#### STATUTORY INSTRUMENTS

# 2020 No. 512

# SOCIAL SECURITY

# The Statutory Sick Pay (Coronavirus) (Funding of Employers' Liabilities) Regulations 2020

Made - - - - 14th May 2020
Laid before Parliament 15th May 2020
Coming into force - - 26th May 2020

The Commissioners for Her Majesty's Revenue and Customs, with the concurrence of the Secretary of State, make the following Regulations in exercise of the powers conferred by sections 159B and 175(3), (4) and (5A) of the Social Security Contributions and Benefits Act 1992(1).

# PART 1

# Introduction

# Citation and commencement

1. These Regulations may be cited as the Statutory Sick Pay (Coronavirus) (Funding of Employers' Liabilities) Regulations 2020 and come into force on 26th May 2020.

# Interpretation

- 2. In these Regulations—
  - "eligible employer" has the meaning given in regulation 4;
  - "employer PAYE reference number" means the number identifying a PAYE scheme which was given to the employer by HMRC when the employer registered the PAYE scheme with HMRC;
  - "HMRC" means Her Majesty's Revenue and Customs;
  - "in difficulty" has the meaning given in regulation 4(2);

<sup>(1) 1992</sup> c. 4. By virtue of section 39(1) of the Coronavirus Act 2020 (c. 7), the Social Security Contributions and Benefits Act 1992 ("the 1992 Act") has effect as if a new section 159B were inserted after section 159A. Section 159B(7) allows these Regulations to have retrospective effect in relation to a day of incapacity for work that falls on or after 13th March 2020. Section 175(4) was amended by paragraph 29(4) of Schedule 3 to the Social Security Contributions (Transfer of Functions, etc.) Act 1999 (c. 2). By virtue of section 41(2) of the Coronavirus Act 2020, the 1992 Act has effect as if a new section 175(5A) were inserted after section 175(5).

"maximum temporary aid amount" means the maximum amount of aid permitted to be received by an undertaking in accordance with section 3.1 of the Communication from the Commission of 19 March 2020 on the Temporary Framework for State aid measures to support the economy in the current COVID-19 outbreak(2);

"original claim" has the meaning given in regulation 9(1)(a);

"PAYE scheme" means a pay as you earn scheme registered on HMRC's real time information system;

"reimbursement amount" has the meaning given in regulation 3(1).

# PART 2

# Eligibility for funding

# Funding of eligible employers' liabilities by HMRC

- **3.**—(1) An eligible employer who has made a payment of statutory sick pay(3) to an employee where—
  - (a) that employee's period of incapacity for work(4) is related to coronavirus; and
  - (b) the first day of incapacity for work in that period falls on or after 13th March 2020, subject to paragraphs (2) and (3) entitled to recover the amount paid to the employee

is, subject to paragraphs (2) and (3), entitled to recover the amount paid to the employee (the "reimbursement amount") from HMRC.

- (2) An eligible employer is not entitled to recover a reimbursement amount from HMRC—
  - (a) if, were the eligible employer to receive the reimbursement amount claimed, the amount of State aid received by the eligible employer would exceed the maximum temporary aid amount for that eligible employer; or
  - (b) in respect of an employee for a period for which the eligible employer is entitled to a grant in respect of that employee under the Coronavirus Job Retention Scheme.
- (3) The amount which an eligible employer may recover from HMRC under these Regulations is limited to—
  - (a) in relation to a single employee, £191.70; and
  - (b) in total, £191.70 multiplied by the number of employees enrolled in PAYE schemes of the eligible employer on 28th February 2020, determined in accordance with regulation 4.
  - (4) In this regulation—
    - (a) an employee includes an employee who—
      - (i) was employed by the eligible employer during a period of incapacity for work related to coronavirus,
      - (ii) has received a payment of statutory sick pay from the eligible employer in respect of that period of incapacity for work, and
      - (iii) no longer works for the eligible employer;
    - (b) the reference to the reimbursement amount in paragraph (2)(a) is to that amount converted into euros using the European Commission's—

<sup>(2)</sup> OJ C 91I, 20.3.2020, p. 1, amended by Communication from the Commission of 3 April 2020 OJ C 112I, 4.4.2020, p.1 and Communication from the Commission of 8 May 2020 OJ C 164, 13.5.2020, p.3.

<sup>(3) &</sup>quot;Statutory sick pay" is defined in section 151(1) of the 1992 Act.

<sup>(4) &</sup>quot;Period of incapacity for work" is defined in s152(2) of the 1992 Act.

- (i) official monthly accounting rate for the euro; and
- (ii) conversion rate for April 2020(5); and
- (c) the "Coronavirus Job Retention Scheme" is the scheme set out in the Schedule to the Coronavirus Act 2020 Functions of Her Majesty's Revenue and Customs (Coronavirus Job Retention Scheme) Direction(6).

#### Meaning of eligible employer

- **4.**—(1) An eligible employer is an employer who—
  - (a) on 28th February 2020, had fewer than 250 employees enrolled in all PAYE schemes operated by the employer; and
  - (b) on 31st December 2019, was not already in difficulty.
- (2) An employer is "in difficulty" if it is reasonable to assume that the employer would be regarded as an undertaking in difficulty under Article 2(18) of Commission Regulation (EU) No. 651/2014 of 17 June 2014 declaring certain categories of aid compatible with the internal market in application of Articles 107 and 108 of the Treaty(7).
  - (3) Where, on 28th February 2020, the employer was one of—
    - (a) two or more companies which were not charities and which were connected with one another, or
    - (b) two or more charities which were connected with one another,

the number of employees referred to in paragraph (1) is the total number of employees enrolled in all PAYE schemes operated by the connected companies or charities, as applicable.

- (4) For the purposes of paragraph (3)—
  - (a) Part 1 of Schedule 1 to the National Insurance Contributions Act 2014(8) sets out the rules for determining if two or more companies are connected with one another;
  - (b) Part 2 of Schedule 1 to that Act sets out the rules for determining if two or more charities are connected with each other.
- (5) In this regulation—

"charity" has the same meaning as in section 18(1) of the Small Charitable Donations Act 2012(9), subject to paragraph 8(5) of Schedule 1 to the National Insurance Contributions Act 2014; and

"company" has the meaning given by section 1121(1) of the Corporation Tax Act 2010(10) and includes a limited liability partnership.

#### When an employee's incapacity for work is related to coronavirus

- 5.—(1) An employee's incapacity for work is related to coronavirus if the employee is—
  - (a) incapable by reason of infection or contamination with coronavirus, or

<sup>(5)</sup> The European Commission's official rates are available at https://ec.europa.eu/info/funding-tenders/how-eu-funding-works/information-contractors-and-beneficiaries/exchange-rate-inforeuro\_en.

<sup>(6)</sup> The Direction dated 15 April 2020 is available at https://www.thegazette.co.uk/notice/3551698. A person unable to access the Direction electronically may access it while government advice on social distancing and unnecessary travel applies, in hard copy by post free of charge on application to 07785 665073 and otherwise by inspection free of charge at HMRC, 100 Parliament Street. London SW1A 2BO.

<sup>(7)</sup> OJ No. L 187, 26.6.2014, p. 1, to which there are amendments not relevant to these Regulations.

<sup>(8) 2014</sup> c. 7.

<sup>(9) 2012</sup> c. 23.

<sup>(10) 2010</sup> c. 4. Section 1121(1) was amended by S.I. 2013/1388.

(b) deemed, in accordance with regulation 2(1)(c) of the Statutory Sick Pay (General) Regulations 1982(11), to be incapable by reason of coronavirus,

of doing work which the employee can reasonably be expected to do under the employee's contract of service, and references in these Regulations to an employee's period of incapacity for work related to coronavirus shall be construed in accordance with this regulation.

(2) The reference to regulation 2(1)(c) of the Statutory Sick Pay (General) Regulations 1982 in paragraph (1)(b) is a reference to the regulation which was in force on the first day of incapacity for work in question.

# PART 3

#### Claims

#### Making a claim

- **6.**—(1) An employer who makes a claim for the recovery of a reimbursement amount must do so in accordance with this regulation.
  - (2) A claim may include one or more reimbursement amounts paid by the employer—
    - (a) to employees enrolled in the same PAYE scheme; and
    - (b) during the period of time specified by the employer in accordance with paragraph (3)(d).
  - (3) The claim must contain the following—
    - (a) the employer PAYE reference number for the PAYE scheme to which the claim relates;
    - (b) the number of employees the claim relates to;
    - (c) the amount claimed;
    - (d) the beginning and end dates of the period of time to which the amount specified in accordance with sub-paragraph (c) relates;
    - (e) details of the bank account into which the amount specified in accordance with subparagraph (c) is to be paid; and
    - (f) if required by regulation 9(2), the amount by which the original claim was overstated.
  - (4) The claim must contain a declaration by the employer that—
    - (a) the employer was not already in difficulty on 31st December 2019;
    - (b) receipt of the amount claimed will not result in the amount of State aid received by the employer exceeding the maximum temporary aid amount for that employer; and
    - (c) the matters stated in the claim are true and accurate.
- (5) The claim must be submitted to HMRC electronically using the Government Gateway unless paragraph (6) applies.
  - (6) If the employer considers that the employer is digitally excluded—
    - (a) the employer may make a request to HMRC to submit a claim in an alternative manner, and
    - (b) if HMRC are satisfied that the employer is digitally excluded, the employer must submit the claim in a manner agreed with HMRC.
  - (7) An employer is digitally excluded where—
    - (a) it is not reasonably practicable for the employer to use the Government Gateway to submit a claim for any reason including age, disability or remoteness of location, or

- (b) the employer is a person who is a practising member of a religious society or order whose beliefs are incompatible with using the Government Gateway.
- (8) In this regulation "Government Gateway" means the secure online facility for accessing government services.

# Time limit for making a claim

- 7. A claim may not be made after the end of the period of 1 year beginning with the later of—
  - (a) the last qualifying day(12) in the period of incapacity for work to which the reimbursement amount claimed relates; or
  - (b) 26th May 2020.

# PART 4

# Payments, corrections and overpayments

# **Payments**

**8.** Where HMRC accept a claim, HMRC must pay the amount specified in the claim by the employer in accordance with regulation 6(3)(c), less any amount repayable under regulation 9(3), to the account specified by the employer in accordance with regulation 6(3)(e) as soon as reasonably practicable.

# Correcting a claim when the amount has been mistakenly overstated

- 9.—(1) Where an employer—
  - (a) becomes aware that the employer mistakenly overstated the amount in a claim (the "original claim"); and
- (b) has received payment from HMRC in respect of the original claim,

the employer must correct the error in accordance with this regulation.

- (2) In the next claim that the employer makes under regulation 6 (the "next claim"), the employer must specify the amount by which the original claim was overstated.
- (3) The amount by which the original claim was overstated must be repaid to HMRC by the employer by way of set-off against the amount stated in the next claim, up to a maximum of the amount stated in the next claim.
- (4) Where the amount by which the original claim was overstated exceeds the maximum amount required to be set off in accordance with paragraph (3), the employer must repay the excess to HMRC within the period of 30 days beginning on the day on which the next claim is made.
- (5) Where an employer does not make another claim under regulation 6 within the period of 60 days beginning with the day on which the original claim was made, the employer must notify HMRC of the overstatement in accordance with paragraphs (6) to (8) (an "adjustment notice").
  - (6) An adjustment notice must contain the following—
    - (a) the employer PAYE reference number for the PAYE scheme to which the original claim related;
    - (b) the amount by which the original claim was overstated; and
    - (c) the beginning and end dates of the period of time to which the original claim related.

- (7) The adjustment notice must contain a declaration by the employer that the matters stated in the adjustment notice are true and accurate.
- (8) An employer must submit the adjustment notice in the same manner as the original claim was submitted.
- (9) The employer must repay to HMRC the amount stated in the adjustment notice within the period of 30 days beginning on the day on which the adjustment notice is submitted.

# Correcting a claim when the amount has been mistakenly understated

10. Where an employer becomes aware that the employer mistakenly understated the amount in a claim (the "understated claim"), the employer may submit a claim in accordance with regulation 6 for the amount understated in respect of the same period, PAYE scheme and employees specified in the understated claim.

# **Recovery of overpayments**

- 11.—(1) Where any sum has been overpaid to an employer under these Regulations (an "overpayment"), HMRC may recover it in accordance with this regulation.
- (2) An officer of Revenue and Customs must decide the amount of the overpayment and must give notice in writing of the decision to the employer.
- (3) The employer must repay the overpayment to HMRC within the period of 30 days beginning with the day on which the employer receives the notice of decision referred to in paragraph (2).
- (4) Part 6 of the Taxes Management Act 1970(13) (collection and recovery) applies to the recovery of overpayments as if—
  - (a) the amount of the overpayment were income tax charged on the employer named in the notice of decision referred to in paragraph (2);
  - (b) that notice of decision were an assessment; and
  - (c) that notice of decision were the matter complained of for the purposes of section 65(3) of that Act(14).
- (5) In the application of section 101(4) of the Finance Act 2009(15) (late payment interest on sums due to HMRC) in relation to a repayment to HMRC of an overpayment under this regulation, the overpayment becomes due and payable on the date on which HMRC give the notice of decision referred to in paragraph (2).

# PART 5

# Records and information requests

# Preservation of records

- 12.—(1) An employer who makes a claim for a reimbursement amount must keep a record of the following in respect of the employee, or former employee, in relation to whom the amount was claimed—
  - (a) the start date and end date of the period of incapacity for work related to coronavirus to which the reimbursement amount relates;

<sup>(13) 1970</sup> c. 9.

<sup>(14)</sup> Section 65(3) was amended by paragraph 30 of Schedule 19 to the Finance Act 1998 (c.36).

<sup>(15) 2009</sup> c. 10.

- (b) national insurance number;
- (c) the reason for incapacity for work provided by the employee or former employee; and
- (d) the days which were qualifying days in that period of incapacity for work.
- (2) An employer who corrects the amount of a claim in accordance with regulation 9 or 10 must keep a record of the amount of the correction and the reason for the correction.
- (3) The employer must keep the records specified in paragraphs (1) and (2) until the end of the period of 3 years beginning with the date on which payment under regulation 8 is received.
- (4) An employer who makes a claim for a reimbursement amount must keep the confirmation of State aid letter until the end of the period of 4 years beginning on IP completion day.
- (5) In paragraph (4), "the confirmation of State aid letter" means the letter containing confirmation of receipt of State aid under these Regulations sent by HMRC to the employer once a claim is made.

#### Provision of information and records

- **13.**—(1) HMRC may by notice require an employer who has made a claim for a reimbursement amount—
  - (a) to provide to HMRC in the manner specified in the notice, or
  - (b) to make available for inspection at a place within the United Kingdom by an officer of Revenue and Customs,

within the period specified in the notice, all documents, records and other information in the employer's possession or under the employer's control as HMRC may reasonably require to ascertain whether the employer was entitled to receive a reimbursement amount under these Regulations, including whether it was unlawful State aid.

(2) Where records are maintained by computer the employer required to make them available for inspection must provide the officer of Revenue and Customs making the inspection with all the facilities necessary for obtaining information from them.

Penny Ciniewicz
Melissa Tatton
Two of the Commissioners for Her Majesty's
Revenue and Customs

14th May 2020

The Secretary of State concurs.

Signed by authority of the Secretary of State for Work and Pensions.

Justin Tomlinson
Minister for Disabled People
Department for Work and Pensions

13th May 2020

#### **EXPLANATORY NOTE**

(This note is not part of the Regulations)

These Regulations provide for certain small and medium size employers to reclaim some or all of their Statutory Sick Pay (SSP) costs from Her Majesty's Revenue and Customs (HMRC).

Regulation 1 provides for citation and commencement and regulation 2 provides for interpretation of terms used in the Regulations.

Regulation 3 provides that an employer may make a claim in respect of an employee's period of incapacity for work related to coronavirus where the first day of incapacity for work in that period arose on or after 13th March 2020. Section 159B(7) of the Social Security Contributions and Benefits Act 1992 (c. 4) allows these Regulations to have effect in relation to days of incapacity for work that fall on or after 13th March 2020. It makes further provision about which SSP costs an employer is entitled to reclaim and limits the amounts which can be claimed per employee and in total. It also provides for when an employer is not entitled to claim by reason of exceeding limits on receipt of State aid under the Temporary Framework for State aid measures to support the economy during the current COVID-19 outbreak set by the European Commission or having certain entitlement to a grant under the Coronavirus Job Retention Scheme.

Regulation 4 defines an eligible employer for the purposes of regulation 3 by reference to the number of employees enrolled on all pay as you earn schemes operated by the employer on 28th February 2020 and by reference to whether it is reasonable to assume that the employer would be regarded as "in difficulty" for State aid purposes. The number of employees of connected companies or connected charities must be aggregated for the purpose of determining eligibility.

Regulation 5 gives the meaning of period of incapacity for work related to coronavirus for the purposes of regulation 3.

Regulation 6 sets out how to make a claim for reimbursement of SSP and the information and declarations that must be included in a claim.

Regulation 7 provides for a time limit on making claims.

Regulation 8 provides for how HMRC will make payment pursuant to accepted claims.

Regulation 9 requires an employer who mistakenly overstated the amount of a claim for which the employer has received payment from HMRC to correct the error and repay the amount by which the claim was overstated.

Regulation 10 allows an employer who has mistakenly understated the amount of a claim to submit another claim in respect of the same period, PAYE scheme and employees.

Regulation 11 provides for recovery by HMRC of overpayments made under these Regulations.

Regulation 12 places record keeping obligations on eligible employers making claims under these Regulations.

Regulation 13 permits HMRC to request information from, and inspect the records of, employers making claims under these Regulations.

An Impact Assessment has not been produced for this instrument because it is covered by the Summary of Impacts published with the Coronavirus Bill on 19 March 2020 at https://publications.parliament.uk/pa/bills/cbill/58-01/0122/Coronavirus%20Bill %20Impact%20Assessment%20final%20pdf.pdf (see pages 72 to 73). Copies are also available

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from the Department of Health and Social Care, 39 Victoria Street, Westminster, London SW1H 0EU.