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**M2** COUNCIL DIRECTIVE

of 19 December 1977

concerning mutual assistance by the competent authorities of the Member States in the field of direct and indirect taxation

(77/799/EEC) ►


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COUNCIL DIRECTIVE
of 19 December 1977
concerning mutual assistance by the competent authorities of the
Member States in the field of direct and indirect taxation
(77/799/EEC)

THE COUNCIL OF THE EUROPEAN COMMUNITIES,
Having regard to the Treaty establishing the European Economic
Community, and in particular Article 100 thereof,
Having regard to the proposal from the Commission,
Having regard to the opinion of the European Parliament (1),
Having regard to the opinion of the Economic and Social
Committee (2),
Whereas practices of tax evasion and tax avoidance extending across
the frontiers of Member States lead to budget losses and violations of
the principle of fair taxation and are liable to bring about distortions of
capital movements and of conditions of competition; whereas they
therefore affect the operation of the common market;
Whereas, for these reasons the Council adopted on 10 February 1975 a
resolution on the measures to be taken by the Community in order to
combat international tax evasion and avoidance (3);
Whereas the international nature the problem means that national
measures, whose effect does not extend beyond national frontiers, are
insufficient; whereas collaboration between administrations on the basis
of bilateral agreements is also unable to counter new forms of tax
evasion and avoidance, which are increasingly assuming a multi-
national character;
Whereas collaboration between tax administrations within the Commu-
nity should therefore be strengthened in accordance with common
principles and rules;
Whereas the Member States should, on request, exchange information
concerning particular cases; whereas the State so requested should
make the necessary enquiries to obtain such information;
Whereas the Member States should exchange, even without any
request, any information which appears relevant for the correct assess-
ment of taxes on income and on capital, in particular where there
appears to be an artificial transfer of profits between enterprises in
different Member States or where such transactions are carried out
between enterprises in two Member States through a third country in
order to obtain tax advantages, or where tax has been or may be
evaded or avoided for any reason whatever;
Whereas it is important that officials of the tax administration of one
Member State be allowed to be present in the territory of another
Member State if both the States concerned consider it desirable;
Whereas care must be taken to ensure that information provided in the
course of such collaboration is not disclosed to unauthorized persons,
so that the basic rights of citizens and enterprises are safeguarded;
whereas it is therefore necessary that the Member States receiving
such information should not use it, without the authorization of the
Member State supplying it, other than for the purposes of taxation or
to facilitate legal proceedings for failure to observe the tax laws of
the receiving State: whereas it is also necessary that the receiving

(1) OJ No C 293, 13, 12. 1976, p. 34.
(2) OJ No C 56, 7, 3. 1977, p. 66.
States afford the information the same degree of confidentiality which it enjoyed in the State which provided it, if the latter so requires;

Whereas a Member State which is called upon to carry out enquiries or to provide information shall have the right to refuse to do so where its laws or administrative practice prevent its tax administration from carrying out these enquiries or from collecting or using this information for its own purposes, or where the provision of such information would be contrary to public policy or would lead to the disclosure of a commercial, industrial or Professional secret or of a commercial process, or where the Member State for which the information is intended is unable for practical or legal reasons to provide similar information;

Whereas collaboration between the Member States and the Commission is necessary for the permanent study of cooperation procedures and the pooling of experience in the fields considered, and in particular in the field of the artificial transfer of profits within groups of enterprises, with the aim of improving those procedures and of preparing appropriate Community rules,

HAS ADOPTED THIS DIRECTIVE:

Article 1

General provisions

1. In accordance with this Directive the competent authorities of the Member State shall exchange any information that may enable them to effect a correct assessment of taxes on income and capital and any information relating to the assessment of the following indirect taxes:
   — value added tax,
   — excise duty on mineral oils,
   — excise duty on alcohol and alcoholic beverages,
   — excise duty on manufactured tobacco.

2. There shall be regarded as taxes on income and on capital, irrespective of the manner in which they are levied, all taxes imposed on total income, on total capital, or on elements of income or of capital, including taxes on gains from the disposal of movable or immovable property, taxes on the amounts of wages or salaries paid by enterprises, as well as taxes on capital appreciation.

3. The taxes referred to in paragraph 2 are at present, in particular:
   
in Belgium:
   Impôt des personnes physiques — Personenbelasting
   Impôt des sociétés — Vennootschapsbelasting
   Impôt des personnes morales — Rechtspersonenbelasting
   Impôt des non-résidents — Belasting der niet-verblijfhouders
   
in Denmark:
   Indkomstskat til staten
   Selskabsskat
   Den kommunale indkomstskat
   Den amtskommunale indkomstskat
   Folkepensionsbidragene
   Sømandsskat
   Den særlige indkomstskat
   Kirkeskat
   Formueskat til staten
Bidrag til dagpengefonden

in Germany:
Einkommensteuer
Körperschaftsteuer
Vermögensteuer
Gewerbesteuer
Grundsteuer

in Greece:
Φόρος εισοδήματος φυσικών προσώπων
Φόρος εισοδήματος νομικών προσώπων
Φόρος ακινήτου περιουσίας

in Spain:
Impuesto sobre la Renta de las Personas Fisicas
Impuesto sobre Sociedades
Impuesto Extraordinario sobre el Patrimonio de las Personas Fisicas

in France:
Impôt sur le revenu
Impôt sur les sociétés
Taxe professionnelle
Taxe foncière sur les propriétés bâties
Taxe foncière sur les propriétés non bâties

in Ireland:
Income tax
Corporation tax
Capital gains tax
Wealth tax

in Italy:
Imposta sul reddito delle persone fisiche
Imposta sul reddito delle persone giuridiche
Imposta locale sui redditi

in Luxembourg:
Impôt sur le revenu des personnes physiques
Impôt sur le revenu des collectivités
Impôt commercial communal
Impôt sur la fortune
Impôt foncier

in the Netherlands:
Inkomstenbelasting
Vennootschapsbelasting
Vermogensbelasting

in Austria:
Einkommensteuer
Körperschaftsteuer
Grundsteuer
Bodenwertabgabe
Abgabe von land- und forstwirtschaftlichen Betrieben

in Portugal:
Contribuição predial
Imposto sobre a indústria agrícola  
Contribuição industrial  
Imposto de capitais  
Imposto profissional  
Imposto complementar  
Imposto de mais-valias  
Imposto sobre o rendimento do petróleo  
Os adicionais devidos sobre os impostos precedentes

in Finland:
Valtion tuloverot — de statliga inkomstskatterna  
Yhteisöjen tulovero — inkomstskatten för samfund  
Kunnallisvero — kommunalskatten  
Kirkollisvero — kyrkoskatten  
Kansaneläkevakuutusmaksu — folkpensionsförsäkringspremien  
Sairausvakuutusmaksu — sjukförsäkringspremien  
Korkotulon lähdevero — källskatten på ränteinkomst  
Rajoitetusti verovelvollisen lähdevero — källskatten för begränsat skattskyldig  
Valtion varallisuusvero — den statliga förmögenhetsskatten  
Kiinteistövero — fastighetsskatten

in Sweden:
Den statliga inkomstskatten  
Sjömansskatten  
Kupongskatten  
Den särskilda inkomstskatten för utomlands bosatta  
Den särskilda inkomstskatten för utomlands bosatta artister m.fl.  
Den statliga fastighetsskatten  
Den kommunala inkomstskatten  
Förmögenhetsskatten

in the United Kingdom:
Income tax  
Corporation tax  
Capital gains tax  
Petroleum revenue tax  
Development land tax

4. Paragraph 1 shall also apply to any identical or similar taxes imposed subsequently, whether in addition to or in place of the taxes listed in paragraph 3. The competent authorities of the Member States shall inform one another and the Commission of the date of entry into force of such taxes.

5. The expression ‘competent authority’ means:
in Belgium:
De Minister van financiën or an authorized representative  
Le Ministre des finances or an authorized representative

in Denmark:
Skatteministeren or an authorized representative

in Germany:
Der Bundesminister der Finanzen or an authorized representative
Article 2

Exchange on request

1. The competent authority of a Member State may request the competent authority of another Member State to forward the information referred to in Article 1 (1) in a particular case. The competent authority of the requested State need not comply with the request if it appears that the competent authority of the State making the request has not exhausted its own usual sources of information, which it could have utilized, according to the circumstances, to obtain the information requested without running the risk of endangering the attainment of the sought after result.

2. For the purpose of forwarding the information referred to in paragraph 1, the competent authority of the requested Member State shall arrange for the conduct of any enquiries necessary to obtain such information.

Article 3

Automatic exchange of information

For categories of cases which they shall determine under the consultation procedure laid down in Article 9, the competent authorities of the
Member States shall regularly exchange the information referred to in Article 1 (1) without prior request.

Article 4

Spontaneous exchange of information

1. The competent authority of a Member State shall without prior request forward the information referred to in Article 1 (1) of which it has knowledge, to the competent authority of any other Member State concerned, in the following circumstances:

(a) the competent authority of the one Member State has grounds for supposing that there may be a loss of tax in the other Member State;

(b) a person liable to tax obtains a reduction in or an exemption from tax in the one Member State which would: give rise to an increase in tax or to liability to tax in the other Member State;

(c) business dealings between a person liable to tax in a Member State and a person liable to tax in another Member State are conducted through one or more countries in such a way that a saving in tax may result in one or the other Member State or in both:

(d) the competent authority of a Member State has grounds for supposing that a saving of tax may result from artificial transfers of profits within groups of enterprises;

(e) information forwarded to the one Member State by the competent authority of the other Member State has enabled information to be obtained which may be relevant in assessing liability to tax in the latter Member State.

2. The competent authorities of the Member States may, under the consultation procedure laid down in Article 9, extend the exchange of information provided for in paragraph 1 to cases other than those specified therein.

3. The competent authorities of the Member States may forward to each other in any other case, without prior request, the information referred to in Article 1 (1) of which they have knowledge.

Article 5

Time limit for forwarding information

The competent authority of a Member State which, under the preceding Articles, is called upon to furnish information, shall forward it as swiftly as possible. If it encounters obstacles in furnishing the information or if it refuses to furnish the information, it shall forthwith inform the requesting authority to this effect, indicating the nature of the obstacles or the reasons for its refusal.

Article 6

Collaboration by officials of the State concerned

For the purpose of applying the preceding provisions, the competent authority of the Member State providing the information and the competent authority of the Member State for which the information is intended may agree, under the consultation procedure laid down in Article 9, to authorize the presence in the first Member State of officials of the tax administration of the other Member State. The details for applying this provision shall be determined under the same procedure.

Article 7

Provisions relating to secrecy

1. All information made known to a Member State under this Directive shall be kept secret in that State in the same manner as information received under its domestic legislation.
In any case, such information:

— may be made available only to the persons directly involved in the assessment of the tax or in the administrative control of this assessment,

— may in addition be made known only in connection with judicial proceedings or administrative proceedings involving sanctions undertaken with a view to, or relating to, the making or reviewing the tax assessment and only to persons who are directly involved in such proceedings; such information may, however, be disclosed during public hearings or in judgments if the competent authority of the Member State supplying the information raises no objection,

— shall in no circumstances be used other than for taxation purposes or in connection with judicial proceedings or administrative proceedings involving sanctions undertaken with a view to, or in relation to, the making or reviewing the tax assessment.

2. Paragraph 1 shall not oblige a Member State whose legislation or administrative practice lays down, for domestic purposes, narrower limits than those contained in the provisions of that paragraph, to provide information if the State concerned does not undertake to respect those narrower limits.

3. Notwithstanding paragraph 1, the competent authorities of the Member State providing the information may permit it to be used for other purposes in the requesting State, if, under the legislation of the informing State, the information could, in similar circumstances, be used in the informing State for similar purposes.

4. Where a competent authority of a Member State considers that information which it has received from the competent authority of another Member State is likely to be useful to the competent authority of a third Member State, it may transmit it to the latter competent authority with the agreement of the competent authority which supplied the information.

**Article 8**

**Limits to exchange of information**

1. This Directive shall impose no obligation to have enquiries carried out or to provide information if the Member State, which should furnish the information, would be prevented by its laws or administrative practices from carrying out these enquiries or from collecting or using this information for its own purposes.

2. The provision of information may be refused where it would lead to the disclosure of a commercial, industrial or professional secret or of a commercial process, or of information whose disclosure would be contrary to public policy.

3. The competent authority of a Member State may refuse to provide information where the State concerned is unable, for practical or legal reasons, to provide similar information.

**Article 9**

**Consultations**

1. For the purposes of the implementation of this Directive, consultations shall be held, if necessary in a Committee, between:

— the competent authorities of the Member States concerned at the request of either, in respect of bilateral questions,

— the competent authorities of all the Member States and the Commission, at the request of one of those authorities or the Commission, in so far as the matters involved are not solely of bilateral interest.

2. The competent authorities of the Member States may communicate directly with each other. The competent authorities of the Member States may by mutual agreement permit authorities designated
by them: to communicate directly with each other in specified cases or in certain categories of cases.

3. Where the competent authorities make arrangements on bilateral matters covered by this Directive other than as regards individual cases, they shall as soon as possible inform the Commission thereof. The Commission shall in turn notify the competent authorities of the other Member States.

Article 10

Pooling of experience

The Member States shall, together with the Commission, constantly monitor the cooperation procedure provided for in this Directive and shall pool their experience, especially in the field of transfer pricing within groups of enterprises, with a view to improving such cooperation and, where appropriate, drawing up a body of rules in the fields concerned.

Article 11

Applicability of wider-ranging provisions of assistance

The foregoing provisions shall not impede the fulfilment of any wider obligations to exchange information which might flow from other legal acts.

Article 12

Final provisions

1. Member States shall bring into force the necessary laws, regulations and administrative provisions in order to comply with this Directive not later than 1 January 1979 and shall forthwith communicate them to the Commission.

2. Member States shall communicate to the Commission the texts of any important provisions of national law which they subsequently adopt in the field covered by this Directive.

Article 13

This Directive is addressed to the Member States.