit for the purpose of paragraph (4) includes any amount of that benefit which would have been payable but for any loss of benefit under, or by virtue of, section 6B, 7 or 9 of the Social Security Fraud Act 2001 M3.

#### Reduction of housing benefit

- **75D.**—(1) Subject to paragraph (2), where the benefit cap applies, the relevant authority must reduce the amount of housing benefit to which the claimant is entitled by virtue of section 130 of the Act by the amount by which the total amount of welfare benefits exceeds the relevant amount.
- (2) Where the reduction would reduce the claimant's housing benefit to less than the minimum amount of housing benefit provided for in regulation 75 (minimum housing benefit), the relevant authority must reduce the claimant's housing benefit by such amount as will leave the claimant entitled to that minimum amount.

#### Exception to the benefit cap: current or recent work

- **75E.**—(1) The benefit cap does not apply where paragraph (2) applies or during the period specified in paragraph (3).
- (2) This paragraph applies where the claimant is, or the claimant and the claimant's partner are jointly, entitled to working tax credit.
- (3) The specified period is, where paragraph (4) applies, the consecutive period of 39 consecutive weeks starting on the day specified in paragraph (5).
- (4) This paragraph applies where the relevant authority is satisfied that, for at least 50 weeks out of the 52 weeks immediately preceding their last day of work, the claimant or the claimant's partner ("P")—
  - (a) was employed or engaged in work for payment, or in the expectation of payment; and
  - (b) was not entitled to income support, a jobseeker's allowance or an employment and support allowance,

and, for the purposes of sub-paragraph (a), P is employed or engaged in work for any day on which P is on maternity leave, paternity leave or adoption leave or is in receipt of statutory sick pay.

(5) The specified day is the day after the last day on which P was employed or engaged in the work referred to in paragraph (4).

#### Exception to the benefit cap: receipt of specified benefit

- **75F.**—(1) The benefit cap does not apply where—
  - (a) the claimant or the claimant's partner is receiving an employment and support allowance under Part 1 of the Welfare Reform Act which includes a support component;
  - (b) the claimant or the claimant's partner is receiving an industrial injuries benefit by virtue of Part 5 of the Act;
  - (c) the claimant or the claimant's partner is receiving an attendance allowance;
  - (d) the claimant or the claimant's partner is receiving a war pension;
  - (e) the claimant, the claimant's partner or a child or young person for whom the claimant or the claimant's partner is responsible, is receiving a disability living allowance;
- [F2(ea)] the claimant, the claimant's partner or a young person for whom the claimant or the claimant's partner is responsible, is receiving a personal independence payment [F3 or an armed forces independence payment under the Armed Forces and Reserve Forces (Compensation Scheme) Order 2011];]
  - (f) the claimant, the claimant's partner or a child or young person for whom the claimant or the claimant's partner is responsible is entitled to a payment listed in subparagraph (b), (c), (d) [<sup>F4</sup>, (e) or (ea)] but—
    - (i) that person is not receiving it under regulation 6 (hospitalisation) or regulation 7 (persons in care homes) of the Social Security (Attendance Allowance) Regulations 1991 M4;
    - (ii) it is withheld under article 53 of the Naval, Military and Air Forces Etc (Disablement and Death) Service Pensions Order 2006 (maintenance in hospital or an institution) M5;

- (iii) that person is not receiving it under regulation 8 (hospitalisation) or regulation 9 (persons in care homes) of the Social Security (Disability Living Allowance) Regulations 1991 M6;
- [F5(iv) that payment is not payable in accordance with regulations made under section 85 (care home residents) or section 86(1) (hospital in-patients) of the Welfare Reform Act 2012;]
- [F6(g) the claimant is receiving universal credit.]
- (2) In this regulation "war pension" has the meaning in regulation 2 (interpretation) and includes—
  - (a) a guaranteed income payment;
  - (b) a pension payable to a person as a widow, widower or surviving civil partner under any power of Her Majesty otherwise than under an enactment to make provision about pensions for or in respect of persons who have been disabled or have died in consequence of service as members of the armed forces of the Crown;
  - (c) a payment which is made under any of—
    - (i) the Order in Council of 19th December 1881;
    - (ii) the Royal Warrant of 27th October 1884;
    - (iii) the Order by His Majesty of 14th January 1922,
    - to a widow, widower or surviving civil partner of a person whose death was attributable to service in a capacity analogous to service as a member of the armed forces of the Crown and whose service in such capacity terminated before 31st March 1973
  - (d) a pension paid by the government of a country outside Great Britain which is analogous to a war pension or any of the pensions or payments mentioned in subparagraphs (a) to (c).

#### Interpretation

**75G.** For the purposes of section 96 of the Welfare Reform Act 2012 and this Part—

"couple" has the meaning in regulation 2 unless the claimant is a member of a polygamous marriage, in which case it means the claimant and the member of the polygamous marriage to whom the claimant was first married and references to the claimant's partner are to that member of that marriage;

"reference period" means a benefit week;

"relevant amount" is-

- (a) for a single claimant, £350; and
- (b) for all other claimants, £500;

"welfare benefit" means—

- (a) bereavement allowance;
- (b) carer's allowance;
- (c) child benefit;
- (d) child tax credit;
- (e) an employment and support allowance;
- (f) guardian's allowance;

- (g) housing benefit;
- (h) incapacity benefit;
- (i) income support;
- (j) a jobseeker's allowance;
- (k) maternity allowance;
- (l) severe disablement allowance;
- (m) widowed mother's allowance;
- (n) widowed parent's allowance;
- (o) widow's pension.".

#### **Textual Amendments**

- **F1** Words in reg. 2(5) substituted (15.4.2013) by The Benefit Cap (Housing Benefit) (Amendment) Regulations 2013 (S.I. 2013/546), regs. 1, **2(2)**
- Words in reg. 2(5) inserted (8.4.2013) by The Personal Independence Payment (Supplementary Provisions and Consequential Amendments) Regulations 2013 (S.I. 2013/388), reg. 2, **Sch. para.** 51(a)
- **F3** Words in reg. 2(5) inserted (8.4.2013) by The Armed Forces and Reserve Forces Compensation Scheme (Consequential Provisions: Subordinate Legislation) Order 2013 (S.I. 2013/591), art. 2(2), **Sch. para. 48**
- Words in reg. 2(5) substituted (8.4.2013) by The Personal Independence Payment (Supplementary Provisions and Consequential Amendments) Regulations 2013 (S.I. 2013/388), reg. 2, **Sch. para.** 51(b)
- Words in reg. 2(5) inserted (8.4.2013) by The Personal Independence Payment (Supplementary Provisions and Consequential Amendments) Regulations 2013 (S.I. 2013/388), reg. 2, **Sch. para.** 51(c)
- **F6** Words in reg. 2(5) added (15.4.2013) by The Benefit Cap (Housing Benefit) (Amendment) Regulations 2013 (S.I. 2013/546), regs. 1, **2(3)**

#### **Marginal Citations**

- **M1** S.I. 2006/213.
- M2 Regulations 72D and 73D were inserted by S.I. 2008/959.
- M3 2001 c.11. Section 6B was inserted by s. 24(1) of the Welfare Reform Act 2009 (c.24) and amended by s. 113(8)(a) of the Welfare Reform Act 2012. Section 7 was amended by Schedule 3, paragraph 45 to the State Pension Credit Act 2002 (c. 16), s. 49(1) of, and Schedule 3, paragraph 23 to, the Welfare Reform Act 2007 (c.5), Schedule 4, paragraph 2 and Schedule 7, paragraph 1 to the Welfare Reform Act 2009 and Schedule 1, paragraph 13(3) to the Criminal Justice and Licensing (Scotland) Act 2010 (Consequential Provisions and Modifications) Order 2011 (S.I. 2011/2298). Section 8 was amended by Schedule 4, paragraph 3 and Schedule 7, paragraph 1 to the Welfare Reform Act 2009 and s. 113(8)(b) of the Welfare Reform Act 2012.
- M4 S.I. 1991/2740. Regulation 6 was amended by S.I. 1992/2869, 1999/1326 and 2000/1401. Regulation 7 was substituted by S.I. 2007/2875.
- M5 S.I. 2006/606.
- M6 S.I. 1991/2890. Regulation 8 was amended by S.I. 1992/2869, 1999/1326 and 2000/1401. Regulation 9 was substituted by S.I. 2007/2875.

**Changes to legislation:**There are currently no known outstanding effects for the The Benefit Cap (Housing Benefit) Regulations 2012, Section 2.