



European Union (Withdrawal Agreement) Act 2020

2020 CHAPTER 1

PART 3

CITIZENS' RIGHTS

Rights in relation to entry and residence

7 Rights related to residence: application deadline and temporary protection

- (1) A Minister of the Crown may by regulations make such provision as the Minister considers appropriate for any of the following purposes—
- (a) specifying the deadline that applies for the purposes of—
 - (i) the first sub-paragraph of Article 18(1)(b) of the withdrawal agreement (deadline for the submission of applications for the new residence status described in Article 18(1));
 - (ii) the first sub-paragraph of Article 17(1)(b) of the EEA EFTA separation agreement (deadline for the submission of applications for the new residence status described in Article 17(1));
 - (iii) the first sentence of Article 16(1)(b) of the Swiss citizens' rights agreement (deadline for the submission of applications for the new residence status described in Article 16(1));
 - (b) implementing Article 18(2) of the withdrawal agreement (protection for Union citizens etc. in the period prior to the deadline for the submission of applications for the new residence status described in Article 18(1));
 - (c) implementing Article 17(2) of the EEA EFTA separation agreement (protection for EEA EFTA nationals etc. in the period prior to the deadline for the submission of applications for the new residence status described in Article 17(1));

- (d) implementing Article 16(2) of the Swiss citizens' rights agreement (protection for Swiss nationals etc. in the period prior to the deadline for the submission of applications for the new residence status described in Article 16(1));
 - (e) implementing Article 18(3) of the withdrawal agreement (protection for Union citizens etc. pending a final decision on an application for the new residence status described in Article 18(1));
 - (f) implementing Article 17(3) of the EEA EFTA separation agreement (protection for EEA EFTA nationals etc. pending a final decision on an application for the new residence status described in Article 17(1));
 - (g) implementing Article 16(3) of the Swiss citizens' rights agreement (protection for Swiss nationals etc. pending a final decision on an application for the new residence status described in Article 16(1)).
- (2) If the Minister considers it appropriate, regulations under subsection (1) relating to the implementation of a provision mentioned in subsection (1)(b), (c) or (d) may be made so as to apply both to—
- (a) persons to whom the provision in question applies, and
 - (b) persons to whom that provision does not apply but who may be granted leave to enter or remain in the United Kingdom by virtue of residence scheme immigration rules (see section 17) and who do not have such leave.
- (3) If the Minister considers it appropriate, regulations under subsection (1) relating to the implementation of a provision mentioned in subsection (1)(e), (f) or (g) may be made so as to apply both to—
- (a) persons to whom the provision in question applies, and
 - (b) persons to whom that provision does not apply but who make an application for leave to enter or remain in the United Kingdom by virtue of residence scheme immigration rules.
- (4) The power to make regulations under subsection (1) may (among other things) be exercised by modifying any provision made by or under an enactment.

8 Frontier workers

- (1) A Minister of the Crown may by regulations make such provision as the Minister considers appropriate for the purpose of implementing any of the following—
- (a) Articles 24(3) and 25(3) of the withdrawal agreement (rights of employed and self-employed frontier workers) other than as regards rights enjoyed as workers (see section 14(1));
 - (b) Articles 23(3) and 24(3) of the EEA EFTA separation agreement (rights of employed and self-employed frontier workers) other than as regards rights enjoyed as workers (see section 14(2));
 - (c) Article 20(2) of the Swiss citizens' rights agreement (rights of frontier workers to enter and exit).
- (2) A Minister of the Crown may by regulations make such provision as the Minister considers appropriate for the purpose of implementing any of the following—
- (a) Article 26 of the withdrawal agreement (issue of documents);
 - (b) Article 25 of the EEA EFTA separation agreement (issue of documents);
 - (c) Article 21(1)(a) and (2) of the Swiss citizens' rights agreement (issue of documents).

- (3) The power to make regulations under subsection (1) or (2) may (among other things) be exercised by modifying any provision made by or under the Immigration Acts.

9 Restrictions of rights of entry and residence

- (1) A Minister of the Crown may by regulations make such provision as the Minister considers appropriate for the purpose of implementing any of the following—
- (a) Article 20(1), (3) and (4) of the withdrawal agreement (restrictions of the rights of entry and residence);
 - (b) Article 19(1), (3) and (4) of the EEA EFTA separation agreement (restrictions of the rights of entry and residence);
 - (c) Articles 17(1) and (3) and 20(3) of the Swiss citizens' rights agreement (restrictions of the rights of entry and residence).
- (2) If the Minister considers it appropriate, regulations under subsection (1) relating to the implementation of a provision mentioned in subsection (1)(a), (b) or (c) may be made so as to apply both to—
- (a) persons to whom the provision in question applies, and
 - (b) persons to whom that provision does not apply but who—
 - (i) have entry clearance granted by virtue of relevant entry clearance immigration rules (see section 17),
 - (ii) have leave to enter or remain in the United Kingdom granted by virtue of residence scheme immigration rules (see section 17), or
 - (iii) otherwise have leave to enter granted after arriving with entry clearance granted by virtue of relevant entry clearance immigration rules.
- (3) In subsection (2)(b), references to a person who has entry clearance or leave to enter or remain include references to a person who would have had entry clearance or leave to enter or remain but for—
- (a) the making of a deportation order under section 5(1) of the Immigration Act 1971, or
 - (b) the making of any other decision made in connection with restricting the right of the person to enter the United Kingdom.
- (4) The power to make regulations under subsection (1) may (among other things) be exercised by modifying any provision made—
- (a) by or under the Immigration Acts, or
 - (b) under other primary legislation.

10 Retention of existing grounds for deportation

- (1) Section 3 of the Immigration Act 1971 (general provisions for regulation and control) is amended in accordance with subsections (2) to (4).
- (2) After subsection (5) insert—
- “(5A) The Secretary of State may not deem a relevant person's deportation to be conducive to the public good under subsection (5) if the person's deportation—

Status: This is the original version (as it was originally enacted).

- (a) would be in breach of the obligations of the United Kingdom under Article 20 of the EU withdrawal agreement, Article 19 of the EEA EFTA separation agreement, or Article 17 or 20(3) of the Swiss citizens' rights agreement, or
- (b) would be in breach of those obligations if the provision in question mentioned in paragraph (a) applied in relation to the person."

(3) After subsection (6) insert—

“(6A) A court may not recommend under subsection (6) that a relevant person be deported if the offence for which the person was convicted consisted of or included conduct that took place before IP completion day.”

(4) After subsection (9) insert—

“(10) For the purposes of this section, a person is a “relevant person”—

- (a) if the person is in the United Kingdom (whether or not they have entered within the meaning of section 11(1)) having arrived with entry clearance granted by virtue of relevant entry clearance immigration rules,
- (b) if the person has leave to enter or remain in the United Kingdom granted by virtue of residence scheme immigration rules,
- (c) if the person may be granted leave to enter or remain in the United Kingdom as a person who has a right to enter the United Kingdom by virtue of—
 - (i) Article 32(1)(b) of the EU withdrawal agreement,
 - (ii) Article 31(1)(b) of the EEA EFTA separation agreement, or
 - (iii) Article 26a(1)(b) of the Swiss citizens' rights agreement,
 whether or not the person has been granted such leave, or
- (d) if the person may enter the United Kingdom by virtue of regulations made under section 8 of the European Union (Withdrawal Agreement) Act 2020 (frontier workers), whether or not the person has entered by virtue of those regulations.

(11) In this section—

“EEA EFTA separation agreement” and “Swiss citizens' rights agreement” have the same meanings as in the European Union (Withdrawal Agreement) Act 2020 (see section 39(1) of that Act);

“relevant entry clearance immigration rules” and “residence scheme immigration rules” have the meanings given by section 17 of the European Union (Withdrawal Agreement) Act 2020.”

(5) In section 33 of the UK Borders Act 2007 (exceptions to automatic deportation), after subsection (6A), insert—

“(6B) Exception 7 is where—

- (a) the foreign criminal is a relevant person, and
- (b) the offence for which the foreign criminal was convicted as mentioned in section 32(1)(b) consisted of or included conduct that took place before IP completion day.

(6C) For the purposes of subsection (6B), a foreign criminal is a “relevant person”—

Status: This is the original version (as it was originally enacted).

- (a) if the foreign criminal is in the United Kingdom (whether or not they have entered within the meaning of section 11(1) of the Immigration Act 1971) having arrived with entry clearance granted by virtue of relevant entry clearance immigration rules,
- (b) if the foreign criminal has leave to enter or remain in the United Kingdom granted by virtue of residence scheme immigration rules,
- (c) if the foreign criminal may be granted leave to enter or remain in the United Kingdom as a person who has a right to enter the United Kingdom by virtue of—
 - (i) Article 32(1)(b) of the EU withdrawal agreement,
 - (ii) Article 31(1)(b) of the EEA EFTA separation agreement, or
 - (iii) Article 26a(1)(b) of the Swiss citizens' rights agreement,whether or not the foreign criminal has been granted such leave, or
- (d) if the foreign criminal may enter the United Kingdom by virtue of regulations made under section 8 of the European Union (Withdrawal Agreement) Act 2020 (frontier workers), whether or not the foreign criminal has entered by virtue of those regulations.

(6D) In this section—

“EEA EFTA separation agreement” and “Swiss citizens' rights agreement” have the same meanings as in the European Union (Withdrawal Agreement) Act 2020 (see section 39(1) of that Act);

“relevant entry clearance immigration rules” and “residence scheme immigration rules” have the meanings given by section 17 of the European Union (Withdrawal Agreement) Act 2020.”

- (6) In section 3(10) of the Immigration Act 1971 and section 33(6C) of the UK Borders Act 2007 (for which see subsections (4) and (5) above), references to having leave to enter or remain in the United Kingdom granted by virtue of residence scheme immigration rules include references to having such leave granted by virtue of those rules before section 17 comes into force.

11 Appeals etc. against citizens' rights immigration decisions

- (1) A Minister of the Crown may by regulations make provision for, or in connection with, appeals against citizens' rights immigration decisions of a kind described in the regulations.
- (2) For the purposes of this section, each of the following is a “citizens' rights immigration decision”—
- (a) a decision made in connection with entry clearance by virtue of relevant entry clearance immigration rules (see section 17);
 - (b) a decision made in connection with leave to enter or remain in the United Kingdom by virtue of residence scheme immigration rules (see section 17);
 - (c) a decision made in connection with entry clearance for the purposes of acquiring leave to enter or remain in relation to a healthcare right of entry;
 - (d) a decision made in connection with leave to enter or remain in the United Kingdom in relation to a healthcare right of entry;
 - (e) a decision made in connection with a right to enter or remain in the United Kingdom by virtue of regulations made under section 8 (frontier workers);

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- (f) a decision to make, or a refusal to revoke, a deportation order under section 5(1) of the Immigration Act 1971 in relation to a relevant person;
 - (g) any other decision made in connection with restricting the right of a relevant person to enter the United Kingdom.
- (3) A Minister of the Crown may also by regulations make provision for, or in connection with, reviews (including judicial reviews) of decisions within subsection (2)(g).
- (4) The power to make regulations under subsection (1) or (3) may (among other things) be exercised by modifying any provision made by or under an enactment.
- (5) Such regulations may, for example, apply with or without modifications any enactment which applies in relation to appeals under section 82 of the Nationality, Immigration and Asylum Act 2002 or section 2 of the Special Immigration Appeals Commission Act 1997.
- (6) For the purposes of subsection (2), a “healthcare right of entry” is a right to enter the United Kingdom that a person has by virtue of—
- (a) Article 32(1)(b) of the withdrawal agreement,
 - (b) Article 31(1)(b) of the EEA EFTA separation agreement, or
 - (c) Article 26a(1)(b) of the Swiss citizens’ rights agreement.
- (7) For the purposes of subsection (2)(f) and (g), a person is a “relevant person” if—
- (a) Article 20 of the withdrawal agreement, Article 19 of the EEA EFTA separation agreement or (as the case may be) Articles 17 or 20(3) of the Swiss citizens’ rights agreement (restrictions of the rights of entry and residence) applies to the person, or
 - (b) the person is not within paragraph (a) but—
 - (i) has entry clearance granted by virtue of relevant entry clearance immigration rules,
 - (ii) has leave to enter or remain in the United Kingdom granted by virtue of residence scheme immigration rules, or
 - (iii) otherwise has leave to enter granted after arriving with entry clearance granted by virtue of relevant entry clearance immigration rules.
- (8) In subsection (7)(b), references to a person who has entry clearance or leave to enter or remain include references to a person who would have had entry clearance or leave to enter or remain but for—
- (a) the making of a deportation order under section 5(1) of the Immigration Act 1971, or
 - (b) the making of any other decision made in connection with restricting the right of the person to enter the United Kingdom.

Professional qualifications

12 Recognition of professional qualifications

- (1) An appropriate authority may by regulations make such provision as the authority considers appropriate—
- (a) to implement Chapter 3 of Title II of Part 2 of the withdrawal agreement (professional qualifications),

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- (b) to supplement the effect of section 7A of the European Union (Withdrawal) Act 2018 in relation to that Chapter, or
 - (c) otherwise for the purposes of dealing with matters arising out of, or related to, that Chapter (including matters arising by virtue of section 7A of that Act and that Chapter).
- (2) An appropriate authority may by regulations make such provision as the authority considers appropriate—
 - (a) to implement Chapter 3 of Title II of Part 2 of the EEA EFTA separation agreement (professional qualifications),
 - (b) to supplement the effect of section 7B of the European Union (Withdrawal) Act 2018 in relation to that Chapter, or
 - (c) otherwise for the purposes of dealing with matters arising out of, or related to, that Chapter (including matters arising by virtue of section 7B of that Act and that Chapter).
- (3) An appropriate authority may by regulations make such provision as the authority considers appropriate—
 - (a) to implement professional qualification provisions of the Swiss citizens' rights agreement,
 - (b) to supplement the effect of section 7B of the European Union (Withdrawal) Act 2018 in relation to those provisions, or
 - (c) otherwise for the purposes of dealing with matters arising out of, or related to, those provisions (including matters arising by virtue of section 7B of that Act and those provisions).
- (4) For the purposes of subsection (3) the following are “professional qualification provisions” of the Swiss citizens' rights agreement—
 - (a) Part 4 of that agreement (mutual recognition of professional qualifications);
 - (b) Article 23(4) of that agreement as regards the recognition of professional qualifications.
- (5) If an appropriate authority considers it appropriate, regulations under subsection (1) or (2) relating to the implementation of a provision of Chapter 3 of Title II of Part 2 of the withdrawal agreement or of the EEA EFTA separation agreement may be made so as to apply both to—
 - (a) persons to whom the provision in question applies, and
 - (b) persons to whom that provision does not apply but who may be granted leave to enter or remain in the United Kingdom by virtue of residence scheme immigration rules, whether or not they have been granted such leave (see section 17).
- (6) The power to make regulations under subsection (1), (2) or (3) may (among other things) be exercised by modifying any provision made by or under an enactment.
- (7) In subsection (6) “enactment” does not include primary legislation passed or made after IP completion day.
- (8) In this section, “appropriate authority” means—
 - (a) a Minister of the Crown,
 - (b) a devolved authority, or
 - (c) a Minister of the Crown acting jointly with a devolved authority.

- (9) Schedule 1 contains further provision about the power of devolved authorities to make regulations under this section.

Co-ordination of social security systems

13 Co-ordination of social security systems

- (1) An appropriate authority may by regulations make such provision as the authority considers appropriate—
- (a) to implement Title III of Part 2 of the withdrawal agreement (co-ordination of social security systems),
 - (b) to supplement the effect of section 7A of the European Union (Withdrawal) Act 2018 in relation to that Title, or
 - (c) otherwise for the purposes of dealing with matters arising out of, or related to, that Title (including matters arising by virtue of section 7A of that Act and that Title).
- (2) An appropriate authority may by regulations make such provision as the authority considers appropriate—
- (a) to implement Title III of Part 2 of the EEA EFTA separation agreement (co-ordination of social security systems),
 - (b) to supplement the effect of section 7B of the European Union (Withdrawal) Act 2018 in relation to that Title, or
 - (c) otherwise for the purposes of dealing with matters arising out of, or related to, that Title (including matters arising by virtue of section 7B of that Act and that Title).
- (3) An appropriate authority may by regulations make such provision as the authority considers appropriate—
- (a) to implement social security co-ordination provisions of the Swiss citizens' rights agreement,
 - (b) to supplement the effect of section 7B of the European Union (Withdrawal) Act 2018 in relation to those provisions, or
 - (c) otherwise for the purposes of dealing with matters arising out of, or related to, those provisions (including matters arising by virtue of section 7B of that Act and those provisions).
- (4) For the purposes of subsection (3) the following are “social security co-ordination provisions” of the Swiss citizens' rights agreement—
- (a) Part 3 of that agreement (co-ordination of social security systems);
 - (b) Article 23(4) of that agreement as regards social security co-ordination.
- (5) The power to make regulations under subsection (1), (2) or (3) may (among other things) be exercised by modifying any provision made by or under an enactment.
- (6) In this section, “appropriate authority” means—
- (a) a Minister of the Crown,
 - (b) a devolved authority, or
 - (c) a Minister of the Crown acting jointly with a devolved authority.

- (7) Schedule 1 contains further provision about the power of devolved authorities to make regulations under this section.

Equal treatment etc.

14 Non-discrimination, equal treatment and rights of workers etc.

- (1) An appropriate authority may by regulations make such provision as the authority considers appropriate for the purpose of implementing any of the following provisions of the withdrawal agreement—
- (a) Article 12 (prohibition of discrimination on grounds of nationality);
 - (b) Article 23 (right to equal treatment);
 - (c) Articles 24(1) and 25(1) (rights of workers and the self-employed);
 - (d) Articles 24(3) and 25(3) (rights of employed or self-employed frontier workers) as regards rights enjoyed as workers.
- (2) An appropriate authority may by regulations make such provision as the authority considers appropriate for the purpose of implementing any of the following provisions of the EEA EFTA separation agreement—
- (a) Article 11 (prohibition of discrimination on grounds of nationality);
 - (b) Article 22 (right to equal treatment);
 - (c) Articles 23(1) and 24(1) (rights of workers and the self-employed);
 - (d) Articles 23(3) and 24(3) (rights of employed or self-employed frontier workers) as regards rights enjoyed as workers.
- (3) An appropriate authority may by regulations make such provision as the authority considers appropriate for the purpose of implementing any of the following provisions of the Swiss citizens' rights agreement—
- (a) Article 7 (prohibition of discrimination on grounds of nationality);
 - (b) Article 18 (right to take up employment etc.);
 - (c) Article 19 (rights of employed or self-employed persons etc.);
 - (d) Article 20(1) (rights of frontier workers);
 - (e) Article 23(1) (rights of persons providing services).
- (4) If the appropriate authority considers it appropriate, regulations under subsection (1), (2) or (3) relating to the implementation of a provision mentioned in that subsection, may be made so as to apply both to—
- (a) persons to whom the provision in question applies, and
 - (b) persons to whom that provision does not apply but who may be granted leave to enter or remain in the United Kingdom by virtue of residence scheme immigration rules, whether or not they have been granted such leave (see section 17).
- (5) The power to make regulations under subsection (1), (2) or (3) may (among other things) be exercised by modifying any provision made by or under an enactment.
- (6) In this section, “appropriate authority” means—
- (a) a Minister of the Crown,
 - (b) a devolved authority, or
 - (c) a Minister of the Crown acting jointly with a devolved authority.

- (7) Schedule 1 contains further provision about the power of devolved authorities to make regulations under this section.

Independent Monitoring Authority

15 Independent Monitoring Authority for the Citizens' Rights Agreements

- (1) A body corporate called the Independent Monitoring Authority for the Citizens' Rights Agreements is established.
- (2) In this Part that body is referred to as “the IMA”.
- (3) Schedule 2 contains provision relating to the IMA (including provisions about the IMA's constitution and functions).

General

16 Regulations: supplementary

- (1) In sections 7, 8, 9 and 14—
- (a) a power to make provision for the purpose of implementing a provision of the withdrawal agreement includes power to make provision to supplement the effect of section 7A of the European Union (Withdrawal) Act 2018 in relation to that provision of the agreement,
 - (b) a power to make provision for the purpose of implementing a provision of the EEA EFTA separation agreement includes power to make provision to supplement the effect of section 7B of that Act in relation to that provision of the agreement, and
 - (c) a power to make provision for the purpose of implementing a provision of the Swiss citizens' rights agreement includes power to make provision to supplement the effect of section 7B of that Act in relation to that provision of the agreement.
- (2) The conferral of a power on a Minister of the Crown under section 7, 8, 9 or 11 does not affect the extent of any power of a devolved authority under section 12, 13 or 14 which overlaps with a power under section 7, 8, 9 or 11 by virtue of section 17(4).
- (3) Regulations under this Part may not provide for the conferral of functions (including the conferral of a discretion) on, or the delegation of functions to, a person who is not a public authority (but may so provide if the person is a public authority).
- (4) In subsection (3), “public authority” means a person who exercises functions of a public nature.

17 Interpretation: Part 3

- (1) In this Part, “residence scheme immigration rules” means—
- (a) Appendix EU to the immigration rules except those rules, or changes to that Appendix, which are identified in the immigration rules as not having effect in connection with the residence scheme that operates in connection with the withdrawal of the United Kingdom from the EU, and

- (b) any other immigration rules which are identified in the immigration rules as having effect in connection with the withdrawal of the United Kingdom from the EU.
- (2) In this Part, “relevant entry clearance immigration rules” means any immigration rules which are identified in the immigration rules as having effect in connection with the granting of entry clearance for the purposes of acquiring leave to enter or remain in the United Kingdom by virtue of residence scheme immigration rules.
- (3) In this Part, references to having leave to enter or remain in the United Kingdom granted by virtue of residence scheme immigration rules include references to having such leave granted by virtue of those rules before this section comes into force.
- (4) In this Part, a reference to a Chapter, Title, Part or other provision of the withdrawal agreement, EEA EFTA separation agreement or Swiss citizens’ rights agreement includes a reference to—
- (a) any other provision of the agreement in question so far as relating to that Chapter, Title, Part or other provision, and
 - (b) any provision of EU law which is applied by, or referred to in, that Chapter, Title, Part or other provision (to the extent of the application or reference).
- (5) In this Part—
- “entry clearance” has the meaning given by section 33(1) of the Immigration Act 1971 (interpretation);
 - “immigration rules” has the same meaning as in the Immigration Act 1971.