

# Charities Act 2006

## **CHAPTER 50**

# **CHARITIES ACT 2006**

## PART 1

MEANING OF "CHARITY" AND "CHARITABLE PURPOSE"

- Meaning of "charity" Meaning of "charitable purpose"
- 3 The "public benefit" test
- Guidance as to operation of public benefit requirement
- Special provisions about recreational charities, sports clubs etc.

## PART 2

REGULATION OF CHARITIES

# CHAPTER 1

THE CHARITY COMMISSION

Establishment of Charity Commission

The Charity Commission

Commission's objectives, general functions etc.

The Commission's objectives, general functions and duties

#### **CHAPTER 2**

## THE CHARITY TRIBUNAL

## 8 The Charity Tribunal

#### **CHAPTER 3**

#### REGISTRATION OF CHARITIES

#### General

- 9 Registration of charities
- 10 Interim changes in threshold for registration of small charities

Exempt charities: registration and regulation

- 11 Changes in exempt charities
- 12 Increased regulation of exempt charities under 1993 Act
- 13 General duty of principal regulator in relation to exempt charity
- 14 Commission to consult principal regulator before exercising powers in relation to exempt charity

#### **CHAPTER 4**

#### APPLICATION OF PROPERTY CY-PRÈS

## Cy-près occasions

- 15 Application cy-près by reference to current circumstances
- 16 Application cy-près of gifts by donors unknown or disclaiming
- 17 Application cy-près of gifts made in response to certain solicitations

#### Schemes

18 Cy-près schemes

## **CHAPTER 5**

#### ASSISTANCE AND SUPERVISION OF CHARITIES BY COURT AND COMMISSION

Suspension or removal of trustees etc. from membership

19 Power to suspend or remove trustees etc. from membership of charity

## Directions by Commission

- 20 Power to give specific directions for protection of charity
- 21 Power to direct application of charity property

## Publicity relating to schemes

22 Relaxation of publicity requirements relating to schemes etc.

# Common investment schemes

23 Participation of Scottish and Northern Irish charities in common investment schemes etc.

Advice or other assistance

- 24 Power to give advice and guidance
- 25 Power to determine membership of charity

Powers of entry etc.

26 Power to enter premises and seize documents etc.

Mortgages of charity land

27 Restrictions on mortgaging

#### CHAPTER 6

AUDIT OR EXAMINATION OF ACCOUNTS WHERE CHARITY IS NOT A COMPANY

- 28 Annual audit or examination of accounts of charities which are not companies
- 29 Duty of auditor etc. of charity which is not a company to report matters to Commission
- 30 Group accounts

## CHAPTER 7

#### CHARITABLE COMPANIES

- 31 Relaxation of restriction on altering memorandum etc. of charitable company
- 32 Annual audit or examination of accounts of charitable companies
- Duty of auditor etc. of charitable company to report matters to Commission

#### **CHAPTER 8**

## CHARITABLE INCORPORATED ORGANISATIONS

34 Charitable incorporated organisations

## **CHAPTER 9**

CHARITY TRUSTEES ETC.

Waiver of disqualification

35 Waiver of trustee's disqualification

Remuneration of trustees etc.

Remuneration of trustees etc. providing services to charity

37 Disqualification of trustee receiving remuneration by virtue of section 36

## Liability of trustees etc.

- 38 Power of Commission to relieve trustees, auditors etc. from liability for breach of trust or duty
- 39 Trustees' indemnity insurance

#### CHAPTER 10

#### POWERS OF UNINCORPORATED CHARITIES

- 40 Power to transfer all property
- 41 Power to replace purposes
- 42 Power to modify powers or procedures

#### **CHAPTER 11**

#### POWERS TO SPEND CAPITAL AND MERGERS

## Spending of capital

43 Power to spend capital

## Mergers

44 Merger of charities

#### PART 3

FUNDING FOR CHARITABLE, BENEVOLENT OR PHILANTHROPIC INSTITUTIONS

#### **CHAPTER 1**

#### PUBLIC CHARITABLE COLLECTIONS

#### *Preliminary*

- 45 Regulation of public charitable collections
- 46 Charitable appeals that are not public charitable collections
- 47 Other definitions for purposes of this Chapter

## Restrictions on conducting collections

- 48 Restrictions on conducting collections in a public place
- 49 Restrictions on conducting door to door collections
- 50 Exemption for local, short-term collections

## Public collections certificates

- 51 Applications for certificates
- 52 Determination of applications and issue of certificates
- 53 Grounds for refusing to issue a certificate
- 54 Power to call for information and documents
- 55 Transfer of certificate between trustees of unincorporated charity
- 56 Withdrawal or variation etc. of certificates

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#### Permits

- 58 Applications for permits to conduct collections in public places
- 59 Determination of applications and issue of permits
- 60 Refusal of permits
- 61 Withdrawal or variation etc. of permits
- 62 Appeals against decisions of local authority

## Supplementary

- 63 Regulations
- 64 Offences
- 65 Offences by bodies corporate
- 66 Service of documents

#### CHAPTER 2

#### **FUND-RAISING**

- 67 Statements indicating benefits for charitable institutions and fund-raisers
- 68 Statements indicating benefits for charitable institutions and collectors
- 69 Reserve power to control fund-raising by charitable institutions

#### CHAPTER 3

#### FINANCIAL ASSISTANCE

- Power of relevant Minister to give financial assistance to charitable, benevolent or philanthropic institutions
- 71 Power of National Assembly for Wales to give financial assistance to charitable, benevolent or philanthropic institutions

#### PART 4

#### MISCELLANEOUS AND GENERAL

#### Miscellaneous

- 72 Disclosure of information to and by Northern Ireland regulator
- 73 Report on operation of this Act

## General

- 74 Orders and regulations
- 75 Amendments, repeals, revocations and transitional provisions
- 76 Pre-consolidation amendments
- 77 Amendments reflecting changes in company law audit provisions
- 78 Interpretation
- 79 Commencement
- 80 Short title and extent

#### **SCHEDULES**

#### SCHEDULE 1 — The Charity Commission

- 1 After Schedule 1 to the 1993 Act insert— SCHEDULE 1A...
- 2 House of Commons Disqualification Act 1975 (c. 24)
- 3 Northern Ireland Assembly Disqualification Act 1975 (c. 25)

## SCHEDULE 2 — Establishment of the Charity Commission: supplementary

- 1 In this Schedule— "commencement" means the coming into force of...
- 2 Appointments to Commission
- 3 Effect of transfers under section 6
- 4 First annual report of Commission
- 5 Resource accounts of Commission

## SCHEDULE 3 — The Charity Tribunal

- 1 After Schedule 1A to the 1993 Act (inserted by Schedule...
- 2 House of Commons Disqualification Act 1975 (c. 24)
- 3 Northern Ireland Assembly Disqualification Act 1975 (c. 25)
- 4 Courts and Legal Services Act 1990 (c. 41)
- 5 Tribunals and Inquiries Act 1992 (c. 53)

# SCHEDULE 4 — Appeals and applications to Charity Tribunal

## SCHEDULE 5 — Exempt charities: increased regulation under 1993 Act

- 1 Power to require charity's name to be changed
- 2 Power to institute inquiries
- 3 Power to call for documents etc.
- 4 Concurrent jurisdiction of Commission with High Court
- 5 Further powers of Commission
- 6 Power to act for protection of charities
- 7 Power to give directions about dormant bank accounts
- 8 Proceedings by persons other than Commission
- 9 Power to order disqualified person to repay sums received from charity

## SCHEDULE 6 — Group accounts

## SCHEDULE 7 — Charitable incorporated organisations

Part 1 — New Part 8A of and Schedule 5B to 1993 Act

- 1 After Part 8 of the 1993 Act insert the following...
- 2 After the Schedule 5A inserted in the 1993 Act by...

Part 2 — OTHER AMENDMENTS OF 1993 ACT

- 3 The 1993 Act is further amended as follows.
- 4 In section 45 (annual reports), after subsection (3A) insert—
- 5 In section 48 (annual returns), in subsection (1A), at the...
- 6 In section 86 (regulations and orders)— (a) in subsection (2),...
- 7 In section 97 (general interpretation), in subsection (1), at the...

## SCHEDULE 8 — Minor and consequential amendments

- 1 Literary and Scientific Institutions Act 1854 (c. 112)
- 2 Places of Worship Registration Act 1855 (c. 81)
- 3 Bishops Trusts Substitution Act 1858 (c. 71)
- 4 In section 1 (substitution of one bishop for another as...

- 5 In section 3 (how costs are to be defrayed) for...
- 6 Places of Worship Sites Amendment Act 1882 (c. 21)
- 7 Municipal Corporations Act 1882 (c. 50)
- 8 Technical and Industrial Institutions Act 1892 (c. 29)
- 9 Local Government Act 1894 (c. 73)
- 10 Commons Act 1899 (c. 30)
- 11 Open Spaces Act 1906 (c. 25)
- 12 In section 3(1) (transfer to local authority of spaces held...
- 13 (1) Section 4 (transfer by charity trustees of open space...
- In section 21(1) (application to Ireland)— (a) for "Charity Commissioners"...
- 15 Police, Factories, &c. (Miscellaneous Provisions) Act 1916 (c. 31)
- 16 National Trust Charity Scheme Confirmation Act 1919 (c. lxxxiv)
- 17 In section 1 (confirmation of the scheme) for "Charity Commissioners"...
- 18 In paragraph 3 of the scheme set out in the...
- 19 Settled Land Act 1925 (c. 18)
- 20 Landlord and Tenant Act 1927 (c. 36)
- 21 Voluntary Hospitals (Paying Patients) Act 1936 (c. 17)
- 22 In section 1 (definitions), in the definition of "Order", for...
- 23 (1) Section 2 (accommodation for and charges to paying patients)...
- 24 In section 3(1) (provision for patients able to make some,...
- 25 In section 4 (provisions for protection of existing trusts)—
- 26 (1) Section 5 (power to make rules) is amended as...
- 27 In section 6(2) (savings)— (a) for "Charity Commissioners" substitute "Charity...
- 28 Green Belt (London and Home Counties) Act 1938 (c. xciii)
- 29 New Parishes Measure 1943 (No. 1)
- 30 In section 14(1)(b) (power of corporations etc. to give or...
- 31 In section 31 (charitable trusts)— (a) for "the Board of...
- 32 Crown Proceedings Act 1947 (c. 44)
- 33 London County Council (General Powers) Act 1947 (c. xlvi)
- 34 London County Council (General Powers) Act 1951 (c. xli)
- 35 City of London (Various Powers) Act 1952 (c. vi)
- 36 City of London (Guild Churches) Act 1952 (c. xxxviii)
- 37 London County Council (General Powers) Act 1955 (c. xxix)
- 38 Parochial Church Councils (Powers) Measure 1956 (No. 3)
- 39 Recreational Charities Act 1958 (c. 17)
- 40 Church Funds Investment Measure 1958 (No. 1)
- 41 Incumbents and Churchwardens (Trusts) Measure 1964 (No. 2)
- 42 In section 2(3) (property to which Measure applies) for "Charity...
- 43 In section 3(6) (vesting of property in diocesan authority: saving)...
- 44 In section 5 (provisions as to property vested in the...
- 45 (1) The Schedule (procedure where diocesan authority is of the...
- 46 Faculty Jurisdiction Measure 1964 (No. 5)
- 47 Industrial and Provident Societies Act 1965 (c. 12)
- 48 Clergy Pensions (Amendment) Measure 1967 (No. 1)
- 49 Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 (c. xxix)
- 50 Redundant Churches and other Religious Buildings Act 1969 (c. 22)
- 51 (1) Section 4 (transfer of certain redundant places of worship)...
- 52 In section 7(2) (saving) for "Charity Commissioners" (in both places)...

- 53 Children and Young Persons Act 1969 (c. 54)
- 54 Synodical Government Measure 1969 (No. 2)
- 55 Local Government Act 1972 (c. 70)
- 56 Consumer Credit Act 1974 (c. 39)
- 57 Sex Discrimination Act 1975 (c. 65)
- 58 Endowments and Glebe Measure 1976 (No. 4)
- 59 In section 11(2) (extinguishment of certain trusts) for "the Charity...
- 60 In section 18(2) (means by which land may become diocesan)...
- 61 Interpretation Act 1978 (c. 30)
- 62 Dioceses Measure 1978 (No. 1)
- 63 In section 5(1) (preparation of draft scheme: meaning of "interested...
- 64 In section 19(4) (schemes with respect to discharge of functions...
- 65 Disused Burial Grounds (Amendment) Act 1981 (c. 18)
- 66 Local Government (Miscellaneous Provisions) Act 1982 (c. 30)
- 67 Administration of Justice Act 1982 (c. 53)
- 68 Pastoral Measure 1983 (No. 1)
- 69 In section 55(1) (schemes under the Charities Act 1993 for...
- 70 In section 63(4) (trusts for the repair etc. of redundant...
- 71 In section 76(1) (grant of land for new churches etc....
- 72 In Schedule 3, in paragraph 11(1), (2), (6) and (7),...
- 73 Rates Act 1984 (c. 33)
- 74 Companies Act 1985 (c. 6)
- 75 (1) Section 380 (registration of resolutions) is amended as follows....
- 76 In Schedule 15D (permitted disclosures of information), in paragraph 21....
- 77 Housing Act 1985 (c. 68)
- 78 Housing Associations Act 1985 (c. 69)
- 79 Agricultural Holdings Act 1986 (c. 5)
- 80 Coal Industry Act 1987 (c. 3)
- 81 Reverter of Sites Act 1987 (c. 15)
- 82 (1) Section 2 (Charity Commissioners' schemes) is amended as follows
- 83 (1) Section 4 (provisions supplemental to sections 2 and 3)...
- 84 In section 5(3) (orders under section 554 of the Education...
- 85 Education Reform Act 1988 (c. 40)
- 86 Courts and Legal Services Act 1990 (c. 41)
- 87 London Local Authorities Act 1991 (c. xiii)
- 88 Further and Higher Education Act 1992 (c. 13)
- 89 Charities Act 1992 (c. 41)
- 90 (1) Section 58 (interpretation of Part 2) is amended as...
- 91 Omit Part 3 (public charitable collections).
- 92 In section 76(1) (service of documents) omit paragraph (c) and...
- 93 (1) Section 77 (regulations and orders) is amended as follows....
- 94 In section 79 (short title, commencement and extent) omit—
- 95 In Schedule 7 (repeals) omit the entry relating to the...
- 96 Charities Act 1993 (c. 10)
- 97 In the heading for Part 1, for "Charity Commissioners" substitute...
- 98 (1) Section 2 (official custodian for charities) is amended as...
- 99 (1) Section 4 (claims and objections to registration) is amended...
- 100 (1) Section 6 (power to require charity's name to be...
- For the heading for Part 3 substitute "Information Powers".
- 102 (1) Section 8 (power to institute inquiries) is amended as...
- 103 (1) Section 9 (power to call for documents and search...

- For section 10 substitute— Disclosure of information to Commission (1) Any relevant public authority may disclose information to the...
- 105 (1) Section 11 (supply of false or misleading information) is...
- In the heading for Part 4 for "and Commissioners" substitute...
- 107 (1) Section 14 (application cy-près of gifts of donors unknown...
- 108 In the heading preceding section 16 for "Powers of Commissioners"...
- 109 (1) Section 16 (concurrent jurisdiction of Commissioners with High Court)...
- 110 (1) Section 17 (further power to make schemes or alter...
- 111 (1) Section 18 (power to act for protection of charities)...
- 112 (1) Section 19 (supplementary provisions relating to receiver and manager...
- After section 19B (inserted by section 21 of this Act)...
- In section 22(3) (property vested in official custodian) for "the...
- 115 (1) Section 23 (divestment in case of land subject to...
- In section 24 (schemes to establish common investment funds), in...
- In section 25(1) (schemes to establish common deposit funds) for...
- 118 For the heading preceding section 26 substitute "Additional powers of...
- 119 In section 26(1) (power to authorise dealings with charity property)—...
- 120 (1) Section 27 (power to authorise ex gratia payments) is...
- 121 (1) Section 28 (power to give directions about dormant bank...
- 122 (1) Section 30 (powers for preservation of charity documents) is...
- 123 (1) Section 31 (power to order taxation of solicitor's bill)...
- 124 (1) Section 32 (proceedings by Commissioners) is amended as follows....
- 125 (1) Section 33 (proceedings by other persons) is amended as...
- 126 In section 34 (report of inquiry to be evidence in...
- 127 In section 35(1) (application of certain provisions to trust corporations)...
- 128 (1) Section 36 (restrictions on dispositions) is amended as follows....
- 129 In section 37 (supplementary provisions relating to dispositions), in subsections...
- 130 In section 38(1) (restrictions on mortgaging) for "the Commissioners" substitute...
- 131 (1) Section 39 (supplementary provisions relating to mortgaging) is amended...
- In section 41(4) (obligation to preserve accounting records) for "the...
- 133 (1) Section 42 (annual statements of accounts) is amended as...
- 134 (1) Section 43 (annual audit or examination of charity accounts)...
- 135 (1) Section 43A (annual audit or examination of English NHS...
- 136 (1) Section 43B (annual audit or examination of Welsh NHS...
- 137 (1) Section 44 (supplementary provisions relating to audits) is amended...
- 138 (1) Section 45 (annual reports) is amended as follows.
- 139 (1) Section 46 (special provisions as respects accounts etc. of...
- 140 (1) Section 47 (public inspection of annual reports etc.) is...
- 141 (1) Section 48 (annual returns by registered charities) is amended...
- For section 49 (offences) substitute— Offences (1) If any requirement imposed— (a) by section 45(3) or...
- 143 (1) Section 50 (incorporation of trustees of charity) is amended...
- 144 (1) Section 52 (applications for incorporation) is amended as follows....
- In section 53(1) (nomination of trustees, and filling up vacancies)...
- 146 (1) Section 56 (power of Commissioners to amend certificate of...

- 147 (1) Section 57 (records of applications and certificates) is amended...
- In section 58 (enforcement of orders and directions) for "the...
- 149 (1) Section 61 (power of Commissioners to dissolve incorporated body)...
- 150 (1) Section 63 (winding up) is amended as follows.
- 151 In section 64(3) (alteration of objects clause) for "the Commissioner's...
- 152 In section 65(4) (invalidity of certain transactions) for "the Commissioners"...
- 153 In section 66 (requirement of consent of Commissioners to certain...
- 154 (1) Section 69 (investigation of accounts) is amended as follows....
- For the heading preceding section 72 substitute "Charity trustees".
- 156 (1) Section 72 (persons disqualified for being trustees of a...
- 157 In section 73(4) (person acting as charity trustee while disqualified)—...
- For the heading preceding section 74 substitute "Miscellaneous powers of...
- 159 In section 76(2) (local authority's index of local charities)—
- 160 In section 77(1) (reviews of local charities by local authority)...
- 161 (1) Section 79 (parochial charities) is amended as follows.
- 162 (1) Section 80 (supervision by Commissioners of certain Scottish charities)...
- 163 (1) Section 84 (supply by Commissioners of copies of documents...
- 164 (1) Section 85 (fees and other amounts payable to Commissioners)...
- 165 (1) Section 86 (regulations and orders) is amended as follows....
- 166 (1) Section 87 (enforcement of requirement by order of Commissioners)...
- 167 (1) Section 88 (enforcement of orders of Commissioners) is amended...
- 168 (1) Section 89 (other provisions as to orders of Commissioners)...
- In section 90 (directions of the Commissioners) for "the Commissioners"...
- 170 In section 91 (service of orders and directions), in subsections...
- 171 Omit section 92 (appeals from Commissioners).
- 172 In section 93 (miscellaneous provisions as to evidence), for subsection...
- 173 (1) Section 96 (construction of references to a "charity" etc.)...
- 174 In section 97(1) (interpretation)—(a) in the definition of "charitable...
- 175 In section 97(3) (general interpretation) for "Part IV or IX"...
- 176 In section 100(3) (extent) for "Section 10" substitute "Sections 10...
- 177 In paragraph (a) of Schedule 2 (exempt charities) for "the...
- 178 (1) Schedule 5 (meaning of "connected person" for the purposes...
- 179 Deregulation and Contracting Out Act 1994 (c. 40)
- 180 Pensions Act 1995 (c. 26)
- 181 Reserve Forces Act 1996 (c. 14)
- 182 Trusts of Land and Appointment of Trustees Act 1996 (c. 47)
- 183 Housing Act 1996 (c. 52)
- In section 3(3) (registration as social landlord) for "Charity Commissioners"...
- 185 In section 4(6) (removal from the register of social landlords)...
- 186 In section 6(3) (notice of appeal against decision on removal)...
- In section 44(3) (consultation on proposals as to ownership and...
- In section 45(4) (service of copy of agreed proposals) for...
- In section 46(2) (notice of appointment of manager to implement...
- 190 In section 56(2) (meaning of "the Relevant Authority") for "Charity...
- 191 In section 58(1)(b) (definitions relating to charities)—
- 192 (1) Schedule 1 (regulation of registered social landlords) is amended...

- 193 School Standards and Framework Act 1998 (c. 31)
- 194 (1) Section 23 is amended as follows.
- 195 In Schedule 1 (education action forums), in paragraph 10, for...
- 196 Cathedrals Measure 1999 (No. 1)
- 197 Trustee Act 2000 (c. 29)
- 198 Churchwardens Measure 2001 (No. 1)
- 199 Licensing Act 2003 (c. 17)
- 200 Companies (Audit, Investigations and Community Enterprise) Act 2004 (c. 27)
- 201 In section 39 (existing companies: charities), in subsections (1) and...
- In section 40 (existing companies: Scottish charities), in subsections (4) (b)...
- 203 In section 54(7) (requirements for becoming a charity or a...
- 204 In paragraph 4 of Schedule 3 (regulator of community interest...
- 205 Pensions Act 2004 (c. 35)
- 206 In Schedule 3 (certain permitted disclosures of restricted information held...
- 207 In Schedule 8 (certain permitted disclosures of restricted information held...
- 208 Constitutional Reform Act 2005 (c. 4)
- 209 Charities and Trustee Investment (Scotland) Act 2005 (asp 10)
- 210 In section 36(1) (powers of OSCR in relation to English...
- 211 In section 69(2)(d)(i) (persons disqualified from being charity trustees)
- 212 Equality Act 2006 (c. 3)

## SCHEDULE 9 — Repeals and revocations

#### SCHEDULE 10 — Transitional provisions and savings

- 1 Section 4: guidance as to operation of public benefit requirement
- 2 Section 5: recreational charities etc.
- 3 Section 18: cy-près schemes
- 4 Section 19: suspension or removal of trustee etc. from membership of charity
- 5 Section 20: specific directions for protection of charity
- 6 Section 26: offence of obstructing power of entry
- 7 Section 28: audit or examination of accounts of charity which is not a company
- 8 Section 29: auditor etc. of charity which is not a company to report matters to Commission
- 9 Section 32: audit or examination of accounts of charitable companies
- 10 Section 33: auditor etc. of charitable company to report matters to Commission
- 11 Section 35: waiver of trustee's disqualification
- 12 Section 36: remuneration of trustees etc. providing services to charity
- 13 Section 38: relief from liability for breach of trust or duty
- 14 Section 44: registration of charity mergers
- 15 Section 67: statements relating to fund-raising
- 16 Section 72: Disclosure of information to and by Northern Ireland regulator
- 17 Schedule 6: group accounts
- 18 Schedule 8: minor and consequential amendments
- 19 Paragraph 98(2) of Schedule 8 does not affect the validity...

- 20 In relation to an offence committed in England and Wales...
- 21 Schedule 9: savings on repeal of provisions of Charities Act 1960
- 22 The repeal by this Act of section 39(2) of the...
- 23 The repeal by this Act of section 48(1) of, and...
- 24 Despite the repeal by this Act of section 48(3) of...
- 25 Despite the repeal by this Act of section 48(4) of...
- 26 (1) Despite the repeal by this Act of section 48(6)...
- 27 The repeal by this Act of the Charities Act 1960...
- 28 Schedule 9: savings on repeal of provisions of Charities Act 1992
- 29 Schedule 9: repeal of certain repeals made by Charities Acts 1960 and 1992