STATUTORY RULES OF NORTHERN IRELAND

2008 No. 473

AGRICULTURE

The Less Favoured Area Compensatory Allowances (No. 2) Regulations (Northern Ireland) 2008

Made - - - - 27th November 2008

Coming into operation 1st January 2009

The Department of Agriculture and Rural Development is a Department designated(1) for the purposes of section 2(2) of the European Communities Act 1972(2) in relation to the common agricultural policy of the European Community and in relation to matters relating to the promotion of rural development. The Department of Agriculture and Rural Development makes the following Regulations in exercise of the powers conferred by that section.

Citation and commencement

1. These Regulations may be cited as the Less Favoured Area Compensatory Allowances (No. 2) Regulations (Northern Ireland) 2008 and shall come into operation on 1st January 2009.

Interpretation

- **2.**—(1) The Interpretation Act (Northern Ireland) 1954(3) shall apply to these Regulations as it applies to an Act of the Assembly.
 - (2) In these Regulations—

"the 1994 Regulations" means the Hill Livestock (Compensatory Allowances) Regulations (Northern Ireland) 1994(4);

"the 1996 Regulations" means the Hill Livestock (Compensatory Allowances) Regulations (Northern Ireland) 1996(5);

"the 1999 Regulations" means the Hill Livestock (Compensatory Allowances) Regulations (Northern Ireland) 1999(6);

⁽¹⁾ S.I.2000/2812 and S.I. 2000/3238 to which there are amendments not relevant to the subject matter of these Regulations

^{(2) 1972} c. 68

^{(3) 1954} c. 33 (N.I.)

⁽⁴⁾ S.R. 1994 No. 417 amended by S.R. 1995 No. 22, S.R. 1995 No. 245, S.R. 1995 No. 404, S.R. 1996 No. 7 and revoked by S.R. 1996 No. 230

⁽⁵⁾ S.R. 1996 No. 230 amended by S.R. 1996 No. 498, S.R. 1997 No. 13, S.R. 1997 No. 486, S.R. 1998 No. 34, S.R. 1998 No. 439, S.R. 1999 No. 68 and which cease to apply by virtue of S.R. 1999 No. 497

⁽⁶⁾ S.R. 1999 No. 497

"agriculture" includes horticulture, fruit growing, seed growing, dairy farming and livestock breeding and keeping, the use of land as grazing land, meadow land, osier land, market gardens and nursery grounds, and the use of land for woodlands where that use is ancillary to the use of land for other agricultural purposes;

"authorised person" means any person who is authorised by the Department, either generally or specially, to act in relation to matters arising under these Regulations, whether or not he is an officer of the Department;

"beneficiary" means a person who has entered into an undertaking;

"claimant" means any person who has made a claim for less favoured area compensatory allowance;

"claimed forage area" means land which has been entered at column J of the field data sheet in a single application for the year 2008;

"the Commission" means the Commission of the European Communities;

"Commission Regulation 796/2004" means Commission Regulation (EC) No. 796/2004(7) laying down detailed rules for the implementation of cross-compliance, modulation and the integrated administration and control system provided for in Council Regulation (EC) No. 1782/2003 establishing common rules for direct support schemes under the common agricultural policy and establishing certain support schemes for farmers;

"Commission Regulation 1973/2004" means Commission Regulation (EC) No. 1973/2004(8) laying down detailed rules for the application of Council Regulation (EC) No. 1782/2003 as regards the support schemes provided for in Titles IV and IVa of that Regulation and the use of land set aside for the production of raw materials;

"common land" means land the grazing of animals on which is shared;

"compensatory allowance", in relation to land situated in Northern Ireland, means either—

- (a) any payment made under these Regulations, the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2001(9), the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2002(10), the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2003(11), the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2004(12), the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2005(13), the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2006(14), the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2007(15), the Less Favoured Area Compensatory Allowances (No. 2) Regulations (Northern Ireland) 2007(16) or the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2008(17); or
- (b) in the case of a compensatory allowance payable in the year 2000 or earlier, any payment made under the Hill Livestock (Compensatory Allowances) Regulations;

⁽⁷⁾ O.J. No. L141, 30.04.2004, p. 18 as last amended by Commission Regulation (EC) No. 972/2007 (O.J. No. L216, 21.08.2007, p. 3)

⁽⁸⁾ O.J. No. L345, 20.11.2004, p. 1 as last amended by Commission Regulation (EC) No. 993/2002, (O.J. No. L222, 28.08.2007, p. 10)

⁽⁹⁾ S.R. 2001 No. 71

⁽¹⁰⁾ S.R. 2002 No. 72

⁽¹¹⁾ S.R. 2003 No. 162

⁽¹²⁾ S.R. 2004 No. 495

⁽¹³⁾ S.R. 2005 No. 106

⁽¹⁴⁾ S.R. 2006 No. 52

⁽¹⁵⁾ S.R. 2007 No. 27 (16) S.R. 2007 No. 361

⁽¹⁷⁾ S.R. 2008 No. 34

"Council Regulation 1257/1999" means Council Regulation (EC) No. 1257/1999(18) on support for rural development from the European Agricultural Guidance and Guarantee Fund (EAGGF) and amending and repealing certain Regulations;

"Council Regulation 1782/2003" means Council Regulation (EC) No. 1782/2003(19) establishing common rules for direct support schemes under the common agricultural policy and establishing certain support schemes for farmers and amending certain Regulations;

"Council Regulation 1698/2005" means Council Regulation (EC) No. 1698/2005(**20**) on support for rural development by the European Agricultural Fund for Rural Development (EAFRD);

"cross-border holding" means a holding which is situated partly in Northern Ireland and partly in one or more of England, Scotland or Wales;

"deer" means deer of the Red, Fallow or Sika species managed on a holding enclosed by a deerproof barrier and kept by way of business for the primary purpose of the production of meat;

"deer-proof barrier" means a barrier which will, to the satisfaction of the Department, and having regard to the character and nature of the land, prevent the entry of deer on to or, as the case may be, the escape of deer from any land;

"the Department" means the Department of Agriculture and Rural Development;

"designated map" means the map marked "Map of less-favoured farming areas in Northern Ireland", dated 8th May 1991, signed by the Secretary of State and deposited at the Offices of the Department at Dundonald House, Upper Newtownards Road, Belfast BT4 3SB;

"disadvantaged land" (except in the expression "severely disadvantaged land") means the land shown coloured blue on the designated map;

"electronic communication" has the same meaning as in the Electronic Communications Act (Northern Ireland) 2001(21);

"eligible forage area" means such part of the qualifying forage area that has been entered in a single application at column G under either of the land use codes in column 1 of Schedule 1 and as lies within a less favoured area;

"eligible land" means land within the less favoured area;

"ewe" has the same meaning as in Article 112(a) of Council Regulation 1782/2003;

"the first compensatory allowance", in relation to a claimant, means the first payment of compensatory allowance to him (whether payable under these Regulations, the Hill Livestock (Compensatory Allowances) Regulations, the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2001, the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2002, the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2003, the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2004, the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2005, the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2006, the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2007, the Less Favoured Area Compensatory Allowances (No. 2) Regulations (Northern Ireland) 2007 or the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2008);

"forage area" has the same meaning as in Article 131(2)(b) of Council Regulation 1782/2003;

⁽¹⁸⁾ O.J. No. L160, 26.06.1999, p. 80 as last amended by Council Regulation (EC) No. 1698/2005 (O.J. No. L277, 21.10.2005, p. 1) (19) O.J. No. L270, 21.10.2003, p. 1 as last amended by Commission Regulation (EC) No. 552/2007 (O.J. No. L131, 23.05.2007,

<sup>p. 10 and derogated in Council Regulation (EC) No. 1107/2007 (O.J. No. L253, 28.09.2007, p. 1)
(20) O.J. No. L277, 21.10.2005, p. 1 as last amended by Council Regulation (EC) No. 2012/2006 (O.J. No. L384, 29.12.2006, p. 8)</sup>

^{(21) 2001} c. 9 (N.Í.); the definition of "electronic communication" contained in section 4(1) was amended by section 406(1) of, and paragraph 170 of Schedule 17 to, the Communications Act 2003 (c. 21)

"goat" means any goat (of any species) which is kept by way of business for the primary purpose of the production of milk or fibre;

"heifer" has the same meaning as in Article 122(e) of Council Regulation 1782/2003;

"Hill Livestock (Compensatory Allowances) Regulations" means the 1994 Regulations, the 1996 Regulations or, as the case may be, the 1999 Regulations;

"holding" has the same meaning as in Article 2(b) of Council Regulation 1782/2003;

"individual reference quantity of milk" has the same meaning as in Article 117(2) of Commission Regulation 1973/2004;

"less favoured area" means all the land shown coloured blue or pink on the designated map;

"less favoured area compensatory allowance" means the compensatory allowance payable in accordance with these Regulations, Article 36(a)(ii) of Council Regulation 1698/2005 and Chapter V of Title II of Council Regulation 1257/1999;

"livestock unit" means a unit of measurement of livestock numbers, and each of the following constitutes a single livestock unit—

- (a) one suckler cow or a heifer aged over 24 months;
- (b) 1.67 heifers aged between 8 months and 24 months;
- (c) 6.67 ewes;
- (d) 6.67 breeding female goats;
- (e) 3.3 breeding female deer over 27 months; or
- (f) 5 breeding female deer over 6 months but less than 27 months;

"minimum grazing period" means the seven month period 1st April 2008 to 31st October 2008;

"notional livestock density" means the number of livestock units per hectare of eligible forage area, calculated as a fraction of which the numerator is the number of relevant animals expressed in livestock units and the denominator is the claimant's eligible forage area expressed in hectares;

"other competent authority" means the Secretary of State, the Scottish Ministers, or the Welsh Ministers;

"qualifying forage area" means the relevant forage area or, in relation to a claimant in relation to whom regulation 8 applies, such part of the relevant forage area as results from the reductions made to the relevant forage area in accordance with that regulation;

"related less favoured area" in relation to a claimant, means all that claimed forage area, excluding less favoured area, in respect of which the Department has been advised by any other competent authority that the claimant is eligible for a related less favoured area allowance;

"related less favoured area allowance" means a compensatory allowance payable in relation to land situated in England, Scotland or Wales in accordance with Articles 36(a)(i) or (ii) of Council Regulation 1698/2005 or Chapter V of Title II of Council Regulation 1257/1999;

"relevant animals" means—

- (a) the number of suckler cows, heifers and ewes present on a claimant's holding for at least the minimum grazing period in the year 2008;
- (b) the average number of breeding female deer present on a claimant's holding on a number of dates determined by the Department; and
- (c) the average number of breeding female goats present on a claimant's holding on a number of dates determined by the Department;

"relevant forage area" means any claimed forage area situated in Northern Ireland;

"severely disadvantaged land" means the land shown coloured pink on the designated map;

"single application" has the meaning given by Article 2(11) of Commission Regulation 796/2004:

"suckler cow" has the same meaning as in Article 122(d) of Council Regulation 1782/2003;

"undertaking" means an undertaking under regulation 5(a).

- (3) Any reference in these Regulations to a Community instrument is a reference to that instrument as amended on the date on which these Regulations are made.
- (4) A reference in these Regulations to anything done in writing or produced in written form includes a reference to an electronic communication which has been recorded and is capable of being subsequently reproduced.

Payment of less favoured area compensatory allowance

3. Subject to regulation 5, the Department shall pay less favoured area compensatory allowance for the year 2009 to any claimant who is eligible under regulation 4 in respect of any eligible forage area.

Eligibility for less favoured area compensatory allowance

- **4.**—(1) Subject to Article 51 of Council Regulation 1698/2005 (reduction or cancellation of payments) and regulation 5, a claimant shall be eligible for less favoured area compensatory allowance if, and only if—
 - (a) his claim is made in a single application submitted in the year 2008;
 - (b) the claimed forage area entered in that single application complies with one of the conditions specified in paragraph (3); and
 - (c) subject to paragraph (4), the notional livestock density is not less than 0.2.
- (2) Article 21 of Commission Regulation 796/2004 (late submission) shall apply to a claim made in a single application submitted after 15th May 2008.
 - (3) The conditions are that—
 - (a) the claimed forage area lying within the less favoured area is not less than three hectares; or
 - (b) where the claimed forage area lying within the less favoured area is not less than one hectare but is less than three hectares, the total claimed forage area includes land situated in a related less favoured area which is eligible for related less favoured area allowance.
- (4) The Department may determine that a notional livestock density of less than 0.2 is sufficient for the purposes of paragraph (1)(c) if it is reasonably satisfied that it is appropriate to do so in all the circumstances of the case, having regard, in particular, to the number of animals kept on the eligible forage area and any obligation of the claimant as to the number of animals that may be kept on the land comprising the eligible forage area.
- (5) A claimant shall provide such information as the Department may reasonably require to enable it to make a determination under paragraph (4).

Conditions as to continued use of eligible land

- 5. Less favoured area compensatory allowance shall not be paid to a claimant unless—
 - (a) he has given a written undertaking, in such form as the Department may reasonably require, that he would, for a period of at least five years from the date of payment of the first compensatory allowance, continue to use for the purposes of agriculture at least three hectares of land which is either eligible land or related less favoured area; and

(b) he is not in breach of that undertaking at the date of payment.

Waiver of breach of undertaking

- **6.** A claimant shall not be taken to be in breach of the undertaking referred to in regulation 5 if—
 - (a) he is prevented from continuing to comply with that undertaking by reason of any material circumstance beyond his control; or
 - (b) he has ceased to farm, and at least three hectares of the eligible land, or of any related less favoured area, last used by him for the grazing of animals continue to be used for the purposes of agriculture.

Amount of payment

- 7.—(1) Subject to paragraph (2), regulation 8 and Article 51 of Council Regulation 1698/2005, payment of less favoured area compensatory allowance in respect of the descriptions of eligible forage area specified in column 1 of Schedule 2 shall be made at the rates specified in column 2 of Schedule 2.
- (2) The amount of the payment under paragraph (1) may be increased by an amount determined by the Department if the number of suckler cows and heifers expressed in livestock units kept by a claimant throughout at least the minimum grazing period is at least 25% of the number of the claimant's relevant animals expressed in livestock units.

Exclusion of forage area

- **8.**—(1) Subject to paragraph (2), if, on 31st March 2008, a claimant had available to him an individual reference quantity of milk, his relevant forage area shall be reduced by 1 hectare per 10,000 litres of that quantity for the purpose of determining his qualifying forage area.
- (2) Where any holding in respect of which a claim has been made is a cross-border holding, the individual reference quantity of milk treated as applicable to that part of the claimant's holding situated in Northern Ireland shall be calculated as follows—

$$IRQ = TIRQ \times X \div Y$$

where:

"X" is the claimed forage area in hectares of that part of the holding which is situated in Northern Ireland;

"Y" is the total claimed forage area in hectares of that holding;

"TIRQ" is the total individual reference quantity of milk available to the claimant in respect of that holding; and

"IRQ" is the individual reference quantity of milk which is treated as applicable to that part of the holding situated in Northern Ireland, and the reduction, for the purpose of this regulation, of the relevant forage area shall be 1 hectare per 10,000 litres of the individual reference quantity of milk treated as applicable to that part of the claimant's holding situated in Northern Ireland.

(3) Where paragraph (1) or (2) applies, the reduction in the relevant forage area shall first be applied to land which is not eligible land, followed by disadvantaged land, and lastly, severely disadvantaged land.

Powers of authorised persons

- **9.**—(1) An authorised person may at all reasonable times, on producing, if so required, some duly authenticated document showing his authority, enter on any land, other than a building used solely as a dwelling-house—
 - (a) to which a claim or an undertaking relates, or
 - (b) on which he has reasonable grounds to believe that documents relating to a claim or an undertaking are being kept, for any of the purposes mentioned in paragraph (2).
 - (2) The purposes referred to in paragraph (1) are—
 - (a) inspecting the land to which the claim or undertaking relates;
 - (b) verifying the accuracy of any information provided by a claimant or a beneficiary relating to a claim or an undertaking; and
 - (c) determining whether or not a beneficiary has complied with an undertaking.
 - (3) An authorised person who has entered any land under paragraph (1) may—
 - (a) inspect the land and any document, record or equipment on it which he reasonably believes relates to a claim or an undertaking;
 - (b) require the claimant or beneficiary, or any employee, servant or agent of such claimant or beneficiary, to produce, or secure the production of, any document or supply any additional information in his possession or under his control relating to the claim or undertaking, as the case may be;
 - (c) where any information referred to in sub-paragraph (b) is kept by means of a computer, have access to any computer and any associated apparatus or material which is or has been used for storing that information and require that information to be reproduced in a form in which it is legible and can be taken away;
 - (d) require copies of or extracts from any such document or other record referred to in subparagraph (a) or (b) to be produced;
 - (e) retain a copy of any document produced to him;
 - (f) seize and retain any document or other record which he reasonably believes may be required as evidence in proceedings under these Regulations; and
 - (g) in so far as may be necessary for the purposes of paragraph (2)(b) or (c), inspect and count livestock on the land and may, for this purpose, require the claimant or beneficiary, or any employee, servant or agent of such claimant or beneficiary, to arrange for the collection, penning and securing of such livestock.
- (4) A claimant or beneficiary and any employee, servant or agent of such claimant or beneficiary, shall give an authorised person all reasonable assistance in relation to the exercise of his powers under paragraphs (1) and (3).
 - (5) An authorised person entering on any land under paragraph (1) may be accompanied by—
 - (a) any official of the Commission; and
 - (b) such other persons as he considers necessary for any of the purposes mentioned in paragraph (2), and paragraphs (3) and (4) shall apply in relation to any person referred to in sub-paragraph (b), when acting under the instructions of an authorised person, as if he were an authorised person.

Breaches of undertakings

- 10. Where—
 - (a) any information furnished to the Department by a beneficiary is false or misleading;

- (b) a beneficiary is in breach of any of the terms of an undertaking; or
- (c) a beneficiary is in breach of any requirement to which he is subject under these Regulations, Council Regulation 1257/1999 or Council Regulation 1698/2005, the Department may exercise any of the powers specified in regulation 11.

Department's powers of recovery etc.

- 11.—(1) The powers conferred by regulation 10 are—
 - (a) to withhold the whole or any part of the sums payable to the beneficiary;
 - (b) to recover on demand the whole or any part of the sums already paid to the beneficiary; and
 - (c) to require the beneficiary to pay to the Department an additional sum equal to no more than 10% of the sums paid or payable to him.
- (2) Where the Department takes any step specified in paragraph (1), it may also suspend or terminate the undertaking, and thereupon any entitlement of the beneficiary to payment in respect of the unexpired period of the undertaking shall likewise be suspended or terminated, as the case may be.
- (3) The powers conferred on the Department by paragraph (2) shall be exercisable by a notice served on the beneficiary by post at his last known address.

Recovery of interest

- 12.—(1) Where the Department exercises the power conferred by regulation 11(1)(b), it may also recover on demand interest on the sum to be recovered, and the rate of interest shall be one percentage point above LIBOR calculated on a day to day basis.
- (2) For the purposes of this regulation, "LIBOR" means the sterling three month London interbank offered rate in force during the period between the date on which the Department makes the payment to be recovered and the date on which it recovers the payment.
- (3) In any proceedings relating to this regulation, a certificate of the Department stating the LIBOR applicable during a period specified in the certificate shall be conclusive evidence of the rate applicable in the specified period if the certificate also states that the Bank of England notified the Department of that rate.

Sums payable to the Department to be recoverable as a debt

13. In any case where an amount falls to be paid to the Department by virtue of (or by virtue of action taken under) these Regulations, the amount so falling to be paid shall be recoverable as a debt.

Offences and penalties

- **14.**—(1) A person is guilty of an offence if—
 - (a) for the purposes of obtaining the whole or part of a less favoured area compensatory allowance for himself or any other person, he knowingly or recklessly makes a statement which is false or misleading in a material particular; or
 - (b) he intentionally obstructs an authorised person (or a person accompanying him and acting under his instructions) in the exercise of his powers under regulation 9.
- (2) A person guilty of an offence under paragraph (1)(a) shall be liable on summary conviction to a fine not exceeding level 5 on the standard scale.
- (3) A person guilty of an offence under paragraph (1)(b) shall be liable on summary conviction to a fine not exceeding level 3 on the standard scale.

- (4) No prosecution for an offence under paragraph (1) shall be commenced after the expiration of three years from the commission of the offence or one year from the date that, in the prosecutor's opinion, evidence sufficient to justify the proceedings came to his knowledge, whichever is the earlier.
 - (5) Where paragraph (4) applies—
 - (a) a statement of the date on which evidence sufficient in the prosecutor's opinion to justify the proceedings came to his knowledge shall be conclusive evidence of its contents if signed by or on behalf of the prosecutor; and
 - (b) such a statement purporting to be so signed shall be treated as being so signed unless the contrary is proved.

Amendment of the Farm Subsidies (Review of Decisions) Regulations (Northern Ireland) 2001

15. In regulation 4(b) of the Farm Subsidies (Review of Decisions) Regulations (Northern Ireland) 2001(**22**) for the words "or the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2008" there shall be substituted the words, "the Less Favoured Area Compensatory Allowances Regulations (Northern Ireland) 2008 or the Less Favoured Area Compensatory Allowances (No. 2) Regulations (Northern Ireland) 2008."

Sealed with the Official Seal of the Department of Agriculture and Rural Development on 27th November 2008.

L.S.

G. O'Doherty
A senior officer of the
Department of Agriculture and Rural
Development

SCHEDULE 1

Regulation 2(2)

ELIGIBLE LAND USE CODES

Column 1	Column 2
FR1	Grass (grass for grazing hay and silage, rough grazing, grazed heather, sainfoin, clover, lucerne and forage vetches)
OT3	Grazed orchards or grazed woodlands (orchards and woodlands which are grazed by livestock and which have been used to support subsidy payments in the past)

SCHEDULE 2

Regulation 7(1)

PAYMENT RATES PER HECTARE

Column 1	Column 2
1. Severely disadvantaged land (not being common land)	£40
2. Disadvantaged land (not being common land)	£20
3. Common land	£20

EXPLANATORY NOTE

(This note is not part of the Regulations)

These Regulations provide for the implementation of Articles 13(a), 14(1), 14(2) first and second indents, and 15 of Council Regulation (EC) No. 1257/1999 (O.J. No. L160, 26.06.1999, p. 80) together with Articles 36(a)(ii) and 51(1) of Council Regulation (EC) No. 1698/2005 (O.J. No. L277, 21.10.2005, p. 1), in so far as those Council Regulations relate to less favoured areas.

These Regulations also provide for the implementation of Measure 2.1 of the Northern Ireland Rural Development Programme approved by Commission Decision C(2007) 4411.

The Regulations define the conditions of eligibility for less favoured area compensatory allowance (regulations 3 to 6) and the rates at which it is to be paid (regulation 7 and Schedule 2).

Regulation 8 provides for the exclusion of forage area in respect of claimants who held milk quota at 31st March 2008.

Regulation 9 confers powers of entry and inspection on persons authorised by the Department of Agriculture and Rural Development ("the Department").

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Regulations 10 and 11 grant the Department powers to withhold or recover payments and take certain other action in the event of a breach of an undertaking given by a beneficiary under these Regulations and in certain other circumstances.

Regulation 12 provides for the recovery of interest on sums recovered.

Regulation 14 creates offences of making false or misleading statements and of obstructing persons authorised by the Department.

Regulation 15 contains a consequential amendment.

The Northern Ireland Rural Development Programme, together with a copy of Commission Decision C(2007) 4411 are available for inspection at the offices of the Department of Agriculture and Rural Development, Dundonald House, Upper Newtownards Road, Belfast BT4 3SB.