#### STATUTORY INSTRUMENTS

## 1996 No. 2093

# The Carriage of Explosives by Road Regulations 1996

## PART I

### INTERPRETATION AND APPLICATION

#### Citation and commencement

1. These Regulations may be cited as the Carriage of Explosives by Road Regulations 1996 and shall come into force on 1st September 1996.

## **Interpretation**

- 2.—(1) In these Regulations, unless the context otherwise requires—
  - "the 1983 Regulations" means the Classification and Labelling of Explosives Regulations 1983(1);
  - "the 1986 Regulations" means the Road Vehicles (Construction and Use) Regulations 1986(2);
  - "the 1989 Regulations" means the Road Traffic (Carriage of Explosives) Regulations 1989(3);
  - "the 1991 Regulations" means the Packaging of Explosives for Carriage Regulations 1991(4);
  - "the 1996 Regulations" means the Carriage of Dangerous Goods (Classification, Packaging and Labelling) and Use of Transportable Pressure Receptacles Regulations 1996(5);
  - "ADR" means the European Agreement concerning the International Carriage of Dangerous Goods by Road signed at Geneva on 30th September 1957(6), as revised or re-issued from time to time;
  - "agricultural or forestry tractor" has the same meaning as in regulation 2(1) of the Carriage of Dangerous Goods by Road Regulations 1996(7);
  - "Approved Explosives Vehicle Requirements" shall be construed in accordance with regulation 11(3);
  - "Approved Carriage List" means the list described in regulation 4(1)(a) of the 1996 Regulations as revised in accordance with regulation 4(2) of those Regulations;
  - "attendant" means the person nominated to act as the attendant in accordance with regulation 20(1)(a);
  - "blasting explosive" means the explosive substance allocated on classification the UN Number 0048, 0081, 0082, 0083, 0084, 0241, 0331 or 0332;
- (1) S.I.1983/1140.
- (2) S.I. 1986/1078. (3) S.I. 1989/615.
- (4) S.I. 1991/2097. (5) S.I. 1996/2092.
- (6) Current edition 1995, ISBN 9211390435.
- (7) S.I. 1996/2095.

- "carriage" means carriage by road and shall be construed in accordance with paragraph (8) and related words shall be construed accordingly;
- "Class 1" and "Class 2" mean Class 1 and Class 2, respectively, in respect of explosives or the classification of dangerous goods set out in the United Nations Recommendations;
- "classified" means classified under the 1983 Regulations, and "classification" and "unclassified" shall be construed accordingly;
- "closed vehicle" means a vehicle having a body capable of being closed;
- "Compatibility Group" and "Compatibility Group letter" have the meanings assigned to them in regulation 2(1) of the 1983 Regulations;
- "competent authority" means a person or organisation in any country which is for the time being a competent authority for the purposes of recognising standards for fire extinguishers, and for Great Britain the competent authority means the Secretary of State;
- "consignor" means—
- (a) the person who, having a place of business in Great Britain, consigns, whether as principal or agent for another, explosives for carriage; or
- (b) if no person satisfies the requirements of sub-paragraph (a) above, the consignee of those goods insofar as that person has control over the carriage of those explosives in Great Britain;
- "consignor's declaration" has the meaning assigned to it by paragraph 1(b)(v) of Part I of Schedule 6;
- "container" has the meaning assigned to it in regulation 2(1) of the 1996 Regulations;
- "dangerous goods" has the meaning assigned to it in regulation 2(1) of the 1996 Regulations;
- "danger sign" means any of the signs referred to and described in paragraph 9, 10 or 11 of Schedule 5;
- "designation" in relation to a classified explosive means the name given for that explosive in the List of Classified and Authorised Explosives 1994(8) or the Ministry of Defence's List of Temporary and Permanent Classification for Military Legislation (b), as revised or re-issued from time to time;
- "detonating cord" means the explosive article allocated on classification the UN Number 0065 or 0289;
- "detonating fuze" means the explosive article allocated on classification the UN Number 0106, 0107, 0257 or 0367;
- "detonator" means the explosive article allocated on classification the UN Number 0029, 0030, 0255, 0267, 0360, 0361, 0455, 0456 or 0500;
- "Division" and "Division number" have the meanings assigned to them in regulation 2(1) of the 1983 Regulations;
- "emergency information" has the meaning assigned to it by paragraph 2 of Part II of Schedule 6;
- "explosives" means explosive articles or substances which—
- (a) have been assigned on classification to Class 1; or
- (b) are unclassified:
- "explosive article" means an article containing one or more explosive substances;
- "explosive substance" means—

- (a) a solid or liquid substance; or
- (b) a mixture of solid or liquid substances or both,

which is capable by chemical reaction in itself of producing gas at such a temperature and pressure and at such a speed as could cause damage to surroundings or which is designed to produce an effect by heat, light, sound, gas or smoke or a combination of these as a result of non-detonative self-sustaining exothermic chemical reactions;

"fire authority" has the meaning assigned to it by section 38(1) of the Fire Services Act 1947(9);

"goods vehicle examiner" has the meaning assigned to it by section 66A of the Road Traffic Act 1988(10);

"gunpowder" means the explosive substance allocated on classification the UN Number 0027 or 0028;

"large container" means a container having an internal volume of more than 3 cubic metres;

"military explosive" has the meaning assigned to it in regulation 2(1) of the 1983 Regulations;

"motor vehicle" has the same meaning as in the Table contained in regulation 3(2) of the 1986 Regulations;

"operator" is to be construed in accordance with regulation 6;

"orange-coloured" means the colour which has the colour and luminance properties specified in marginal 10 500(1) of ADR in relation to orange-coloured plates;

"orange-coloured panel" means the reflectorised panel referred to and described in paragraph 1(a) of Schedule 5;

"package" has the meaning assigned to it in regulation 2(1) of the 1996 Regulations;

"packaging" has the meaning assigned to it in regulation 2(1) of the 1996 Regulations;

"permissible maximum weight" in relation to any vehicle, has the same meaning as it does in section 108(1) of the Road Traffic Act 1988 in relation to a goods vehicle as defined by section 192(1) of that Act;

"road" means-

- (a) in relation to England and Wales, a road within the meaning of section 192(1) of the Road Traffic Act 1988;
- (b) in relation to Scotland, a road within the meaning of the Roads (Scotland) Act 1984(11);

"semi-trailer" has the same meaning as in the Table contained in regulation 3(2) of the 1986 Regulations;

"sheeted vehicle" means an open vehicle provided with a sheet to protect the load;

"small container" means a container having an internal volume of not more than 3 cubic metres;

"smokeless powder" means (except in paragraph 15(c)(ii) of Part II of Schedule 5) the explosive substance allocated on classification the UN Number 0160 or 0161;

"subsidiary hazard sign" means any of the signs which are referred to and described in paragraph 12 or 13 of Part I Schedule 5;

"trailer" has the same meaning as in the Table contained in regulation 3(2) of the 1986 Regulations;

<sup>(9)</sup> MOD ESTC Leaflet Nos. 3 and 4, June 1996.

<sup>(10) 1947 10 10</sup> F11 Geo 6 c.41.

<sup>(11) 1988</sup> c. 52, section 66A was inserted by section 9(1) of the Road Traffic Act 1991 (c. 40) and amended by paragraph 11 of Schedule 7 to the Goods Vehicles (Licensing of Operators) Act 1995 (c. 23).

"transport category" has the meaning assigned to it in regulation 2(1) of the Carriage of Dangerous Goods by Road Regulations 1996;

"Transport Documentation" means the documentation specified in Part II of Schedule 6;

"the United Nations Recommendations" means the United Nations Recommendations on the Transport of Dangerous Goods (based on those originally prepared by the United Nations Committee of Experts on the Transport of Dangerous Goods considered by the Economic and Social Council at its twenty-third session (Resolution 645 G(XXIII) of 26th April 1957))(12), as revised or re-issued from time to time;

"UN Number" means United Nations Serial Number, that is to say, one of the four digit numbers devised by the United Nations and, in the case of explosives, allocated by the Health and Safety Executive or the Secretary of State for Defence to an explosive article or explosive substance as a means of identification and in the case of other dangerous goods, specified in the Approved Carriage List as a means of identification for dangerous goods;

"vehicle" means any conveyance used for the carriage of explosives by road;

"vehicle crew" means those persons authorised by the operator to be on board the vehicle.

- (2) Unless the context otherwise requires, any reference in these Regulations to—
  - (a) a numbered regulation or Schedule is a reference to the regulation or Schedule in these Regulations so numbered; and
  - (b) a numbered paragraph is a reference to the paragraph so numbered in the regulation or Schedule in which that reference appears.
- (3) Any reference in these Regulations to an explosive specified in Part I, Part II or Part III of Schedule 1 is a reference to an explosive of the description specified in column 1 of the said Part I, Part II or Part III, as the case may be, allocated on classification the UN Number specified opposite thereto in column 2 of that Part.
- (4) Any reference in these Regulations to the quantity of any explosive shall be construed as a reference to the net mass of explosive substance.
- (5) Any reference in these Regulations to the carriage of explosives in bulk shall be a reference to the carriage of explosives without packaging.
- (6) Any reference in these Regulations to explosives being carried in a vehicle or large container under sole use shall be a reference to the carriage of a load of explosives which originates from one consignor in respect of which—
  - (a) the use of the vehicle or large container is exclusively reserved; and
  - (b) all operations for loading and unloading are carried out in conformity with the instructions of the consignor or the consignee.
  - (7) For the purposes of these Regulations—
    - (a) any reference to a motor vehicle which is registered outside the United Kingdom ia a reference to a motor vehicle which is not regestered in the United Kingdom but is regestered in another country in accordance with that country's rules governing the registration of such vehicles; and
    - (b) (i) a combination of a motor vehicle and a trailer or semi-trailer shall be deemed to be a single vehicle for as long as the constituent parts remain attached,
      - (ii) explosives contained in different constituent parts of such a vehicle shall accordingly be considered to be contained in the same vehicle, and
      - (iii) explosive articles or explosive substances or both of them carried in one vehicle shall be deemed to be carried together.

- (8) For the purposes of these Regulations a vehicle or container shall be deemed to be engaged in the carriage of explosives throughout the period—
  - (a) in the case of a vehicle, from the commencement of loading it with the explosives concerned for the purpose of carrying those explosives by road until the said vehicle and, where appropriate, any compartment thereof has been unloaded and, where necessary, cleaned so that any of the explosives which remain therein are not sufficient to create a significant risk to the health or safety of any person; or
  - (b) in the case of a container—
    - (i) where the container concerned has been loaded with the explosives before being placed on the vehicle which is to be used to carry that container, from the time when the said container is placed on the vehicle for the purpose of carrying the explosives by road, or
    - (ii) where the container concerned has been placed on the vehicle which is to be used to carry that container before the commencement of loading, from the commencement of loading the said container with the explosives for the purpose of carrying those goods by road,

until the time when either,

- (iii) the container is removed from the relevant vehicle, or
- (iv) the container and, where appropriate, any compartment thereof has been unloaded and, where necessary, cleaned so that any of the explosives which remain therein are not sufficient to create a significant risk to the health or safety of any person,

and in either case, whether or not the vehicle or container concerned is on a road at the material time.

#### General application

- **3.**—(1) These Regulations shall apply to and in relation to the carriage of explosives.
- (2) Regulations 10 to 28 shall not apply to the carriage of explosives in a vehicle being used to carry passengers for hire or reward.
  - (3) Regulations 15 to 18 shall not apply where—
    - (a) the vehicle carrying the explosives has been exempted from excise duty by the Secretary of State under paragraph 21 of Schedule 2 of the Vehicle Excise and Registration Act 1994(13);
    - (b) the vehicle carrying the explosives is one which is only used—
      - (i) on roads for delivering goods between private premises and a vehicle in the immediate vicinity of those premises, or
      - (ii) in passing from one part of such premises to another in the immediate vicinity, notwithstanding that those parts may be separated by a road.
  - (4) Regulations 17(2) to (4) and 18 shall not apply to the carriage of—
    - (a) any explosives specified in Part I of Schedule 1;
    - (b) gunpowder or smokeless powder, or a mixture of them, if the total quantity of such explosives does not exceed 5 kilograms;
    - (c) any explosives specified in Parts II or III of Schedule 1 if—
      - (i) throughout the carriage the explosives are accompanied by a person who has knowledge of the information specified in the Transport Documentation, and

- (ii) the quantity of such explosives does not exceed 50 kilograms, except that if other explosives are being carried pursuant to sub-paragraph (b) above in the same vehicle, the total quantity of explosives carried pursuant to that sub-paragraph and this sub-paragraph shall not exceed 50 kilograms.
- (5) These Regulations shall not apply to any explosive nuclear device.
- (6) These Regulations shall not apply to or in relation to the carriage of any of the following dangerous goods—

UN 2900 INFECTIOUS SUBSTANCE, AFFECTING ANIMALS\* only

UN 3077 ENVIRONMENTALLY HAZARDOUS SUBSTANCE, SOLID, N.O.S.\*

UN 3082 ENVIRONMENTALLY HAZARDOUS SUBSTANCE, LIQUID, N.O.S.\*

UN 3245 GENETICALLY MODIFIED MICRO-ORGANISMS,

where the goods or explosives, as the case may be, are being carried in—

- (a) an agricultural or forestry tractor;
- (b) mobile machinery;
- (c) a vehicle with less than 4 wheels;
- (d) a vehicle with a maximum design speed of 25km/h or less; or
- (e) a vehicle owned by the armed forces or under the control of the armed forces.

#### Armed forces etc.

- **4.**—(1) These Regulations shall not apply to or in relation to the carriage of explosives where the carriage forms part of an international transport operation within the meaning of article 1(c) of ADR and the explosives being carried are in a vehicle—
  - (a) which is under the control of the armed forces; or
  - (b) which is owned by the armed forces,

of a country which is a contracting party to ADR.

- (2) Regulations 7(1) and (3), 9, 12 to 15(1), (3) and (4), 16, 17(2) to (4), 18, 20(6), 27 and 28 shall not apply to a vehicle under the control of the armed forces.
- (3) Regulations 15(1), (3) and (4), 17(2) to (4) (except insofar as it imposes requirements with regard to the emergency information) and 18 shall not apply to the carriage of explosives in a vehicle which is owned by the armed forces, insofar as the vehicle concerned is being used in connection with—
  - (a) training—
    - (i) which has been certified in writing for the purposes of regulation 7(1)(a) of the Road Vehicles Lighting Regulations 1989(14) by a person duly authorised in that behalf to be training on a special occasion, and
    - (ii) in respect of which not less than 48 hours notice has been given to—
      - (aa) the chief officer of police of every police area, and
      - (bb) as respects England and Wales, the chief fire officer, or, as respects Scotland, the firemaster, of the fire brigade maintained by the fire authority for every area.

in which the place selected for training is wholly or partly situated, or

- (b) on manoeuvres within such limits and during such periods as may from time to time be specified by Order in Council made under the Manoeuvres Act 1958(15).
- (4) Regulations 7, 9, 10(2), 12 to 15(1), (3) and (4), 17(2) to (4), 18, 20(6), 27 and 28 shall not apply to the carriage of explosives for the purpose of explosives ordnance disposal (other than in connection with dumping at sea) under the direction of a member of Her Majesty's Forces, a police constable, or a person authorised by the Secretary of State for Defence.
- (5) Where explosives are being carried in a vehicle which is owned by the armed forces the vehicle shall be deemed to satisfy a particular requirement of the Approved Explosives Vehicle Requirements to the extent that it is not reasonably practicable for the vehicle to meet that requirement because of design constraints made necessary by its intended operational use.
  - (a) (6) (a) In these Regulations "a vehicle under the control of the armed forces" means—
    - (i) a vehicle on board which there is, as a member of its crew, a member of the armed forces acting in the course of his duties, or
    - (ii) a vehicle in a convoy escorted by a vehicle of the type referred to in sub-paragraph (i) above, and
  - (b) in this paragraph "a member of the armed forces" means—
    - (i) a member of Her Majesty's Forces,
    - (ii) a member of a visiting force within the meaning of any of the provisions of Part I of the Visiting Forces Act 1952(16), or
    - (iii) a civilian who is an employee of Her Majesty's Forces.
- (7) In these Regulations "a vehicle which is owned by the armed forces" means a vehicle which is owned by—
  - (a) Her Majesty's Forces;
  - (b) visiting forces within the meaning of Part I of the Visiting Forces Act 1952; or
  - (c) any headquarters or organisation designated for the purposes of the International Headquarters and Defence Organisations Act 1964(17),

and includes a vehicle which has been provided under any kind of agreement or arrangement under which payments are, or are to be, made for the provision of the vehicle, including a conditional-sale agreement, a credit-sale agreement, a hire-purchase agreement and a contract for sale.

## **International provision**

- 5.—(1) Regulations 7 to 21, 23 to 26 and 28, shall not apply, where—
  - (a) the motor vehicle concerned is registered outside the United Kingdom and the carriage is confined to Great Britain but nevertheless conforms with the provisions of ADR as if it were part of an international transport operation;
  - (b) the carriage concerned forms part of an international transport operation within the meaning of article 1(c) of ADR and conforms with the provisions of that agreement;
  - (c) the carriage concerned forms part of an international transport operation which is subject to any bilateral or special multilateral agreement made under the terms of article 4.3 of ADR to which the United Kingdom is a contracting party and conforms with any conditions attached to the agreement.
- (2) Where, in relation to the carriage of any explosives, any provision of regulation 7 to 21, 23 to 26 or 28 applies to a matter to which any specified international provision applies, it shall be

<sup>(15)</sup> S.I. 1989/1796.

<sup>(16) 1958</sup> c. 7.

<sup>(17) 1952</sup> c. 67.

sufficient compliance, in relation to that matter, with the provision of the particular regulation if the specified international provision is satisfied in respect of that matter.

- (3) For the purposes of paragraph (2) the specified international provision is any provision of—
  - (a) the Convention concerning International Carriage by Rail as revised or re-issued from time to time(18) or any Regulations made under it;
  - (b) the International Maritime Dangerous Goods Code, as revised or re-issued from time to time by the International Maritime Organization(19);
  - (c) the Technical Instructions for the Safe Transport of Dangerous Goods by Air, as revised or re-issued from time to time by the International Civil Aviation Organisation(20).

#### Meaning of "operator"

- **6.**—(1) For the purposes of these Regulations, subject to paragraph (2), the operator of a vehicle or container shall be—
  - (a) the person who, having a place of business in Great Britain, has the management thereof for the time being; or
  - (b) if no person satisfies the requirements of sub-paragraph (a) above, the driver of the vehicle or, in the case of a container, the driver of the vehicle on which the container is carried.
- (2) Notwithstanding paragraph (1), a person shall not be regarded as being the operator of a vehicle or container solely because—
  - (a) he has the management thereof during loading or unloading; or
  - (b) the vehicle or container is on premises which are under his control.

<sup>(18) 1964</sup> c. 5.

<sup>(19)</sup> Cmnd 5397. ISBN 0 11 5506810.

<sup>(20)</sup> Volumes I to IV ISBN 92 801 1314 3: supplement ISBN 92 801 1316 X.