The Secretary of State makes the following Regulations in exercise of the powers conferred on him by sections 66(1), 68(1), 74A(1) and 84 of the Agriculture Act 1970(a), as read with regulation 14 of the Food Standards Act 1999 (Transitional and Consequential Provisions and Savings) (England and Wales) Regulations 2000(b).

In so far as these Regulations cannot be made under the powers in the Agriculture Act 1970 specified above, the Secretary of State makes these Regulations in exercise of his powers as a Minister designated for the purposes of section 2(2) of the European Communities Act 1972(c) in relation to the common agricultural policy of the European Union(d), the control and regulation of genetically modified organisms(e), measures in the veterinary and phytosanitary fields for the protection of public health(f) and measures relating to feed produced for or fed to food-producing animals(g), as read with paragraph 1A of Schedule 2 to that Act.

These Regulations make provision for a purpose mentioned in section 2(2) of the European Communities Act 1972 and it appears to the Secretary of State that it is expedient for references to the Annexes to the EU instruments mentioned in regulation 2(3) to be construed as references to those Annexes as they may be amended from time to time.

(a) 1970 c.40. Section 66(1) contains definitions of the expressions “the Ministers”, “prescribed” and “regulations”. The definition of “the Ministers” was amended by the Transfer of Functions (Wales) (No. 1) Order 1978 (S.I. 1978/272), Schedule 5, paragraph 1. Functions of “the Ministers”, so far as exercisable in relation to Wales, were transferred to the National Assembly for Wales by S.I. 1999/672 and subsequently transferred to the Welsh Ministers by paragraph 30 of Schedule 11 to the Government of Wales Act 2006 (2006 c.32). Those functions, so far as exercisable in relation to Scotland, were transferred to the Scottish Ministers by section 53 of the Scotland Act 1998 (1998 c. 46). By virtue of S.I. 1999/3141, functions of the Secretaries of State for Wales and Scotland previously exercisable in relation to England ceased to be so exercisable and were transferred to the Minister of Agriculture, Fisheries and Food. Functions of the Minister of Agriculture were transferred to the Secretary of State by the Ministry of Agriculture, Fisheries and Food (Dissolution) Order 2002 (S.I. 2002/794). Section 74A was inserted by the European Communities Act 1972 (1972 c. 68), Schedule 4, paragraph 6. Sections 66(1) and 84 were amended by S.I. 2004/3254. Section 66(1) was also amended by S.I. 2010/2280.

(b) S.I. 2000/656.

(c) 1972 c.68. Paragraph 1A of Schedule 2 was inserted by section 28 of the Legislative and Regulatory Reform Act 2006 (2006 c.51) and amended by Part 1 of Schedule 1 to the European Union (Amendment) Act 2008 (2008 c.7).


(e) S.I. 1991/755.

(f) S.I. 1999/2027.

(g) S.I. 2003/2901.
There has been open and transparent public consultation during the preparation of these Regulations in accordance with the requirements of Article 9 of Regulation (EC) No. 178/2002 of the European Parliament and of the Council laying down the general principles and requirements of food law, establishing the European Food Safety Authority and laying down procedures in matters of food safety (a) or, in the case of provisions relating to feed for non food-producing animals, of section 84(1) of the Agriculture Act 1970.

PART I
Introductory and general

Title, application and commencement

1. These Regulations may be cited as the Animal Feed (Composition, Marketing and Use) (England) Regulations 2015, apply in relation to England only and come into force on 6th April 2015.

Interpretation and scope

2.—(1) In these Regulations —

“Directive 82/475” means Commission Directive 82/475/EEC laying down the categories of feed materials which may be used for the purposes of labelling compound feedingstuffs for pet animals (b);


“Regulation 1829/2003” means Regulation (EC) No 1829/2003 of the European Parliament and of the Council on genetically modified food and feed (d);


“Directive 2008/38” means Commission Directive 2008/38/EC establishing a list of intended uses of animal feedingstuffs for particular nutritional purposes (f);


“the Agency” means the Food Standards Agency;

(e) OJ No L268, 18.10.2003, p.29. This Regulation was last amended by Regulation (EC) No. 767/2009.
“feed authority” means an authority identified in section 67(1) of the Agriculture Act 1970 as having the duty to enforce Part IV of that Act within its area or district as the case may be.

(2) Any expression used in these Regulations and in Regulation 178/2002, Regulation 1831/2003 or Regulation 767/2009 has the meaning in these Regulations that it bears in the EU Regulation concerned.


(4) These Regulations do not apply to any feed additive in category (d) or (e) of Article 6(1) of Regulation 1831/2003, with the exception of those in the functional groups listed in paragraph 4(a), (b) and (c) of Annex 1 to that Regulation(a).

PART 2

Enforcement of Regulation 178/2002

Interpretation of this Part

3. In this Part any reference to a numbered Article is a reference to the Article so numbered in Regulation 178/2002.

Offence of failing to comply with a specified provision of Regulation 178/2002

4.—(1) A person who contravenes or fails to comply with a provision specified in paragraph (2) commits an offence.

(2) The specified provisions are —

(a) Article 12, in so far as it relates to feed (conditions on export or re-export to third countries);

(b) Article 15(1) (prohibition on the placing on the market or feeding to any animal of unsafe feed);

(c) Article 16, in so far as it relates to feed (prohibition on misleading labelling, advertising or presentation);

(d) Article 18(2) and (3) (requirements that operators must have traceability information and make such information available to competent authorities) in so far as they relate to feed business operators; and

(e) Article 20 (responsibilities of feed business operators regarding feed that does not satisfy feed safety requirements).

Competent authorities for the purposes of Regulation 178/2002

5. The competent authority —

(a) for the purposes of Articles 15 and 18 is the feed authority in its area or district; and

(b) for the purposes of Article 20 is the feed authority in its area or district or the Agency.

(a) Categories (d) and (e) of Article 6(1) comprise, respectively, zootechnical additives and coccidiostats and histomonostats. Functional groups listed in paragraphs 4(a), (b) and (c) of Annex I comprise digestibility enhancers, gut flora stabilisers and substances which favourably affect the environment.
PART 3
Enforcement of Regulation 1829/2003

Interpretation of this Part

6. In this Part any reference to a numbered Article is a reference to the Article so numbered in Regulation 1829/2003.

Offence of failing to comply with a specified provision of Regulation 1829/2003

7.—(1) A person who contravenes or fails to comply with a provision specified in paragraph (2) commits an offence.

(2) The specified provisions are —

(a) Article 16(2) (prohibition on placing on the market, using or processing a product referred to in Article 15(1)(a) unless it is covered by an authorisation and satisfies relevant conditions), as read with Article 20(6) (requirement that products in relation to which the Commission has adopted a measure under this Article must be withdrawn from the market);

(b) Article 21(1) (requirement that the authorisation holder and the parties concerned must comply with conditions imposed in an authorisation for that product, and that the authorisation holder must comply with post-market monitoring requirements);

(c) Article 21(3) (requirement that an authorisation holder inform the Commission of any new scientific or technical information about a product which might affect the evaluation of the safety of its use in feed, or of any prohibition or restriction on the feed in a third country); and

(d) Article 25 (requirement for certain labelling indications).

Competent authority for the purposes of Regulation 1829/2003

8. The national competent authority for the purposes of Chapter III of Regulation 1829/2003 is the Agency.

PART 4
Enforcement of Regulation 1831/2003

Interpretation of this Part

9. In this Part any reference to a numbered Article is a reference to the Article so numbered in Regulation 1831/2003.

Offence of failing to comply with a specified provision of Regulation 1831/2003

10.—(1) A person who contravenes or fails to comply with a provision specified in paragraph (2) commits an offence.

(2) The specified provisions are —

(a) Article 3(1) (prohibition on placing on the market, processing or using a feed additive unless it is covered by an authorisation and satisfies relevant conditions), as read with

(a) The products referred to in Article 15(1) are genetically modified organisms (GMOs) for feed use, feed containing or consisting of GMOs and feed produced from GMOs.
paragraph (2) (national authorisation for scientific experimental purposes), paragraph (4) (conditions on mixing of additives) and Article 10 (status of existing products);

(b) Article 3(3) (restriction on the persons who may first place on the market certain additives);

c) Article 12(1) (requirement that any person using or placing on the market an additive, or a feed into which it has been incorporated, or any other interested party, must ensure that any conditions which have been imposed are respected);

d) Article 12(2) (requirement on the holder of an authorisation to observe monitoring obligations where they have been imposed, to inform the Commission of any new information about a product which might affect the evaluation of the safety of its use in feed, or of any prohibition or restriction on the feed imposed by the competent authority in a third country);

e) Article 16(1)(3) and (4) (prohibition on the placing on the market of feed additives or premixtures unless labelled in the specified manner and with prescribed information), as read with paragraph (2) (derogation for certain flavouring compounds); and

(f) Article 16(5) (requirement that additives and premixtures must be marketed only in closed packages or containers which must be closed in such a way that the fastener is damaged on opening and cannot be re-used).

PART 5

Enforcement of Regulation 767/2009

Interpretation of this Part and Schedule 1

11. In this Part and in Schedule 1 any reference to a numbered Article or Annex is a reference to the Article or Annex so numbered in Regulation 767/2009.

Offence of failing to comply with a specified provision of Regulation 767/2009

12.—(1) Subject to the transitional provisions contained in Article 32, a person who —

(a) contravenes or fails to comply with a provision of Regulation 767/2009 specified in Schedule 1; or

(b) places on the market or uses a feed that fails to comply with Article 6(1) or 8,

commits an offence.

(2) Where, pursuant to Article 17(2)(c), the name of a specific feed material may be replaced by the name of the category to which the feed material belongs, only the categories listed in the Annex to Directive 82/475 may be indicated.

Competent authorities for the purposes of Regulation 767/2009

13.—(1) Each feed authority in its area or district is the competent authority for the purposes of —

(a) Article 5(3), 13(1)(a) and 17(3) and Annex VII, Chapter 1, paragraph 8; and

(b) Article 13(1)(b) as the competent authority that may request scientific substantiation of a claim and to whose attention purchasers have the right to bring doubts regarding the truthfulness of a claim.

(2) The Agency is the competent authority for the purposes of —

(a) Article 26(1)(b); and

(b) Article 13(1)(b) as the competent authority that may submit to the Commission doubts concerning the scientific substantiation of a claim.
(3) The Agency and each feed authority in its area or district is a competent authority for the purposes of Article 5(2).

**PART 6**

Implementation of Directive 2002/32

**Interpretation of this Part**

14. In this Part —

(a) any reference to a numbered Article or Annex is a reference to the Article or Annex so numbered in Directive 2002/32; and

(b) “undesirable substance” means any substance or product, not being a pathogenic agent, which is present in or on a feed and —

   (i) constitutes a potential danger to human or animal health or to the environment, or

   (ii) could adversely affect livestock production.

**Control of animal feeds containing undesirable substances**

15.— (1) A person who —

(a) places on the market any feed that is specified in column 2 of Annex I; or

(b) uses any such feed,

commits an offence if it contains any undesirable substance listed in column 1 of that Annex in excess of the relevant maximum content specified in column 3.

(2) A person who places on the market or uses any complementary feed commits an offence if

   (a) having regard to the quantity of it recommended for use in a daily ration, it contains any undesirable substance listed in column 1 of Annex I in excess of the maximum content specified for it in column 3 in relation to complete feeds; and

   (b) there is no provision relating to any complementary feed in the corresponding entry in column 2 of that Annex.

(3) A person who for the purpose of dilution mixes any feed with a feed that is specified in column 2 of Annex I and which contains any undesirable substance listed in column 1 of that Annex in excess of the maximum content specified for it in column 3 commits an offence.

(4) A person who places on the market or uses any feed which is not sound and genuine and of merchantable quality commits an offence.

(5) For the purposes of paragraph (4) a feed listed in column 2 of Annex I shall be deemed not to be sound, genuine and of merchantable quality if it contains any undesirable substance specified in column 1 of that Annex in excess of the maximum content specified in relation to it in column 3.

(6) A person who has, for the purpose of a trade or business, possession or control of any of the feeds specified in paragraph (7) must, if required by an inspector, procure and produce to the inspector an analysis in order to demonstrate that the content of inorganic arsenic in the feed specified in that paragraph is less than 2 parts per million.

(7) The feeds are —

(a) palm kernel expeller;

(b) feeds obtained from the processing of fish and other marine animals;

(c) seaweed meal and feed materials derived from seaweed; and

(d) complete feeds for fish or for fur-producing animals.
(8) A person who, without reasonable excuse, fails to comply with a requirement made under paragraph (6) commits an offence.

PART 7
Implementation of Directive 2008/38

Interpretation of this Part


Control of feed intended for particular nutritional purposes

17. (1) A person who places on the market a feed intended for a particular nutritional purpose commits an offence if the relevant requirements of paragraphs (2) to (9) are not met.

(2) In relation to any particular nutritional purpose specified in column 1 of the Annex —

(a) the feed must be intended for the animals specified opposite that particular nutritional purpose in column 3 of the Annex; and

(b) it must be recommended that the feed be used for a period of time falling within the range specified opposite that particular nutritional purpose in column 5 of the Annex.

(3) Where a group of additives is specified in column 2 or 4 of the Annex, the additives used must be authorised as corresponding to the specified essential characteristic.

(4) Where the source of ingredients or analytical constituents is required in column 4 of the Annex, the manufacturer must make a precise declaration (for example the specific name of the ingredient, the animal species or the part of the animal) allowing the evaluation of conformity of the feed with the corresponding essential nutritional characteristics.

(5) Where the declaration of a substance that is also authorised as an additive is required in column 4 of the Annex and is accompanied by the expression “total”, the declared content must refer to the quantity naturally present where none is added or, as appropriate, the total quantity of the substance naturally present and the amount added as an additive.

(6) The declarations specified in column 4 of the Annex with the reference “if added” must be provided where the ingredient or the additive has been incorporated or increased specifically to enable the achievement of the particular nutritional purpose.

(7) The declarations to be given in accordance with column 4 of the Annex concerning analytical constituents and additives must be quantitative.

(8) Where a feed is intended to meet more than one particular nutritional purpose, it must comply with the corresponding entries in the Annex.

(9) In the case of a complementary feed intended for a particular nutritional purpose, guidance on the balance of the daily ration must be provided in the instructions for use on the label.

PART 8
Administration and enforcement

Penalties for offences under these Regulations

18. (1) A person found guilty of an offence under regulation 4(1), 7(1), 10(1), 12(1), 15(1), (2), (3) or (4) or 17(1) is liable on summary conviction to a term of imprisonment not exceeding 3 months or to a fine not exceeding level 5 on the standard scale, or both.

(2) A person found guilty of an offence under regulation 15(8) is liable on summary conviction to a fine not exceeding level 3 on the standard scale.
Duties to enforce

19. It is the duty of each feed authority within its area or district to execute and enforce Regulation 178/2002, Regulation 1829/2002, Regulation 1831/2003, Regulation 767/2009 and these Regulations.

PART 9
Amendment and revocation

Amendment of the Official Feed and Food Controls (England) Regulations 2009

20.—(1) The Official Feed and Food Controls (England) Regulations 2009(a) are amended in accordance with paragraph (2).

(2) In Schedule 2 (definition of relevant feed law) —

(a) omit paragraph (c); and

(b) in paragraph (f), for the expression “the Animal Feed (England) Regulations 2010” substitute “the Animal Feed (Composition, Marketing and Use) (England) Regulations 2015”.

Revocations

21. The Regulations listed in the first column of Schedule 2 are revoked to the extent specified in the second column.

Statutory review

22.—(1) The Food Standards Agency must from time to time —

(a) carry out a review of the operation and effect of regulations 1 to 19;

(b) set out the conclusions of the review in a report; and

publish the report.

(2) In carrying out the review the Food Standards Agency must, so far as is reasonable, have regard to how the EU instruments implemented or enforced and executed by these Regulations are implemented or executed and enforced in other Member States.

(3) The report must in particular -

(a) set out the objectives intended to be achieved by the regulatory system established by these Regulations;

(b) assess the extent to which those objectives are achieved; and

(c) assess whether those objectives remain appropriate and, if they do, the extent to which they could be achieved with a system that imposes less regulation.

(4) The first report under this regulation must be published before the end of the period of five years beginning with the day on which these Regulations come into force.

(5) Reports under this regulation are afterwards to be published at intervals not exceeding five years.

Signed by authority of the Secretary of State for Health.

Jane Ellison
Parliamentary Under-Secretary of State
Department of Health

25th February 2015

<table>
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<tr>
<th>Specified provision</th>
<th>Subject matter</th>
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<td>Article 4(1) and (2), as read with Article 4(3) and Annex I</td>
<td>General safety and other requirements to be met when feed is placed on the market or used</td>
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<tr>
<td>Article 5(1)</td>
<td>Extension of requirements in relation to feed for food-producing animals in other legislation to apply to feed for non food-producing animals</td>
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<td>Article 5(2), as read with Article 12(1)(2) and (3)</td>
<td>Obligation on person responsible for labelling to make information available to competent authority</td>
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<td>Article 11, as read with Article 12(1)(2) and (3), Annexes II and IV and the Catalogue of feed materials</td>
<td>Rules and principles governing the labelling and presentation of feed</td>
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<td>Article 12(4) and (5)</td>
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<td>Article 13(1), as read with Article 12(1)(2) and (3)</td>
<td>General conditions on making a claim about the characteristics or functions of a feed on the labelling or presentation of it</td>
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<tr>
<td>Article 13(2) and (3), as read with Article 12(1)(2) and (3)</td>
<td>Special conditions applying to claims concerning optimisation of the nutrition and support or protection of the physiological conditions</td>
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<tr>
<td>Article 14(1) and (2), as read with Article 12(1)(2) and (3)</td>
<td>Requirements for the presentation of the mandatory labelling particulars</td>
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<td>Article 15, as read with Articles 12(1)(2) and (3) and 21 and with Annex VI and VII</td>
<td>General mandatory labelling requirements for feed materials and compound feeds</td>
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<td>Article 16, as read with Article 12(1)(2) and (3) and 21 and with Annex II and V and the Catalogue of feed materials</td>
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<td>Article 17(1) and (2) as read with Articles 12(1)(2) and (3) and 21 and with Annex II, VI &amp; VII</td>
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<td>Article 20(1) as read with Article 12(1)(2) and (3) and with Annex VIII</td>
<td>Additional requirements for labelling of non-compliant feed, such as that containing contaminated materials</td>
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<td>Article 23</td>
<td>Requirements relating to the packaging and sealing of feed materials and compound feeds for placing on the market</td>
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<tr>
<td>Article 24(5)</td>
<td>Requirement that if the name of a feed material listed in the Catalogue of feed materials is used, all relevant provisions of the</td>
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</table>
Catalogue must be complied with.

| Article 24(6) | Obligation on a person who first places on the market a feed material not listed in the Catalogue of feed materials to notify its use |
| Article 25(4) | Requirement that if use of the EU Codes of good labelling practice is indicated on labelling, all relevant provisions of the codes must be complied with |

**SCHEDULE 2**

Revocations

<table>
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<th>Regulations</th>
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<tr>
<td>The Feed (Corn Gluten Feed and Brewers Grains) (Emergency Control) (England) (Revocation) Regulations 2007 (S.I. 2007/3007)</td>
<td>The whole Regulations</td>
</tr>
<tr>
<td>The Animal Feed (England) Regulations 2010 (S.I. 2010/2503)</td>
<td>The whole Regulations other than regulations 1, 2 and 14.</td>
</tr>
</tbody>
</table>
EXPLANATORY NOTE
(This note is not part of the Regulations)

1. These Regulations, which apply in relation to England only —
   (a) provide for the continuing enforcement or implementation of EU Regulations and
       Directives on feed safety, genetically modified feed, feed additives, the marketing and use
       of feed, undesirable substances (contaminants) in feed and feed for particular nutritional
       purposes;
   (b) provide for ambulatory references to the EU instruments specified in regulation 2(3);
   (c) prescribe offences and penalties for failure to comply with the Regulations;
   (d) revoke or make consequential amendments to certain Regulations; and
   (e) provide for periodic review of the operation and effect of these Regulations.

2. In Part 2, these Regulations provide for the enforcement of specified provisions of Regulation
   principles and requirements of food law, establishing the European Food Safety Authority and
   laying down procedures in matters of food safety (OJ No. L131, 1.2.2002, p.1) by making it an
   offence to contravene those provisions (regulation 4) and by designating the competent authorities
   for the purposes of that EU instrument (regulation 5).

3. In Part 3 these Regulations provide for the enforcement of specified provisions of Regulation
   and feed (OJ No.L268, 18.10.2003, p.1) (regulations 7 and 8).

4. In Part 4 these Regulations provide for the enforcement of specified provisions of Regulation

5. In Part 5 these Regulations provide for the enforcement of Regulation (EC) No. 767/2009 of
   the European Parliament and of the Council on the placing on the market and use of feed,

   (regulations 14 and 15).

7. In Part 7 these Regulations implement Commission Directive 2008/38/EC establishing a list
   of intended uses of animal feedingstuffs for particular nutritional purposes (OJ No. L62, 6.3.2008,
   p.9), (regulation 16 and 17).

8. In Part 8 these Regulations prescribe the maximum penalties that a court may impose on
   conviction for an offence under these Regulations (regulation 18) and designate local feed
   authorities as having the duty to enforce (regulation 19).

9. In Part 9 these Regulations make consequential amendments to the Official Feed and Food
   controls (England) Regulations 2009 (regulation 20), revoke wholly or partially certain
   instruments (regulation 21 and Schedule 2), and provide for review within 5 years of the way in
   which these Regulations enforce or implement the relevant EU legislation (regulation 22).

10. A full impact assessment of the effect that this instrument will have on the costs of business
    and the voluntary sector is available from the Animal Feed, TSEs and Animal By-products Branch
    of the Food Standards Agency, Aviation House, 125 Kingsway, London WC2B 6NH and is
    annexed to the Explanatory Memorandum which is available alongside the instrument on the
    National Archives website.