The Health Service Branded Medicines (Control of Prices and Supply of Information) (No. 2) Regulations 2008

Made - - - 17th December 2008
Laid before Parliament 23rd December 2008
Coming into force - - 1st February 2009

The Secretary of State for Health makes the following Regulations in exercise of the powers in sections 261(7), 262(1), 263 to 265, 266(1) and (2) and 272(7) and (8) of the National Health Service Act 2006(a).

The Secretary of State has consulted in accordance with sections 261(7), 262(1), 263(1), 264(1) and 265(9) of the National Health Service Act 2006.

Citation, commencement and interpretation

1.—(1) These Regulations may be cited as the Health Service Branded Medicines (Control of Prices and Supply of Information) (No. 2) Regulations 2008 and shall come into force on 1st February 2009.

(2) In these Regulations—

“the Act” means the National Health Service Act 2006;
“branded health service medicine” means a health service medicine which—
(a) is identifiable by and traded under a specific name given to it by the manufacturer, supplier or holder of a marketing authorisation relating to it; and
(b) is a medicinal product in respect of which a marketing authorisation has been granted;
“marketing authorisation” means a marketing authorisation for a medicinal product for human use granted—

(a) 2006 c.41.
Control of prices

2.—(1) Subject to regulation 4, the maximum price which may be charged for the supply of a presentation is the price at which that presentation was on sale for health service purposes in England on 1st December 2008 less 3.9 per cent but without regard to any discount or other variation of the price which did not have general application on that date.

(2) Where the deduction of 3.9 per cent under paragraph (1) results in an amount which includes a fraction of a penny, the maximum price is rounded down to the nearest whole penny.

(3) This regulation does not apply to a manufacturer or supplier to whom a voluntary scheme for the supply of branded health service medicine applies at the time of a supply or where the maximum price of a presentation is determined by any of the following regulations.

New products

3.—(1) Where a presentation was not on sale in England for health service purposes on 1st December 2008, the Secretary of State may specify the maximum price at which that presentation may be supplied for the purposes of the health service by a direction to a specific manufacturer or supplier.

(2) The maximum price for a presentation to which this regulation applies shall be determined by the Secretary of State having regard, among other things, to the following criteria—

(a) the expected supplies of the presentation for health service purposes;
(b) the cost of therapeutically equivalent medicines;
(c) the cost of the presentation in other markets if it is available elsewhere in the world;
(d) the cost of manufacture of the presentation;
(e) the cost of research into, and development of, the presentation;
(f) whether the presentation consists of or contains a new active substance; and
(g) the likelihood of the presentation being supplied at a particular price.
Low cost presentations

4.—(1) The maximum price which may be charged for a low cost presentation is the price at which that presentation was on sale for health service purposes in England on 1st December 2008 without regard to any discount or other variation of the price which did not have general application on that date.

(2) In this regulation—
“low cost presentation” means a presentation which has—
(a) for the current calendar year a relevant cost to the health service in England of not more than £450,000, or
(b) a reimbursement price of less than £2.00;
“reimbursement price” means the price at which the presentation is reimbursed by the health service in England;
“relevant cost” in relation to a presentation for a calendar year means the aggregate cost of that presentation to the health service in England as determined by the Secretary of State in respect of the period of 12 months to the end of June of the preceding year, without regard to dispensing costs or fees, discounts, income or cost resulting from the payment of prescription charges or the purchase or use of a pre-payment certificate.

Exemptions

5. The Secretary of State may (whether or not he receives an application for an exemption from a manufacturer or supplier of a presentation) exempt for such period as he may determine a presentation from the effect of regulation 2, 3 or 4 where he considers that an exemption is necessary to ensure adequate supplies of that presentation for health service purposes.

Increases

6.—(1) The Secretary of State may either—
(a) on his own motion; or
(b) on application made under paragraph (2),
increase the maximum price of a presentation by direction to a specific manufacturer or supplier.

(2) An application by a specific manufacturer or supplier to the Secretary of State for an increase of the maximum price of a presentation shall be made in writing and shall—
(a) specify the presentation in respect of which the application is made,
(b) state the reasons for the application, and
(c) be accompanied by the information specified in paragraph (6).

(3) The Secretary of State shall, subject to paragraphs (4) and (5), within 90 days of receiving an application under this regulation either notify the applicant of his decision or notify the applicant that more information is required and, where further information is required, the Secretary of State shall notify the applicant of his decision within 90 days of receiving that further information.

(4) Where the number of applications received by the Secretary of State make it impracticable for him to reply to all or any of the applications within the 90 day period, he shall notify the applicant before the end of that period.

(5) In a case where the Secretary of State has given notice under paragraph (4), he shall make a decision not later than 60 days after the expiry of the 90 day period from receipt of the application, or if he has required further information under paragraph (3), not later than 150 days after the receipt of that further information.

(a) See section 174 of the National Health Service Act 2006 (c. 41).
(6) Where an application is made under this regulation, audited accounts for the latest accounting year for which they are available shall be supplied to the Secretary of State, and those accounts shall include the figures for that year in respect of branded health service medicines which show—

(a) the supplies of those medicines for health service purposes;
(b) any supply promotion costs in respect of those medicines;
(c) any costs of research into, and development of, those medicines;
(d) any non-recurring operational costs;
(e) any other costs; and
(f) total profit after interest charges and taxation.

(7) Where an application is made under this regulation, estimates of accounts for the two accounting years which follow the most recent one in respect of which accounts are required to be provided under paragraph (6) shall be supplied to the Secretary of State, showing the information of the kind required under that paragraph.

Enforcement

7.—(1) Any manufacturer or supplier who supplies a presentation for health service purposes at a price in excess of the maximum permitted by these Regulations shall be liable, on the demand of the Secretary of State, to pay to him a recoverable sum calculated under the Schedule to these Regulations.

(2) A demand made under paragraph (1) shall be made by a notice in writing addressed to the manufacturer or supplier in question and it shall state the amount of the recoverable sum calculated up to the date of the demand and the period within which it shall be paid.

(3) The recoverable sum, or any part of it, which has not been paid to the Secretary of State within the period specified in the demand shall carry interest at 2.5 per cent above the rate announced from time to time by the Monetary Policy Committee of the Bank of England and for the time being in force as the official dealing rate, being the rate at which that Bank is willing to enter into transactions for providing short term liquidity in the money markets.

Information

8.—(1) The Health Service Medicines (Information Relating to Sales of Branded Medicines etc.) Regulations 2007(b) are amended as follows.

(2) In regulation 2 (interpretation), omit the definitions of “PPRS” and “relevant scheme member”.

(3) The following regulation shall be substituted for regulation 3—

“Information

3.—(1) Except as provided in paragraph (2), this regulation applies to any manufacturer or supplier of branded health service medicines who—

(a) holds either a wholesale dealer’s licence within the meaning of subsections (3) and (3A) of section 8 (provisions as to manufacture and wholesale dealing) of the Medicines Act 1968(c) or a marketing authorisation in respect of those branded health services medicines; and

(b) has, during the current calendar year, supplied branded health service medicines for health service use in England with a relevant cost of £25 million or more.

(a) The Monetary Policy Committee was constituted on a statutory basis by section 13 of the Bank of England Act 1998 (c. 11).
(b) S.I. 2007/1320; the relevant amending instrument is S.I. 2008/1938.
(c) 1968 c. 67.
(2) Except as provided in paragraph (4), the obligation to provide information under this regulation shall not apply to a manufacturer or supplier of branded health service medicines to whom a voluntary scheme applies ("scheme member") who has agreed as part of its obligations under the scheme to provide within the time limits set out in paragraph (6) such information relating to the sales income in respect of each branded health service medicine as is required by the scheme.

(3) For any period during which there is no voluntary scheme, paragraphs (5) and (6) shall apply to a manufacturer or supplier who falls within paragraph (1).

(4) This regulation shall continue to apply to a scheme member who has received a demand for a penalty under regulation 4 until that penalty has been fully paid.

(5) A manufacturer or supplier of branded health service medicines shall, to the extent that the information is available to it (or would be available if it took reasonable steps to make it available), provide to the Secretary of State the following information in accordance with paragraph (6) in respect of each branded health service medicine which it supplies for the purposes of the health service—

(a) the sales income in respect of each pack size and strength of a branded product supplied by it to wholesalers, including the total number of products supplied;

(b) the sales income in respect of each pack size and strength of a branded product supplied by it to retail pharmacists, including the total number of products supplied;

(c) the sales income in respect of each pack size and strength of a branded product supplied by it to—

(i) dispensing doctors or, where a dispensing doctor is part of a partnership or is employed by a person or body to provide primary medical services to a partnership, that person or body;

(ii) GMS contractors;

(iii) PMS contractors; or

(iv) other persons,

including the total number of products supplied;

(d) the sales income in respect of each pack size and strength of a branded product supplied by it to health service hospitals, including the total number of products supplied; and

(e) information about discounts given by it to wholesalers, retail pharmacists, dispensing doctors, GMS contractors, PMS contractors or health service hospitals which cannot be specifically attributed to a specific branded product or pack size or strength of a specific branded product.

(6) Information required by paragraph (5) in respect of a month or quarter shall be supplied in accordance with the following table so that in respect of each month or quarter specified in the left hand column information will be supplied no later than the corresponding date in the right hand column.

<table>
<thead>
<tr>
<th>Month or quarter in which supply was made</th>
<th>Information to be received by the Secretary of State not later than</th>
</tr>
</thead>
<tbody>
<tr>
<td>December 2008</td>
<td>1st February 2009</td>
</tr>
<tr>
<td>January to March 2009</td>
<td>30th April 2009</td>
</tr>
<tr>
<td>April to June 2009</td>
<td>31st July 2009</td>
</tr>
<tr>
<td>Quarters thereafter</td>
<td></td>
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<tr>
<td>Ending on 31st March</td>
<td>30th April in the same year as the quarter falls</td>
</tr>
<tr>
<td>Ending on 30th June</td>
<td>31st July in the same year as the quarter falls</td>
</tr>
<tr>
<td>Ending on 30th September</td>
<td>31st October in the same year as the quarter falls</td>
</tr>
<tr>
<td>Ending on 31st December</td>
<td>31st January in the year next following the year in which the quarter falls.</td>
</tr>
</tbody>
</table>
(7) In this regulation—
“relevant cost” in relation to a presentation for a calendar year means the aggregate cost of that presentation to the health service in England as determined by the Secretary of State in respect of the period of 12 months to the end of June of the preceding year, without regard to dispensing costs or fees, discounts, income or cost resulting from the payment of prescription charges or the purchase or use of a pre-payment certificate (a)."

(4) For the words “relevant scheme member” in each place those words appear in regulations 4(1) and 5 and the Schedule substitute the words “manufacturer or supplier of a branded health service medicine”.

(5) In paragraph 2 of the Schedule, for “that scheme member” substitute “that manufacturer or supplier”.

Appeals

9. Any manufacturer or supplier of a presentation in respect of whom the Secretary of State has made an enforcement decision under these Regulations shall have a right of appeal against that decision in accordance with regulations made under section 265(5) of the Act(b).

Revocation

10. The Health Service Branded Medicines (Control of Prices and Supply of Information) Regulations 2008(c) are revoked.

Signed by authority of the Secretary of State for Health.

Dawn Primarolo
Minister of State,
Department of Health

17th December 2008

SCHEDULE

RECOVERABLE SUMS

1. For the purposes of regulation 7, the recoverable sum shall be the sum of—
(a) the difference between the amount which a person would have received had the product been supplied at the maximum price and the amount that the person actually received; and
(b) the amount calculated by multiplying that difference by the appropriate additional percentage specified in the Table in paragraph 2.

2. In respect of a contravention described in column (1) of the following table, the appropriate additional percentage is specified opposite in column (2).

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(a) See section 174 of the National Health Service Act 2006 (c.41).
(b) S.I. 2000/124; the relevant amending instrument is S.I. 2000/870.
(c) S.I. 2008/1938.
THE TABLE

<table>
<thead>
<tr>
<th>Contravention</th>
<th>Additional Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Column (1)</td>
<td>Column (2)</td>
</tr>
<tr>
<td>First contravention</td>
<td>5 per cent</td>
</tr>
<tr>
<td>Second contravention</td>
<td>15 per cent</td>
</tr>
<tr>
<td>Third contravention</td>
<td>25 per cent</td>
</tr>
<tr>
<td>Fourth contravention</td>
<td>35 per cent</td>
</tr>
<tr>
<td>Fifth or subsequent contravention</td>
<td>50 per cent</td>
</tr>
</tbody>
</table>

3. For the purposes of this Schedule—
   (a) “second contravention” means a contravention which occurs where a presentation continues to be supplied in excess of the maximum price for a period of two months after the first contravention which relates to that presentation; and
   (b) each subsequent contravention occurs where the same presentation continues to be supplied for a further period of two months from the date of a previous contravention which relates to that product.
EXPLANATORY NOTE
(This note is not part of the Regulations)

These Regulations, which apply to the United Kingdom, control the price of presentations of medicines which are supplied for health service purposes. They also require the supply of information relating to those presentations to the Secretary of State.

Regulation 1 includes a definition of presentation.

Regulation 2 specifies the maximum price which may be charged for a presentation which is supplied in England for health service purposes on 1st December 2008, except where regulation 3 or 4 applies. That maximum price is calculated by deducting 3.9% from the price for which that presentation was on sale for health service purposes in England on 1st December 2008.

Regulation 3 makes provision for presentations which are first supplied for health service purposes in England on or after 1st December 2008 (new presentations).

Regulation 4 exempts the maximum price of low cost presentations from the reduction made by regulation 2.

Regulation 5 enables the Secretary of State to exempt presentations where a maximum price may jeopardise supplies of those presentations for the purposes of the health service.

Regulation 6 makes provision for increases in the price of presentations.

Regulation 7 and the Schedule make provision for enforcement of the controls on the prices of presentations of medicines by imposing specified penalties.

Regulation 8 further amends the Health Service Medicines (Information Relating to Sales of Branded Medicines etc.) Regulations 2007, which require the provision of information to the Secretary of State.

Regulation 9 makes provision for appeals from decisions made under these Regulations by the Secretary of State.

Regulation 10 revokes the Health Service Branded Medicines (Control of Prices and Supply of Information) Regulations 2008.

An Impact Assessment of the effect that this instrument will have on the costs of business and the voluntary sector is available from the Department of Health, Zone 456D, Skipton House, 80 London Road, London SE1 6LH.