
STATUTORY INSTRUMENTS

2018 No. 171

The Littering From Vehicles Outside London (Keepers: Civil Penalties) Regulations 2018

PART 2

Penalties and enforcement

Penalty notices

4.—(1) A litter authority may give a penalty notice to a person who is the keeper of a vehicle if the condition in paragraph (3) is met.

(2) A penalty notice is a written notice requiring the person to pay a fixed penalty (see regulation 6).

(3) The condition is that the litter authority has reason to believe that a littering offence has been committed in respect of the vehicle on the authority's land.

(4) The authority's land is the land in respect of which the litter authority is under a duty under section 89(1) of the EPA 1990 (duty to keep land clear of litter etc.).

(5) A penalty notice must not be given—

- (a) after the end of the period of 35 days beginning with the day on which the littering offence in question occurred,
- (b) if a notice under section 88(1) of the EPA 1990 (which relates to fixed penalty notices for leaving litter) has been given to a person in respect of the same offence (whether or not the person is the vehicle's keeper), or
- (c) if a prosecution has been brought against a person under section 87 of the EPA 1990 (offence of littering) in respect of the same offence (whether or not the person is the vehicle's keeper and whether or not the prosecution has concluded or was successful).

(6) A litter authority may cancel a penalty notice at any time by informing the recipient in writing.

(7) Part 3 (exemptions) sets out circumstances in which a person is not liable to pay a fixed penalty.

Commencement Information

II [Reg. 4](#) in force at 1.4.2018, see [reg. 1\(2\)](#)

Content of penalty notices

5.—(1) A penalty notice must state—

- (a) the circumstances alleged to constitute the littering offence in question, including the registration mark (if known) of the vehicle concerned,
- (b) the fixed penalty payment period,

- (c) the amount of the fixed penalty if paid within that period (see regulation 6(1) and (2));
 - (d) that the amount of the fixed penalty increases by 100% if not paid within that period (see regulation 6(3)),
 - (e) that the litter authority may recover any fixed penalty not paid within the fixed penalty payment period in court (see regulation 7),
 - (f) any lesser amount (see regulation 6(6)),
 - (g) the date by which the lesser amount must be paid in order for it to be treated as discharging the liability to pay the fixed penalty,
 - (h) the name and address of the person to whom the fixed penalty must be paid and the permissible methods of payment,
 - (i) that the person to whom the notice is addressed has a right to make representations to the litter authority (see regulation 14),
 - (j) the grounds on which, and the manner in which, representations may be made and the date by which they must be made (see regulation 14), and
 - (k) in general terms, the form and manner in which an appeal to an adjudicator may be made.
- (2) In paragraph (1)(a), “registration mark” has the meaning given by section 23 of the Vehicle Excise and Registration Act 1994(1).

Commencement Information

I2 Reg. 5 in force at 1.4.2018, see reg. 1(2)

Penalty amount and payment

6.—(1) The amount of a fixed penalty is the amount specified by the litter authority under section 88(6A)(a) of the EPA 1990 (which relates to fixed penalty notices for leaving litter)(2).

(2) But if no amount is specified by the litter authority under that provision, the amount of the fixed penalty is £100.

(3) If a fixed penalty is not paid in full within the fixed penalty payment period, the amount of the fixed penalty increases by 100% with effect from the day after the last day of the fixed penalty payment period.

(4) The fixed penalty payment period is (except in the circumstances described in paragraph (5))

- (a) in a case where the person does not make any representations under regulation 14, the period of 28 days beginning with the day on which the penalty notice is given, or
- (b) in a case where the person makes representations and the litter authority gives a notice of rejection (see regulation 15(3) to (5)) to the person, the period of 28 days beginning with the day on which the litter authority gives the notice of rejection.

(5) Where the person makes an appeal to an adjudicator under regulation 16, the fixed penalty payment period is—

- (a) the period of 28 days beginning with the day on which that appeal is dismissed or withdrawn, or
- (b) if a recommendation is made that the penalty notice is cancelled and the litter authority refuses to accept the recommendation (see regulations 16(7) and 17(3)), the period of

(1) 1994 c.22.

(2) Section 88(6A) was inserted by section 19(2) of the Clean Neighbourhoods and Environment Act 2005 (c.16).

28 days beginning with the day on which the person is informed of the refusal under regulation 17(3).

(6) An authority may make provision for treating the amount in paragraph (1) or (2) as having been paid in full if a lesser amount is paid within the following period.

(7) The period is the period of 14 days beginning with the day on which the penalty notice is given.

(8) The lesser amount must not be less than £50.

(9) A fixed penalty is taken to be paid when it is received by the litter authority.

Commencement Information

I3 Reg. 6 in force at 1.4.2018, see [reg. 1\(2\)](#)

[^{F1}Enforcement Notices

6A.—(1) Where a fixed penalty is increased in accordance with regulation 6(3), the litter authority may serve a further notice (an “enforcement notice”) on the person the penalty notice was given to setting out the amount of the fixed penalty that is due.

(2) A litter authority may cancel an enforcement notice at any time by informing the recipient in writing, and serve or cancel such further enforcement notices as it thinks fit.]

F1 Reg. 6A inserted (14.2.2022) by [The Littering From Vehicles Outside London \(Keepers: Civil Penalties\) \(Amendment\) Regulations 2021 \(S.I. 2021/1357\)](#), regs. 1(2), 4

Recovery of unpaid amounts

7.—(1) This regulation applies where a litter authority has given a person [^{F2}an enforcement notice] and the person has not paid the fixed penalty in full [^{F3}before the end of the period of 14 days beginning with the day on which the enforcement notice is served].

(2) The litter authority may recover any unpaid amount of the fixed penalty (being the increased amount referred to in regulation 6(3)) and any related costs awarded by an adjudicator—

(a) as a civil debt, or

(b) as if payable under a county court order, if the county court so orders.

(3) In paragraph (2), “costs awarded by an adjudicator” means the costs and expenses which are required to be paid to the litter authority under an order under paragraph 13 of the Schedule to the RUCS Regulations 2013 as it applies to these Regulations by virtue of regulation 19.

F2 Words in [reg. 7\(1\)](#) substituted (14.2.2022) by [The Littering From Vehicles Outside London \(Keepers: Civil Penalties\) \(Amendment\) Regulations 2021 \(S.I. 2021/1357\)](#), regs. 1(2), 5(a)

F3 Words in [reg. 7\(1\)](#) substituted (14.2.2022) by [The Littering From Vehicles Outside London \(Keepers: Civil Penalties\) \(Amendment\) Regulations 2021 \(S.I. 2021/1357\)](#), regs. 1(2), 5(b)

Commencement Information

I4 Reg. 7 in force at 1.4.2018, see [reg. 1\(2\)](#)

[^{F4}Invalid notices

- 7A.—(1) This regulation applies where—
- (a) a county court makes an order under regulation 7,
 - (b) the person against whom it is made makes a witness statement complying with paragraph (2), and
 - (c) that witness statement is, within the period of 21 days beginning with the date on which notice of the county court’s order is served on the maker of the witness statement, served on the county court which made the order.
- (2) The witness statement must state that the person making it—
- (a) did not receive the penalty notice in question,
 - (b) made representations to the litter authority under regulation 14 but did not receive a notice of rejection from that litter authority,
 - (c) appealed to an adjudicator under regulation 16 against the rejection by that litter authority of representations made by that person under regulation 14 and—
 - (i) no response to the appeal was received,
 - (ii) the appeal had not been determined by the time that the enforcement notice had been served, or
 - (iii) the appeal was determined in that person’s favour, or
 - (d) has paid the fixed penalty to which the enforcement notice relates.
- (3) Where it appears to the court, on the application of a person on whom an enforcement notice has been served, that it would be unreasonable in the circumstances of that person’s case to insist on the witness statement being served within the period mentioned in paragraph (1)(c), the court may allow such longer period for service of the witness statement as it considers appropriate.
- (4) Where a witness statement is served under paragraph (1)(c), or within such longer period as may be allowed under paragraph (3)—
- (a) the order of the court is to be treated as revoked,
 - (b) the enforcement notice is to be treated as cancelled,
 - (c) in the case of a witness statement containing such a statement as is mentioned in paragraph (2)(a), the penalty notice to which the enforcement notice relates is to be treated as cancelled, and
 - (d) the court must serve written notice of the effect of service of the witness statement on the person making it and on the litter authority concerned.
- (5) Where a witness statement is served by a person (P) containing a statement referred to in paragraph (2)(a) in respect of a penalty notice (the original penalty notice), the litter authority may give P a fresh penalty notice in respect of the littering offence the original penalty notice related to.
- (6) A fresh penalty notice referred to in paragraph (5) must not be given—
- (a) after the end of the period of 14 days beginning with the day on which the notice referred to in paragraph (4)(d) is served on the litter authority, or
 - (b) if the original penalty notice was not given by the litter authority in accordance with the procedural requirements set out in regulations 4 and 8.
- (7) Where a witness statement contains such a statement as is mentioned in paragraph (2)(b) or (c)(i) or (ii), the litter authority may refer the case to an adjudicator, who may give such directions as the adjudicator considers appropriate.

(8) In this regulation, “witness statement” means a statement which is a witness statement for the purposes of the Civil Procedure Rules 1998 and which is supported by a statement of truth in accordance with Part 22 of those Rules.]

F4 Reg. 7A inserted (14.2.2022) by [The Littering From Vehicles Outside London \(Keepers: Civil Penalties\) \(Amendment\) Regulations 2021 \(S.I. 2021/1357\)](#), regs. 1(2), 6

Further provision about giving notices

8.—(1) This regulation applies to the giving of notices under these Regulations by a litter authority to any person.

(2) A notice may be given to the person by—

- (a) handing it to the person,
- (b) leaving it at the person’s proper address,
- (c) sending it by post to the person at that address, or
- (d) sending it to the person by electronic means in accordance with paragraph (9).

(3) Unless the contrary is proved—

- (a) a notice sent by first class post to an address in the United Kingdom is to be treated as having been given on the second working day after the day on which it was posted;
- (b) a notice sent by first class post to an address outside the United Kingdom is to be treated as having been given on the fifth working day after the day on which it was posted;
- (c) a notice sent by electronic means is to be treated as having been given on the working day immediately following the day on which it was sent.

(4) A notice to a body corporate may be given to a director or to the secretary or clerk of that body.

(5) A notice to a partnership may be given to a partner or a person who has the control or management of the partnership business.

(6) For the purposes of this regulation and of section 7 of the Interpretation Act 1978 (service of documents by post)(3) in its application to this regulation, the proper address of a person is—

- (a) in the case of a body corporate or a director, secretary or clerk of a body corporate, the address of the body’s registered or principal office;
- (b) in the case of a partnership, partner or person having the control or management of the partnership business, the address of the partnership’s principal office;
- (c) in any other case, the person’s last known address.

(7) Where a company registered outside the United Kingdom, or a partnership carrying on business outside the United Kingdom, has a principal office within the United Kingdom, its principal office is that office.

(8) If a person has informed the litter authority in writing of an address in the United Kingdom, other than the person’s proper address within the meaning of paragraph (6), as the one at which the person or someone on the person’s behalf will accept notices of the same description as a notice under these Regulations, that address is treated for the purposes of this regulation and section 7 of the Interpretation Act 1978 as the person’s proper address.

(9) A notice may be sent to a person by electronic means only if—

- (a) the person has informed the litter authority that notices of that description may be given to the person by being sent to an electronic address and in an electronic form specified for that purpose, and
 - (b) the notice is sent to that address in that form.
- (10) In this regulation—
- “electronic address” means any number or address used for the purposes of sending or receiving documents or information by electronic means;
- “working day” means a day other than—
- (a) Saturday or Sunday,
 - (b) Christmas Day or Good Friday, or
 - (c) a day which is a bank holiday under the Banking and Financial Dealings Act 1971⁽⁴⁾ in England and Wales.

Commencement Information

I5 [Reg. 8](#) in force at 1.4.2018, see [reg. 1\(2\)](#)

Further provision about cancelling notices

9.—(1) Where a litter authority cancels or is deemed to have cancelled a penalty notice under these Regulations, the authority must as soon as practicable refund any amount paid in respect of the notice.

- (2) But paragraph (1) does not apply where an adjudicator has—
- (a) given directions to a litter authority requiring the cancellation of a penalty notice under regulation [16\(6\)](#), and
 - (b) the directions include directions about the refund of any amount paid in respect of the penalty notice.

(3) A cancellation or deemed cancellation of a penalty notice does not prevent the litter authority which gave the notice from giving a further penalty notice in respect of the same littering offence (whether to the same or another person).

Commencement Information

I6 [Reg. 9](#) in force at 1.4.2018, see [reg. 1\(2\)](#)

Authorised officers

10.—(1) A litter authority may authorise a person (an “authorised officer”) to perform on its behalf any of the functions conferred on it by regulation [4](#) (penalty notices).

- (2) The authorisation must be in writing.

Commencement Information

I7 [Reg. 10](#) in force at 1.4.2018, see [reg. 1\(2\)](#)

⁽⁴⁾ 1971 c.80.

Use of receipts by litter authorities

11. Sums received by a litter authority under these Regulations may be used by the authority for the purposes of any of its functions which are—

- (a) listed in section 96(4)(a) to (c) of the Clean Neighbourhoods and Environment Act 2005(5), or
- (b) specified in regulations under section 96(4)(d) of that Act.

Commencement Information

18 Reg. 11 in force at 1.4.2018, see [reg. 1\(2\)](#)

Changes to legislation:

There are currently no known outstanding effects for the The Littering From Vehicles Outside London (Keepers: Civil Penalties) Regulations 2018, PART 2.