Child Rights and Wellbeing Impact Assessment (CRWIA)

for the Parking Prohibitions (Enforcement and Accounts) (Scotland) Regulations 2023

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Introduction

As set out in Part 1 of the Children and Young People (Scotland) Act 2014, Scottish Ministers must keep under consideration whether there are any steps which they could take which would or might secure better or further effect in Scotland of the UNCRC requirements, and if they consider it appropriate to do so, take any of the steps identified by that consideration. Undertaking a CRWIA helps Ministers to fulfil this duty.

There are two key considerations when undertaking a CRWIA:

Participation: The United Nations Convention on the Right of the Child (UNCRC) sets out that children have the right to participate in decisions which affect them. When assessing the impacts of the policy/measure, you are recommended to consult with children and young people. You can do this directly, through organisations that represent children and young people or through using existing evidence on the views and experiences of children where relevant. Participation of children and young people should be meaningful and accessible.

Evidence: You are recommended to gather evidence when assessing the impact of the policy/measure on children's rights and also for measuring and evaluating the policy/measure. If you identify any gaps in the evidence base, you can discuss how you will address these with analytical colleagues.

1. Which articles of the UNCRC does this policy/measure impact on?

N/A – There are no articles of the UNCRC and Optional Protocols that are relevant to the introduction of these Regulations. The purpose of the Regulations made under Section 59 of the Act is to provide a procedure for local authorities to follow to enforce the ban on pavement parking, double parking and parking at dropped kerbs.

2. What impact will your policy/measure have on children's rights?

Neutral

3. Will there be different impacts on different groups of children and young people?

No groups of children will be adversely affected by this policy. There are no competing interests between different groups of children and young people.

4. If a negative impact is assessed for any area of rights or any group of children and young people, can you explain why this is necessary and proportionate? What options have you considered to modify the proposal, or mitigate the impact?

5. How will the policy/measure give better or further effect to the implementation of the UNCRC in Scotland? N/A

6. How have you consulted with relevant stakeholders, including involving children and young people in the development of the policy/measure?

We undertook a public consultation on the Regulations which ran for a period of 8 weeks from 2 June 2023 to 28 July 2023. The consultation was published on both Transport Scotland's website and the Scottish Government's Citizen Space website.

The final number of consultation responses received was 462. Of these, 16 were submitted by local authorities and 3 by Community Councils. 14 other respondents also identified their organisation, and 429 were listed as individuals.

It may be worthwhile noting at this point that the power to enforce the parking prohibitions is already in the primary legislation (Transport (Scotland) Act 2019). This consultation and the subsequent Regulations relate to the process for enforcement.

Additionally, for these Regulations we have consulted with the Courts & Tribunals team within the Scottish Government's Directorate for Justice. This consultation was required due to a section of the regulations giving those who have received a penalty charge for one of the new prohibitions the right to an appeal to the First-tier Tribunal. The Courts & Tribunals team are responsible for the changes required to the powers of the First-tier Tribunal in connection with the new parking prohibitions.

Due to the content of the Regulations, we did not consult specifically about children and young people and no specific repeated concerns were raised by any group during the consultation process. In addition, no concerns were raised during the indepth Parliamentary process undertaken for the initial Act of Parliament.

7. What evidence have you used to inform your assessment?

8. How will the impact of the policy/measure be monitored? These Regulations give local authorities the power to enforce the new parking prohibitions included in the Transport (Scotland) Act 2019.

Currently, local authorities with DPE powers send an annual report to Scottish Ministers detailing the number of PCNs issued for that financial year as well as their income and expenditure information for the same year. If a local authority has made a surplus, they are required to detail what the surplus will be used for in their local authority area.

Our proposal for the publication of local authority accounts in relation to the enforcement of the parking prohibitions would be to follow a similar method detailed above and have the information submitted to Scottish Ministers and published.

9. How will you communicate to children and young people the impact of the policy/measure on their rights?

We will not be communicating specifically to children and young people, however it is important to note that the parking prohibitions will be a significant alteration from the current situation for the driving public and will be highlighted with additional signs and markings. In addition, it is envisaged that awareness-raising will be needed to foster the necessary behaviour change. It is the Scottish Government's intention to undertake a nationwide publicity campaign involving local authorities, Police Scotland and other stakeholder groups in this regard.

10. Sign & Date

Policy Lead Signature & Date of Sign Off:

Fred O'Hara, Head of Road Policy. 28 September 2023

Deputy Director Signature & Date of Sign Off:

Hugh Gillies, Director of Roads. 28 September 2023

Annex 1 – UNCRC Article Clusters

CRC Clusters (unicef-irc.org)

I General measures of implementation

Article 4 implementation obligations

<u>Article 41</u> respect for existing standards

Article 42 making Convention widely known

Article 44(6) making reports widely available

II Definition of a child

Article 1

III General principles

Article 2 non-discrimination

Article 3(1) best interest to be a primary consideration

Article 3(2) State's obligations to ensure necessary care and protection

Article 3(3) standards for institutions services and facilities

<u>Article 6</u> the right to life, survival and development (see also: <u>VI Basic health and</u> welfare)

Article 12 respect for the views of the child

IV Civil rights and freedoms

Article 7 right to name, nationality and to know and be cared for by parents

Article 8 preservation of child's identity

Article 13 freedom of expression

Article 14 freedom of thought, conscience and religion

Article 15 freedom of association and peaceful assembly

Article 16 protection of privacy

Article 17 child's access to information, and role of mass media

Article 37(a) right not to be subjected to torture or other cruel, inhuman or degrading treatment or punishment

V Family environment and alternative care

Article 5 parental guidance and child's evolving capacities

Article 18(1) and (2) parental responsibilities and State's assistance

Article 9 separation from parents

Article 10 family reunification

Article 11 illicit transfer and non-return

Article 27(4) recovery of maintenance for the child

Article 20 children deprived of their family environment

Article 21 adoption

Article 25 periodic review of placement and treatment

Article19 protection from all forms of violence

Article 39 rehabilitation and reintegration of victims of violence (see also: VIII -

<u>Special protection measures</u>)

VI Basic health and welfare

Article 6 right to life, survival and development (see also: III - General principles)

Article 18(3) support for working parents

Article 23 rights of disabled children

Article 24 right to health and health services

Article 26 right to social security

Article 27(1)-(3) right to adequate standard of living

VII Education, leisure and cultural activities

Article 28 right to education

Article 29 aims of education

Article 31 right to leisure, play and participation in cultural and artistic activities

VIII Special protection measures

A - Children in situations of emergency

Article 22 refugee children

Article 38 children and armed conflict

Article 39 rehabilitation of child victims (see also: V Family environment and

<u>alternative care</u>)

B - Children involved with the system of administration of juvenile justice

Article 40 administration of juvenile justice

Article 37(a) prohibition of capital punishment and life imprisonment

Article 37(b)-(d) restriction of liberty

<u>Article 39</u> rehabilitation and reintegration of child victims (see also: <u>V Family</u> environment and alternative care)

C - Children in situations of exploitation

Article 32 child labour

Article 33 drug abuse

Article 34 sexual exploitation

Article 35 sale, trafficking and abduction

Article 36 other forms of exploitation

D - Children belonging to a minority or an indigenous group

Article 30

Optional Protocol to the UNCRC on the Involvement of Children in Armed Conflict

Governments should ensure that children under 18 who are members of the armed forces do not take a part in combat. Any recruitment of children under 18 must be voluntary and carried out with the full consent of the child's parents/carers. The UK Government has entered interpretive Declarations to this Optional Protocol. The UK would not exclude the deployment of under 18s who are members of the armed forces in direct combat if there is a genuine military need; it is not practicable to withdraw them before deployment; or doing so would undermine the operational

effectiveness of their unit. The minimum age at which children may join the UK armed forces is 16 years, with parental consent required.

Optional Protocol to the UNCRC on the Sale of Children, Child Prostitution and Child Pornography Governments must prohibit the sale of children, child prostitution and child pornography, and recognise the vulnerability of child victims, protect their privacy, provide appropriate support services and ensure their safety.

Annex 2 – General Comments

General Comments are non-legally binding interpretive aids issued by the UN Committee on the Rights of the Child to provide State parties with assistance regarding the interpretation of an article or issue relating to the UNCRC, and what actions governments should take to ensure its implementation. New General Comments appear at irregular intervals.

Treaty bodies Search (ohchr.org)

- 1. The aims of education (2001)
- 2. The role of independent National Human Rights Institutions in the protection and promotion of the rights of the child (2002)
- 3. HIV/AIDS and the rights of children (2003)
- 4. Adolescent health and development in the context of the Convention on the Rights of the Child (2003)
- 5. <u>General measures of implementation on the Convention on the Rights of the Child</u> (2003)
- 6. <u>Treatment of unaccompanied and separated children outside their country of origin (2005)</u>
- 7. Implementing child rights in early childhood (2005)
- 8. The right of the child to protection from corporal punishment and other cruel or degrading forms of punishment (2006)
- 9. The rights of children with disabilities (2006)
- 10. Children's rights in juvenile justice (2007)
- 11. Indigenous children and their rights under the Convention (2009)
- 12. The right of the child to be heard (2009)
- 13. The right of the child to freedom from all forms of violence (2011)
- 14. On the right of the child to have his or her best interests taken as a primary consideration (2013)
- 15. On the right of the child to enjoyment of the highest attainable standard of health (2013)

- 16. <u>State obligations regarding the impact of the business sector on children's rights (2013)</u>
- 17. On the right of the child to rest, leisure, plan, recreational activities, cultural life and the arts (2013)
- 18. On harmful practices (Joint General Comment with the Committee on the Elimination of Discrimination against Women) (2019)
- 19. Public budgeting for the realisation of children's rights (2016)
- 20. Implementation of the rights of the child during adolescence (2016)
- 21. Children in street situations (2017)
- 22. General principles regarding the human rights of children in the context of international migration (Joint General Comment with the Committee on the Protection of the Rights of All Migrant Workers and Members of their Families) (2017)
- 23. State obligations regarding the human rights of children in the context of international migration in countries of origin, transit, destination and return <u>(Joint General Comment with the Committee on the Protection of the Rights of All Migrant Workers and Members of their Families</u>) (2017)
- 24. General comment No. 24 (2019) on children's rights in the child justice system
- 25. <u>General comment 25 (2021)</u> Children's Rights in relation to the digital environment.