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# Land Drainage Act 1991

# **1991 CHAPTER 59**

# PART II

# PROVISIONS FOR FACILITATING OR SECURING THE DRAINAGE OF LAND

Control of flow of watercourses etc.

# <sup>F1</sup>23 Prohibition on obstructions etc. in watercourses

- (1) No person shall—
  - (a) erect any mill dam, weir or other like obstruction to the flow of any ordinary watercourse or raise or otherwise alter any such obstruction; or
  - $[^{F2}(b)]$  erect a culvert in an ordinary watercourse, or
    - (c) alter a culvert in a manner that would be likely to affect the flow of an ordinary watercourse,]

without the consent in writing of the drainage board concerned.

- [<sup>F3</sup>(1A) Consent under this section may be given subject to reasonable conditions.]
- [<sup>F3</sup>(1B) An internal drainage board or lead local flood authority must consult the [<sup>F4</sup>appropriate agency] before carrying out work within subsection (1)(a), (b) or (c) if the board or authority is " the drainage board concerned " for the purposes of this section. ]
- [<sup>F3</sup>(1C) The drainage board concerned must have regard to any guidance issued by the [<sup>F5</sup>appropriate supervisory body] about the exercise of the board's functions under this section.]
  - (2) The drainage board concerned may require the payment of an application fee by a person who applies to them for their consent under this section; and the amount of that fee shall be £50 or such other sum as may be [<sup>F6</sup>prescribed].
  - (3) Where an application is made to the drainage board concerned for their consent under this section—
    - (a) the consent is not to be unreasonably withheld; and

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- (b) if the board fail within two months after the relevant day to notify the applicant in writing of their determination with respect to the application, they shall be deemed to have consented.
- (4) In subsection (3) above "the relevant day", in relation to an application for a consent under this section, means whichever is the later of—
  - (a) the day on which the application is made; and
  - (b) if at the time when the application is made an application fee is required to be paid, the day on which the liability to pay that fee is discharged.
- (5) If any question arises under this section whether the consent of the drainage board concerned is unreasonably withheld, that question shall be referred to a single arbitrator to be agreed between the parties or, failing such agreement, to be appointed by the President of the Institution of Civil Engineers on the application of either party.
- (6) Nothing in this section shall apply—
  - (a) to any works under the control of a navigation authority, harbour authority or conservancy authority; or
  - (b) to any works carried out or maintained under or in pursuance of any Act or any order having the force of an Act.
- (7) The power of the Ministers to make an order under subsection (2) above shall be exercisable by statutory instrument subject to annulment in pursuance of a resolution of either House of Parliament.
- [<sup>F7</sup>(7A) In subsection (2) above "prescribed" means specified in, or determined in accordance with, an order made by the Ministers; and any such order may make different provision for different cases, including different provision in relation to different persons, circumstances or localities.]
  - (8) Subject to section 8 above, references in this section and [<sup>F8</sup> sections 24 and 25 ] below to the drainage board concerned—
    - (a) in relation to a watercourse in an internal drainage district, are references to the drainage board for that district; and
    - [<sup>F9</sup>(b) in relation to a watercourse in an area outside an internal drainage district, are references to the lead local flood authority for the area.]
- [<sup>F10</sup>(9) Lead local flood authority" has the meaning given by section 6 of the Flood and Water Management Act 2010.]

#### **Textual Amendments**

- F2 S. 23(1)(b)(c) substituted for s. 23(1)(b) (6.4.2012) by Flood and Water Management Act 2010 (c. 29), s. 49(3), Sch. 2 para. 32(2) (with s. 49(1)(6)); S.I. 2012/879, art. 3(b) (with art. 4)
- F3 S. 23(1A)-(1C) inserted (6.4.2012) by Flood and Water Management Act 2010 (c. 29), s. 49(3), Sch. 2 para. 32(3) (with s. 49(1)(6)); S.I. 2012/879, art. 3(b) (with art. 4)
- F4 Words in s. 23(1B) substituted (1.4.2013) by The Natural Resources Body for Wales (Functions) Order 2013 (No. 755), art. 1(2), Sch. 2 para. 322(2) (with Sch. 7)
- **F5** Words in s. 23(1C) substituted (1.4.2013) by The Natural Resources Body for Wales (Functions) Order 2013 (No. 755), art. 1(2), **Sch. 2 para. 322(3)** (with Sch. 7)
- **F6** Word in s. 23(2) substituted (21.9.1995) by 1995 c. 25, s. 120(1), **Sch. 22**, para. 192(1)(with ss. 7(6), 115, 117); S.I. 1995/1983, **art. 3**

F1 S. 23 applied (21.07.1997) by 1994 c. xiii, s. 40

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- **F7** S. 23(7A) inserted (21.9.1995) by 1995 c. 25, s. 120(1), **Sch. 22**, para. 192(2)(with ss. 7(6), 115, 117); S.I. 1995/1983, **art. 3**
- F8 Words in s. 23(8) substituted (6.4.2012) by Flood and Water Management Act 2010 (c. 29), s. 49(3),
  Sch. 2 para. 32(5) (with s. 49(1)(6)); S.I. 2012/879, art. 3(b) (with art. 4)
- F9 S. 23(8)(b) substituted (6.4.2012) by Flood and Water Management Act 2010 (c. 29), s. 49(3), Sch. 2 para. 32(6) (with s. 49(1)(6)); S.I. 2012/879, art. 3(b) (with art. 4)
- F10 S. 23(9) added (6.4.2012) by Flood and Water Management Act 2010 (c. 29), s. 49(3), Sch. 2 para. 32(7) (with s. 49(1)(6)); S.I. 2012/879, art. 3(b) (with art. 4)

#### **Modifications etc. (not altering text)**

- C1 S. 23 excluded (2.4.2004) by Docklands Light Railway (Woolwich Arsenal Extension) Order 2004 (S.I. 2004/757), arts. 1, **4(8)(b)**
- C2 S. 23 excluded (11.2.2005) by Merseytram (Liverpool City Centre to Kirkby) Order 2005 (S.I. 2005/120), arts. 1, **5**(9) (with arts. 65, 66)
- C3 S. 23 excluded (25.11.2005) by Docklands Light Railway (Capacity Enhancement) Order 2005 (S.I. 2005/3105), arts. 1, **5**(7)(b) (with arts. 3(5), 15(3))
- C4 S. 23 excluded (22.11.2006) by Docklands Light Railway (Stratford International Extension) Order 2006 (S.I. 2006/2905), arts. 1, **4(8)** (with art. 43)
- C5 S. 23 excluded (23.8.2007) by Docklands Light Railway (Capacity Enhancement and 2012 Games Preparation) Order 2007 (S.I. 2007/2297), arts. 1, **5(8)(b)** (with arts. 3(6), 12(3))
- C6 S. 23 excluded (16.5.2008) by London Gateway Port Harbour Empowerment Order 2008 (S.I. 2008/1261), art. 1, Sch. 10 para. 12(2) (with arts. 41(1), 45, 54(2), 55, 56, 57, 58(6))
- C7 S. 23 excluded (9.6.2009) by Nottingham Express Transit System Order 2009 (S.I. 2009/1300), arts. 1, 5(9) (with Sch. 13 paras. 14(2), Sch. 14 para. 19, Sch. 16)
- C8 S. 23 excluded (13.4.2010) by The Port of Bristol (Deep Sea Container Terminal) Harbour Revision Order 2010 (S.I. 2010/2020), art. 1(2), Sch. 6 para. 11(2) (with arts. 18, 19)
- C9 S. 23 excluded (1.2.2011) by The River Mersey (Mersey Gateway Bridge) Order 2011 (S.I. 2011/41), art. 1, Sch. 10 para. 41(2) (with art. 51, Sch. 10 paras. 68, 85)
- C10 S. 23 disapplied (26.9.2012) by The Network Rail (Ipswich Chord) Order 2012 (S.I. 2012/2284), arts. 1, 4(c) (with art. 26(2))
- C11 S. 23 excluded (22.8.2013) by The Leeds Railway Station (Southern Entrance) Order 2013 (S.I. 2013/1933), arts. 1, **3(7)(b)** (with art. 3(8))
- C12 S. 23(6) excluded (14.10.2008) by Felixstowe Branch Line and Ipswich Yard Improvement Order 2008 (S.I. 2008/2512), arts. 1, 48 (with art. 36(3))
- C13 S. 23(6) excluded (9.4.2013) by The Hinkley Point C (Nuclear Generating Station) Order 2013 (S.I. 2013/648), arts. 1, 47(1) (with arts. 48, 68, 79, 83)

## 24 Contraventions of prohibition on obstructions etc.

- If any obstruction is erected or raised or otherwise altered, or any culvert is erected or altered, in contravention of section 23 above, it shall constitute a nuisance in respect of which the drainage board concerned may serve upon such person as is specified in subsection (2) below a notice requiring him to abate the nuisance within a period to be specified in the notice.
- (2) The person upon whom a notice may be served under subsection (1) above is—
  - (a) in a case where the person by whom the obstruction has been erected or raised or otherwise altered has, at the time when the notice is served, power to remove the obstruction, that person; and
  - (b) in any other case, any person having power to remove the obstruction.

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- (3) If any person acts in contravention of, or fails to comply with, any notice served under subsection (1) above he shall be guilty of an offence and liable, on summary conviction—
  - (a) to a fine not exceeding level 5 on the standard scale; and
  - (b) if the contravention or failure is continued after conviction, to a further fine not exceeding  $\pounds 40$  for every day on which the contravention or failure is so continued.
- (4) If any person acts in contravention of, or fails to comply with, any notice served under subsection (1) above, the drainage board concerned may, without prejudice to any proceedings under subsection (3) above—
  - (a) take such action as may be necessary to remedy the effect of the contravention or failure; and
  - (b) recover the expenses reasonably incurred by them in doing so from the person in default.

## 25 **Powers to require works for maintaining flow of watercourse.**

- (1) <sup>F11</sup>..., where any ordinary watercourse is in such a condition that the proper flow of water is impeded, then, unless the condition is attributable to subsidence due to mining operations (including brine pumping), the drainage board <sup>F12</sup>... concerned may, by notice served on a person falling within subsection (3) below, require that person to remedy that condition.
- $F^{13}(2)$  ....
  - (3) Subject to subsection (4) below, a notice under this section in relation to a watercourse may be served on—
    - (a) any person having control of the part of the watercourse where any impediment occurs; or
    - (b) any person owning or occupying land adjoining that part; or
    - (c) any person to whose act or default the condition of the watercourse mentioned in subsection (1) above is due.
  - (4) No notice under this section requiring any person to carry out any work on land not owned or occupied by him shall be served without the consent of the owner and the occupier of the land, except in a case where it is not practicable, after reasonable inquiry, to ascertain the name and address of the owner or occupier.
  - (5) A notice under this section shall indicate—
    - (a) the nature of the works to be carried out and the period within which they are to be carried out; and
    - (b) the right of appeal to a magistrates' court and the period within which such an appeal may be brought under section 27 below.
  - (6) Subject to the right of appeal provided by section 27 below, if the person upon whom a notice is served under this section fails to carry out the works indicated by the notice within the period so indicated—
    - (a) the drainage board <sup>F14</sup>... concerned may themselves carry out the works and recover from that person the expenses reasonably incurred by them in doing so; and

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- (b) without prejudice to their right to exercise that power, that person shall be guilty of an offence and liable, on summary conviction, to a fine not exceeding level 4 on the standard scale.
- (7) In proceedings by the drainage board <sup>F15</sup>... concerned for the recovery of any expenses under subsection (6) above it shall not be open to the defendant to raise any question which he could not have raised on an appeal under section 27 below.
- (8) Nothing in this section shall affect the right of an owner or occupier to recover from the other, under the terms of any lease or other contract, the amount of any expenses incurred by him under this section or recovered from him by the drainage board <sup>F16</sup>... concerned.

#### Textual Amendments

- **F11** Words in s. 25(1) omitted (6.4.2012) by virtue of Flood and Water Management Act 2010 (c. 29), s. 49(3), **Sch. 2 para. 33(2)(a)** (with s. 49(1)(6)); S.I. 2012/879, art. 3(b) (with art. 4)
- **F12** Words in s. 25(1) omitted (6.4.2012) by virtue of Flood and Water Management Act 2010 (c. 29), s. 49(3), Sch. 2 para. 33(2)(b) (with s. 49(1)(6)); S.I. 2012/879, art. 3(b) (with art. 4)
- F13 S. 25(2) omitted (6.4.2012) by virtue of Flood and Water Management Act 2010 (c. 29), s. 49(3), Sch. 2 para. 33(3) (with s. 49(1)(6)); S.I. 2012/879, art. 3(b) (with art. 4)
- **F14** Words in s. 25(6)(a) omitted (6.4.2012) by virtue of Flood and Water Management Act 2010 (c. 29), s. 49(3), **Sch. 2 para. 33(4)** (with s. 49(1)(6)); S.I. 2012/879, art. 3(b) (with art. 4)
- F15 Words in s. 25(7) omitted (6.4.2012) by virtue of Flood and Water Management Act 2010 (c. 29), s. 49(3), Sch. 2 para. 33(4) (with s. 49(1)(6)); S.I. 2012/879, art. 3(b) (with art. 4)
- **F16** Words in s. 25(8) omitted (6.4.2012) by virtue of Flood and Water Management Act 2010 (c. 29), s. 49(3), **Sch. 2 para. 33(4)** (with s. 49(1)(6)); S.I. 2012/879, art. 3(b) (with art. 4)

#### Modifications etc. (not altering text)

C14 S. 25 applied(01.12.91)by Water Resources Act 1991 (c. 57, SIF 130), ss. 107(3), 225(2).

## <sup>F17</sup>26 Competing jurisdictions under section 25.

#### **Textual Amendments**

F17 S. 26 repealed (6.4.2012) by Flood and Water Management Act 2010 (c. 29), s. 49(3), Sch. 2 para. 34 (with s. 49(1)(6)); S.I. 2012/879, art. 3(b) (with art. 4)

## 27 Appeals against notices under section 25.

- (1) A person served with a notice under section 25 above may, within twenty-one days from the date on which the notice is served on him, appeal to a magistrates' court on any of the following grounds, that is to say—
  - (a) that the notice or requirement is not justified by that section;
  - (b) that there has been some informality, defect or error in, or in connection with, the notice;
  - (c) that the body which served the notice has refused unreasonably to approve the carrying out of alternative works, or that the works required by the notice

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to be carried out are otherwise unreasonable in character or extent, or are unnecessary;

- (d) that the period within which the works are to be carried out is not reasonably sufficient for the purpose;
- (e) that the notice might lawfully have been served on another person and that it would have been equitable for it to have been so served;
- (f) that some other person ought to contribute towards the expenses of carrying out any works required by the notice.
- (2) The procedure on an appeal under this section shall be by way of complaint for an order and in accordance with the <sup>MI</sup>Magistrates' Courts Act 1980.
- (3) For the purposes of the time limit for bringing an appeal under this section the making of the complaint shall be treated as the bringing of the appeal.
- (4) In so far as an appeal under this section is based on the ground of some informality, defect or error in, or in connection with, the notice, the court shall dismiss the appeal if it is satisfied that the informality, defect or error was not a material one.
- (5) In the case of an appeal under this section, the appellant—
  - (a) may serve a copy of his notice of appeal on any person having an estate or interest in the part of the watercourse where the impediment occurs or land adjoining that part; and
  - (b) shall, where the grounds upon which the appeal under this section is brought include a ground specified in subsection (1)(e) or (f) above, serve a copy of his notice of appeal on each other person referred to.
- (6) On the hearing of an appeal under this section the court may make such order as it thinks fit—
  - (a) with respect to the person by whom any work is to be carried out and the contribution to be made by any other person towards the cost of the work; or
  - (b) as to the proportions in which any expenses which may become recoverable by the body which served the notice are to be borne by the appellant and such other person.
- (7) In exercising its powers under subsection (6) above the court shall have regard—
  - (a) as between an owner and an occupier, to the terms and conditions (whether contractual or statutory) of the tenancy and to the nature of the works required; and
  - (b) in any case, to the degree of benefit to be derived by the different persons concerned.
- (8) A person aggrieved by an order, determination or other decision of a magistrates' court under this section may appeal to the Crown Court.
- (9) Where upon an appeal under this section a court varies or reverses any decision of a body which has served a notice under section 25 above, it shall be the duty of that body to give effect to the order of the court.

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