



# Financial Services and Markets Act 2000

## 2000 CHAPTER 8

### [<sup>F1</sup>PART 9A

#### RULES AND GUIDANCE

##### Textual Amendments

- F1** Pt. 9A substituted for ss. 138-164 (24.1.2013 for specified purposes, 1.4.2013 in so far as not already in force) by [Financial Services Act 2012 \(c. 21\)](#), **ss. 24(1)**, 122(3) (with [Sch. 20](#)); S.I. 2013/113, art. 2(1)(c), [Sch. Pt. 3](#); S.I. 2013/423, art. 3, [Sch.](#)

##### Modifications etc. (not altering text)

- C1** Pt. 9A applied (with modifications) (31.12.2020) by [The Transparency of Securities Financing Transactions and of Reuse \(Amendment\) \(EU Exit\) Regulations 2019 \(S.I. 2019/542\)](#), regs. 1, **35** (as amended by S.I. 2020/1385, regs. 1(4), **56(7)**) (with savings in S.I. 2019/680, **reg. 11**); 2020 c. 1, **Sch. 5 para. 1(1)**
- C2** Pt. 9A applied (31.12.2020) by [The Solvency 2 and Insurance \(Amendment, etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/407\)](#), regs. 1(2), 4, **Sch. 3** (as amended by S.I. 2020/1301, regs. 1, 3, [Sch. para. 27\(a\)](#) and S.I. 2020/1385, regs. 1(2), 54(2))
- C3** Pt. 9A applied (with modifications) (31.12.2020) by [The Over the Counter Derivatives, Central Counterparties and Trade Repositories \(Amendment, etc., and Transitional Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/335\)](#), regs. 1(1), **74** (as amended by S.I. 2020/1385, regs. 1(4), **52(7)**) (with savings in S.I. 2019/680, **reg. 11**); 2020 c. 1, **Sch. 5 para. 1(1)**
- C4** Pt. 9A applied (1.7.2021) by [Regulation \(EU\) No. 600/2014, Art. 49A\(12\)](#) (as inserted by [Financial Services Act 2021 \(c. 22\)](#), s. 49(5), **Sch. 10 para. 9**; S.I. 2021/739, reg. 3(o))

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## CHAPTER 1

### RULE-MAKING POWERS

#### *General rule-making powers of the FCA and the PRA*

#### **137A The FCA's general rules**

- (1) The FCA may make such rules applying to authorised persons—
- (a) with respect to the carrying on by them of regulated activities, or
  - (b) with respect to the carrying on by them of activities which are not regulated activities,
- as appear to the FCA to be necessary or expedient for the purpose of advancing one or more of its operational objectives.

(2) Rules made under this section are referred to in this Act as the FCA's general rules.

(3) The FCA's general rules may make provision applying to authorised persons even though there is no relationship between the authorised persons to whom the rules will apply and the persons whose interests will be protected by the rules.

(4) The FCA's general rules may contain requirements which take into account, in the case of an authorised person who is a member of a group, any activity of another member of the group.

<sup>F2</sup>(5) .....

[ The FCA's general rules may not modify, amend or revoke any retained direct EU

<sup>F3</sup>(6) legislation (except retained direct EU legislation which takes the form of FCA rules).]

[ Subsection (6) is subject to sections 143C(4) and 143D(6).]

<sup>F4</sup>(7)

#### **Textual Amendments**

- F2** S. 137A(5) omitted (31.12.2020) by virtue of [The EEA Passport Rights \(Amendment, etc., and Transitional Provisions\) \(EU Exit\) Regulations 2018](#) (S.I. 2018/1149), reg. 1(3), **Sch. para. 9** (with reg. 4); 2020 c. 1, Sch. 5 para. 1(1)
- F3** S. 137A(6) inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018](#) (S.I. 2018/1115), regs. 1(2), **7(6)**
- F4** S. 137A(7) inserted (1.7.2021) by [Financial Services Act 2021](#) (c. 22), s. 49(5), **Sch. 2 para. 4** (with Sch. 2 Pt. 3); S.I. 2021/671, reg. 4(b)

#### **Modifications etc. (not altering text)**

- C5** S. 137A modified by [S.I. 2008/2674](#), **art. 29(1)** (as substituted (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013](#) (S.I. 2013/472), **Sch. 2 para. 149(b)(i)**)
- C6** S. 137A modified by [S.I. 2008/2644](#), **art. 27(1)** (as substituted (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013](#) (S.I. 2013/472), **Sch. 2 para. 147(b)(i)**)
- C7** S. 137A modified by [S.I. 2008/432](#), **art. 15(1)** (as substituted (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013](#) (S.I. 2013/472), **Sch. 2 para. 136(d)(i)**)

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- C8** S. 137A modified by S.I. 2008/2546, **art. 37(1)** (as substituted (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 146(c)(i)**)
- C9** S. 137A modified by S.I. 2008/2666, **art. 18(1)** (as substituted (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 148(b)(i)**)
- C10** S. 137A power to make rules modified by S.I. 2002/1775, **reg. 3(1)(4)** (as amended (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 77(4)(a)**)
- C11** S. 137A applied (with modifications) (13.8.2017 for specified purposes, 13.1.2018 in so far as not already in force) by The Payment Services Regulations 2017 (S.I. 2017/752), **reg. 1(2)(b)(ii)(6)**, **Sch. 6 para. 3(1)** (with **reg. 3**) (as amended by S.I. 2018/1201, **reg. 1(3)**, **Sch. 2 para. 72(2)** (with **reg. 4**, **Sch. 3 Pt. 2**) (as amended by S.I. 2020/56, **regs. 1, 8**); and (18.9.2023) by S.I. 2023/790, **regs. 1(2)(a), 4(5)(a)(i)**)
- C12** S. 137A applied (with modifications) by S.I. 2011/99, **Sch. 3 para. 2A(1)** (as inserted (13.8.2017 for specified purposes, 13.10.2017 for specified purposes, 13.1.2018 in so far as not already in force) by The Payment Services Regulations 2017 (S.I. 2017/752), **reg. 1(2)(c)(iii)(3)(f)(i)(6)**, **Sch. 8 para. 5(31)(a)** (with **reg. 3**) and as amended (31.12.2020) by S.I. 2018/1201, **reg. 1(3)**, **Sch. 2 para. 21(2)(b)** (with **reg. 4**, **Sch. 3 Pt. 1**) (as amended by S.I. 2020/56, **regs. 1, 8**); and (18.9.2023) by S.I. 2023/790, **regs. 1(2)(a), 2(3)(a)(i)**)
- C13** S. 137A(1) modified (13.3.2023 at 8.00 a.m.) by The Amendments of the Law (Resolution of Silicon Valley Bank UK Limited) Order 2023 (S.I. 2023/319), **arts. 1(2), 3(1)** (as amended (23.6.2023) by S.I. 2023/694, **arts. 1(2), 3(3)**)
- C14** S. 137A(1) modified by S.I. 2009/3226, **art. 20(1)** (as substituted (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 182(a)(i)**)
- C15** S. 137A(1) modified by S.I. 2009/814, **art. 9(1)** (as substituted (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 167(b)(i)**)
- C16** S. 137A(3)(4) modified by S.I. 2002/1775, **reg. 3(2)(a)** (as amended (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 77(4)(b)**)

## **The FCA's general rules: Gibraltar**

**F5 137AA**

- (1) The FCA's general rules may not make provision prohibiting a Gibraltar-based person from carrying on, or holding itself out as carrying on, an activity which it has a Schedule 2A permission to carry on in the United Kingdom.
- (2) Subsection (1) does not apply to rules described in section 137C, 137D or 137FD.
- (3) The Treasury may by regulations impose other limitations on what provision applying to Gibraltar-based persons with a Schedule 2A permission to carry on a regulated activity may be made in the FCA's general rules, but may not impose limitations relating to rules described in section 137C, 137D or 137FD.
- (4) Before making regulations under subsection (3), the Treasury must consult the FCA.]

### **Textual Amendments**

- F5** S. 137AA inserted (1.9.2023 for specified purposes) by Financial Services Act 2021 (c. 22), s. 49(5), **Sch. 8 para. 5**; S.I. 2023/934, **reg. 2(b)(i)**

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### **137B FCA general rules: clients' money, right to rescind etc.**

- (1) Rules relating to the handling of money held by an authorised person in specified circumstances (“clients' money”) may—
  - (a) make provision which results in that clients' money being held on trust in accordance with the rules,
  - (b) treat 2 or more accounts as a single account for specified purposes (which may include the distribution of money held in the accounts),
  - (c) authorise the retention by the authorised person of interest accruing on the clients' money, and
  - (d) make provision as to the distribution of such interest which is not to be retained by the authorised person.
- (2) An institution with which an account is kept in pursuance of rules relating to the handling of clients' money does not incur any liability as constructive trustee if the money is wrongfully paid from the account, unless the institution permits the payment—
  - (a) with knowledge that it is wrongful, or
  - (b) having deliberately failed to make enquiries in circumstances in which a reasonable and honest person would have done so.
- (3) Rules may—
  - (a) confer rights on persons to rescind agreements with, or withdraw offers to, authorised persons within a specified period, and
  - (b) make provision, in respect of authorised persons and persons exercising those rights, for the restitution of property and the making or recovery of payments where those rights are exercised.
- (4) “Rules” means general rules of the FCA.
- (5) “Specified” means specified in the rules.

#### **Modifications etc. (not altering text)**

- C17** S. 137B applied (with modifications) (18.9.2023) by S.I. 2011/99, **Sch. 3 para. 2A(1A)** (as inserted by *The Electronic Money, Payment Card Interchange Fee and Payment Services (Amendment) Regulations 2023* (S.I. 2023/790), regs. 1(2)(a), **2(3)(a)(ii)**)
- C18** S. 137B applied (with modifications) (18.9.2023) by S.I. 2017/752, **Sch. 6 para. 3(1A)** (as inserted by *The Electronic Money, Payment Card Interchange Fee and Payment Services (Amendment) Regulations 2023* (S.I. 2023/790), regs. 1(2)(a), **4(5)(a)(ii)**)

### **137C FCA general rules: cost of credit and duration of credit agreements**

- (1) The power of the FCA to make general rules includes power to make rules prohibiting authorised persons from—
  - (a) entering into a regulated credit agreement that provides for—
    - (i) the payment by the borrower of charges of a specified description, or
    - (ii) the payment by the borrower over the duration of the agreement of charges that, taken with the charges paid under one or more other agreements which are treated by the rules as being connected with it, exceed, or are capable of exceeding, a specified amount;

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- (b) imposing charges of a specified description or exceeding a specified amount on a person who is the borrower under a regulated credit agreement;
- (c) entering into a regulated credit agreement that—
  - (i) is capable of remaining in force after the end of a specified period,
  - (ii) when taken with one or more other regulated credit agreements which are treated by the rules as being connected with it, would be capable of remaining in force after the end of a specified period, or
  - (iii) is treated by the rules as being connected with a number of previous regulated credit agreements that exceeds a specified maximum;
- (d) exercising the rights of the lender under a regulated credit agreement (as a person for the time being entitled to exercise them) in a way that enables the agreement to remain in force after the end of a specified period or enables the imposition on the borrower of charges within paragraph (a)(i) or (ii).

[ The FCA must make rules by virtue of subsection (1)(a)(ii) and (b) in relation to one <sup>F6</sup>(1A) or more specified descriptions of regulated credit agreement appearing to the FCA to involve the provision of high-cost short-term credit, with a view to securing an appropriate degree of protection for borrowers against excessive charges.

(1B) Before the FCA publishes a draft of any rules to be made by virtue of subsection (1) (a)(ii) or (b), it must consult the Treasury.]

- (2) “Charges” means charges payable, by way of interest or otherwise, in connection with the provision of credit under the regulated credit agreement, whether or not the agreement itself makes provision for them and whether or not the person to whom they are payable is a party to the regulated credit agreement or an authorised person.
- (3) “The borrower” includes—
  - (a) any person providing a guarantee or indemnity under the regulated credit agreement, and
  - (b) a person to whom the rights and duties of the borrower under the regulated credit agreement or a person falling within paragraph (a) have passed by assignment or operation of law.
- (4) In relation to an agreement entered into or obligation imposed in contravention of the rules, the rules may—
  - (a) provide for the agreement or obligation to be unenforceable against any person or specified person;
  - (b) provide for the recovery of any money or other property paid or transferred under the agreement or other obligation by any person or specified person;
  - (c) provide for the payment of compensation for any loss sustained by any person or specified person as a result of paying or transferring any money or other property under the agreement or obligation.
- (5) The provision that may be made as a result of subsection (4) includes provision corresponding to that made by section 30 (enforceability of agreements resulting from unlawful communications).
- (6) A credit agreement is a contract of the kind mentioned in paragraph 23 of Schedule 2, other than one under which the obligation of the borrower to repay is secured on land: and a credit agreement is a “regulated credit agreement” if any of the following is a regulated activity—
  - (a) entering into or administering the agreement;

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- (b) exercising or being able to exercise the rights of the lender under the agreement.
- (7) In this section—
- (a) “specified amount” means an amount specified in or determined in accordance with the rules;
  - (b) “specified period” means a period of a duration specified in or determined in accordance with the rules;
  - (c) “specified person” means a person of a description specified in the rules;
  - (d) subject to that, “specified” means specified in the rules.

#### Textual Amendments

**F6** S. 137C(1A)(1B) inserted (18.2.2014) by [Financial Services \(Banking Reform\) Act 2013 \(c. 33\)](#), **ss. 131(1), 148(2)** (with s. 131(3))

### 137D FCA general rules: product intervention

- (1) The power of the FCA to make general rules includes power to make such rules (“product intervention rules”) prohibiting authorised persons from doing anything mentioned in subsection (2) as appear to it to be necessary or expedient for the purpose of advancing—
- (a) the consumer protection objective or the competition objective, or
  - (b) if the Treasury by order provide for this paragraph to apply, the integrity objective.
- (2) Those prohibited things are—
- (a) entering into specified agreements with any person or specified person;
  - (b) entering into specified agreements with any person or specified person unless requirements specified in the rules have been satisfied;
  - (c) doing anything that would or might result in the entering into of specified agreements by persons or specified persons, or the holding by them of a beneficial or other kind of economic interest in specified agreements;
  - (d) doing anything within paragraph (c) unless requirements specified in the rules have been satisfied.
- (3) “Specified agreements” means agreements of a description specified in general rules made by the FCA.
- (4) “Specified persons” means persons of a description specified in general rules made by the FCA.
- (5) It is of no relevance—
- (a) whether the entering into of a specified agreement itself constitutes the carrying on of a regulated activity, or
  - (b) whether, in a case within subsection (2)(c) or (d), the specified agreements are with the authorised persons concerned or anyone else.
- (6) The requirements that may be specified under subsection (2)(b) or (d) include in particular—

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- (a) requirements as to the terms and conditions that are to be, or are not to be, included in specified or other agreements, and
  - (b) requirements limiting invitations or inducements to enter into specified or other agreements to those made to specified persons.
- (7) In relation to contraventions of product intervention rules, the rules may—
- (a) provide for a relevant agreement or obligation to be unenforceable against any person or specified person;
  - (b) provide for the recovery of any money or other property paid or transferred under a relevant agreement or obligation by any person or specified person;
  - (c) provide for the payment of compensation for any loss sustained by any person or specified person as a result of paying or transferring any money or other property under a relevant agreement or obligation.
- (8) “A relevant agreement or obligation” means—
- (a) a specified agreement;
  - (b) an agreement entered into in contravention of any rule made as a result of subsection (2)(c) or (d);
  - (c) an obligation to which a person is subject as a result of exercising a right conferred by an agreement within paragraph (a) or (b) of this subsection.
- (9) The provision that may be made as a result of subsection (7) includes provision corresponding to that made by section 30 (enforceability of agreements resulting from unlawful communications).
- (10) In this section—
- (a) any reference to entering into an agreement includes inviting or inducing persons to enter into an agreement, and
  - (b) any reference to an agreement includes an arrangement.

**Modifications etc. (not altering text)**

- C19** S. 137D applied (1.4.2017 for specified purposes) by [The Financial Services and Markets Act 2000 \(Regulated Activities\) \(Amendment\) Order 2017 \(S.I. 2017/488\)](#), arts. 1(2), **13(1)**
- C20** S. 137D applied (1.4.2017 for specified purposes, 3.1.2018 in so far as not already in force) by [The Financial Services and Markets Act 2000 \(Regulated Activities\) \(Amendment\) Order 2017 \(S.I. 2017/488\)](#), arts. 1(2), **13(1)**

**137E Orders under s.137D(1)(b)**

- (1) No order may be made under section 137D(1)(b) unless—
- (a) a draft of the order has been laid before Parliament and approved by a resolution of each House, or
  - (b) subsection (3) applies.
- (2) Subsection (3) applies if an order under section 137D(1)(b) contains a statement that the Treasury are of the opinion that, by reason of urgency, it is necessary to make the order without a draft being so laid and approved.
- (3) Where this subsection applies the order—
- (a) must be laid before Parliament after being made, and

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- (b) ceases to have effect at the end of the relevant period unless before the end of that period the order is approved by a resolution of each House of Parliament (but without that affecting anything done under the order or the power to make a new order).
- (4) The “relevant period” is a period of 28 days beginning with the day on which the order is made.
- (5) In calculating the relevant period no account is to be taken of any time during which Parliament is dissolved or prorogued or during which both Houses are adjourned for more than 4 days.

### 137F Rules requiring participation in benchmark

- (1) The power of the FCA to make general rules includes power to make rules requiring authorised persons to take specified steps in connection with the setting by a specified person of a specified benchmark.
- (2) The rules may in particular—
  - (a) require authorised persons to whom the rules apply to provide information of a specified kind, or expressions of opinion as to specified matters, to persons determined in accordance with the rules;
  - (b) make provision about the form in which and the time by which any information or expression of opinion is to be provided;
  - (c) make provision by reference to any code or other document published by the person responsible for the setting of the benchmark or by any other person determined in accordance with the rules, as the code or other document has effect from time to time.
- (3) Rules making provision of the kind mentioned in subsection (2)(c) may provide that the code or other document is to be capable of affecting obligations imposed by the rules only if specified requirements are met in relation to it.
- (4) In this section—
  - [<sup>F7</sup>“benchmark” means a benchmark within the meaning of section 22<sup>F8</sup> ... (6A);]
  - “specified” means specified in or determined in accordance with the rules.

#### Textual Amendments

- F7** Words in s. 137F(4) substituted (27.2.2018) by [The Financial Services and Markets Act 2000 \(Benchmarks\) Regulations 2018 \(S.I. 2018/135\)](#), regs. 1(2), **43(a)**
- F8** Words in s. 137F(4) omitted (1.5.2020) by virtue of [The Financial Services and Markets Act 2000 \(Benchmarks\) Regulations 2018 \(S.I. 2018/135\)](#), regs. 1(2)(b), **43(b)**

### [<sup>F9</sup>137FA costs etc] FCA general rules: disclosure of information about pension scheme transaction

- (1) The FCA must make general rules requiring information about some or all of the transaction costs of a relevant scheme to be given to some or all of the persons mentioned in subsection (2).
- (2) Those persons are—



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- (a) members of the scheme,
  - (b) spouses or civil partners of members, and
  - (c) persons within the application of the scheme and qualifying or prospectively qualifying for its benefits.
- (3) The FCA must make general rules requiring the publication of information about—
  - (a) some or all of the transaction costs of a relevant scheme, and
  - (b) some or all of the [<sup>F10</sup>other] administration charges imposed on members of a relevant scheme.
- (4) Rules made by virtue of subsection (3) may require other relevant information to be published along with information about transaction costs or [<sup>F11</sup>other] administration charges in relation to a scheme.
- (5) “Other relevant information” means other information which would or may assist in making comparisons between those costs or charges and costs or charges in relation to other schemes.
- (6) Before the FCA publishes a draft of any rules to be made by virtue of this section, it must consult—
  - (a) the Secretary of State, and
  - (b) the Treasury.
- (7) In determining what provision to include in the rules, the FCA must have regard to any regulations about the disclosure or publication of transaction costs or [<sup>F12</sup>other] administration charges that are for the time being in force under section 113 of the Pension Schemes Act 1993.
- (8) In this section—
  - “administration charge” has the meaning given by paragraph 1(5) of Schedule 18 to the Pensions Act 2014;
  - “money purchase scheme” has the meaning given by section 181(1) of the Pension Schemes Act 1993;
  - “personal pension scheme” has the meaning given by section 1 of the Pension Schemes Act 1993;
  - “relevant scheme” means a money purchase scheme that is—
    - (a) a personal pension scheme where direct payment arrangements (within the meaning of section 111A of the Pension Schemes Act 1993) exist in respect of one or more members of the scheme who are workers, or
    - (b) a personal pension scheme which is or has been registered under section 2 of the Welfare Reform and Pensions Act 1999 (stakeholder pension schemes);
  - “worker” means a person—
    - (a) who is a worker for the purposes of Part 1 of the Pensions Act 2008, or
    - (b) to whom a provision of Part 1 of that Act applies as if the person were a worker because of a provision of Chapter 8 of that Part;

but for the purposes of paragraph (b), ignore section 92 of that Act.]

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### Textual Amendments

- F9** S. 137FA inserted (18.9.2017) by [Pensions Act 2014 \(c. 19\)](#), **ss. 44(2)**, 56(1); S.I. 2017/916, [reg. 2\(1\)](#) (with [reg. 2\(2\)](#))
- F10** Word in s. 137FA(3)(b) inserted (1.10.2021) by [Pension Schemes Act 2021 \(c. 1\)](#), **ss. 127(4)(a)**, 131(1); S.I. 2021/950, [reg. 2\(3\)\(j\)](#)
- F11** Word in s. 137FA(4) inserted (1.10.2021) by [Pension Schemes Act 2021 \(c. 1\)](#), **ss. 127(4)(b)**, 131(1); S.I. 2021/950, [reg. 2\(3\)\(j\)](#)
- F12** Word in s. 137FA(7) inserted (1.10.2021) by [Pension Schemes Act 2021 \(c. 1\)](#), **ss. 127(4)(c)**, 131(1); S.I. 2021/950, [reg. 2\(3\)\(j\)](#)

### FCA general rules: pensions dashboards

**F13**

**137FAA**

- (1) The FCA must make general rules imposing requirements on specified authorised persons with respect to—
- (a) providing pensions information by means of—
    - (i) a qualifying pensions dashboard service;
    - (ii) the pensions dashboard service provided by the Money and Pensions Service;
  - (b) facilitating the provision of pensions information by means of—
    - (i) a qualifying pensions dashboard service;
    - (ii) the pensions dashboard service provided by the Money and Pensions Service.
- (2) In this section “pensions information” means, in relation to a personal or stakeholder pension scheme, information of a description specified in rules made by virtue of subsection (1), which may include in particular—
- (a) information relating to—
    - (i) the constitution of the scheme,
    - (ii) the administration and finances of the scheme,
    - (iii) the rights and obligations that arise or may arise under the scheme,
    - (iv) the pensions and other benefits an entitlement to which would be likely to accrue to a member, or be capable of being secured by a member, in respect of the rights that may arise under the scheme, and
    - (v) other matters relevant to personal or stakeholder pension schemes in general or to personal or stakeholder pension schemes of a description to which the scheme belongs;
  - (b) information as regards the position of an individual in relation to the scheme.
- (3) Rules made by virtue of subsection (1) may, in particular, impose requirements about—
- (a) the persons to whom pensions information must be provided;
  - (b) the circumstances in which pensions information must be provided;
  - (c) the steps to be taken before pensions information may be provided;
  - (d) the manner and form in which pensions information must be provided;
  - (e) the time within which pensions information must be provided;
  - (f) the way in which pensions information must be held.

*Status: Point in time view as at 18/09/2023.*

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- (4) Rules made by virtue of subsection (1) may require specified authorised persons to comply with standards, specifications or technical requirements published from time to time by—
  - (a) the Secretary of State,
  - (b) the Money and Pensions Service, or
  - (c) a person specified or of a description specified in the rules.
- (5) Rules made by virtue of subsection (1) may include provision under which a determination may fall to be made by—
  - (a) the Secretary of State,
  - (b) the Money and Pensions Service, or
  - (c) a person specified or of a description specified in the rules.
- (6) Rules made by virtue of subsection (1) may require specified authorised persons to provide information specified in the rules about their carrying out of requirements specified in the rules to—
  - (a) the FCA,
  - (b) the Money and Pensions Service, or
  - (c) a person specified or of a description specified in the rules.
- (7) Rules made by virtue of subsection (1) may require specified authorised persons to have regard, in complying with requirements specified in the rules, to guidance issued from time to time by a person specified or of a description specified in the rules.
- (8) In determining what provision to include in the rules, the FCA must have regard to any regulations that are for the time being in force under—
  - (a) section 238D of the Pensions Act 2004, or
  - (b) Article 215D of the Pensions (Northern Ireland) Order 2005 (S.I. 2005/255 (N.I. 1)).

#### Textual Amendments

**F13** Ss. 137FAA-137FAC inserted (11.2.2021 for specified purposes, 14.10.2022 in so far as not already in force) by [Pension Schemes Act 2021 \(c. 1\)](#), **ss. 121(2)**, [131\(1\)\(3\)\(a\)](#); [S.I. 2022/1044](#), [reg. 2\(c\)](#)

### 137FAB Pensions dashboards: further provision

- (1) General rules made by virtue of section 137FAA(1) may make provision about—
  - (a) how pensions information is to be provided, including provision about the use of intermediaries;
  - (b) the involvement of specified authorised persons in the arrangements for dealing with requests for information about pensions.
- (2) The provision made by virtue of subsection (1) may, in particular, require—
  - (a) the use of electronic communications;
  - (b) the use of facilities or services specified or of a description specified in the rules;
  - (c) the provision of assistance in connection with the establishment, maintenance or management of such facilities or services;

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- (d) participation in, or compliance with, arrangements for establishing, maintaining or managing such facilities or services.
- (3) The facilities and services for which provision may be made by virtue of subsection (2)(b) may include facilities or services with functions relating to—
- (a) the transmission of information,
  - (b) verifying the identity of a person,
  - (c) identifying the occupational or personal pension scheme or schemes (as defined in section 1 of the Pension Schemes Act 1993 or the Pension Schemes (Northern Ireland) Act 1993) under which pensions are payable to or in respect of a particular individual,
  - (d) authenticating information transmitted by means of electronic communications, or
  - (e) ensuring the security of information transmitted by means of electronic communications.
- (4) Rules made by virtue of subsection (2)(b) may impose requirements as regards a facility or service, including requirements about—
- (a) compliance with standards, specifications or technical requirements published from time to time by—
    - (i) the Secretary of State,
    - (ii) the Money and Pensions Service, or
    - (iii) a person specified or of a description specified in the rules;
  - (b) the provider of the facility or service being a person approved from time to time by—
    - (i) the Secretary of State,
    - (ii) the Money and Pensions Service, or
    - (iii) a person specified or of a description specified in the rules.
- (5) Rules made by virtue of subsection (2)(d) may, in particular, require specified authorised persons—
- (a) to cooperate with the Money and Pensions Service or a person specified or of a description specified in the rules;
  - (b) to coordinate activities with the Money and Pensions Service or a person specified or of a description specified in the rules.
- (6) Except as provided by subsection (7), general rules made by virtue of section 137FAA(1) may provide for the processing of personal data in accordance with the rules not to be in breach of—
- (a) any obligation of confidence owed by the person processing the personal data, or
  - (b) any other restriction on the processing of personal data (however imposed).
- (7) General rules made by virtue of section 137FAA(1) are not to be read as authorising or requiring such processing of personal data as would contravene the data protection legislation (but in determining whether particular processing of data would do so, take into account the power conferred or duty imposed by the provision of the rules in question).

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### Textual Amendments

**F13** Ss. 137FAA-137FAC inserted (11.2.2021 for specified purposes, 14.10.2022 in so far as not already in force) by Pension Schemes Act 2021 (c. 1), ss. 121(2), 131(1)(3)(a); S.I. 2022/1044, reg. 2(c)

### 137FAC Sections 137FAA and 137FAB: supplementary

- (1) Before the FCA publishes a draft of any general rules to be made by virtue of section 137FAA, it must consult—
  - (a) the Secretary of State, and
  - (b) the Treasury.
- (2) Section 137FAA is not to be treated as requiring the FCA to make general rules by virtue of section 137FAA that come into force before regulations made under section 238D of the Pensions Act 2004 come into force.
- (3) Section 137FAA is not to be treated as requiring the FCA to exercise the power to make general rules by virtue of section 137FAA in relation to every case to which the power extends.
- (4) A reference in sections 137FAA and 137FAB to the Money and Pensions Service includes a reference to a person with whom arrangements are made under section 5(1), (2) or (3) of the Financial Guidance and Claims Act 2018.
- (5) In sections 137FAA and 137FAB—
  - “the data protection legislation” has the same meaning as in the Data Protection Act 2018 (see section 3 of that Act);
  - “pensions dashboard service” means—
    - (a) a pensions dashboard service within the meaning of section 238A of the Pensions Act 2004, or
    - (b) a pensions dashboard service within the meaning of Article 215A of the Pensions (Northern Ireland) Order 2005 (S.I. 2005/255 (N.I. 1));
  - “personal data” has the same meaning as in the Data Protection Act 2018 (see section 3 of that Act);
  - “personal pension scheme” means a personal pension scheme within the meaning of an order under section 22 (except in section 137FAB(3)(c));
  - “qualifying pensions dashboard service” means a pensions dashboard service that satisfies—
    - (a) such requirements as may be prescribed by regulations under section 238A of the Pensions Act 2004, or
    - (b) such requirements as may be prescribed by regulations under Article 215A of the ;
  - “specified authorised person” means an authorised person of a description specified in general rules made by virtue of section 137FAA;
  - “stakeholder pension scheme” has the meaning given by—
    - (a) section 1 of the Welfare Reform and Pensions Act 1999, in relation to England and Wales and Scotland;
    - (b) Article 3 of the Welfare Reform and Pensions (Northern Ireland) Order 1999 (S.I. 1999/3147 (N.I. 11)), in relation to Northern Ireland.]

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### Textual Amendments

**F13** Ss. 137FAA-137FAC inserted (11.2.2021 for specified purposes, 14.10.2022 in so far as not already in force) by Pension Schemes Act 2021 (c. 1), ss. 121(2), 131(1)(3)(a); S.I. 2022/1044, reg. 2(c)

## **F14** FCA general rules: disclosure of information about the availability of pensions guidance

- (1) The FCA must make general rules requiring information about the availability of pensions guidance to be given by the trustees or managers of a relevant pension scheme to members of the scheme, and survivors of members of the scheme, with subsisting rights in respect of any flexible benefits.
- [ The FCA must also make general rules requiring the trustees or managers of a relevant <sup>F15</sup>(1A) pension scheme to take the steps mentioned in subsections (1B) and (1C) in relation to an application from a member or survivor—
- (a) to transfer any rights accrued under the scheme, or
  - (b) to start receiving benefits provided by the scheme.
- (1B) As part of the application process, the trustees or managers must ensure that—
- (a) the member or survivor is referred to appropriate pensions guidance, and
  - (b) the member or survivor is provided with an explanation of the nature and purpose of such guidance.
- (1C) Before proceeding with the application, the trustees or managers must ensure that the member or survivor has either received appropriate pensions guidance or has opted out of receiving such guidance.
- (1D) The rules may—
- (a) specify what constitutes appropriate pensions guidance;
  - (b) make further provision about how the trustees or managers must comply with the duties in subsections (1B) and (1C) (such as provision about methods of communication and time limits);
  - (c) make further provision about how, and to whom, a member or survivor may indicate that they have received or opted out of receiving appropriate pensions guidance for the purposes of subsection (1C);
  - (d) specify what the duties of the trustees or managers are in the situation where a member or survivor does not respond to a communication that is made for the purposes of complying with the duty in subsection (1C);
  - (e) provide for exceptions to the duties in subsections (1B) and (1C) in specified cases.]
- (2) Before the FCA publishes a draft of any rules to be made by virtue of <sup>F16</sup>subsection (1)], it must consult—
- (a) the Secretary of State, and
  - (b) the Treasury.
- [ Before the FCA publishes a draft of any rules to be made by virtue of subsection (1A), <sup>F17</sup>(2A) it must consult—
- (a) the Secretary of State, and
  - (b) the Money and Pensions Service.]

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(3) In determining what provision to include in [F18] rules to be made by virtue of subsection (1)], the FCA must have regard to any regulations that are for the time being in force under section 113 of the Pension Schemes Act 1993 concerning the giving of information about the availability of pensions guidance to members of pension schemes, and survivors of members of pension schemes, with subsisting rights in respect of any flexible benefits.

[ In determining what provision to include in rules to be made by virtue of F19(3A) subsection (1A), the FCA must have regard to any regulations that are for the time being in force under section 113B of the Pension Schemes Act 1993 (occupational pension schemes: requirements to refer members to guidance etc).]

(4) In this section—

“flexible benefit” has the meaning given by section 74 of the Pension Schemes Act 2015;

[F20“pensions guidance” means information or guidance provided by any person in pursuance of the requirements mentioned in section 4 of the Financial Guidance and Claims Act 2018 (information etc about flexible benefits under pension schemes);]

“relevant pension scheme” means a pension scheme set up by a person with permission under this Act to establish—

(a) a personal pension scheme within the meaning of an order under section 22, or

(b) a stakeholder pension scheme within the meaning of such an order;

“subsisting right” has the meaning given by section 76 of the Pension Schemes Act 2015;

“survivor” has the meaning given by section 76 of the Pension Schemes Act 2015.]

#### Textual Amendments

- F14** S. 137FB inserted (3.3.2015) by Pension Schemes Act 2015 (c. 8), s. 89(1)(a), **Sch. 3 para. 6** (with s. 87, **Sch. 3 para. 18(1)**)
- F15** S. 137FB(1A)-(1D) inserted (5.7.2021 for specified purposes, 1.6.2022 in so far as not already in force) by Financial Guidance and Claims Act 2018 (c. 10), **ss. 18(2)**, 37(5); S.I. 2021/764, **reg. 2(b)**; S.I. 2022/509, **reg. 2(a)**
- F16** Words in s. 137FB(2) substituted (5.7.2021) by Financial Guidance and Claims Act 2018 (c. 10), **ss. 18(3)**, 37(5); S.I. 2021/764, **reg. 2(c)**
- F17** S. 137FB(2A) inserted (5.7.2021) by Financial Guidance and Claims Act 2018 (c. 10), **ss. 18(4)**, 37(5) (as amended by S.I. 2019/383, **reg. 1(1)**, **Sch. para. 11**); S.I. 2021/764, **reg. 2(c)**
- F18** Words in s. 137FB(3) substituted (5.7.2021) by Financial Guidance and Claims Act 2018 (c. 10), **ss. 18(5)**, 37(5); S.I. 2021/764, **reg. 2(c)**
- F19** S. 137FB(3A) inserted (5.7.2021) by Financial Guidance and Claims Act 2018 (c. 10), **ss. 18(6)**, 37(5); S.I. 2021/764, **reg. 2(c)**
- F20** Words in s. 137FB(4) substituted (1.1.2019) by Financial Guidance and Claims Act 2018 (c. 10), **ss. 18(7)**, 37(5); S.I. 2018/1330, **reg. 2(f)**

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## **FCA general rules: advice about transferring or otherwise dealing with annuity payments**

**F21**

### **137FBA**

- (1) The FCA must make general rules requiring specified authorised persons to check that an individual—
  - (a) who has a right to payments under a relevant annuity, and
  - (b) if the Treasury make regulations under subsection (3), who is not an exempt person by virtue of those regulations,
 has received appropriate advice before transferring or otherwise dealing with the right to those payments.
- (2) The reference in subsection (1) to a right to payments under a relevant annuity does not include a contingent right to such payments.
- (3) The Treasury may by regulations provide that an individual whose financial circumstances meet criteria specified in the regulations is an exempt person for the purposes of subsection (1)(b).
- (4) Regulations made under subsection (3) may (amongst other things) specify criteria based on the proportion of the individual's financial resources that is represented by the payments under the relevant annuity or the value of that annuity.
- (5) The rules made by virtue of subsection (1) may include provision—
  - (a) about what specified authorised persons must do to check that an individual has received appropriate advice for the purposes of those rules;
  - (b) about when the check must be carried out.
- (6) For the purposes of this section—
  - (a) “relevant annuity” means an annuity specified (by type, value or otherwise) as a relevant annuity in regulations made by the Treasury;
  - (b) “appropriate advice” means advice specified (by reference to the person giving the advice or otherwise) as appropriate advice in regulations made by the Treasury;
  - (c) “specified authorised person” means an authorised person of a description specified in rules made by virtue of subsection (1).
- (7) If regulations under subsection (3) or (6)(a) make provision about the value of an annuity, the regulations may also make provision about the basis on which the value of an annuity is to be calculated.]

#### **Textual Amendments**

**F21** S. 137FBA inserted (6.7.2016) by [Bank of England and Financial Services Act 2016 \(c. 14\), ss. 33\(2\), 41\(3\); S.I. 2016/627, reg. 2\(1\)\(x\)](#)

## **FCA general rules: early exit pension charges**

**F22**

### **137FBB**

- (1) The FCA must make general rules prohibiting authorised persons from—
  - (a) imposing specified early exit charges on members of relevant pension schemes, and
  - (b) including in relevant pension schemes provision for the imposition of specified early exit charges on members of such schemes.



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- (2) The rules must be made with a view to securing, so far as is reasonably possible, an appropriate degree of protection for members of relevant pension schemes against early exit charges being a deterrent on taking, converting or transferring benefits under the schemes.
- (3) The rules may specify early exit charges by reference to charges of a specified class or description, or by reference to charges which exceed a specified amount.
- (4) The rules made by virtue of subsection (1)(a) must prohibit the imposition of the charges after those rules come into force, whether the relevant pension scheme was established before or after those rules (or this section) came into force.
- (5) In relation to a charge which is imposed, or provision for the imposition of a charge which is included in a pension scheme, in contravention of the rules, the rules may (amongst other things)—
  - (a) provide for the obligation to pay the charge to be unenforceable or unenforceable to a specified extent;
  - (b) provide for the recovery of amounts paid in respect of the charge;
  - (c) provide for the payment of compensation for any losses incurred as a result of paying amounts in respect of the charge.
- (6) Subject to subsection (8) an early exit charge, in relation to a member of a pension scheme, is a charge which—
  - (a) is imposed under the scheme when a member who has reached normal minimum pension age takes the action mentioned in subsection (7), but
  - (b) is only imposed, or only imposed to that extent, if the member takes that action before the member's expected retirement date.
- (7) The action is the member taking benefits under the scheme, converting benefits under the scheme into different benefits or transferring benefits under the scheme to another pension scheme.
- (8) The Treasury may by regulations specify matters that are not to be treated as early exit charges for the purposes of this section.
- (9) For the purposes of this section—

“charge”, in relation to a member of a pension scheme, includes a reduction in the value of the member's benefits under the scheme;

“expected retirement date”, in relation to a member of a pension scheme, means the date determined by, or in accordance with, the scheme as the date on which the member's benefits under the scheme are expected to be taken;

“normal minimum pension age” has the same meaning as in section 279(1) of the Finance Act 2004;

“relevant pension scheme” has the same meaning as in section 137FB;

and a reference to benefits includes all or any part of those benefits.]

#### **Textual Amendments**

**F22** S. 137FBB inserted (6.7.2016) by [Bank of England and Financial Services Act 2016 \(c. 14\)](#), [ss. 35\(2\)](#), [41\(3\)](#); [S.I. 2016/627](#), [reg. 2\(1\)\(z\)](#)

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## **FCA rules: disclosure of information about the availability of financial guidance**

**F23** 137FC

- (1) The FCA must make general rules requiring specified authorised persons to provide information about the availability of financial guidance to the descriptions of persons specified in the rules.
- (2) The rules may specify the circumstances in which the duty to provide the information applies.
- (3) Before the FCA publishes a draft of any rules to be made by virtue of this section, it must consult—
  - (a) the Secretary of State,
  - (b) the Treasury, and
  - (c) the <sup>F24</sup>Money and Pensions Service].
- (4) In this section—

“financial guidance” means information, guidance or advice provided in pursuance of the <sup>F25</sup>Money and Pensions Service’s] pensions guidance, debt advice or money guidance function (see section 3 of the Financial Guidance and Claims Act 2018);

“specified authorised person” means an authorised person of a description specified in rules made by virtue of this section.]

### **Textual Amendments**

- F23** S. 137FC inserted (1.1.2019) by [Financial Guidance and Claims Act 2018 \(c. 10\), ss. 20, 37\(5\)](#); S.I. 2018/1003, reg. 2(b)
- F24** Words in s. 137FC(3)(c) substituted (6.4.2019) by [The Financial Guidance and Claims Act 2018 \(Naming and Consequential Amendments\) Regulations 2019 \(S.I. 2019/383\), reg. 1\(1\), Sch. para. 7\(b\)\(i\)](#)
- F25** Words in s. 137FC(4) substituted (6.4.2019) by [The Financial Guidance and Claims Act 2018 \(Naming and Consequential Amendments\) Regulations 2019 \(S.I. 2019/383\), reg. 1\(1\), Sch. para. 7\(b\)\(ii\)](#)

## **FCA general rules: charges for claims management services**

**F26** 137FD

- (1) The power of the FCA to make general rules includes power to make rules prohibiting authorised persons from—
  - (a) entering into a specified regulated claims management agreement that provides for the payment by a person of charges which, taken with charges payable under an agreement treated by the rules as being connected with the regulated claims management agreement (if any), are specified charges, and
  - (b) imposing specified charges on a person in connection with the provision of a service which is, or which is provided in connection with, a specified regulated claims management activity.
- (2) The FCA must make rules by virtue of subsection (1) in relation to all regulated claims management agreements, and all regulated claims management activities, which concern claims in relation to financial products or services.
- (3) The rules must be made with a view to securing an appropriate degree of protection against excessive charges for the provision of a service which is, or which is provided in connection with, a regulated claims management activity.

*Status: Point in time view as at 18/09/2023.*

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- (4) The rules may specify charges by reference to charges of a specified class or description, or by reference to charges which exceed, or are capable of exceeding, a specified amount.
- (5) In relation to an agreement entered into, or charge imposed, in contravention of the rules, the rules may (amongst other things)—
  - (a) provide for the agreement, or obligation to pay the charge, to be unenforceable or unenforceable to a specified extent;
  - (b) provide for the recovery of amounts paid under the agreement or obligation;
  - (c) provide for the payment of compensation for any losses incurred as a result of paying amounts under the agreement or obligation.
- (6) The provision that may be made under subsection (5) includes provision corresponding to that made by section 30 (enforceability of agreements resulting from unlawful communications).
- (7) In this section—
  - (a) “regulated claims management agreement” means an agreement, the entering into or performing of which by either party is a regulated claims management activity, and
  - (b) “specified” means specified in the rules, but “specified amount” means an amount specified in or determined in accordance with the rules.]

#### Textual Amendments

**F26** S. 137FD inserted (E.W.S.) (29.3.2019) by [Financial Guidance and Claims Act 2018 \(c. 10\)](#), **ss. 28(2), 37(5)**; [S.I. 2019/743](#), [reg. 2\(a\)](#)

### 137G The PRA's general rules

- (1) The PRA may make such rules applying to PRA-authorized persons—
  - (a) with respect to the carrying on by them of regulated activities, or
  - (b) with respect to the carrying on by them of activities which are not regulated activities,as appear to the PRA to be necessary or expedient for the purpose of advancing any of its objectives.
- (2) Rules made under this section are referred to in this Act as the PRA's general rules.
- (3) The PRA's general rules may make provision applying to PRA-authorized persons even though there is no relationship between the PRA-authorized persons to whom the rules will apply and the persons whose interests will be protected by the rules.
- (4) The PRA's general rules may contain requirements which take into account, in the case of a PRA-authorized person who is a member of a group, any activity of another member of the group.

<sup>F27</sup>(5) .....

[ The PRA's general rules may not modify, amend or revoke any retained direct EU <sup>F28</sup>(6) legislation (except retained direct EU legislation which takes the form of PRA rules).]

[ Subsection (6) is subject to section 144H(2).]

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F29(7)

#### Textual Amendments

- F27** S. 137G(5) omitted (31.12.2020) by virtue of [The EEA Passport Rights \(Amendment, etc., and Transitional Provisions\) \(EU Exit\) Regulations 2018](#) (S.I. 2018/1149), reg. 1(3), **Sch. para. 10** (with reg. 4); 2020 c. 1, Sch. 5 para. 1(1)
- F28** S. 137G(6) inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018](#) (S.I. 2018/1115), regs. 1(2), **7(7)**
- F29** S. 137G(7) inserted (9.6.2021) by [Financial Services Act 2021](#) (c. 22), s. 49(5), **Sch. 3 para. 11** (with Sch. 3 Pt. 4); S.I. 2021/671, reg. 2(d)

#### Modifications etc. (not altering text)

- C21** S. 137G modified by [S.I. 2008/2644](#), **art. 27(1A)** (as substituted (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013](#) (S.I. 2013/472), **Sch. 2 para. 147(b)(i)**)
- C22** S. 137G modified by [S.I. 2008/2546](#), **art. 37(1A)** (as substituted (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013](#) (S.I. 2013/472), **Sch. 2 para. 146(c)(i)**)
- C23** S. 137G modified by [S.I. 2008/2666](#), **art. 18(1A)** (as substituted (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013](#) (S.I. 2013/472), **Sch. 2 para. 148(b)(i)**)
- C24** S. 137G modified by [S.I. 2008/2674](#), **art. 29(1A)** (as substituted (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013](#) (S.I. 2013/472), **Sch. 2 para. 149(b)(i)**)
- C25** S. 137G modified by [S.I. 2008/432](#), **art. 15(1A)** (as substituted (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013](#) (S.I. 2013/472), **Sch. 2 para. 136(d)(i)**)
- C26** S. 137G(1) modified by [S.I. 2009/3226](#), **art. 20(1A)** (as substituted (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013](#) (S.I. 2013/472), **Sch. 2 para. 182(a)(i)**)
- C27** S. 137G(1) modified by [S.I. 2009/814](#), **art. 9(1A)** (as substituted (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013](#) (S.I. 2013/472), **Sch. 2 para. 167(b)(i)**)
- C28** S. 137G(1) modified (13.3.2023 at 8.00 a.m.) by [The Amendments of the Law \(Resolution of Silicon Valley Bank UK Limited\) Order 2023](#) (S.I. 2023/319), arts. 1(2), **3(1)** (as amended (23.6.2023) by [S.I. 2023/694](#), arts. 1(2), **3(3)**)

#### [ F30 137GA The PRA's general rules: Gibraltar

- (1) The PRA's general rules may not make provision prohibiting a Gibraltar-based person from carrying on, or holding itself out as carrying on, an activity which it has a Schedule 2A permission to carry on in the United Kingdom.
- (2) The Treasury may by regulations impose other limitations on what provision applying to Gibraltar-based persons with a Schedule 2A permission to carry on a regulated activity may be made in the PRA's general rules.
- (3) Before making regulations under subsection (2), the Treasury must consult the PRA.]

*Status: Point in time view as at 18/09/2023.*

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### Textual Amendments

**F30** S. 137GA inserted (1.9.2023 for specified purposes) by [Financial Services Act 2021 \(c. 22\)](#), s. 49(5), [Sch. 8 para. 6](#); S.I. 2023/934, reg. 2(b)(ii)

## 137H General rules about remuneration

- (1) This section applies where either regulator exercises its power to make general rules so as to make rules prohibiting persons, or persons of a specified description, from being remunerated in a specified way.
- (2) The rules may—
  - (a) provide that any provision of an agreement that contravenes such a prohibition is void, and
  - (b) provide for the recovery of any payment made, or other property transferred, in pursuance of a provision that is void by virtue of paragraph (a).
- (3) A provision that, at the time the rules are made, is contained in an agreement made before that time may not be rendered void under subsection (2)(a) unless it is subsequently amended so as to contravene a prohibition referred to in that subsection.

## 137I Remuneration policies: Treasury direction to consider compliance

- (1) This section applies where either regulator exercises its power to make general rules so as to make rules requiring authorised persons, or authorised persons of a description specified in the rules, to act in accordance with a remuneration policy.
- (2) A “remuneration policy” is a policy about the remuneration by an authorised person of—
  - (a) officers,
  - (b) employees, or
  - (c) other persons,of a description specified in the rules.
- (3) The Treasury may direct the regulator to consider whether the remuneration policies of authorised persons specified in the direction (or of authorised persons of a description so specified) comply with requirements imposed by rules made by that regulator as to the contents of the policies.
- (4) Before giving a direction under subsection (3), the Treasury must consult the regulator concerned.
- (5) If the regulator considers that a remuneration policy of an authorised person fails to make provision which complies with the requirements mentioned in subsection (3), the regulator must take such steps as it considers appropriate to deal with the failure.
- (6) The steps that the regulator may take include requiring the remuneration policy to be revised.
- (7) “Authorised person”, in relation to the PRA, means PRA-authorised person.

*Status: Point in time view as at 18/09/2023.*

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### 137J Rules about recovery plans: duty to consult

- (1) Before either regulator prepares a draft of any general rules that require <sup>F31</sup>a] relevant person (or <sup>F31</sup>a] relevant person of a specified description) to prepare a recovery plan, the regulator must consult <sup>F32</sup>the Treasury].

<sup>F33</sup>(1A) [ The FCA must also consult the Bank of England.]

<sup>F34</sup>(2) “Relevant person” means—

- (a) an institution authorised in the UK; or
- (b) a qualifying parent undertaking within the meaning given by section 192B.

(3) A “recovery plan” is a document which provides for measures to be taken—

- (a) by an institution authorised in the UK which is not part of a group, following a significant deterioration of the financial position of the institution, in order to restore its financial position; or
- (b) in relation to a group, to achieve the stabilisation of the group as a whole, or of any institution within the group, where the group or institution is in a situation of financial stress, in order to address or remove the causes of the financial stress and restore the financial position of the group or institution.

(4) For the purposes of subsection (3)(a) the definition of “group” in section 421 applies with the omission of subsection (1)(e) and (f) of that section.]

(6) In this section—

“authorised person”, in relation to the PRA, means PRA-authorised person;

<sup>F35</sup>“institution” means—

- (a) a credit institution, other than an entity mentioned in Article 2.5 of the capital requirements directive; or
- (b) <sup>F36</sup>a designated investment firm as defined in Article 4(1)(2AA) of the capital requirements regulation;]]

“institution authorised in the UK” means <sup>F37</sup>an authorised person who is]—

- (a) a bank within the meaning given by section 2 of the Banking Act 2009;
- (b) a building society within the meaning given in section 119 of the Building Societies Act 1986; or
- (c) an investment firm within the meaning given by section 258A of the Banking Act 2009;

“specified” means specified in the rules.

#### Textual Amendments

**F31** Word in s. 137J(1) substituted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), **Sch. 3 para. 2(2)**

**F32** Words in s. 137J(1) substituted for s. 137J(1)(a)(b) (1.3.2017) by [Bank of England and Financial Services Act 2016 \(c. 14\)](#), s. 41(3), **Sch. 2 para. 33(2)** (with Sch. 3); S.I. 2017/43, reg. 2(g)

**F33** S. 137J(1A) inserted (1.3.2017) by [Bank of England and Financial Services Act 2016 \(c. 14\)](#), s. 41(3), **Sch. 2 para. 33(3)** (with Sch. 3); S.I. 2017/43, reg. 2(g)

**F34** S. 137J(2)-(4) substituted for s. 137J(2)-(5) (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), **Sch. 3 para. 2(3)**

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- F35** Words in s. 137J(6) substituted (31.12.2020) by [The Financial Services and Markets Act 2000 \(Amendment\) \(EU Exit\) Regulations 2019 \(S.I. 2019/632\)](#), regs. 1(3), **35(a)**; 2020 c. 1, Sch. 5 para. 1(1)
- F36** Words in s. 137J(6) substituted (1.1.2022) by [The Financial Services Act 2021 \(Prudential Regulation of Credit Institutions and Investment Firms\) \(Consequential Amendments and Miscellaneous Provisions\) Regulations 2021 \(S.I. 2021/1376\)](#), regs. 1(3), **4(6)**
- F37** Words in s. 137J(6) substituted (31.12.2020) by [The Financial Services and Markets Act 2000 \(Amendment\) \(EU Exit\) Regulations 2019 \(S.I. 2019/632\)](#), regs. 1(3), **35(b)**; 2020 c. 1, Sch. 5 para. 1(1)

### 137K [F38] Rules about resolution packs: duty to consult

- (1) Before [F39] either regulator] prepares a draft of any general rules that require [F40] a relevant person (or [F40] a relevant person of a specified description) to prepare a [F41] resolution pack], [F42] the regulator] must consult [F43] the Treasury].

[ The FCA must also consult the Bank of England.]  
F44(1A)

[F45] (2) “Relevant person” has the same meaning as in section 137J(2).]

- (3) A “[F46] resolution pack]” is a document containing information within subsection (4) or (5).
- (4) Information is within this subsection if it relates to action to be taken in the event of—
- (a) circumstances arising in which it is likely that the business (or any part of the business) of an authorised person will fail, or
  - (b) the failure of the business (or any part of the business) of an authorised person.
- (5) Information is within this subsection if it would facilitate anything falling to be done by any person in consequence of that failure.
- (6) An example of information within subsection (5) is information that, in the event of that failure, would facilitate—
- (a) planning by the Treasury in relation to the possible exercise of any of its powers under Part 1 of the Banking Act 2009, or
  - (b) planning by the Bank of England in relation to the possible exercise of any of its powers under Part 1, 2 or 3 of that Act.

[ In this section “authorised person”, in relation to the PRA, means PRA-  
F47(7) authorised person.]

#### Textual Amendments

- F38** S. 137K heading substituted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), **Sch. 3 para. 3(6)**
- F39** Words in s. 137K(1) substituted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), **Sch. 3 para. 3(2)(a)(i)**
- F40** Word in s. 137K(1) substituted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), **Sch. 3 para. 3(2)(b)**
- F41** Words in s. 137K(1) substituted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), **Sch. 3 para. 3(3)**

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- F42** Words in s. 137K(1) substituted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), **Sch. 3 para. 3(2)(a)(ii)**
- F43** Words in s. 137K(1) substituted for s. 137K(1)(a)(b) (1.3.2017) by [Bank of England and Financial Services Act 2016 \(c. 14\)](#), s. 41(3), **Sch. 2 para. 34(2)** (with Sch. 3); S.I. 2017/43, reg. 2(g)
- F44** S. 137K(1A) inserted (1.3.2017) by [Bank of England and Financial Services Act 2016 \(c. 14\)](#), s. 41(3), **Sch. 2 para. 34(3)** (with Sch. 3); S.I. 2017/43, reg. 2(g)
- F45** S. 137K(2) substituted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), **Sch. 3 para. 3(4)**
- F46** Words in s. 137K(3) substituted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), **Sch. 3 para. 3(3)**
- F47** S. 137K(7) inserted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), **Sch. 3 para. 3(5)**

### **137L Interpretation of sections 137J and 137K**

- (1) This section has effect for the interpretation of sections 137J and 137K.
- (2) References to the taking of action include the taking of action by—
  - (a) the authorised person,
  - (b) any other person in the same group as the authorised person, or
  - (c) a partnership of which the authorised person is a member.
- (3) In subsection (2)(b) the definition of “group” in section 421 applies with the omission of subsection (1)(e) and (f) of that section.
- (4) References to the business of an authorised person include the business of—
  - (a) any person in the same group as the authorised person, and
  - (b) a partnership of which the authorised person is a member.
- (5) For the purposes of section 137K the cases in which the business (or any part of the business) of the authorised person (“A”) is to be regarded as having failed include those where—
  - (a) A enters insolvency,
  - (b) any of the stabilisation options in Part 1 of the Banking Act 2009 is achieved in relation to A, or
  - (c) A falls to be taken for the purposes of the compensation scheme to be unable, or likely to be unable, to satisfy claims against A.
- (6) In subsection (5)(a) “insolvency” includes—
  - (a) bankruptcy,
  - (b) liquidation,
  - (c) bank insolvency,
  - (d) administration,
  - (e) bank administration,
  - (f) receivership,
  - (g) a composition between A and A's creditors, and
  - (h) a scheme of arrangement of A's affairs.

### **<sup>F48</sup>137M Special provision relating to adequacy of resolution plans**

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### Textual Amendments

**F48** S. 137M repealed (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), [Sch. 3 para. 4](#)

## 137N Recovery plans and [<sup>F49</sup>resolution packs]: restriction on duty of confidence

- (1) A contractual or other requirement imposed on a person (“P”) to keep information in confidence does not apply if—
  - (a) the information is or may be relevant to anything required to be done as a result of a requirement imposed by general rules made by either regulator to prepare a recovery plan or a [<sup>F50</sup>resolution pack],
  - (b) an authorised person or a skilled person requests or requires P to provide the information for the purpose of securing that those things are done, and
  - (c) the regulator in question has approved the making of the request or the imposition of the requirement before it is made or imposed.
- (2) An authorised person [<sup>F51</sup>or a qualifying parent undertaking] may provide information (whether received under subsection (1) or otherwise) that would otherwise be subject to a contractual or other requirement to keep it in confidence if it is provided for the purposes of anything required to be done as a result of a requirement imposed by general rules to prepare a recovery plan or a [<sup>F50</sup>resolution pack].
- (3) In this section, references to preparing a recovery plan or a [<sup>F50</sup>resolution pack] include—
  - (a) keeping [<sup>F52</sup>that plan or pack] up to date, and
  - (b) collecting specified information for the purposes of [<sup>F53</sup>that plan or pack].
- (4) In this section, references to a skilled person are to a person appointed in accordance with section 166A.
- (5) In this section—

“authorised person”, in relation to rules of the PRA, means a PRA-  
authorised person;

[<sup>F54</sup>“qualifying parent undertaking” means—

  - (a) a qualifying parent undertaking within the meaning given by section 192B; <sup>F55</sup>...
  - (b) <sup>F55</sup>...]

“specified” means specified in the rules.

### Textual Amendments

- F49** Words in s. 137N heading substituted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), [Sch. 3 para. 5\(6\)](#)
- F50** Words in s. 137N substituted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), [Sch. 3 para. 5\(2\)](#)
- F51** Words in s. 137N(2) inserted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), [Sch. 3 para. 5\(3\)](#)
- F52** Words in s. 137N(3)(a) substituted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), [Sch. 3 para. 5\(4\)](#)

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- F53** Words in s. 137N(3)(b) substituted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), [Sch. 3 para. 5\(4\)](#)
- F54** Words in s. 137N(5) inserted (10.1.2015) by [The Bank Recovery and Resolution \(No. 2\) Order 2014 \(S.I. 2014/3348\)](#), art. 1(2), [Sch. 3 para. 5\(5\)](#)
- F55** Words in s. 137N(5) omitted (31.12.2020) by virtue of [The Financial Services and Markets Act 2000 \(Amendment\) \(EU Exit\) Regulations 2019 \(S.I. 2019/632\)](#), regs. 1(3), [36](#); 2020 c. 1, Sch. 5 para. 1(1)

### *Specific rule-making powers*

#### **137O Threshold condition code**

- (1) Either regulator may make rules supplementing any of the conditions for the time being set out in or specified under Schedule 6 that is expressed to be relevant to the discharge of that regulator's functions.
- (2) Rules made under this section by a regulator are referred to as that regulator's "threshold condition code".
- (3) A threshold condition code may in particular—
  - (a) specify requirements which a person must satisfy in order to be regarded as satisfying a particular condition in relation to any regulated activities;
  - (b) specify matters which are, or may be, or are not, relevant in determining whether a person satisfies a particular condition in relation to any regulated activities.
- (4) Except where a regulator's threshold condition code so provides, it is not to be regarded as limiting the matters that are, or may be, relevant in determining whether a person satisfies a particular condition in relation to any regulated activities.
- (5) A threshold condition code cannot impose obligations that are enforceable against authorised persons otherwise than through the threshold conditions.

#### **137P Control of information rules**

- (1) Either regulator may make rules ("control of information rules") about the disclosure and use of information held by an authorised person ("A").
- (2) Control of information rules may—
  - (a) require the withholding of information which A would otherwise be required to disclose to a person ("B") for or with whom A does business in the course of carrying on any regulated or other activity;
  - (b) specify circumstances in which A may withhold information which A would otherwise be required to disclose to B;
  - (c) require A not to use for the benefit of B information—
    - (i) which is held by A, and
    - (ii) which A would otherwise be required to use for the benefit of B;
  - (d) specify circumstances in which A may decide not to use for the benefit of B information within paragraph (c).

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#### Modifications etc. (not altering text)

- C29** S. 137P applied (with modifications) (18.9.2023) by S.I. 2017/752, **Sch. 6 para. 3(1B)** (as inserted by **The Electronic Money, Payment Card Interchange Fee and Payment Services (Amendment) Regulations 2023** (S.I. 2023/790), regs. 1(2)(a), **4(5)(a)(ii)**)
- C30** S. 137P applied (with modifications) (18.9.2023) by S.I. 2011/99, **Sch. 3 para. 2A(1B)** (as inserted by **The Electronic Money, Payment Card Interchange Fee and Payment Services (Amendment) Regulations 2023** (S.I. 2023/790), regs. 1(2)(a), **2(3)(a)(ii)**)

### 137Q Price stabilising rules

- (1) The FCA may make rules (“price stabilising rules”) as to—
- the circumstances and manner in which,
  - the conditions subject to which, and
  - the time when or the period during which,
- action may be taken for the purpose of stabilising the price of investments of specified kinds.
- (2) Price stabilising rules—
- are to be made so as to apply only to authorised persons;  
[ must not apply to transactions, orders, behaviour, actions or omissions to
  - <sup>F56</sup>(aa) which the market abuse regulation applies;]
  - may make different provision in relation to different kinds of investment.
- <sup>F57</sup>(3) The FCA may make rules which, for the purposes of the relevant exemption provisions, treat a person who acts or engages in conduct in conformity with specified provisions as acting, or engaging in that conduct, in conformity with the relevant provisions of Article 5 (exemption for buy-back programmes and stabilisation) of the market abuse regulation.
- (3A) “Specified provisions” means such provisions—
- corresponding to the relevant provisions of Article 5 of the market abuse regulation, and
  - made by a body or authority outside the [<sup>F58</sup>United Kingdom] as may be specified in rules made by the FCA,  
as may be specified in rules made by the FCA.]
- (4) “The relevant exemption provisions” are the following provisions of the Financial Services Act 2012—
- <sup>F59</sup>section 90(9)(d);
  - <sup>F60</sup>section 91(4)(c).
- <sup>F61</sup>(5) In this section references to Article 5 of the market abuse regulation include—
- any technical standards originally adopted or made under that Article which are retained direct EU legislation, and
  - any technical standards made under that Article by the FCA.]

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### Textual Amendments

- F56** S. 137Q(2)(aa) inserted (3.7.2016) by [The Financial Services and Markets Act 2000 \(Market Abuse\) Regulations 2016 \(S.I. 2016/680\)](#), regs. 1, **10(5)(a)**
- F57** S. 137Q(3)(3A) substituted for s. 137Q(3) (3.7.2016) by [The Financial Services and Markets Act 2000 \(Market Abuse\) Regulations 2016 \(S.I. 2016/680\)](#), regs. 1, **10(5)(b)**
- F58** Words in s. 137Q(3A)(b) substituted (31.12.2020) by [The Financial Services and Markets Act 2000 \(Amendment\) \(EU Exit\) Regulations 2019 \(S.I. 2019/632\)](#), regs. 1(3), **37(2)**; 2020 c. 1, Sch. 5 para. 1(1)
- F59** Words in s. 137Q(4)(a) substituted (3.7.2016) by [The Financial Services and Markets Act 2000 \(Market Abuse\) Regulations 2016 \(S.I. 2016/680\)](#), regs. 1, **10(5)(c)(i)**
- F60** Words in s. 137Q(4)(b) substituted (3.7.2016) by [The Financial Services and Markets Act 2000 \(Market Abuse\) Regulations 2016 \(S.I. 2016/680\)](#), regs. 1, **10(5)(c)(ii)**
- F61** S. 137Q(5) substituted (31.12.2020) by [The Financial Services and Markets Act 2000 \(Amendment\) \(EU Exit\) Regulations 2019 \(S.I. 2019/632\)](#), regs. 1(3), **37(3)**; 2020 c. 1, Sch. 5 para. 1(1)

## 137R Financial promotion rules

- (1) The FCA may make rules applying to authorised persons about the communication by them, or their approval of the communication by others, of invitations or inducements—
- (a) to engage in investment activity, <sup>F62</sup>or
  - <sup>F63</sup>(aa) [ to engage in claims management activity, or]
  - (b) to participate in a collective investment scheme.
- (2) Rules under this section may, in particular, make provision about the form and content of communications.
- (3) Subsection (1) applies only to communications which—
- (a) if made by a person other than an authorised person, without the approval of an authorised person, would contravene section 21(1), and
  - (b) may be made by an authorised person without contravening section 238(1).
- (4) But subsection (3) does not prevent the FCA from making rules under subsection (1) in relation to a communication that would not contravene section 21(1) if made by a person other than an authorised person, without the approval of an authorised person, if the conditions set out in subsection (5) are satisfied.
- (5) Those conditions are—
- (a) that the communication would not contravene subsection (1) of section 21 because it is a communication to which that subsection does not apply as a result of an order under subsection (5) of that section,
  - (b) that the FCA considers that any of the <sup>F64</sup>[listed requirements], apply to the communication, and
  - (c) that the FCA considers that the rules are necessary to secure that the communication satisfies such of the <sup>F65</sup>[listed requirements] as the FCA considers apply to the communication.

[ In subsection (5) “the listed requirements” means—

- <sup>F66</sup>(5A) (a) requirements under the law of any part of the United Kingdom that appear to the FCA to correspond to requirements of—

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- (i) Articles 24 (general principles and information to clients) and 25 (assessment of suitability and appropriateness and reporting to clients) of the markets in financial instruments directive,
  - (ii) Commission Delegated Directive (EU) 2017/593 of 7 April 2016, so far as adopted under those Articles,
  - (iii) Article 77 of the UCITS directive,
  - (iv) Articles 10 and 11 of the mortgages directive,
  - (v) Article 17 of the insurance distribution directive, or
  - (vi) Article 44a of the recovery and resolution directive (as defined in paragraph (c)), and
- (b) requirements of any retained direct EU legislation originally made under Article 24(13) or 25(8) of the markets in financial instruments directive.
- (c) In paragraph (a)(vi), “recovery and resolution directive” means [Directive 2014/59/EU](#) of the European Parliament and of the Council of 15 May 2014 establishing a framework for the recovery and resolution of credit institutions and investment firms, as it had effect immediately before IP completion day.]
- (6) “Engage in investment activity” [<sup>F67</sup>has][<sup>F67</sup>and “engage in claims management activity” have] the same meaning as in section 21.
- (7) The Treasury may by order impose limitations on the power to make rules under this section.

#### Textual Amendments

- F62** Word in s. 137R(1)(a) omitted (E.W.S.) (6.10.2018) by virtue of [Financial Guidance and Claims Act 2018 \(c. 10\)](#), **ss. 27(5)(a)**, 37(5); S.I. 2018/1045, reg. 2(a)
- F63** S. 137R(1)(aa) inserted (E.W.S.) (6.10.2018) by [Financial Guidance and Claims Act 2018 \(c. 10\)](#), **ss. 27(5)(a)**, 37(5); S.I. 2018/1045, reg. 2(a)
- F64** Words in s. 137R(5)(b) substituted (31.12.2020) by [The Financial Services and Markets Act 2000 \(Amendment\) \(EU Exit\) Regulations 2019 \(S.I. 2019/632\)](#), regs. 1(3), **38(2)** (as amended by S.I. 2020/1350, regs. 1(2), **79(2)(a)**); 2020 c. 1, **Sch. 5 para. 1(1)**
- F65** Words in s. 137R(5)(c) substituted (31.12.2020) by [The Financial Services and Markets Act 2000 \(Amendment\) \(EU Exit\) Regulations 2019 \(S.I. 2019/632\)](#), regs. 1(3), **38(3)**; 2020 c. 1, Sch. 5 para. 1(1)
- F66** S. 137R(5A) inserted (31.12.2020) by [The Financial Services and Markets Act 2000 \(Amendment\) \(EU Exit\) Regulations 2019 \(S.I. 2019/632\)](#), regs. 1(3), **38(4)** (as amended by S.I. 2020/1350, regs. 1(2), **79(2)(b)(i)(ii)**); 2020 c. 1, **Sch. 5 para. 1(1)**
- F67** Words in s. 137R(6) substituted (E.W.S.) (6.10.2018) by [Financial Guidance and Claims Act 2018 \(c. 10\)](#), **ss. 27(5)(b)**, 37(5); S.I. 2018/1045, reg. 2(a)

#### Modifications etc. (not altering text)

- C31** S. 137R applied (with modifications) (8.6.2023 for specified purposes) by [The Financial Services and Markets Act 2000 \(Financial Promotion\) \(Amendment\) Order 2023 \(S.I. 2023/612\)](#), art. 1(2), **Sch. para. 8** (with art. 11)

### 137S Financial promotion rules: directions given by FCA

- (1) The FCA may give a direction under this section if—
- (a) an authorised person has made, or proposes to make, a communication or has approved, or proposes to approve, another person's communication, and

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- (b) the FCA considers that there has been, or is likely to be, a contravention of financial promotion rules in respect of the communication or approval.
- (2) A direction under this section may require the authorised person—
- (a) to withdraw the communication or approval;
  - (b) to refrain from making the communication or giving the approval (whether or not it has previously been made or given);
  - (c) to publish details of the direction;
  - (d) to do anything else specified in the direction in relation to the communication or approval.
- (3) A requirement in a direction under this section to refrain from making or approving a communication includes a requirement to refrain from making or approving another communication where—
- (a) the other communication is in all material respects the same as, or substantially the same as, the communication to which the direction relates, and
  - (b) in all the circumstances a reasonable person would think that another direction would be given under this section in relation to the other communication.
- (4) The requirements contained in a direction under this section have effect as follows—
- (a) a requirement to publish details of the direction has effect at such time (if any) as the FCA gives a notice under subsection (8)(a);
  - (b) any other requirement takes effect immediately.
- (5) If the FCA gives a direction under this section to an authorised person—
- (a) it must give written notice to the authorised person, and
  - (b) if the direction relates to the approval by the authorised person of another person's communication, it must also give written notice to that other person.
- (6) The notice must—
- (a) give details of the direction,
  - (b) inform the person to whom the notice is given that the direction takes effect immediately,
  - (c) state the FCA's reasons for giving the direction, and
  - (d) inform the person to whom the notice is given that the person may make representations to the FCA within such period as may be specified in the notice (which may be extended by the FCA).
- (7) The FCA may amend the direction if, having considered any representations made by a person to whom notice is given under subsection (5), it considers it appropriate to do so.
- (8) If, having considered any such representations, the FCA decides not to revoke the direction—
- (a) the FCA must give separate written notice to the persons mentioned in subsection (5)(a) or (b), and
  - (b) any such person may refer the matter to the Tribunal.
- (9) A notice under subsection (8)(a) must—
- (a) give details of the direction and of any amendment of it,
  - (b) state the FCA's reasons for deciding not to revoke the direction and, if relevant, for amending it,

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- (c) inform the person to whom the notice is given of the person's right to refer the matter to the Tribunal, and
  - (d) give an indication of the procedure on such a reference.
- (10) If, having considered any representations made by a person to whom notice is given under subsection (5), the FCA decides to revoke the direction, it must give separate written notice to those persons.
- (11) After the period for making representations in relation to a direction given under this section has ended, the FCA may publish such information about the direction as it considers appropriate (even if the direction is revoked).
- (12) Nothing in this section requires a notice to be given to a person mentioned in subsection (5)(b) if the FCA considers it impracticable to do so.

**Modifications etc. (not altering text)**

**C32** S. 137S applied (with modifications) (8.6.2023 for specified purposes) by [The Financial Services and Markets Act 2000 \(Financial Promotion\) \(Amendment\) Order 2023 \(S.I. 2023/612\)](#), art. 1(2), [Sch. para. 9](#) (with art. 11)

**Rules to recover expenses relating to the <sup>F69</sup>Money and Pensions Service]**

<sup>F68</sup>137SA

- (1) The Secretary of State may, from time to time, notify the FCA of the amount of—
- (a) the expenses incurred, or expected to be incurred, by the Secretary of State under section 11 of the Financial Guidance and Claims Act 2018 (financial assistance from Secretary of State to <sup>F70</sup>Money and Pensions Service]), and
  - (b) any other expenses incurred, or expected to be incurred, by the Secretary of State in connection with the operation of the <sup>F71</sup>Money and Pensions Service], that the Secretary of State considers should be recovered under this section.
- (2) Where the Secretary of State has notified the FCA of an amount of expenses under subsection (1), the FCA must make rules for imposing levies with a view to recovering—
- (a) the amount notified, and
  - (b) expenses incurred by the FCA in connection with its functions under this section.
- (3) The rules must require the payment to the FCA of specified sums, or sums calculated in a specified way, by—
- (a) authorised persons, electronic money issuers or payment service providers, or
  - (b) any specified class of authorised person, electronic money issuer or payment service provider.
- (4) Before the FCA publishes a draft of rules to be made under this section it must consult the Secretary of State.
- (5) The rules may be made only with the consent of the Secretary of State.
- (6) The Secretary of State may notify the FCA of matters that will be taken into account when deciding whether or not to give consent under subsection (5).

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- (7) The FCA must have regard to any matters notified under subsection (6) before publishing a draft of rules to be made under this section.
- (8) The FCA must pay the Secretary of State the sums it receives under rules made under this section, apart from those paid to recover the expenses mentioned in subsection (2) (b) (which the FCA may keep).
- (9) Subsection (10) applies where—
- (a) the Secretary of State has notified the FCA under subsection (1) of an amount which included expenses expected to be incurred,
  - (b) the FCA has made rules to recover the amount, and paid sums received under the rules to the Secretary of State, but
  - (c) the expenses expected to be incurred were not in fact incurred.
- (10) The Secretary of State need not arrange for the sums received under the rules to be paid back, but must, when next notifying an amount to the FCA under subsection (1), take into account the fact that the sums received included an amount representing expenses that were not in fact incurred.
- (11) In this section—
- “electronic money issuer” means a person who is an electronic money issuer for the purposes of the Electronic Money Regulations 2011 (S.I. 2011/99) as a result of falling within any of paragraphs (a) to (e) and (h) to (j) of the definition in regulation 2(1);
- “payment service provider” means a person who is a payment service provider for the purposes of the Payment Services Regulations 2017 (S.I. 2017/752) as a result of falling within any of paragraphs (a) to (h) of the definition in regulation 2(1).]

#### Textual Amendments

- F68** S. 137SA inserted (10.5.2018) by [Financial Guidance and Claims Act 2018 \(c. 10\)](#), **ss. 13(1)**, 37(1)(b)
- F69** Words in s. 137SA heading substituted (6.4.2019) by [The Financial Guidance and Claims Act 2018 \(Naming and Consequential Amendments\) Regulations 2019 \(S.I. 2019/383\)](#), reg. 1(1), **Sch. para. 7(c)**
- F70** Words in s. 137SA(1)(a) substituted (6.4.2019) by [The Financial Guidance and Claims Act 2018 \(Naming and Consequential Amendments\) Regulations 2019 \(S.I. 2019/383\)](#), reg. 1(1), **Sch. para. 7(c)**
- F71** Words in s. 137SA(1)(b) substituted (6.4.2019) by [The Financial Guidance and Claims Act 2018 \(Naming and Consequential Amendments\) Regulations 2019 \(S.I. 2019/383\)](#), reg. 1(1), **Sch. para. 7(c)**

#### <sup>F72</sup> **137SB** Rules to recover debt advice expenses incurred by the devolved authorities

- (1) The Treasury may, from time to time, notify the FCA of the amount of the expenses incurred, or expected to be incurred, by the devolved authorities in connection with the provision of information and advice on debt to members of the public in Scotland, Wales and Northern Ireland.
- (2) Where the Treasury have notified the FCA of an amount of expenses under subsection (1), the FCA must make rules for imposing levies with a view to recovering—



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- (a) the amount notified, and
  - (b) expenses incurred by the FCA in connection with its functions under this section.
- (3) The rules must require the payment to the FCA of specified sums, or sums calculated in a specified way, by—
  - (a) authorised persons, electronic money issuers or payment service providers, or
  - (b) any specified class of authorised person, electronic money issuer or payment service provider.
- (4) Before the FCA publishes a draft of rules to be made under this section it must consult the Treasury.
- (5) The rules may be made only with the consent of the Treasury.
- (6) The Treasury may notify the FCA of matters that will be taken into account when deciding whether or not to give consent under subsection (5).
- (7) The FCA must have regard to any matters notified under subsection (6) before publishing a draft of rules to be made under this section.
- (8) The FCA must pay the Treasury the sums it receives under rules made under this section, apart from those paid to recover the expenses mentioned in subsection (2)(b) (which the FCA may keep).
- (9) Subsection (10) applies where—
  - (a) the Treasury have notified the FCA under subsection (1) of an amount which included expenses expected to be incurred,
  - (b) the FCA has made rules to recover the amount, and paid sums received under the rules to the Treasury, but
  - (c) the expenses expected to be incurred were not in fact incurred.
- (10) The Treasury need not arrange for the sums received under the rules to be paid back, but must, when next notifying an amount to the FCA under subsection (1), take into account the fact that the sums received included an amount representing expenses that were not in fact incurred.
- (11) In this section—
  - the “devolved authorities” means—
    - (a) the Scottish Ministers,
    - (b) the Welsh Ministers, and
    - (c) the Department for Communities in Northern Ireland;
  - “electronic money issuer” and “payment service provider” have the same meanings as in section 137SA.]

#### Textual Amendments

**F72** S. 137SB inserted (1.10.2018) by [Financial Guidance and Claims Act 2018 \(c. 10\)](#), ss. 14(1), 37(5); S.I. 2018/1003, reg. 2(a)

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### Supplementary powers

#### 137T General supplementary powers

Rules made by either regulator—

- (a) may make different provision for different cases and may, in particular, make different provision in respect of different descriptions of authorised persons, activity or investment,
- <sup>F73</sup>(aa) [ may make provision for any reference in the rules to an enactment (including an enactment comprised in subordinate legislation) to be read as a reference to that enactment as it has effect from time to time,]
- (b) may make provision by reference to rules made by the other regulator, as those rules have effect from time to time, and
- (c) may contain such incidental, supplemental, consequential and transitional provision as the regulator making the rule considers appropriate.

#### Textual Amendments

- F73** S. 137T(aa) inserted (29.8.2023) by [Financial Services and Markets Act 2023 \(c. 29\)](#), **ss. 66(2)**, 86(3); S.I. 2023/779, reg. 4(rr)

#### Modifications etc. (not altering text)

- C33** S. 137T modified by S.I. 2002/1775, reg. 3(2)(a) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 77(4)(b)**
- C34** S. 137T applied (with modifications) by S.I. 2011/99, **Sch. 3 para. 2A(2)(3)** (as inserted (13.8.2017 for specified purposes, 13.10.2017 for specified purposes, 13.1.2018 in so far as not already in force) by [The Payment Services Regulations 2017 \(S.I. 2017/752\)](#), reg. 1(2)(c)(iii)(3)(f)(i)(6), **Sch. 8 para. 5(31)(a)** (with reg. 3) and as amended (18.9.2023) by [The Electronic Money, Payment Card Interchange Fee and Payment Services \(Amendment\) Regulations 2023 \(S.I. 2023/790\)](#), regs. 1(2)(a), **2(3)(a)(iii)-(v)**
- C35** S. 137T applied (with modifications) (13.8.2017 for specified purposes, 13.1.2018 in so far as not already in force) by [The Payment Services Regulations 2017 \(S.I. 2017/752\)](#), reg. 1(2)(b)(ii)(6), **Sch. 6 para. 3(2)** (with reg. 3) (as amended (18.9.2023) by [The Electronic Money, Payment Card Interchange Fee and Payment Services \(Amendment\) Regulations 2023 \(S.I. 2023/790\)](#), regs. 1(2)(a), **4(5)(a)(iii)**)
- C36** S. 137T applied (with modifications) by 2013 c. 33, **s. 97D(2)(3)** (as inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018 \(S.I. 2018/1115\)](#), regs. 1(2), **10(4)**)
- C37** S. 137T applied (with modifications) by 2013 c. 33, **Sch. 4 para. 9A(5)(6)** (as inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018 \(S.I. 2018/1115\)](#), regs. 1(2), **10(5)(c)**)
- C38** S. 137T applied (with modifications) (1.7.2021) by Regulation (EU) No. 1286/2014, Art. 4A(2)(3) (as inserted by [Financial Services Act 2021 \(c. 22\)](#), **ss. 38(2)**, 49(5) (with s. 38(3)); S.I. 2021/739, reg. 3(t))
- C39** S. 137T applied (with modifications) (1.7.2021) by Regulation (EU) No. 648/2012, Art. 84b (as inserted by [Financial Services Act 2021 \(c. 22\)](#), **ss. 40(4)**, 49(5); S.I. 2021/739, reg. 3(v))
- C40** S. 137T applied (with modifications) (1.7.2021) by Regulation (EU) No. 600/2014, Art. 50D (as inserted by [Financial Services Act 2021 \(c. 22\)](#), s. 49(5), **Sch. 10 para. 12** (with Sch. 10 para. 13); S.I. 2021/739, reg. 3(o))

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- C41** S. 137T applied (with modifications) (29.8.2023) by Regulation (EU) No. 648/2012, Art. 84c (as inserted by Financial Services and Markets Act 2023 (c. 29), s. 86(3), **Sch. 2 para. 30** (with s. 2(3)); S.I. 2023/779, reg. 4(zz)(ii))

## CHAPTER 2

### RULES: MODIFICATION, WAIVER, CONTRAVENTION AND PROCEDURAL PROVISIONS

#### Modifications etc. (not altering text)

- C42** Pt. 9A Ch. 2 applied (with modifications) by S.I. 2011/99, **Sch. 3 para. 2A(2)(3)** (as inserted (13.8.2017 for specified purposes, 13.10.2017 for specified purposes, 13.1.2018 in so far as not already in force) by The Payment Services Regulations 2017 (S.I. 2017/752), reg. 1(2)(c)(iii)(3)(f)(i)(6), **Sch. 8 para. 5(31)(a)** (with reg. 3) and as amended (18.9.2023) by The Electronic Money, Payment Card Interchange Fee and Payment Services (Amendment) Regulations 2023 (S.I. 2023/790), regs. 1(2)(a), **2(3)(a)(iii)-(v)**)
- C43** Pt. 9A Ch. 2 applied (with modifications) (13.8.2017 for specified purposes, 13.1.2018 in so far as not already in force) by The Payment Services Regulations 2017 (S.I. 2017/752), reg. 1(2)(b)(ii)(6), **Sch. 6 para. 3(2)** (with reg. 3) (as amended (18.9.2023) by The Electronic Money, Payment Card Interchange Fee and Payment Services (Amendment) Regulations 2023 (S.I. 2023/790), regs. 1(2)(a), **4(5)(a)(iii)**)
- C44** Pt. 9A Ch. 2 applied (31.12.2020) by The Financial Services and Markets Act 2000 (Amendment) (EU Exit) Regulations 2019 (S.I. 2019/632), regs. 1(3), **209(6)** (with reg. 209(7)); 2020 c. 1, Sch. 5 para. 1(1)
- C45** Pt. 9A Ch. 2 applied (31.12.2020) by The Financial Services and Markets Act 2000 (Amendment) (EU Exit) Regulations 2019 (S.I. 2019/632), regs. 1(3), **208(7)** (with reg. 208(8)); 2020 c. 1, Sch. 5 para. 1(1)
- C46** Pt. 9A Ch. 2 applied in part (1.7.2021) by Regulation (EU) No. 600/2014, Art. 50D (as inserted by Financial Services Act 2021 (c. 22), s. 49(5), **Sch. 10 para. 12** (with Sch. 10 para. 13); S.I. 2021/739, reg. 3(o))

#### *Modification or waiver of rules*

### 138A Modification or waiver of rules

- (1) Either regulator may, on the application or with the consent of a person who is subject to rules made by that regulator, direct that all or any of those rules—
- are not to apply to that person, or
  - are to apply to that person with such modifications as may be specified in the direction.

- (2) Subsection (1) does not apply to—

<sup>F74</sup>(za) [ rules made by either regulator under section 64A (rules of conduct);]

- rules made by either regulator under section 137O (threshold condition code);
- rules made by the FCA under section 247 (trust scheme rules) [<sup>F75</sup>, section 248 (scheme particulars rules), section 261I (contractual scheme rules) or section 261J (contractual scheme particulars rules)];

<sup>F76</sup>(c) [ rules made by the FCA under section 309Z1 (rules of conduct).]

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- (3) An application must be made in such manner as the regulator may direct.
- (4) A regulator may not give a direction unless it is satisfied that—
  - (a) compliance by the person with the rules, or with the rules as unmodified, would be unduly burdensome or would not achieve the purpose for which the rules were made, and
  - (b) the direction would not adversely affect the advancement of any of the regulator's objectives.
- (5) In subsection (4)(b) “objectives”, in relation to the FCA, means operational objectives.
- (6) A direction may be given subject to conditions.
- (7) The regulator may—
  - (a) revoke a direction, or
  - (b) vary it on the application, or with the consent, of the person to whom it relates.
- (8) “Direction” means a direction under this section.

#### Textual Amendments

- F74** S. 138A(2)(za) inserted (25.7.2014) by [Financial Services \(Banking Reform\) Act 2013 \(c. 33\)](#), s. 148(5), [Sch. 3 para. 8](#); S.I. 2014/1819, art. 2(4)(b)
- F75** Words in s. 138A(2)(b) substituted (6.6.2013) by [The Collective Investment in Transferable Securities \(Contractual Scheme\) Regulations 2013 \(S.I. 2013/1388\)](#), regs. 1, [3\(4\)](#) (with reg. 24)
- F76** S. 138A(2)(c) inserted (29.6.2023 for specified purposes) by [Financial Services and Markets Act 2023 \(c. 29\)](#), s. 86(1)(e), [Sch. 10 para. 7](#)

#### Modifications etc. (not altering text)

- C47** S. 138A applied by S.I. 2008/2674, art. 29(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 149\(b\)\(aa\)\(ii\)](#)
- C48** S. 138A modified by S.I. 2002/1775, reg. 3(2)(a) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 77\(4\)\(b\)](#)
- C49** S. 138A applied by S.I. 2009/3226, art. 20(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 182\(a\)\(aa\)\(ii\)](#)
- C50** S. 138A applied (with modifications) by S.I. 2008/432, art. 15(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 136\(d\)\(aa\)\(ii\)](#)
- C51** S. 138A applied by S.I. 2008/2644, art. 27(2) (as substituted) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 147\(b\)\(aa\)\(ii\)](#)
- C52** S. 138A applied by S.I. 2008/2666, art. 18(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 148\(b\)\(aa\)\(ii\)](#)
- C53** S. 138A applied by S.I. 2008/2546, art. 37(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 146\(c\)\(aa\)\(ii\)](#)
- C54** S. 138A applied (with modifications) by [2013 c. 13](#), [Sch. 4 para. 9A\(5\)\(6\)](#) (as inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018 \(S.I. 2018/1115\)](#), [regs. 1\(2\)](#), 10(5)(c))

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- C55** S. 138A applied (31.12.2020) by [The Credit Rating Agencies \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/266\)](#), regs. 1(3), **4(2)(a)** (with savings in S.I. 2019/680, reg. 11); 2020 c. 1, Sch. 5 para. 1(1)
- C56** S. 138A modified (13.3.2023 at 8.00 a.m.) by [The Amendments of the Law \(Resolution of Silicon Valley Bank UK Limited\) Order 2023 \(S.I. 2023/319\)](#), arts. 1(2), **3(2)** (as amended (23.6.2023) by S.I. 2023/694, arts. 1(2), **3(4)**)
- C57** S. 138A applied (with modifications) (8.6.2023 for specified purposes) by [The Financial Services and Markets Act 2000 \(Financial Promotion\) \(Amendment\) Order 2023 \(S.I. 2023/612\)](#), art. 1(2), **Sch. para. 10** (with art. 11)
- C58** S. 138A applied in part (with modifications) (29.8.2023) by Regulation (EU) No. 648/2012, Art. 84c (as inserted by [Financial Services and Markets Act 2023 \(c. 29\)](#), s. 86(3), **Sch. 2 para. 30** (with s. 2(3)); S.I. 2023/779, **reg. 4(zz)(ii)**)
- C59** S. 138A(1) modified by S.I. 2009/814, art. 9(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 167(b)(ii)**
- C60** S. 138A(1)(6)(7) excluded by S.I. 2006/3221, reg. 8(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 118(h)(iii)** (with Sch. 2 para. 119)
- C61** Ss. 138A(3)-(7) modified by S.I. 2001/1228, reg. 7(3)(4) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 41(4)**
- C62** Ss. 138A(3)-(7) applied (with modifications) by S.R. 2004/335, reg. 7(3)(4) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 87(4)**
- C63** S. 138A(4) restricted by S.I. 2009/3226, art. 20(3) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 182(a)(aa)(iii)**
- C64** S. 138A(4) restricted by S.I. 2008/432, art. 15(3) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 136(d)(aa)(iii)**
- C65** S. 138A(4) restricted by S.I. 2008/2666, art. 18(3) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 148(b)(aa)(iii)**
- C66** S. 138A(4) restricted by S.I. 2008/2546, art. 37(3) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 146(c)(aa)(iii)**
- C67** S. 138A(4) excluded by S.I. 2006/3221, reg. 8(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 118(h)(iii)** (with Sch. 2 para. 119)
- C68** S. 138A(4) restricted by S.I. 2008/2644, art. 27(3) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 147(b)(aa)(ii)**
- C69** S. 138A(4) modified by S.I. 2009/814, art. 9(3)-(5) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 167(b)(iii)(iv)**
- C70** S. 138A(4) restricted by S.I. 2008/2674, art. 29(3) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 149(b)(aa)(iii)**

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### 138B Publication of directions under section 138A

- (1) Subject to subsection (2), a direction must be published by the regulator concerned in the way appearing to the regulator to be best calculated for bringing it to the attention of—
  - (a) persons likely to be affected by it, and
  - (b) persons who are, in the opinion of the regulator, likely to make an application for a similar direction.
- (2) Subsection (1) does not apply if the regulator is satisfied that it is inappropriate or unnecessary to publish the direction.
- (3) In deciding whether it is satisfied as mentioned in subsection (2), the regulator must—
  - (a) consider whether the publication of the direction would be detrimental to the stability of the UK financial system,
  - (b) take into account whether the direction relates to a rule contravention of which is actionable in accordance with section 138D,
  - (c) consider whether publication of the direction would prejudice, to an unreasonable degree, the commercial interests of the person concerned or any other member of the person's immediate group, and
  - (d) consider whether its publication would be contrary to an international obligation of the United Kingdom.
- (4) The FCA must consult the PRA before publishing or deciding not to publish a direction which relates to—
  - (a) a PRA-authorized person, or
  - (b) an authorised person who has as a member of its immediate group a PRA-authorized person.
- (5) For the purposes of paragraphs (c) and (d) of subsection (3), the regulator must consider whether it would be possible to publish the direction without either of the consequences mentioned in those paragraphs by publishing it without disclosing the identity of the person concerned.
- (6) “Direction” means a direction under section 138A.

#### Modifications etc. (not altering text)

- C71** S. 138B modified (20.2.2013) by [The Financial Services Act 2012 \(Transitional Provisions\) \(Rules and Miscellaneous Provisions\) Order 2013 \(S.I. 2013/161\)](#), arts. 1(1), **9(3)(4)**
- C72** S. 138B applied (with modifications) by [S.R. 2004/335](#), reg. 7(3)(4) (as amended (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#)), **Sch. 2 para. 87(4)**)
- C73** S. 138B applied (with modifications) by [2013 c. 13, Sch. 4 para. 9A\(5\)\(6\)](#) (as inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018 \(S.I. 2018/1115\)](#)), regs. 1(2), **10(5)(c)**)
- C74** S. 138B applied (31.12.2020) by [The Credit Rating Agencies \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/266\)](#), regs. 1(3), **4(2)(b)** (with savings in [S.I. 2019/680](#), reg. 11); [2020 c. 1, Sch. 5 para. 1\(1\)](#))
- C75** S. 138B applied (with modifications) (8.6.2023 for specified purposes) by [The Financial Services and Markets Act 2000 \(Financial Promotion\) \(Amendment\) Order 2023 \(S.I. 2023/612\)](#), art. 1(2), **Sch. para. 11** (with art. 11)

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**C76** S. 138B applied in part (with modifications) (29.8.2023) by Regulation (EU) No. 648/2012, Art. 84c (as inserted by Financial Services and Markets Act 2023 (c. 29), s. 86(3), **Sch. 2 para. 30** (with s. 2(3)); S.I. 2023/779, reg. 4(zz)(ii))

## [<sup>F77</sup> 138B] Disapplication or modification of rules in individual cases

- (1) This section applies to rules made by a regulator if, or to the extent that, regulations made by the Treasury provide for it to apply.
- (2) The regulator may, on the application or with the consent of a person who is subject to the rules, give the person a permission that enables the person—
  - (a) not to apply the rules, or
  - (b) to apply the rules with the modifications specified in the permission.
- (3) Subsections (1) and (2) do not apply to—
  - (a) rules made by either regulator under section 64A (rules of conduct);
  - (b) rules made by either regulator under section 137O (threshold condition code);
  - (c) rules made by the FCA under section 247 (trust scheme rules), section 248 (scheme particular rules), section 261I (contractual scheme rules) or section 261J (contractual scheme particulars rules);
  - (d) rules made by the FCA under section 309Z(1) (rules of conduct).
- (4) The regulator may—
  - (a) give permission under this section subject to conditions, and
  - (b) revoke or vary permission given under this section.
- (5) Regulations under subsection (1) may make provision about procedural matters in relation to the giving of permission under this section.
- (6) Provision under subsection (5) may (among other things) include provision about—
  - (a) the making of applications;
  - (b) the determination of applications (including matters to be taken into account in doing so);
  - (c) the giving and withdrawal of consent;
  - (d) requirements as to notification or publication of decisions of a regulator under this section;
  - (e) appeals in respect of decisions of a regulator under this section.
- (7) Before making regulations under this section in relation to rules made by a regulator the Treasury must consult the regulator.]

### Textual Amendments

**F77** S. 138BA inserted (29.8.2023) by Financial Services and Markets Act 2023 (c. 29), **ss. 34(2), 86(3)**; S.I. 2023/779, reg. 4(x)

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### Contravention of rules

#### 138C Evidential provisions

- (1) If a particular rule made by either regulator so provides, contravention of the rule does not give rise to any of the consequences provided for by other provisions of this Act.
- (2) A rule made by a regulator which so provides must also provide—
  - (a) that contravention may be relied on as tending to establish contravention of such other rule made by that regulator as may be specified, or
  - (b) that compliance may be relied on as tending to establish compliance with such other rule made by that regulator as may be specified.
- (3) A rule may include the provision mentioned in subsection (1) only if the regulator making the rule considers that it is appropriate for it also to include the provision required by subsection (2).
- (4) In this section “rule” does not include a rule made under—
  - (a) section 137O (threshold condition code);
  - (b) section 192J (provision of information by parent undertakings).

#### Modifications etc. (not altering text)

- C77** S. 138C applied (1.7.2021) by Regulation (EU) No. 648/2012, Art. 84b(1)(2) (as inserted by [Financial Services Act 2021 \(c. 22\)](#), **ss. 40(4)**, 49(5); S.I. 2021/739, reg. 3(v))
- C78** S. 138C applied (8.6.2023 for specified purposes) by [The Financial Services and Markets Act 2000 \(Financial Promotion\) \(Amendment\) Order 2023 \(S.I. 2023/612\)](#), art. 1(2), **Sch. para. 1(e)** (with art. 11)
- C79** S. 138C applied (with modifications) (29.8.2023) by Regulation (EU) No. 648/2012, Art. 84c (as inserted by [Financial Services and Markets Act 2023 \(c. 29\)](#), s. 86(3), **Sch. 2 para. 30** (with s. 2(3)); S.I. 2023/779, reg. 4(zz)(ii))
- C80** S. 138C applied (with modifications) (18.9.2023) by S.I. 2017/752, **Sch. 6 para. 3(2A)** (as inserted by [The Electronic Money, Payment Card Interchange Fee and Payment Services \(Amendment\) Regulations 2023 \(S.I. 2023/790\)](#), regs. 1(2)(a), **4(5)(a)(iv)**)
- C81** S. 138C applied (with modifications) (18.9.2023) by S.I. 2011/99, **Sch. 3 para. 2A(2A)** (as inserted by [The Electronic Money, Payment Card Interchange Fee and Payment Services \(Amendment\) Regulations 2023 \(S.I. 2023/790\)](#), regs. 1(2)(a), **2(3)(a)(iv)**)

#### 138D Actions for damages

- (1) A rule made by the PRA may provide that contravention of the rule is actionable at the suit of a private person who suffers loss as a result of the contravention, subject to the defences and other incidents applying to actions for breach of statutory duty.
- (2) A contravention by an authorised person of a rule made by the FCA is actionable at the suit of a private person who suffers loss as a result of the contravention, subject to the defences and other incidents applying to actions for breach of statutory duty.
- (3) If rules made by the FCA so provide, subsection (2) does not apply to a contravention of a specified provision of the rules.
- (4) In prescribed cases, a contravention of a rule which by virtue of subsection (1) or (2) would be actionable at the suit of a private person is actionable at the suit of a person



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who is not a private person, subject to the defences and other incidents applying to actions for breach of statutory duty.

(5) In subsections (1), (2) and (3) “rule” does not include—

<sup>F78</sup> [ rules under section 64A (rules of conduct);]

<sup>F79</sup> [ rules under Part 5A;]

- (a) Part 6 rules;
- (b) rules under section 137O (threshold condition code);
- (c) rules under section 192J (provision of information by parent undertakings);
- (d) a rule requiring an authorised person to have or maintain financial resources.

(6) “Private person” has such meaning as may be prescribed.

#### Textual Amendments

**F78** S. 138D(5)(za) inserted (25.7.2014) by [Financial Services \(Banking Reform\) Act 2013 \(c. 33\)](#), s. 148(5), [Sch. 3 para. 9](#); S.I. 2014/1819, art. 2(4)(b)

**F79** S. 138D(5)(zaa) inserted (29.8.2023) by [Financial Services and Markets Act 2023 \(c. 29\)](#), [ss. 8\(6\)](#), 86(3); S.I. 2023/779, reg. 4(e)

#### Modifications etc. (not altering text)

**C82** S. 138D applied by S.R. 2004/335, reg. 25(6) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 87\(6\)](#)

**C83** S. 138D modified by S.I. 2002/1775, reg. 3(2)(a) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 77\(4\)\(b\)](#)

**C84** S. 138D applied (with modifications) (13.8.2017 for specified purposes, 13.1.2018 in so far as not already in force) by [The Payment Services Regulations 2017 \(S.I. 2017/752\)](#), reg. 1(2)(b)(ii)(6), [Sch. 6 para. 3\(3\)](#) (with reg. 3)

**C85** S. 138D applied (with modifications) (8.6.2023 for specified purposes) by [The Financial Services and Markets Act 2000 \(Financial Promotion\) \(Amendment\) Order 2023 \(S.I. 2023/612\)](#), art. 1(2), [Sch. para. 12](#) (with art. 11)

**C86** S. 138D applied (with modifications) (18.9.2023) by S.I. 2011/99, [Sch. 3 para. 2A\(3\)](#) (as substituted by [The Electronic Money, Payment Card Interchange Fee and Payment Services \(Amendment\) Regulations 2023 \(S.I. 2023/790\)](#), regs. 1(2)(a), [2\(3\)\(a\)\(v\)](#))

**C87** S. 138D applied (with modifications) (18.9.2023) by S.I. 2017/752, [Sch. 6 para. 3\(3\)](#) (as substituted by [The Electronic Money, Payment Card Interchange Fee and Payment Services \(Amendment\) Regulations 2023 \(S.I. 2023/790\)](#), regs. 1(2)(a), [4\(5\)\(a\)\(v\)](#))

### 138E Limits on effect of contravening rules

(1) A person is not guilty of an offence by reason of a contravention of a rule made by either regulator.

(2) No such contravention makes any transaction void or unenforceable.

(3) Subsection (2) does not apply in relation to—

(a) rules made by the FCA under section 137C, <sup>F80</sup> ...

(b) product intervention rules made by the FCA under section 137D [<sup>F81</sup>[<sup>F82</sup>or]

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- (c) rules made by the FCA under section 137FBB]<sup>F83</sup> or
- (d) rules made by the FCA under section 137FD].

#### Textual Amendments

- F80** Word in s. 138E(3)(a) omitted (6.7.2016) by virtue of [Bank of England and Financial Services Act 2016 \(c. 14\), ss. 35\(3\)\(a\), 41\(3\); S.I. 2016/627, reg. 2\(1\)\(z\)](#)
- F81** S. 138E(3)(c) and word inserted (6.7.2016) by [Bank of England and Financial Services Act 2016 \(c. 14\), ss. 35\(3\)\(b\), 41\(3\); S.I. 2016/627, reg. 2\(1\)\(z\)](#)
- F82** Word in s. 138E(3)(b) omitted (E.W.S.) (29.3.2019) by virtue of [Financial Guidance and Claims Act 2018 \(c. 10\), ss. 28\(3\)\(a\), 37\(5\); S.I. 2019/743, reg. 2\(a\)](#)
- F83** S. 138E(3)(d) and word inserted (E.W.S.) (29.3.2019) by [Financial Guidance and Claims Act 2018 \(c. 10\), ss. 28\(3\)\(b\), 37\(5\); S.I. 2019/743, reg. 2\(a\)](#)

#### Modifications etc. (not altering text)

- C88** S. 138E applied (with modifications) by 2013 c. 13, [s. 97D\(2\)\(3\)](#) (as inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018 \(S.I. 2018/1115\), regs. 1\(2\), 10\(4\)](#))
- C89** S. 138E applied (with modifications) by 2013 c. 13, Sch. 4 para. 9A(5)(6) (as inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018 \(S.I. 2018/1115\), regs. 1\(2\), 10\(5\)\(c\)](#))
- C90** S. 138E applied (1.7.2021) by Regulation (EU) No. 648/2012, Art. 84b(1)(2) (as inserted by [Financial Services Act 2021 \(c. 22\), ss. 40\(4\), 49\(5\); S.I. 2021/739, reg. 3\(v\)](#))
- C91** Ss. 138E-138H applied (8.6.2023 for specified purposes) by [The Financial Services and Markets Act 2000 \(Financial Promotion\) \(Amendment\) Order 2023 \(S.I. 2023/612\), art. 1\(2\), Sch. para. 1\(f\)](#) (with art. 11)
- C92** S. 138E applied (with modifications) (29.8.2023) by Regulation (EU) No. 648/2012, Art. 84c (as inserted by [Financial Services and Markets Act 2023 \(c. 29\), s. 86\(3\), Sch. 2 para. 30](#) (with s. 2(3)); [S.I. 2023/779, reg. 4\(zz\)\(ii\)](#))

#### Procedural provisions

#### Matters to consider when making rules

<sup>F84</sup>

138EA

- (1) This section applies where either regulator proposes to make rules.
- (2) The regulator must have regard to any specified matters that are relevant to the making of the rules in question.
- (3) “Specified” means specified in regulations made by the Treasury for the purposes of this section.
- (4) The specification of a matter for the purposes of this section may apply generally to the making of rules or be limited in whatever way the Treasury consider appropriate, including by reference to—
  - (a) the power under which the rules are made;
  - (b) the persons to whom the rules apply;
  - (c) the activities or subject-matter to which the rules relate.
- (5) The requirement imposed by subsection (2) does not apply in respect of any rules if, or to the extent that, the rules are made for the purposes of—

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- (a) complying with a direction given by the Financial Policy Committee of the Bank of England under section 9H of the Bank of England Act 1998 (directions requiring macro-prudential measures), or
  - (b) acting in accordance with a recommendation made by that Committee under section 9Q of that Act (recommendations about the exercise of the FCA and PRA functions).
- (6) The requirement to have regard to specified matters under this section when making rules is in addition to any other requirements to have regard to matters when making such rules imposed by another provision of this Act or by any other enactment.]

#### Textual Amendments

**F84** S. 138EA inserted (29.8.2023) by [Financial Services and Markets Act 2023 \(c. 29\)](#), **ss. 31(2)**, 86(3) (with savings in [The Financial Services and Markets Act 2023 \(Commencement No. 2 and Transitional Provisions\) Regulations 2023 \(S.I. 2023/936\)](#), **reg. 4**); S.I. 2023/779, **reg. 4(v)**

### 138F Notification of rules

[ If either regulator makes, alters or revokes any rules, that regulator must without delay <sup>F85</sup>(1)] give written notice [<sup>F86</sup>to the Treasury].

[ The FCA must also give written notice to the Bank of England.]  
<sup>F87</sup>(1A)

[ Subsection [<sup>F89</sup>(1A)] does not apply to rules made under or by virtue of section <sup>F88</sup>(2) [<sup>F90</sup>137FAA,] 137FB, [<sup>F91</sup>137FBA,][<sup>F92</sup>, 137FC][<sup>F93</sup>, 137SA][<sup>F94</sup>, 137SB]<sup>F95</sup>... [<sup>F96</sup>or 333T].]

#### Textual Amendments

**F85** S. 138F(1): s. 138F renumbered as s. 138F(1) (3.3.2015) by [Pension Schemes Act 2015 \(c. 8\)](#), s. 89(1) (a), **Sch. 3 para. 7(2)** (with s. 87)

**F86** Words in s. 138F(1) substituted for s. 138F(1)(a)(b) (1.3.2017) by [Bank of England and Financial Services Act 2016 \(c. 14\)](#), s. 41(3), **Sch. 2 para. 35(2)** (with Sch. 3); S.I. 2017/43, reg. 2(g)

**F87** S. 138F(1A) inserted (1.3.2017) by [Bank of England and Financial Services Act 2016 \(c. 14\)](#), s. 41(3), **Sch. 2 para. 35(3)** (with Sch. 3); S.I. 2017/43, reg. 2(g)

**F88** S. 138F(2) inserted (3.3.2015) by [Pension Schemes Act 2015 \(c. 8\)](#), s. 89(1)(a), **Sch. 3 para. 7(3)** (with s. 87)

**F89** Word in s. 138F(2) substituted (1.3.2017) by [Bank of England and Financial Services Act 2016 \(c. 14\)](#), s. 41(3), **Sch. 2 para. 35(4)** (with Sch. 3); S.I. 2017/43, reg. 2(g)

**F90** Word in s. 138F(2) inserted (11.2.2021 for specified purposes, 14.10.2022 in so far as not already in force) by [Pension Schemes Act 2021 \(c. 1\)](#), **ss. 121(3)**, 131(1)(3)(a); S.I. 2022/1044, reg. 2(c)

**F91** Word in s. 138F(2) inserted (6.7.2016) by [Bank of England and Financial Services Act 2016 \(c. 14\)](#), **ss. 33(3)**, 41(3); S.I. 2016/627, reg. 2(1)(x)

**F92** Word in s. 138F(2) inserted (1.1.2019) by [Financial Guidance and Claims Act 2018 \(c. 10\)](#), s. 37(5), **Sch. 3 para. 13(b)**; S.I. 2018/1330, reg. 2(g)(iii)

**F93** Word in s. 138F(2) inserted (10.5.2018) by [Financial Guidance and Claims Act 2018 \(c. 10\)](#), s. 37(1) (e)(ii), **Sch. 3 para. 13(a)**

**F94** Word in s. 138F(2) inserted (1.10.2018) by [Financial Guidance and Claims Act 2018 \(c. 10\)](#), s. 37(5), **Sch. 3 para. 13(c)**; S.I. 2018/1029, reg. 2(q)

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**F95** Words in s. 138F(2) omitted (1.1.2019) by virtue of [Financial Guidance and Claims Act 2018 \(c. 10\)](#), s. 37(5), [Sch. 3 para. 13\(d\)](#); S.I. 2018/1330, reg. 2(g)(iii)

**F96** Words in s. 138F(2) substituted (6.7.2016) by [Bank of England and Financial Services Act 2016 \(c. 14\)](#), [ss. 29\(3\)](#), 41(3); S.I. 2016/627, reg. 2(1)(w)

#### **Modifications etc. (not altering text)**

**C91** Ss. 138E-138H applied (8.6.2023 for specified purposes) by [The Financial Services and Markets Act 2000 \(Financial Promotion\) \(Amendment\) Order 2023 \(S.I. 2023/612\)](#), art. 1(2), [Sch. para. 1\(f\)](#) (with art. 11)

**C93** S. 138F applied (with modifications) by 2013 c. 13, [s. 97D\(2\)\(3\)](#) (as inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018 \(S.I. 2018/1115\)](#)), [regs. 1\(2\)](#), 10(4))

**C94** S. 138F applied (with modifications) by 2013 c. 13, Sch. 4 para. 9A(5)(6) (as inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018 \(S.I. 2018/1115\)](#)), [regs. 1\(2\)](#), [10\(5\)\(c\)](#))

**C95** Ss. 138F-138O applied by S.I. 2018/1201, Sch. 3 para. 12K(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#)), [regs. 1\(2\)](#), [10\(2\)](#))

**C96** Ss. 138F-138O applied by S.I. 2018/1201, reg. 35(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#)), [regs. 1\(2\)](#), [10\(3\)](#))

**C97** Ss. 138F-138O applied by S.I. 2018/1149, reg. 63(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#)), [regs. 1\(2\)](#), 3)

**C98** S. 138F applied (31.12.2020) by [The Credit Rating Agencies \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/266\)](#), [regs. 1\(3\)](#), [4\(2\)\(c\)](#) (with savings in S.I. 2019/680, reg. 11); 2020 c. 1, Sch. 5 para. 1(1)

**C99** Ss. 138F-138O applied (31.12.2020) by [The Electronic Commerce and Solvency 2 \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/1361\)](#), [regs. 1\(2\)](#), [23\(3\)](#) (as amended by S.I. 2019/1390, [regs. 1\(2\)](#), 6); 2020 c. 1, Sch. 5 para. 1(1)

**C100** S. 138F applied (1.7.2021) by [Regulation \(EU\) No. 648/2012, Art. 84b\(1\)\(2\)](#) (as inserted by [Financial Services Act 2021 \(c. 22\)](#)), [ss. 40\(4\)](#), 49(5); S.I. 2021/739, reg. 3(v))

**C101** S. 138F applied (with modifications) (1.7.2021) by [Regulation \(EU\) No. 1286/2014, Art. 4A\(2\)\(3\)](#) (as inserted by [Financial Services Act 2021 \(c. 22\)](#)), [ss. 38\(2\)](#), 49(5) (with s. 38(3)); S.I. 2021/739, reg. 3(t))

**C102** S. 138F applied (with modifications) (29.8.2023) by [Regulation \(EU\) No. 648/2012, Art. 84c](#) (as inserted by [Financial Services and Markets Act 2023 \(c. 29\)](#), s. 86(3), [Sch. 2 para. 30](#) (with s. 2(3)); S.I. 2023/779, reg. 4(zz)(ii))

### **138G Rule-making instruments**

- (1) Any power conferred on either regulator to make rules is exercisable in writing.
- (2) An instrument by which rules are made by either regulator (“a rule-making instrument”) must specify the provision under which the rules are made.
- (3) To the extent that a rule-making instrument does not comply with subsection (2), it is void.
- (4) A rule-making instrument must be published by the regulator making the rule in the way appearing to that regulator to be best calculated to bring it to the attention of the public.

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- (5) The regulator making the rule may charge a reasonable fee for providing a person with a copy of a rule-making instrument.
- (6) A person is not to be taken to have contravened any rule made by a regulator if the person shows that at the time of the alleged contravention the rule-making instrument concerned had not been made available in accordance with this section.

#### Modifications etc. (not altering text)

- C91** Ss. 138E-138H applied (8.6.2023 for specified purposes) by [The Financial Services and Markets Act 2000 \(Financial Promotion\) \(Amendment\) Order 2023 \(S.I. 2023/612\)](#), art. 1(2), **Sch. para. 1(f)** (with art. 11)
- C95** Ss. 138F-138O applied by S.I. 2018/1201, Sch. 3 para. 12K(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **10(2)**)
- C96** Ss. 138F-138O applied by S.I. 2018/1201, reg. 35(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **10(3)**)
- C97** Ss. 138F-138O applied by S.I. 2018/1149, reg. 63(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **3**)
- C99** Ss. 138F-138O applied (31.12.2020) by [The Electronic Commerce and Solvency 2 \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/1361\)](#), regs. 1(2), **23(3)** (as amended by S.I. 2019/1390, regs. 1(2), 6); 2020 c. 1, Sch. 5 para. 1(1)
- C103** S. 138G applied (with modifications) by 2013 c. 13, Sch. 4 para. 9A(5)(6) (as inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018 \(S.I. 2018/1115\)](#), regs. 1(2), **10(5)(c)**)
- C104** S. 138G applied (31.12.2020) by [The Credit Rating Agencies \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/266\)](#), regs. 1(3), **4(2)(d)** (with savings in S.I. 2019/680, reg. 11); 2020 c. 1, Sch. 5 para. 1(1)
- C105** S. 138G applied (1.7.2021) by Regulation (EU) No. 1286/2014, Art. 4A(2)(3) (as inserted by [Financial Services Act 2021 \(c. 22\)](#), **ss. 38(2)**, 49(5) (with s. 38(3)); S.I. 2021/739, reg. 3(t))
- C106** S. 138G applied (1.7.2021) by Regulation (EU) No. 648/2012, Art. 84b(1)(2) (as inserted by [Financial Services Act 2021 \(c. 22\)](#), **ss. 40(4)**, 49(5); S.I. 2021/739, reg. 3(v))
- C107** S. 138G applied (with modifications) (29.8.2023) by Regulation (EU) No. 648/2012, Art. 84c (as inserted by [Financial Services and Markets Act 2023 \(c. 29\)](#), s. 86(3), **Sch. 2 para. 30** (with s. 2(3)); S.I. 2023/779, reg. 4(zz)(ii))

### 138H Verification of rules

- (1) The production of a printed copy of a rule-making instrument purporting to be made by a regulator—
  - (a) on which is endorsed a certificate signed by a member of staff of that regulator who is authorised by the regulator for that purpose, and
  - (b) which contains the required statements,
 is evidence (or in Scotland sufficient evidence) of the facts stated in the certificate.
- (2) The required statements are—
  - (a) that the instrument was made by the FCA or the PRA (as the case may be),
  - (b) that the copy is a true copy of the instrument, and

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- (c) that on a specified date the instrument was made available to the public in accordance with section 138G(4).
- (3) A certificate purporting to be signed as mentioned in subsection (1) is to be taken to have been properly signed unless the contrary is shown.
- (4) A person who wishes in any legal proceedings to rely on a rule-making instrument may require the regulator that made the rule to endorse a copy of the instrument with a certificate of the kind mentioned in subsection (1).

#### Modifications etc. (not altering text)

- C91** Ss. 138E-138H applied (8.6.2023 for specified purposes) by [The Financial Services and Markets Act 2000 \(Financial Promotion\) \(Amendment\) Order 2023 \(S.I. 2023/612\)](#), art. 1(2), **Sch. para. 1(f)** (with art. 11)
- C95** Ss. 138F-138O applied by S.I. 2018/1201, Sch. 3 para. 12K(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **10(2)**)
- C96** Ss. 138F-138O applied by S.I. 2018/1201, reg. 35(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **10(3)**)
- C97** Ss. 138F-138O applied by S.I. 2018/1149, reg. 63(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **3**)
- C99** Ss. 138F-138O applied (31.12.2020) by [The Electronic Commerce and Solvency 2 \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/1361\)](#), regs. 1(2), **23(3)** (as amended by S.I. 2019/1390, regs. 1(2), 6); 2020 c. 1, Sch. 5 para. 1(1)
- C108** S. 138H modified (20.2.2013) by [The Financial Services Act 2012 \(Transitional Provisions\) \(Rules and Miscellaneous Provisions\) Order 2013 \(S.I. 2013/161\)](#), arts. 1(1), **3(6)**
- C109** S. 138H excluded by S.I. 2002/1501, art. 12(1) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 76(c)(i)**
- C110** S. 138H modified (26.7.2013 for specified purposes, 1.4.2014 in so far as not already in force) by [The Financial Services and Markets Act 2000 \(Regulated Activities\) \(Amendment\) \(No. 2\) Order 2013 \(S.I. 2013/1881\)](#), arts. 1(2)(6), **64(4)**
- C111** S. 138H applied (with modifications) by 2013 c. 13, s. **97D(2)(3)** (as inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018 \(S.I. 2018/1115\)](#), **regs. 1(2), 10(4)**)
- C112** S. 138H applied (with modifications) by 2013 c. 13, Sch. 4 para. 9A(5)(6) (as inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018 \(S.I. 2018/1115\)](#), regs. 1(2), **10(5)(c)**)
- C113** S. 138H modified (E.W.S.) (29.11.2018 for specified purposes, 1.4.2019 in so far as not already in force) by [The Financial Services and Markets Act 2000 \(Claims Management Activity\) Order 2018 \(S.I. 2018/1253\)](#), arts. 1(2)(3), **85(6)**
- C114** S. 138H applied (31.12.2020) by [The Credit Rating Agencies \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/266\)](#), regs. 1(3), **4(2)(e)** (with savings in S.I. 2019/680, reg. 11); 2020 c. 1, Sch. 5 para. 1(1)
- C115** S. 138H applied (1.7.2021) by Regulation (EU) No. 648/2012, Art. 84b(1)(2) (as inserted by [Financial Services Act 2021 \(c. 22\)](#), **ss. 40(4), 49(5)**; S.I. 2021/739, reg. 3(v))
- C116** S. 138H applied (with modifications) (29.8.2023) by Regulation (EU) No. 648/2012, Art. 84c (as inserted by [Financial Services and Markets Act 2023 \(c. 29\)](#), s. 86(3), **Sch. 2 para. 30** (with s. 2(3)); S.I. 2023/779, reg. 4(zz)(ii))

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### 138I Consultation by the FCA

- (1) Before making any rules, the FCA must—
  - (a) consult the PRA, and
  - (b) after doing so, publish a draft of the proposed rules in the way appearing to the FCA to be best calculated to bring them to the attention of the public.
- (2) The draft must be accompanied by—
  - (a) a cost benefit analysis,
  - (b) an explanation of the purpose of the proposed rules,
  - <sup>F97</sup>(ba) [ an explanation of the ways in which having regard to specified matters under section 138EA(2) has affected the proposed rules,]
  - (c) any statement prepared under section 138K(2),
  - (d) an explanation of the FCA's reasons for believing that making the proposed rules is compatible with its duties under section 1B(1) [<sup>F98</sup>, (4A)] and (5)(a), and
  - (e) notice that representations about the proposals may be made to the FCA within a specified time.
- (3) Before making the proposed rules, the FCA must have regard to any representations made to it in accordance with subsection (2)(e).
- (4) If the FCA makes the proposed rules, it must publish an account, in general terms, of—
  - (a) the representations made to it in accordance with subsection (2)(e), and
  - (b) its response to them.

<sup>F99</sup> [ The FCA must include, in the account mentioned in subsection (4), a list of the (4A) respondents who made the representations, where those respondents have consented to the publication of their names.

(4B) The duty in subsection (4A) is not to be read as authorising or requiring such processing of personal data as would contravene the data protection legislation (but the duty is to be taken into account in determining whether particular processing of data would contravene that legislation).

(4C) For the purposes of this section, the exemption relating to functions conferred on the FCA mentioned in paragraph 11 of Schedule 2 to the Data Protection Act 2018 (exemption from application of listed GDPR provisions) does not apply.

(4D) Where representations are made to the FCA by a Committee of the House of Commons or the House of Lords or a Joint Committee of both Houses in accordance with subsection (2)(e), the FCA's account mentioned in subsection (4) must also describe how the FCA has considered the representations made by that Committee in making the proposed rules.]
- (5) If the rules differ from the draft published under subsection (1)(b) in a way which is, in the opinion of the FCA, significant the FCA must publish—
  - (a) details of the difference (in addition to complying with subsection (4)) together with a cost benefit analysis, and
  - (b) any statement prepared under section 138K(4).
- (6) The requirements to carry out a cost benefit analysis under this section do not apply in relation to rules made under—
  - (a) section 136(2);

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- F100 [ section 137FB;]  
(aa)
- F101 [ section 137FBA;]  
(ab)
- F102 [ section 137FC;]  
(ac)
- F103 [ section 137SA;]  
(ad)
- F104 [ section 137SB;]  
(ae)
- (b) subsection (1) of section 213 as a result of subsection (4) of that section;
- (c) section 234;
- F105 (ca) .....
- F106 (cb) .....
- F107 [ section 333T;]  
(cc)
- (d) paragraph 23 of Schedule 1ZA;
- F108 (e) .....

- (7) “Cost benefit analysis” means—
  - (a) an analysis of the costs together with an analysis of the benefits that will arise—
    - (i) if the proposed rules are made, or
    - (ii) if subsection (5) applies, from the rules that have been made, and
  - (b) subject to subsection (8), an estimate of those costs and of those benefits.

- (8) If, in the opinion of the FCA—
  - (a) the costs or benefits referred to in subsection (7) cannot reasonably be estimated, or
  - (b) it is not reasonably practicable to produce an estimate,
 the cost benefit analysis need not estimate them, but must include a statement of the FCA’s opinion and an explanation of it.

[ The requirement to provide the explanation referred to in subsection (2)(ba) does not F109(8A) apply in relation to any rules if—

- (a) the FCA considers that the delay involved in complying with that requirement would be prejudicial to the interests of consumers (as defined in section 425A) or other persons whose interests would be protected by the rules, or
- (b) the rules change existing rules and the changes consist of, or include, changes which, in the FCA’s opinion, are not material.

(8B) Where an explanation is not provided by virtue of subsection (8A)(b), the draft of the rules must be accompanied by a statement of the FCA’s opinion.]

- (9) The FCA may charge a reasonable fee for providing a person with a copy of a draft published under subsection (1)(b).

[ This section does not apply to rules made by the FCA under section 271E.] F110(9A)

- (10) Subsection (1)(a) does not apply to [F111—



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- (a) rules made by the FCA under section 137FB, [F112]137FBA, [F113], 137FC [F114], 137SA [F115], 137SB [F116]... [F117] or 333T], or
- (b) rules made by the FCA in relation to recognised investment exchanges under Part 18.

(11) This section is subject to section 138L.

### Textual Amendments

- F97** S. 138I(2)(ba) inserted (29.8.2023) by Financial Services and Markets Act 2023 (c. 29), **ss. 31(3)(a)**, 86(3); S.I. 2023/779, reg. 4(v)
- F98** Word in s. 138I(2)(d) inserted (29.8.2023) by Financial Services and Markets Act 2023 (c. 29), **ss. 28(7)**, 86(3); S.I. 2023/779, reg. 4(s)
- F99** S. 138I(4A)-(4D) inserted (29.8.2023) by Financial Services and Markets Act 2023 (c. 29), **ss. 53(1)**, 86(3); S.I. 2023/779, reg. 4(mm)
- F100** S. 138I(6)(aa) inserted (3.3.2015) by Pension Schemes Act 2015 (c. 8), s. 89(1)(a), **Sch. 3 para. 8(a)** (with s. 87, **Sch. 3 para. 18(1)**)
- F101** S. 138I(6)(ab) inserted (6.7.2016) by Bank of England and Financial Services Act 2016 (c. 14), **ss. 33(4)(a)**, 41(3); S.I. 2016/627, reg. 2(1)(x)
- F102** S. 138I(6)(ac) inserted (1.1.2019) by Financial Guidance and Claims Act 2018 (c. 10), s. 37(5), **Sch. 3 para. 14(2)(b)**; S.I. 2018/1330, reg. 2(g)(iv)
- F103** S. 138I(6)(ad) inserted (10.5.2018) by Financial Guidance and Claims Act 2018 (c. 10), s. 37(1)(e)(iii), **Sch. 3 para. 14(2)(a)**
- F104** S. 138I(6)(ae) inserted (1.10.2018) by Financial Guidance and Claims Act 2018 (c. 10), s. 37(5), **Sch. 3 para. 14(2)(c)**; S.I. 2018/1029, reg. 2(q)
- F105** S. 138I(6)(ca) omitted (1.1.2019) by virtue of Financial Guidance and Claims Act 2018 (c. 10), s. 37(5), **Sch. 3 para. 14(2)(d)**; S.I. 2018/1330, reg. 2(g)(iv)
- F106** S. 138I(6)(cb) omitted (1.1.2019) by virtue of Financial Guidance and Claims Act 2018 (c. 10), s. 37(5), **Sch. 3 para. 14(2)(d)**; S.I. 2018/1330, reg. 2(g)(iv)
- F107** S. 138I(6)(cc) inserted (6.7.2016) by Bank of England and Financial Services Act 2016 (c. 14), **ss. 29(4)(a)**, 41(3); S.I. 2016/627, reg. 2(1)(w)
- F108** S. 138I(6)(e) omitted (1.1.2019) by virtue of Financial Guidance and Claims Act 2018 (c. 10), s. 37(5), **Sch. 3 para. 14(2)(d)**; S.I. 2018/1330, reg. 2(g)(iv)
- F109** S. 138I(8A)(8B) inserted (29.8.2023) by Financial Services and Markets Act 2023 (c. 29), **ss. 31(3)(b)**, 86(3); S.I. 2023/779, reg. 4(v)
- F110** S. 138I(9A) inserted (23.2.2022) by Financial Services Act 2021 (c. 22), s. 49(5), **Sch. 9 para. 3**; S.I. 2022/163, reg. 2(a)
- F111** S. 138I(10)(a) and word inserted (3.3.2015) by Pension Schemes Act 2015 (c. 8), s. 89(1)(a), **Sch. 3 para. 8(c)** (with s. 87)
- F112** Word in s. 138I(10)(a) inserted (6.7.2016) by Bank of England and Financial Services Act 2016 (c. 14), **ss. 33(4)(b)**, 41(3); S.I. 2016/627, reg. 2(1)(x)
- F113** Word in s. 138I(10) inserted (1.1.2019) by Financial Guidance and Claims Act 2018 (c. 10), s. 37(5), **Sch. 3 para. 14(3)(b)**; S.I. 2018/1330, reg. 2(g)(iv)
- F114** Word in s. 138I(10) inserted (10.5.2018) by Financial Guidance and Claims Act 2018 (c. 10), s. 37(1)(e)(iii), **Sch. 3 para. 14(3)(a)**
- F115** Word in s. 138I(10) inserted (1.10.2018) by Financial Guidance and Claims Act 2018 (c. 10), s. 37(5), **Sch. 3 para. 14(3)(c)**; S.I. 2018/1029, reg. 2(q)
- F116** Words in s. 138I(10) omitted (1.1.2019) by virtue of Financial Guidance and Claims Act 2018 (c. 10), s. 37(5), **Sch. 3 para. 14(3)(d)**; S.I. 2018/1330, reg. 2(g)(iv)
- F117** Words in s. 138I(10)(a) substituted (6.7.2016) by Bank of England and Financial Services Act 2016 (c. 14), **ss. 29(4)(b)**, 41(3); S.I. 2016/627, reg. 2(1)(w)

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#### **Modifications etc. (not altering text)**

- C95** Ss. 138F-138O applied by S.I. 2018/1201, Sch. 3 para. 12K(3) (as inserted (1.3.2019) by The Financial Services Contracts (Transitional and Saving Provision) (EU Exit) Regulations 2019 (S.I. 2019/405), regs. 1(2), **10(2)**)
- C96** Ss. 138F-138O applied by S.I. 2018/1201, reg. 35(3) (as inserted (1.3.2019) by The Financial Services Contracts (Transitional and Saving Provision) (EU Exit) Regulations 2019 (S.I. 2019/405), regs. 1(2), **10(3)**)
- C97** Ss. 138F-138O applied by S.I. 2018/1149, reg. 63(3) (as inserted (1.3.2019) by The Financial Services Contracts (Transitional and Saving Provision) (EU Exit) Regulations 2019 (S.I. 2019/405), regs. 1(2), 3)
- C99** Ss. 138F-138O applied (31.12.2020) by The Electronic Commerce and Solvency 2 (Amendment etc.) (EU Exit) Regulations 2019 (S.I. 2019/1361), regs. 1(2), **23(3)** (as amended by S.I. 2019/1390, regs. 1(2), 6); 2020 c. 1, Sch. 5 para. 1(1)
- C117** S. 138I excluded (20.2.2013) by The Financial Services Act 2012 (Transitional Provisions) (Rules and Miscellaneous Provisions) Order 2013 (S.I. 2013/161), arts. 1(1), **8(2)**
- C118** S. 138I excluded by S.I. 2004/454, art. 12(1) (as amended) (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 89(b)**
- C119** S. 138I excluded by S.I. 2006/3259, reg. 4 (as amended) (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 120(b)(ii)**
- C120** S. 138I excluded (2.4.2013) by The Financial Services and Markets Act 2000 (Regulated Activities) (Amendment) Order 2013 (S.I. 2013/655), arts. 1, **9(2)**
- C121** Ss. 138I-138L applied (with modifications) (22.7.2013) by The Alternative Investment Fund Managers (Amendment) Regulations 2013 (S.I. 2013/1797), regs. 1(2), **6(3)-(7)** (with reg. 6(2)) (as amended (31.12.2020) by S.I. 2019/328, regs. 1(3), **19(1)** (which is itself amended by S.I. 2019/325, **reg. 58**); 2020 c. 1, **Sch. 5 para. 1(1)**)
- C122** S. 138I applied (with modifications) (26.7.2013) by The Financial Services and Markets Act 2000 (Regulated Activities) (Amendment) (No.2) Order 2013 (S.I. 2013/1881), arts. 1(4), **61(5)** (with art. 61(6)(7))
- C123** S. 138I excluded (1.4.2015) by The Financial Services and Markets Act 2000 (Regulated Activities) (Amendment) Order 2015 (S.I. 2015/369), arts. 1, **6(2)(b)**
- C124** S. 138I excluded (6.4.2015) by The Bank of England Act 1998 (Macro-prudential Measures) Order 2015 (S.I. 2015/909), arts. 1, **4(2)(a)** (with art. 4(1))
- C125** S. 138I excluded (16.12.2016) by The Bank of England Act 1998 (Macro-prudential Measures) Order 2016 (S.I. 2016/1240), arts. 1, **4(2)(a)**
- C126** S. 138I excluded (27.2.2018) by The Financial Services and Markets Act 2000 (Benchmarks) Regulations 2018 (S.I. 2018/135), regs. 1(2), **32(2)(b)**
- C127** S. 138I excluded (10.5.2018) by Financial Guidance and Claims Act 2018 (c. 10), s. 37(1)(f), **Sch. 5 para. 7**
- C128** S. 138I applied (with modifications) (29.11.2018 for specified purposes, 1.4.2019 in so far as not already in force) by The Financial Services and Markets Act 2000 (Claims Management Activity) Order 2018 (S.I. 2018/1253), arts. 1(2)(3), **84(6)-(8)**
- C129** S. 138I applied (with modifications) (31.12.2020) by The Credit Rating Agencies (Amendment etc.) (EU Exit) Regulations 2019 (S.I. 2019/266), regs. 1(3), **4(2)(f)** (with savings in S.I. 2019/680, reg. 11); 2020 c. 1, Sch. 5 para. 1(1)
- C130** S. 138I applied (with modifications) (1.7.2021) by Regulation (EU) No. 1286/2014, Art. 4A(2)(3) (as inserted by Financial Services Act 2021 (c. 22), **ss. 38(2)**, 49(5) (with s. 38(3)); S.I. 2021/739, reg. 3(t))
- C131** S. 138I applied (1.7.2021) by Regulation (EU) No. 648/2012, Art. 84b(1)(2) (as inserted by Financial Services Act 2021 (c. 22), **ss. 40(4)**, 49(5) (with s. 40(5)); S.I. 2021/739, reg. 3(v))

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- C132** S. 138I excluded (20.10.2021) by [Compensation \(London Capital & Finance plc and Fraud Compensation Fund\) Act 2021 \(c. 29\), s. 1\(3\)](#)
- C133** S. 138I modified (16.5.2022 for specified purposes, 29.7.2022 in so far as not already in force) by [The Financial Services and Markets Act 2000 \(Regulated Activities\) \(Amendment\) Order 2022 \(S.I. 2022/466\), arts. 1\(3\), 7](#)
- C134** S. 138I restricted in part (13.3.2023 at 8.00 a.m.) by [The Amendments of the Law \(Resolution of Silicon Valley Bank UK Limited\) Order 2023 \(S.I. 2023/319\), arts. 1\(2\), 4\(1\)](#)
- C135** S. 138I(1)(b)(2)(e)(3) applied by S.I. 2008/346, reg. 42(4)(4A) (as substituted (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\), Sch. 2 para. 134\(d\)](#))
- C136** S. 138I(2)(a) excluded (26.7.2013) by [The Financial Services and Markets Act 2000 \(Regulated Activities\) \(Amendment\) \(No.2\) Order 2013 \(S.I. 2013/1881\), arts. 1\(4\), 61\(3\) \(with art. 61\(6\)\)](#)
- C137** S. 138I(2)(d) excluded (1.4.2013) by [The Financial Services Act 2012 \(Mutual Societies\) Order 2013 \(S.I. 2013/496\), art. 1\(1\), Sch. 1 para. 6\(2\), \(3\)\(a\) \(with Sch. 12\)](#)
- C138** S. 138I(2)(d) excluded (6.4.2018 immediately after 2016 c. 16 (N.I.), s. 8(2) comes into force) by [The Financial Services Act 2012 \(Mutual Societies\) Order 2018 \(S.I. 2018/323\), art. 1, Sch. 1 para. 5\(3\)\(a\) \(with art. 3\)](#)

## **FCA Cost Benefit Analysis Panel**

**F118 138IA**

- (1) The FCA must establish and maintain a panel of persons (to be known as the “FCA Cost Benefit Analysis Panel”) to provide advice in relation to cost benefit analyses for the purposes of section 138I.
- (2) Except as provided by subsection (3), the FCA must consult the FCA Cost Benefit Analysis Panel about the following matters—
  - (a) the preparation of a cost benefit analysis under section 138I(2)(a) or (5)(a);
  - (b) the preparation of its statement of policy under section 138IB.
- (3) The requirement to consult under subsection (2)(a) does not apply in such cases as may be set out in the statement of policy maintained under section 138IB.
- (4) Arrangements made by the FCA under subsection (1) for the establishment and maintenance of the FCA Cost Benefit Analysis Panel must include arrangements for the Panel to—
  - (a) keep under review how the FCA is performing generally in carrying out its duties under section 138I(2)(a) and (5)(a), and
  - (b) provide to the FCA whatever recommendations the Panel thinks appropriate as a result of such review.
- (5) The FCA must appoint one of the members of the FCA Cost Benefit Analysis Panel to be the chair of the Panel.
- (6) The Treasury’s approval is required for the appointment or dismissal of the chair.
- (7) The FCA must appoint to the FCA Cost Benefit Analysis Panel such persons with knowledge or experience of the preparation of cost benefit analyses as it considers appropriate.
- (8) The FCA must appoint to the FCA Cost Benefit Analysis Panel at least two individuals who are employed by persons authorised for the purposes of this Act by the FCA, with each one being employed by a different person.

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- (9) The FCA may appoint to the FCA Cost Benefit Analysis Panel such other persons as it considers appropriate.
- (10) Subsections (7) to (9) are subject to section 1MA.
- (11) The FCA must consider representations that are made to it by the FCA Cost Benefit Analysis Panel.
- (12) The FCA must from time to time publish in such manner as it thinks fit responses to the representations.]

#### Textual Amendments

**F118** S. 138IA inserted (29.8.2023 for specified purposes) by [Financial Services and Markets Act 2023](#) (c. 29), **ss. 43(2)**, 86(3); S.I. 2023/779, reg. 4(gg)

#### **[** **F119** **138IB** **Statement of policy in relation to cost benefit analyses**

- (1) The FCA must prepare and publish a statement of policy in relation to the preparation of cost benefit analyses for the purposes of section 138I.
- (2) The statement must provide information about—
  - (a) the methodology adopted in preparing cost benefit analyses;
  - (b) matters to which the FCA has regard in determining whether section 138I(8) applies;
  - (c) matters to which the FCA has regard in determining whether an exemption under section 138L applies in relation to the preparation of a cost benefit analysis;
  - (d) arrangements to ensure that representations in connection with a cost benefit analysis that are made in accordance with section 138I(2)(e) are considered;
  - (e) cases in which the requirement to consult the FCA Cost Benefit Analysis Panel in relation to the preparation of a cost benefit analysis does not apply;
  - (f) arrangements to ensure that any recommendations in connection with cost benefit analyses that are made following a review carried out under section 138IA(4) are considered.
- (3) The statement may include whatever other information in relation to cost benefit analyses that the FCA considers appropriate.
- (4) The FCA may alter or replace a statement published under this section.
- (5) The FCA must publish a statement as altered or replaced under subsection (4).
- (6) Publication under this section is to be made in such manner as the FCA considers best designed to bring the statement to the attention of the public.]

#### Textual Amendments

**F119** S. 138IB inserted (29.8.2023) by [Financial Services and Markets Act 2023](#) (c. 29), **ss. 44(2)**, 86(3); S.I. 2023/779, reg. 4(hh)

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### 138J Consultation by the PRA

- (1) Before making any rules, the PRA must—
  - (a) consult the FCA, and
  - (b) after doing so, publish a draft of the proposed rules in the way appearing to the PRA to be best calculated to bring them to the attention of the public.
- (2) The draft must be accompanied by—
  - (a) a cost benefit analysis,
  - (b) an explanation of the purpose of the proposed rules,
  - <sup>F120</sup>(ba) [ an explanation of the ways in which having regard to specified matters under section 138EA(2) has affected the proposed rules,]
  - (c) any statement prepared under section 138K(2),
  - (d) an explanation of the PRA's reasons for believing that making the proposed rules is compatible with its duties under—
    - (i) section 2B(1) or, as the case requires, section 2C(1) or 2D(3), and
    - (ii) section 2H, and
  - (e) notice that representations about the proposals may be made to the PRA within a specified time.
- (3) Before making the proposed rules, the PRA must have regard to any representations made to it in accordance with subsection (2)(e).
- (4) If the PRA makes the proposed rules, it must publish an account, in general terms, of—
  - (a) the representations made to it in accordance with subsection (2)(e), and
  - (b) its response to them.

[ The PRA must include, in the account mentioned in subsection (4), a list of the

<sup>F121</sup>(4A) respondents who made the representations, where those respondents have consented to the publication of their names.

(4B) The duty in subsection (4A) is not to be read as authorising or requiring such processing of personal data as would contravene the data protection legislation (but the duty is to be taken into account in determining whether particular processing of data would contravene that legislation).

(4C) For the purposes of this section, the exemption relating to functions conferred on the PRA mentioned in paragraph 9 of Schedule 2 to the Data Protection Act 2018 (exemption from application of listed GDPR provisions) does not apply.

(4D) Where representations are made to the PRA by a Committee of the House of Commons or the House of Lords or a Joint Committee of both Houses in accordance with subsection (2)(e), the PRA's account mentioned in subsection (4) must also describe how the PRA has considered the representations made by that Committee in making the proposed rules.]
- (5) If the rules differ from the draft published under subsection (1)(b) in a way which is, in the opinion of the PRA, significant the PRA must publish—
  - (a) details of the difference (in addition to complying with subsection (4)) together with a cost benefit analysis, and
  - (b) any statement prepared under section 138K(4).
- (6) The requirements to carry out a cost benefit analysis under this section do not apply in relation to rules made under—

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- (a) section 136(2);
  - (b) subsection (1) of section 213 as a result of subsection (4) of that section;
  - (c) section 234;
  - (d) paragraph 31 of Schedule 1ZB;
  - <sup>F122</sup>(e) .....
- (7) “Cost benefit analysis” means—
- (a) an analysis of the costs together with an analysis of the benefits that will arise—
    - (i) if the proposed rules are made, or
    - (ii) if subsection (5) applies, from the rules that have been made, and
  - (b) subject to subsection (8), an estimate of those costs and of those benefits.
- (8) If, in the opinion of the PRA—
- (a) the costs or benefits referred to in subsection (7) cannot reasonably be estimated, or
  - (b) it is not reasonably practicable to produce an estimate,
- the cost benefit analysis need not estimate them, but must include a statement of the PRA’s opinion and an explanation of it.
- [ The requirement to provide the explanation referred to in subsection (2)(ba) does not
- <sup>F123</sup>(8A) apply in relation to any rules if—
- (a) the PRA considers that the delay involved in complying with that requirement would—
    - (i) be prejudicial to the safety and soundness of PRA-authorised persons, or
    - (ii) in a case where section 2C applies, be prejudicial to securing the appropriate degree of protection for policyholders, or
  - (b) the rules change existing rules and the changes consist of, or include, changes which, in the PRA’s opinion, are not material.
- (8B) Where an explanation is not provided by virtue of subsection (8A)(b), the draft of the rules must be accompanied by a statement of the PRA’s opinion.]
- (9) The PRA may charge a reasonable fee for providing a person with a copy of a draft published under subsection (1)(b).
- (10) This section is subject to [<sup>F124</sup>sections 138L and 144E(3)].

#### Textual Amendments

- F120** S. 138J(2)(ba) inserted (29.8.2023) by [Financial Services and Markets Act 2023 \(c. 29\), ss. 31\(4\)\(a\), 86\(3\)](#) (with savings in [The Financial Services and Markets Act 2023 \(Commencement No. 2 and Transitional Provisions\) Regulations 2023 \(S.I. 2023/936\), reg. 4](#); S.I. 2023/779, [reg. 4\(v\)](#))
- F121** S. 138J(4A)-(4D) inserted (29.8.2023) by [Financial Services and Markets Act 2023 \(c. 29\), ss. 53\(2\), 86\(3\)](#); S.I. 2023/779, [reg. 4\(mm\)](#)
- F122** S. 138J(6)(e) omitted (6.4.2021) by virtue of [Financial Guidance and Claims Act 2018 \(c. 10\), s. 37\(5\), Sch. 3 para. 15](#); S.I. 2021/433, [reg. 2\(b\)\(iii\)](#)
- F123** S. 138J(8A)(8B) inserted (29.8.2023) by [Financial Services and Markets Act 2023 \(c. 29\), ss. 31\(4\)\(b\), 86\(3\)](#) (with savings in [The Financial Services and Markets Act 2023 \(Commencement No. 2 and Transitional Provisions\) Regulations 2023 \(S.I. 2023/936\), reg. 4](#); S.I. 2023/779, [reg. 4\(v\)](#))

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**F124** Words in s. 138J(10) substituted (9.6.2021) by Financial Services Act 2021 (c. 22), s. 49(5), **Sch. 3 para. 12** (with Sch. 3 Pt. 4); S.I. 2021/671, reg. 2(d)

#### Modifications etc. (not altering text)

- C95** Ss. 138F-138O applied by S.I. 2018/1201, Sch. 3 para. 12K(3) (as inserted (1.3.2019) by The Financial Services Contracts (Transitional and Saving Provision) (EU Exit) Regulations 2019 (S.I. 2019/405), regs. 1(2), **10(2)**)
- C96** Ss. 138F-138O applied by S.I. 2018/1201, reg. 35(3) (as inserted (1.3.2019) by The Financial Services Contracts (Transitional and Saving Provision) (EU Exit) Regulations 2019 (S.I. 2019/405), regs. 1(2), **10(3)**)
- C97** Ss. 138F-138O applied by S.I. 2018/1149, reg. 63(3) (as inserted (1.3.2019) by The Financial Services Contracts (Transitional and Saving Provision) (EU Exit) Regulations 2019 (S.I. 2019/405), regs. 1(2), **3**)
- C99** Ss. 138F-138O applied (31.12.2020) by The Electronic Commerce and Solvency 2 (Amendment etc.) (EU Exit) Regulations 2019 (S.I. 2019/1361), regs. 1(2), **23(3)** (as amended by S.I. 2019/1390, regs. 1(2), 6); 2020 c. 1, Sch. 5 para. 1(1)
- C121** Ss. 138I-138L applied (with modifications) (22.7.2013) by The Alternative Investment Fund Managers (Amendment) Regulations 2013 (S.I. 2013/1797), regs. 1(2), **6(3)-(7)** (with reg. 6(2)) (as amended (31.12.2020) by S.I. 2019/328, regs. 1(3), **19(1)** (which is itself amended by S.I. 2019/325, reg. **58**); 2020 c. 1, **Sch. 5 para. 1(1)**)
- C139** S. 138J applied (with modifications) (26.7.2013) by The Financial Services and Markets Act 2000 (Regulated Activities) (Amendment) (No.2) Order 2013 (S.I. 2013/1881), arts. 1(4), **62(4)(5)**)
- C140** S. 138J excluded (6.4.2015) by The Bank of England Act 1998 (Macro-prudential Measures) Order 2015 (S.I. 2015/909), arts. 1, **4(2)(b)** (with art. 4(1))
- C141** Ss. 138J, 138K excluded (6.4.2015) by The Bank of England Act 1998 (Macro-prudential Measures) (No.2) Order 2015 (S.I. 2015/905), arts. 1(2), **5(2)(a)** (with art. 5(1))
- C142** S. 138J excluded (16.12.2016) by The Bank of England Act 1998 (Macro-prudential Measures) Order 2016 (S.I. 2016/1240), arts. 1, **4(2)(b)**)
- C143** S. 138J restricted in part (13.3.2023 at 8.00 a.m.) by The Amendments of the Law (Resolution of Silicon Valley Bank UK Limited) Order 2023 (S.I. 2023/319), arts. 1(2), **4(1)**)
- C144** S. 138J applied in part (with modifications) (29.8.2023) by Regulation (EU) No. 648/2012, Art. 84c (as inserted by Financial Services and Markets Act 2023 (c. 29), s. 86(3), **Sch. 2 para. 30** (with s. 2(3)); S.I. 2023/779, reg. 4(zz)(ii))
- C145** S. 138J(2)(a) excluded (1.4.2013) by The Bank of England Act 1998 (Macro-prudential Measures) Order 2013 (S.I. 2013/644), arts. 1(1), **3(2)**)
- C146** S. 138J(2)(a) excluded (26.7.2013) by The Financial Services and Markets Act 2000 (Regulated Activities) (Amendment) (No.2) Order 2013 (S.I. 2013/1881), arts. 1(4), **62(2)**)
- C147** S. 138J(5)(a) restricted (25.3.2013) by The Financial Services Act 2012 (Transitional Provisions) (Miscellaneous Provisions) Order 2013 (S.I. 2013/442), arts. 1(2), **70(3)**)

#### **F125** **138JA** **PRA Cost Benefit Analysis Panel**

- (1) The PRA must establish and maintain a panel of persons (to be known as the “PRA Cost Benefit Analysis Panel”) to provide advice in relation to cost benefit analyses for the purposes of section 138J.
- (2) Except as provided by subsection (3), the PRA must consult the PRA Cost Benefit Analysis Panel about the following matters—
- the preparation of a cost benefit analysis under section 138J(2)(a) or (5)(a);
  - the preparation of its statement of policy under section 138JB.

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- (3) The requirement to consult under subsection (2)(a) does not apply in such cases as may be set out in the statement of policy maintained under section 138JB.
- (4) Arrangements made by the PRA under subsection (1) for the establishment and maintenance of the PRA Cost Benefit Analysis Panel must include arrangements for the Panel to—
  - (a) keep under review how the PRA is performing generally in carrying out its duties under section 138J(2)(a) and (5)(a), and
  - (b) provide to the PRA whatever recommendations the Panel thinks appropriate as a result of such review.
- (5) The PRA must appoint one of the members of the PRA Cost Benefit Analysis Panel to be the chair of the Panel.
- (6) The Treasury’s approval is required for the appointment or dismissal of the chair.
- (7) The PRA must appoint to the PRA Cost Benefit Analysis Panel such persons with knowledge or experience of the preparation of cost benefit analyses as it considers appropriate.
- (8) The PRA must appoint to the PRA Cost Benefit Analysis Panel at least two individuals who are employed by PRA-authorised persons, with each one being employed by a different person.
- (9) The PRA may appoint to the PRA Cost Benefit Analysis Panel such other persons as it considers appropriate.
- (10) Subsections (7) to (9) are subject to section 2LA.
- (11) The PRA must consider representations that are made to it by the PRA Cost Benefit Analysis Panel.
- (12) The PRA must from time to time publish in such manner as it thinks fit responses to the representations.
- (13) The reference in subsection (1) to section 138J includes a reference to that section as applied in relation to the Bank of England by paragraphs 10(1) and 10A of Schedule 17A.]

#### Textual Amendments

**F125** S. 138JA inserted (29.8.2023 for specified purposes) by [Financial Services and Markets Act 2023 \(c. 29\)](#), [ss. 43\(3\)](#), [86\(3\)](#) (with savings in [The Financial Services and Markets Act 2023 \(Commencement No. 2 and Transitional Provisions\) Regulations 2023 \(S.I. 2023/936\)](#), [reg. 4](#)); [S.I. 2023/779](#), [reg. 4\(gg\)](#)

#### **Statement of policy in relation to cost benefit analyses**

**F126** **138JB**

- (1) The PRA must prepare and publish a statement of policy in relation to the preparation of cost benefit analyses for the purposes of section 138J.
- (2) The statement must provide information about—
  - (a) the methodology adopted in preparing cost benefit analyses;



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- (b) matters to which the PRA has regard in determining whether section 138J(8) applies;
  - (c) matters to which the PRA has regard in determining whether an exemption under section 138L applies in relation to the preparation of a cost benefit analysis;
  - (d) arrangements to ensure that representations in connection with a cost benefit analysis that are made in accordance with section 138J(2)(e) are considered;
  - (e) cases in which the requirement to consult the PRA Cost Benefit Analysis Panel in relation to the preparation of a cost benefit analysis does not apply;
  - (f) arrangements to ensure that any recommendations in connection with cost benefit analyses that are made following a review carried out under section 138JA(4) are considered.
- (3) The statement may include whatever other information in relation to cost benefit analyses that the PRA considers appropriate.
- (4) The PRA may alter or replace a statement published under this section.
- (5) The PRA must publish a statement as altered or replaced under subsection (4).
- (6) Publication under this section is to be made in such manner as the PRA considers best designed to bring the statement to the attention of the public.]

#### Textual Amendments

**F126** S. 138JB inserted (29.8.2023) by [Financial Services and Markets Act 2023 \(c. 29\), ss. 44\(3\), 86\(3\); S.I. 2023/779, reg. 4\(hh\)](#)

### 138K Consultation: mutual societies

- (1) Subsection (2) applies where a regulator proposes to make a rule (“the proposed rule”) which would apply both to—
- (a) authorised persons which are mutual societies, and
  - (b) other authorised persons.
- (2) The regulator must prepare a statement setting out—
- (a) its opinion whether or not the impact of the proposed rule on persons within subsection (1)(a) will be significantly different from its impact on persons within subsection (1)(b), and
  - (b) if so, details of the difference.
- (3) Subsection (4) applies where a regulator makes a rule which—
- (a) applies both to—
    - (i) authorised persons which are mutual societies, and
    - (ii) other authorised persons, and
  - (b) differs from the draft of the proposed rule published under section 138I(1)(b) or section 138J(1)(b) (as the case may be).
- (4) The regulator must prepare a statement setting out—
- (a) its opinion whether or not the impact of the rule is significantly different from the impact of the proposed rule on—
    - (i) the persons within subsection (3)(a)(i), and

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- (ii) those persons as compared with persons within subsection (3)(a)(ii),  
and
- (b) if so, details of the difference.
- (5) A “mutual society” is—
- (a) a building society within the meaning of the Building Societies Act 1986;
- (b) a friendly society within the meaning of the Friendly Societies Act 1992;
- (c) a registered society within the meaning of [<sup>F127</sup>the Co-operative and Community Benefit Societies Act 2014];
- <sup>F128</sup>(d) .....
- <sup>F128</sup>(6) .....
- [ This section is subject to section 144E(3).]
- <sup>F129</sup>(7)

#### Textual Amendments

- F127** Words in s. 138K(5)(c) substituted (1.8.2014) by [Co-operative and Community Benefit Societies Act 2014 \(c. 14\), s. 154, Sch. 4 para. 69](#) (with Sch. 5)
- F128** S. 138K(5)(d)(6) omitted (31.12.2020) by virtue of [The Financial Services and Markets Act 2000 \(Amendment\) \(EU Exit\) Regulations 2019 \(S.I. 2019/632\), regs. 1\(3\), 39](#); 2020 c. 1, Sch. 5 para. 1(1)
- F129** S. 138K(7) inserted (9.6.2021) by [Financial Services Act 2021 \(c. 22\), s. 49\(5\), Sch. 3 para. 13](#) (with Sch. 3 Pt. 4); S.I. 2021/671, reg. 2(d)

#### Modifications etc. (not altering text)

- C95** Ss. 138F-138O applied by S.I. 2018/1201, Sch. 3 para. 12K(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\), regs. 1\(2\), 10\(2\)](#))
- C96** Ss. 138F-138O applied by S.I. 2018/1201, reg. 35(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\), regs. 1\(2\), 10\(3\)](#))
- C97** Ss. 138F-138O applied by S.I. 2018/1149, reg. 63(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\), regs. 1\(2\), 3](#))
- C99** Ss. 138F-138O applied (31.12.2020) by [The Electronic Commerce and Solvency 2 \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/1361\), regs. 1\(2\), 23\(3\)](#) (as amended by S.I. 2019/1390, regs. 1(2), 6); 2020 c. 1, Sch. 5 para. 1(1)
- C121** Ss. 138I-138L applied (with modifications) (22.7.2013) by [The Alternative Investment Fund Managers \(Amendment\) Regulations 2013 \(S.I. 2013/1797\), regs. 1\(2\), 6\(3\)-\(7\)](#) (with reg. 6(2)) (as amended (31.12.2020) by S.I. 2019/328, regs. 1(3), 19(1) (which is itself amended by S.I. 2019/325, reg. 58); 2020 c. 1, Sch. 5 para. 1(1))
- C141** Ss. 138J, 138K excluded (6.4.2015) by [The Bank of England Act 1998 \(Macro-prudential Measures\) \(No.2\) Order 2015 \(S.I. 2015/905\), arts. 1\(2\), 5\(2\)\(a\)](#) (with art. 5(1))
- C148** S. 138K excluded (20.2.2013) by [The Financial Services Act 2012 \(Transitional Provisions\) \(Rules and Miscellaneous Provisions\) Order 2013 \(S.I. 2013/161\), arts. 1\(1\), 8\(2\)](#)
- C149** S. 138K excluded (6.4.2015) by [The Bank of England Act 1998 \(Macro-prudential Measures\) Order 2015 \(S.I. 2015/909\), arts. 1, 4\(2\)](#) (with art. 4(1))
- C150** S. 138K excluded (16.12.2016) by [The Bank of England Act 1998 \(Macro-prudential Measures\) Order 2016 \(S.I. 2016/1240\), arts. 1, 4\(2\)\(b\)](#)
- C151** S. 138K restricted (13.3.2023 at 8.00 a.m.) by [The Amendments of the Law \(Resolution of Silicon Valley Bank UK Limited\) Order 2023 \(S.I. 2023/319\), arts. 1\(2\), 4\(1\)](#)

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### 138L Consultation: general exemptions

- (1) Sections 138I(1)(b) and (2) to (5) and 138K do not apply in relation to rules made by the FCA if the FCA considers that the delay involved in complying with them would be prejudicial to the interests of consumers, as defined in section 425A.
- (2) Sections 138J(1)(b) and (2) to (5) and 138K do not apply in relation to rules made by the PRA if the PRA considers that the delay involved in complying with them would—
  - (a) be prejudicial to the safety and soundness of PRA-authorised persons, or
  - (b) in a case where section 2C applies, be prejudicial to securing the appropriate degree of protection for policyholders.
- (3) The provisions listed in subsection (4) do not apply if the regulator concerned considers that, making the appropriate comparison—
  - (a) there will be no increase in costs, or
  - (b) there will be an increase in costs but that increase will be of minimal significance.
- (4) Those provisions are—
  - (a) subsections (2)(a) and (5)(a) of section 138I;
  - (b) subsections (2)(a) and (5)(a) of section 138J.
- (5) The “appropriate comparison” means—
  - (a) in relation to section 138I(2)(a) or 138J(2)(a), a comparison between the overall position if the rules are made and the overall position if the rules are not made;
  - (b) in relation to section 138I(5)(a) or 138J(5)(a), a comparison between the overall position after the making of the rules and the overall position before they were made.

#### Modifications etc. (not altering text)

- C95** Ss. 138F-138O applied by S.I. 2018/1201, Sch. 3 para. 12K(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **10(2)**)
- C96** Ss. 138F-138O applied by S.I. 2018/1201, reg. 35(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **10(3)**)
- C97** Ss. 138F-138O applied by S.I. 2018/1149, reg. 63(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **3**)
- C99** Ss. 138F-138O applied (31.12.2020) by [The Electronic Commerce and Solvency 2 \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/1361\)](#), regs. 1(2), **23(3)** (as amended by S.I. 2019/1390, regs. 1(2), 6); 2020 c. 1, Sch. 5 para. 1(1))
- C121** Ss. 138I-138L applied (with modifications) (22.7.2013) by [The Alternative Investment Fund Managers \(Amendment\) Regulations 2013 \(S.I. 2013/1797\)](#), regs. 1(2), **6(3)-(7)** (with reg. 6(2)) (as amended (31.12.2020) by S.I. 2019/328, regs. 1(3), **19(1)** (which is itself amended by S.I. 2019/325, reg. **58**); 2020 c. 1, Sch. 5 para. **1(1)**)
- C152** S. 138L applied (1.7.2021) by Regulation (EU) No. 648/2012, Art. 84b(1)(2) (as inserted by [Financial Services Act 2021 \(c. 22\)](#), ss. **40(4)**, 49(5); S.I. 2021/739, reg. **3(v)**)
- C153** S. 138L applied (with modifications) (1.7.2021) by Regulation (EU) No. 1286/2014, Art. 4A(2)(3) (as inserted by [Financial Services Act 2021 \(c. 22\)](#), ss. **38(2)**, 49(5) (with s. 38(3)); S.I. 2021/739, reg. 3(t))

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- C154** S. 138L applied in part (with modifications) (29.8.2023) by Regulation (EU) No. 648/2012, Art. 84c (as inserted by Financial Services and Markets Act 2023 (c. 29), s. 86(3), **Sch. 2 para. 30** (with s. 2(3)); S.I. 2023/779, reg. 4(zz)(ii))
- C155** S. 138L(1)(2) modified by S.I. 2008/2666, art. 19(1) (as amended) (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 148(c)(i)**
- C156** S. 138L(1)(2) modified by S.I. 2009/3226, art. 21(1) (as amended) (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 182(b)(i)**
- C157** S. 138L(1)(2) modified by S.I. 2008/2674, art. 30(1) (as amended) (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 149(c)(i)**
- C158** S. 138L(1)(2) modified by S.I. 2008/2546, art. 38(1) (as amended) (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 146(d)(i)**
- C159** S. 138L(1)(2) modified by S.I. 2008/2644, art. 28(1) (as amended) (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 147(c)(i)**
- C160** S. 138L(1)(2) modified by S.I. 2008/432, art. 16(1) (as amended) (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 136(e)(aa)(i)**
- C161** S. 138L(1)(2) modified by S.I. 2009/814, art. 10(1) (as amended) (1.4.2013) by The Financial Services Act 2012 (Consequential Amendments and Transitional Provisions) Order 2013 (S.I. 2013/472), **Sch. 2 para. 167(c)(i)**
- C162** S. 138L(1) modified (13.1.2018) by The Payment Services Regulations 2017 (S.I. 2017/752), reg. 1(6), **Sch. 7 para. 3(1)** (with reg. 3)
- C163** S. 138L(1) modified by S.I. 2011/99, Sch. 5 para. 3(1) (as inserted (13.1.2018) by The Payment Systems and Services and Electronic Money (Miscellaneous Amendments) Regulations 2017 (S.I. 2017/1173), regs. 1(4), **5(d)**)

### **138M Consultation: exemptions for temporary product intervention rules**

- (1) Sections 138I(1)(b) and (2) to (5) and 138K do not apply in relation to product intervention rules made by the FCA if it considers that it is necessary or expedient not to comply with them for the purpose of advancing—
  - (a) the consumer protection objective or the competition objective, or
  - (b) if an order under section 137D(1)(b) is in force, the integrity objective.
- (2) Any rules made as a result of subsection (1) (“temporary product intervention rules”) are to cease to have effect at the end of the period specified in the rules.
- (3) The longest period that may be specified is the period of 12 months beginning with the day on which the rules come into force.
- (4) Nothing in subsection (2) prevents the FCA from revoking temporary product intervention rules before the end of the period mentioned there.
- (5) If the FCA has made temporary product intervention rules (“the initial rules”), it may not make further temporary product intervention rules containing the same, or substantially the same, provision as that contained in the initial rules until the prohibited period has ended.

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- (6) “The prohibited period” means the period of 12 months beginning with the day on which the period mentioned in subsection (2) ends (whether or not the initial rules have been revoked before the end of the period mentioned there).

**Modifications etc. (not altering text)**

- C95** Ss. 138F-138O applied by S.I. 2018/1201, Sch. 3 para. 12K(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **10(2)**)
- C96** Ss. 138F-138O applied by S.I. 2018/1201, reg. 35(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **10(3)**)
- C97** Ss. 138F-138O applied by S.I. 2018/1149, reg. 63(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **3**)
- C99** Ss. 138F-138O applied (31.12.2020) by [The Electronic Commerce and Solvency 2 \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/1361\)](#), regs. 1(2), **23(3)** (as amended by S.I. 2019/1390, regs. 1(2), 6); 2020 c. 1, Sch. 5 para. 1(1)

**138N Temporary product intervention rules: statement of policy**

- (1) The FCA must prepare and issue a statement of its policy with respect to the making of temporary product intervention rules.
- (2) The FCA may at any time alter or replace a statement issued under this section.
- (3) If a statement issued under this section is altered or replaced, the FCA must issue the altered or replacement statement.
- (4) The FCA must, without delay, give the Treasury a copy of any statement which it publishes under this section.
- (5) A statement issued under this section must be published by the FCA in the way appearing to the FCA to be best calculated to bring it to the attention of the public.
- (6) The FCA may charge a reasonable fee for providing a person with a copy of the statement.

**Modifications etc. (not altering text)**

- C95** Ss. 138F-138O applied by S.I. 2018/1201, Sch. 3 para. 12K(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **10(2)**)
- C96** Ss. 138F-138O applied by S.I. 2018/1201, reg. 35(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **10(3)**)
- C97** Ss. 138F-138O applied by S.I. 2018/1149, reg. 63(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **3**)
- C99** Ss. 138F-138O applied (31.12.2020) by [The Electronic Commerce and Solvency 2 \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/1361\)](#), regs. 1(2), **23(3)** (as amended by S.I. 2019/1390, regs. 1(2), 6); 2020 c. 1, Sch. 5 para. 1(1)

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### 138O Statement of policy under section 138N: procedure

- (1) Before issuing a statement under section 138N, the FCA must publish a draft of the proposed statement in the way appearing to the FCA to be best calculated to bring it to the attention of the public.
- (2) The draft must be accompanied by notice that representations about the proposal may be made to the FCA within a specified time.
- (3) Before issuing the proposed statement, the FCA must have regard to any representations made to it in accordance with subsection (2).
- (4) If the FCA issues the proposed statement it must publish an account, in general terms, of—
  - (a) the representations made to it in accordance with subsection (2), and
  - (b) its response to them.
- (5) If the statement differs from the draft published under subsection (1) in a way which is, in the opinion of the FCA, significant, the FCA must (in addition to complying with subsection (4)) publish details of the difference.
- (6) The FCA may charge a reasonable fee for providing a person with a copy of a draft published under subsection (1).
- (7) This section also applies to a proposal to alter or replace a statement.

#### Modifications etc. (not altering text)

- C95** Ss. 138F-138O applied by S.I. 2018/1201, Sch. 3 para. 12K(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **10(2)**)
- C96** Ss. 138F-138O applied by S.I. 2018/1201, reg. 35(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **10(3)**)
- C97** Ss. 138F-138O applied by S.I. 2018/1149, reg. 63(3) (as inserted (1.3.2019) by [The Financial Services Contracts \(Transitional and Saving Provision\) \(EU Exit\) Regulations 2019 \(S.I. 2019/405\)](#), regs. 1(2), **3**)
- C99** Ss. 138F-138O applied (31.12.2020) by [The Electronic Commerce and Solvency 2 \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/1361\)](#), regs. 1(2), **23(3)** (as amended by S.I. 2019/1390, regs. 1(2), 6); 2020 c. 1, Sch. 5 para. 1(1)

## [<sup>F130</sup>CHAPTER 2A

### TECHNICAL STANDARDS

#### Textual Amendments

- F130** Pt. 9A Ch. 2A inserted (26.10.2018) by [The Financial Regulators Powers \(Technical Standards etc.\) \(Amendment etc.\) \(EU Exit\) Regulations 2018 \(S.I. 2018/1115\)](#), regs. 1(2), **7(8)**

*Status: Point in time view as at 18/09/2023.*

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### 138P. Technical standards

- (1) This Chapter applies where a power for the FCA, the PRA, the Bank of England, or any combination of them to make technical standards is substituted for the power of an EU entity to make EU tertiary legislation (“the original EU power”) by regulations made under section 8 of the European Union (Withdrawal) Act 2018.
- (2) The power to make technical standards includes power to modify, amend or revoke—
  - (a) any technical standards made by the regulator under that power;
  - (b) any EU tertiary legislation made by an EU entity under the original EU power which forms part of retained EU law.
- (3) Where power to make a technical standard for the same purposes (as set out in the provision creating the power) and applying to the same persons or class of persons has been given to more than one regulator, no regulator may exercise the power without the consent of the other regulator or regulators.
- (4) Before a regulator makes a technical standard in which another regulator has an interest, it must consult the other regulator.
- (5) For the purposes of subsection (4)—
  - (a) the PRA has an interest in a technical standard which—
    - (i) applies to PRA-authorised persons or other persons connected to them, or
    - (ii) may affect the exercise of the PRA’s functions under or by virtue of this Act or under retained EU law;
  - (b) the FCA has an interest in all technical standards which a regulator or the Payment Systems Regulator has power to amend;
  - (c) the Bank of England has an interest in technical standards which—
    - (i) apply to central counterparties, to financial counterparties or non-financial counterparties within the meaning of the EMIR regulation or to central securities depositories, or
    - (ii) may affect the exercise of the Bank’s functions under or by virtue of this Act, the Banking Act 2009 or retained EU law.
- (6) For the purposes of this Chapter—
  - (a) “EU tertiary legislation” has the meaning given in section 20 of the European Union (Withdrawal) Act 2018;
  - (b) “regulator” means the FCA, the PRA or the Bank of England;
  - (c) a person is connected with another person in the circumstances set out in section 165(11).
  - (d) [ “the EMIR regulation” has the meaning given in section 313.]

F131

#### Textual Amendments

**F131** S. 138P(6)(d) inserted (25.6.2020) by [The Over the Counter Derivatives, Central Counterparties and Trade Repositories \(Amendment, etc., and Transitional Provision\) \(EU Exit\) Regulations 2020 \(S.I. 2020/646\)](#), regs. 1(2)(b), **2(2)**

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### **138Q. Standards instruments**

- (1) The power to make technical standards is to be exercised by the regulator by making an instrument under this section (a “standards instrument”).
- (2) A standards instrument must specify the provision under which the instrument is being made.
- (3) To the extent that a standards instrument does not comply with subsection (2), it is void.
- (4) A standards instrument must be published by the regulator making the instrument in the way appearing to the regulator to be best calculated to bring it to the attention of the public.
- (5) The Treasury must lay before Parliament a copy of each standards instrument made under this section.
- (6) The regulator making the instrument may charge a reasonable fee for providing a person with a copy of a standards instrument.

### **138R. Treasury approval**

- (1) A standards instrument may be made only if it has been approved by the Treasury.
- (2) The Treasury may refuse to approve a standards instrument if subsection (3) or (5) applies.
- (3) This subsection applies if it appears to the Treasury that the instrument would—
  - (a) have implications for public funds (within the meaning of section 78(2) of the Banking Act 2009); or
  - (b) prejudice any current or proposed negotiations for an international agreement between the United Kingdom and one or more other countries, international organisations or institutions.
- (4) For the purposes of subsection (3), “international organisations” includes the European Union.
- (5) This subsection applies if it appears to the Treasury that they may direct the regulator not to make the standards instrument under section 410 (international obligations).
- (6) The Treasury must notify the regulator in writing whether or not they approve a standards instrument within four weeks after the day on which that instrument is submitted to the Treasury for approval (“the relevant period”).
- (7) Provision of a draft standards instrument to the Treasury for consultation does not amount to submission of the instrument for approval.
- (8) If the Treasury do not approve the instrument, they must—
  - (a) set out in the notice given under subsection (6) the Treasury’s reasons for not approving the instrument;
  - (b) lay before Parliament—
    - (i) a copy of that notice;
    - (ii) a copy of any statement made by the regulator as to its reasons for wishing to make the instrument.



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- (9) If the Treasury do not give notice under subsection (6) before the end of the relevant period, the Treasury is deemed to have approved the standards instrument.

### **138S. Application of Chapters 1 and 2**

- (1) The sections listed in subsection (2) apply, subject to the modifications specified in that subsection, to—
- (a) technical standards made by the FCA or the PRA as they apply to rules made by the FCA or the PRA;
  - (b) technical standards made by the Bank of England, as they apply to rules made by the Bank under this Act in accordance with paragraph 10(1), (3) and (4) of Schedule 17A to this Act.
- (2) The sections referred to in subsection (1) are—
- (a) section 137T (general supplementary powers), as if—
    - (i) the reference in paragraph (a) to authorised persons were a reference to persons,
    - (ii) the reference in paragraph (b) to rules included a reference to technical standards;
  - (b) section 138C (evidential provisions);
  - (c) section 138E (limit on effect of contravening rules);
  - (d) section 138F (notification of rules);
  - (e) section 138H (verification of rules), treating the reference in subsection (2)(c) to section 138G(4) of the Act as a reference to section 138Q(4);
  - (f) section 138I (consultation by the FCA), as if—
    - (i) subsection (1)(a) were omitted, and
    - (ii) references to making rules were references to submitting a standards instrument to the Treasury for approval;
  - (g) section 138J (consultation by the PRA), as if—
    - (i) subsection (1)(a) were omitted, and
    - (ii) references to making rules were references to submitting a standards instrument to the Treasury for approval;
  - (h) section 138K (consultation: mutual societies);
  - [<sup>F132</sup>(i) section 138L (consultation: general exemptions), as if—
    - (i) in subsection (1), for “425A” there were substituted “1G”;
    - (ii) references to making rules were references to submitting a standards instrument to the Treasury for approval.]]

#### **Textual Amendments**

**F132** S. 138S(2)(i) substituted (6.9.2019) by [The Financial Services \(Electronic Money, Payment Services and Miscellaneous Amendments\) \(EU Exit\) Regulations 2019 \(S.I. 2019/1212\)](#), regs. 1(2), **2(2)**

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### CHAPTER 3

#### GUIDANCE

#### 139A Power of the FCA to give guidance

- (1) The FCA may give guidance consisting of such information and advice as it considers appropriate—
  - (a) with respect to the operation of specified parts of this Act and of any rules made by the FCA;
  - (b) with respect to any other matter relating to functions of the FCA;
  - (c) with respect to any other matters about which it appears to the FCA to be desirable to give information or advice.

<sup>F133</sup>(1A) . . . . .

- (2) The FCA may give financial or other assistance to persons giving information or advice of a kind which the FCA could give under this section.
- (3) Subsection (5) applies where the FCA proposes to give guidance to FCA-regulated persons generally, or to a class of FCA-regulated persons, in relation to rules to which those persons are subject.
- (4) Subsection (5) also applies in relation to guidance which the FCA proposes to give to persons generally, or to a class of person, in relation to its functions under the short selling regulation [<sup>F134</sup> or the market abuse regulation [<sup>F135</sup>, any retained EU direct legislation originally made under the market abuse regulation or any subordinate legislation (within the meaning of the Interpretation Act 1978) made on or after IP completion day under the market abuse regulation]].
- (5) Where this subsection applies, subsections (1), (2)(e) and (3) of section 138I (consultation) apply to the proposed guidance as they apply to proposed rules, unless the FCA considers that the delay in complying with those provisions would be prejudicial to the interests of consumers.
- (6) The FCA may—
  - (a) publish its guidance,
  - (b) offer copies of its published guidance for sale at a reasonable price, and
  - (c) if it gives guidance in response to a request made by any person, make a reasonable charge for that guidance.
- (7) In this Chapter, references to guidance given by the FCA include references to any recommendations made by the FCA to FCA-regulated persons generally, or to any class of FCA-regulated person.
- (8) “Consumers” has the meaning given in section 1G.
- (9) “FCA-regulated person” means—
  - (a) an authorised person, or
  - (b) any person who is otherwise subject to rules made by the FCA.

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### Textual Amendments

- F133** S. 139A(1A) omitted (1.1.2019) by virtue of [Financial Guidance and Claims Act 2018 \(c. 10\)](#), s. 37(5), [Sch. 3 para. 16](#); [S.I. 2018/1330](#), reg. 2(g)(v)
- F134** Words in s. 139A(4) inserted (3.7.2016) by [The Financial Services and Markets Act 2000 \(Market Abuse\) Regulations 2016 \(S.I. 2016/680\)](#), regs. 1, [10\(6\)](#)
- F135** Words in s. 139A(4) substituted (31.12.2020) by [The Financial Services and Markets Act 2000 \(Amendment\) \(EU Exit\) Regulations 2019 \(S.I. 2019/632\)](#), regs. 1(3), [40](#) (as amended by [S.I. 2020/1301](#), regs. 1, 3, [Sch. para. 33\(d\)](#)); 2020 c. 1, [Sch. 5 para. 1\(1\)](#)

### Modifications etc. (not altering text)

- C164** S. 139A modified by [S.I. 2008/432](#), art. 16(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 136\(e\)\(aa\)\(ii\)](#)
- C165** S. 139A modified by [S.I. 2008/2644](#), art. 28(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 147\(c\)\(aa\)\(ii\)](#)
- C166** S. 139A modified by [S.I. 2009/3226](#), art. 21(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 182\(b\)\(ii\)](#)
- C167** S. 139A modified by [S.I. 2008/2666](#), art. 19(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 148\(c\)\(aa\)\(ii\)](#)
- C168** S. 139A modified by [S.I. 2008/2674](#), art. 30(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 149\(c\)\(aa\)\(ii\)](#)
- C169** S. 139A modified by [S.I. 2009/814](#), art. 10(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 167\(c\)\(ii\)](#)
- C170** S. 139A modified by [S.I. 2008/2546](#), art. 38(2) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), [Sch. 2 para. 146\(d\)\(ii\)](#)
- C171** S. 139A applied (with modifications) (6.4.2018 immediately after 2016 c. 16 (N.I.), s. 8(2) comes into force) by [The Financial Services Act 2012 \(Mutual Societies\) Order 2018 \(S.I. 2018/323\)](#), art. 1, [Sch. 1 para. 2\(2\)\(f\)](#) (with art. 3)
- C172** S. 139A applied (with modifications) (8.6.2023 for specified purposes) by [The Financial Services and Markets Act 2000 \(Financial Promotion\) \(Amendment\) Order 2023 \(S.I. 2023/612\)](#), art. 1(2), [Sch. para. 13](#) (with art. 11)
- C173** S. 139A(3) applied (1.4.2013) by [The Financial Services Act 2012 \(Mutual Societies\) Order 2013 \(S.I. 2013/496\)](#), art. 1(1), [Sch. 1 para. 8](#) (with Sch. 12)
- C174** S. 139A(3) excluded (2.4.2013) by [The Financial Services and Markets Act 2000 \(Regulated Activities\) \(Amendment\) Order 2013 \(S.I. 2013/655\)](#), arts. 1, [9\(2\)](#)
- C175** S. 139A(3) excluded (1.4.2015) by [The Financial Services and Markets Act 2000 \(Regulated Activities\) \(Amendment\) Order 2015 \(S.I. 2015/369\)](#), arts. 1, [6\(2\)\(c\)](#)
- C176** S. 139A(3) excluded (6.4.2015) by [The Bank of England Act 1998 \(Macro-prudential Measures\) Order 2015 \(S.I. 2015/909\)](#), arts. 1, [4\(2\)\(a\)](#) (with art. 4(1))
- C177** S. 139A(3) excluded (16.12.2016) by [The Bank of England Act 1998 \(Macro-prudential Measures\) Order 2016 \(S.I. 2016/1240\)](#), arts. 1, [4\(2\)\(a\)](#)
- C178** S. 139A(3) excluded (27.2.2018) by [The Financial Services and Markets Act 2000 \(Benchmarks\) Regulations 2018 \(S.I. 2018/135\)](#), regs. 1(2), [32\(2\)\(c\)](#)

*Status: Point in time view as at 18/09/2023.*

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- C179** S. 139A(3) applied (6.4.2018 immediately after 2016 c. 16 (N.I.), s. 8(2) comes into force) by [The Financial Services Act 2012 \(Mutual Societies\) Order 2018 \(S.I. 2018/323\)](#), art. 1, **Sch. 1 paras. 6-8** (with art. 3)
- C180** S. 139A(5) excluded by S.I. 2004/454, art. 12(1) (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 89(b)**
- C181** S. 139A(5) excluded by S.I. 2006/3259, reg. 4 (as amended) (1.4.2013) by [The Financial Services Act 2012 \(Consequential Amendments and Transitional Provisions\) Order 2013 \(S.I. 2013/472\)](#), **Sch. 2 para. 120(b)(ii)**
- C182** S. 139A(5) excluded (23.3.2019) by [The Financial Services and Markets Act 2000 \(Amendment\) \(EU Exit\) Regulations 2019 \(S.I. 2019/632\)](#), regs. 1(2), **203(5)**
- C183** S. 139A(5) modified (13.3.2023 at 8.00 a.m.) by [The Amendments of the Law \(Resolution of Silicon Valley Bank UK Limited\) Order 2023 \(S.I. 2023/319\)](#), arts. 1(2), **4(2)**

### 139B Notification of FCA guidance to the Treasury

- (1) On giving any general guidance, the FCA must give written notice to the Treasury without delay.
- (2) If the FCA alters any of its guidance, it must give written notice to the Treasury without delay.
- (3) The notice under subsection (2) must include details of the alteration.
- (4) If the FCA revokes any of its general guidance, it must give written notice to the Treasury without delay.
- (5) “General guidance” means guidance given by the FCA under section 139A which is—
  - (a) given to persons generally, to FCA-regulated persons generally or to a class of FCA-regulated person,
  - (b) intended to have continuing effect, and
  - (c) given in writing or other legible form.
- (6) “FCA-regulated person” has the same meaning as in section 139A.

#### Modifications etc. (not altering text)

- C184** S. 139B applied (with modifications) (29.6.2017 for specified purposes, 3.7.2017 for specified purposes, 31.7.2017 for specified purposes, 3.1.2018 in so far as not already in force) by [The Financial Services and Markets Act 2000 \(Markets in Financial Instruments\) Regulations 2017 \(S.I. 2017/701\)](#), reg. 1(2)(3)(4)(6), **Sch. 1 para. 7(3)** (with reg. 7)
- C185** S. 139B applied (with modifications) (3.7.2017 for specified purposes, 3.1.2018 in so far as not already in force) by [The Data Reporting Services Regulations 2017 \(S.I. 2017/699\)](#), regs. 1(2)(a)(b), **20(3)**
- C186** S. 139B applied (31.12.2020) by [The Credit Rating Agencies \(Amendment etc.\) \(EU Exit\) Regulations 2019 \(S.I. 2019/266\)](#), regs. 1(3), **6(2)** (with savings in S.I. 2019/680, reg. 11); 2020 c. 1, Sch. 5 para. 1(1)
- C187** S. 139B applied (8.6.2023 for specified purposes) by [The Financial Services and Markets Act 2000 \(Financial Promotion\) \(Amendment\) Order 2023 \(S.I. 2023/612\)](#), art. 1(2), **Sch. para. 1(g)** (with art. 11)
- C188** S. 139B(5) applied (1.4.2013) by [The Financial Services Act 2012 \(Mutual Societies\) Order 2013 \(S.I. 2013/496\)](#), art. 1(1), **Sch. 1 para. 8** (with Sch. 12)

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**C189** S. 139B(5) applied (6.4.2018 immediately after 2016 c. 16 (N.I.), s. 8(2) comes into force) by [The Financial Services Act 2012 \(Mutual Societies\) Order 2018 \(S.I. 2018/323\)](#), art. 1, [Sch. 1 para. 6](#) (with art. 3)

## CHAPTER 4

### COMPETITION SCRUTINY

#### Modifications etc. (not altering text)

**C190** Pt. 9A Ch. 4 applied (1.3.2014) by [Financial Services \(Banking Reform\) Act 2013 \(c. 33\)](#), [ss. 107\(1\), 148\(5\)](#); [S.I. 2014/377](#), art. 2(1)(a), [Sch. Pt. 1](#)

#### 140A Interpretation

(1) In this Chapter—

[<sup>F136</sup>“the CMA” means the Competition and Markets Authority.]

“market in the United Kingdom” includes—

- (a) so far as it operates in the United Kingdom or a part of the United Kingdom, any market which operates there and in another country or territory or in a part of another country or territory, and
- (b) any market which operates only in a part of the United Kingdom;

<sup>F137</sup> ...

“practices”, in relation to each regulator, means practices adopted by that regulator in the exercise of functions under this Act;

“regulating provisions” means—

(a) in relation to the FCA, any—

- (i) rules of the FCA;
- (ii) general guidance (as defined by section 139B(5) <sup>F138</sup> ...);
- (iii) <sup>F139</sup> ...
- (iv) <sup>F140</sup> ...
- (v) <sup>F141</sup> ...
- (vi) <sup>F141</sup> ...

(b) in relation to the PRA, any—

- (i) rules of the PRA;
- (ii) <sup>F142</sup> ...
- (iii) <sup>F142</sup> ...

<sup>F143</sup>(2) .....

(3) For the purposes of this Chapter, any reference to a feature of a market in the United Kingdom for goods or services is to be read as a reference to—

- (a) the structure of the market concerned or any aspect of that structure,
- (b) any conduct (whether or not in the market concerned) of one or more than one person who supplies or acquires goods or services in the market concerned, or
- (c) any conduct relating to the market concerned of customers of any person who supplies or acquires goods or services.

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- (4) In subsection (3) “conduct” includes any failure to act (whether or not intentional) and any other unintentional conduct.

#### Textual Amendments

- F136** Words in s. 140A(1) inserted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), [Sch. 1 para. 121\(2\)\(ii\)](#) (with art. 3)
- F137** Words in s. 140A(1) omitted (1.4.2014) by virtue of [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), [Sch. 1 para. 121\(2\)\(i\)](#) (with art. 3)
- F138** Words in s. 140A(1) omitted (1.1.2019) by virtue of [Financial Guidance and Claims Act 2018 \(c. 10\)](#), s. 37(5), [Sch. 3 para. 17\(a\)](#); S.I. 2018/1330, reg. 2(g)(v)
- F139** Words in s. 140A omitted (7.3.2016) by virtue of [Financial Services \(Banking Reform\) Act 2013 \(c. 33\)](#), s. 148(5), [Sch. 3 para. 10\(a\)\(i\)](#); S.I. 2015/490, art. 2(1)(b) (with savings and transitional provisions in S.I. 2015/492 (as amended by S.I. 2015/1660))
- F140** Words in s. 140A(1) omitted (3.7.2016) by virtue of [The Financial Services and Markets Act 2000 \(Market Abuse\) Regulations 2016 \(S.I. 2016/680\)](#), regs. 1, [10\(7\)](#)
- F141** Words in s. 140A(1) omitted (1.1.2019) by virtue of [Financial Guidance and Claims Act 2018 \(c. 10\)](#), s. 37(5), [Sch. 3 para. 17\(b\)](#); S.I. 2018/1330, reg. 2(g)(v)
- F142** Words in s. 140A omitted (7.3.2016) by virtue of [Financial Services \(Banking Reform\) Act 2013 \(c. 33\)](#), s. 148(5), [Sch. 3 para. 10\(b\)](#); S.I. 2015/490, art. 2(1)(b) (with savings and transitional provisions in S.I. 2015/492 (as amended by S.I. 2015/1660))
- F143** S. 140A(2) omitted (1.4.2014) by virtue of [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), [Sch. 1 para. 121\(3\)](#) (with art. 3)

#### 140B Advice about effect of regulating provision or practice

- (1) In this Chapter, any reference to the giving of “section 140B advice” to a regulator is to be read in accordance with this section.

[<sup>F144</sup>(2) The CMA gives “section 140B advice” to a regulator if—

- (a) it gives advice to the regulator under section 7 of the Enterprise Act 2002 (provision of competition advice to Ministers etc) and the advice states that in the opinion of the CMA one or more of the things mentioned in subsection (4) may cause, or contribute to, the effect mentioned in subsection (5), or might be expected to do so in the future;
- (b) a report published by it under section 136 of the Enterprise Act 2002 (investigations and reports on market investigation reference) contains—
  - (i) a decision that one or more of the things mentioned in subsection (4) may cause, or contribute to, the effect mentioned in subsection (5), and
  - (ii) a recommendation that any action should be taken by that regulator.]

<sup>F145</sup>(3) .....

(4) Those things are—

- (a) a regulating provision or practice of the regulator,
- (b) two or more regulating provisions or practices (of that regulator or of both regulators) taken together,

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- (c) a particular combination of regulating provision or practices (of that regulator or of both regulators), or
  - (d) a feature, or combination of features, of a <sup>F146</sup>one or more markets] in the United Kingdom that could be dealt with by regulating provision or practices (of that regulator or of both regulators).
- (5) That effect is the prevention, restriction or distortion of competition in connection with the supply or acquisition of any goods or services in the United Kingdom or a part of the United Kingdom.

#### Textual Amendments

- F144** S. 140B(2) substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), **Sch. 1 para. 122(1)** (with art. 3)
- F145** S. 140B(3) omitted (1.4.2014) by virtue of [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), **Sch. 1 para. 122(2)** (with art. 3)
- F146** Words in s. 140B(4)(d) substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), **Sch. 1 para. 122(3)** (with art. 3)

### 140C Consultation with regulator

Before giving section 140B advice, [<sup>F147</sup>the CMA] must consult the regulator to which the advice is to be given.

#### Textual Amendments

- F147** Words in s. 140C substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), **Sch. 1 para. 123** (with art. 3)

### 140D Investigation powers of [<sup>F148</sup>CMA]

[ Where the [<sup>F150</sup>CMA] is deciding whether to exercise its power under section 7 of the <sup>F149</sup>(1) Enterprise Act 2002 to give advice which, if given, would be section 140B advice, section 174 of that Act has effect as if—

<sup>F151</sup>(a) for subsection (1) there were substituted—

“(1) For the purposes of this section, a permitted purpose is assisting the CMA in deciding whether to exercise its power under section 7 to give advice which for the purposes of Chapter 4 of Part 9A of the Financial Services and Markets Act 2000 would be section 140B advice.”, and

(b) subsection (9A) were omitted.]

[ Where the CMA has exercised any of its powers under section 174 of the Enterprise <sup>F152</sup>(2) Act 2002, as applied by subsection (1), section 174B of that Act has effect as if, after subsection (9), there were inserted—

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“(10) Where the section 174 power is exercised for the purpose of assisting the CMA in deciding whether to exercise its power under section 7 to give advice which for the purposes of Chapter 4 of Part 9A of the Financial Services and Markets Act 2000 would be section 140B advice, the relevant day is the day when the CMA publishes that advice.”]

#### Textual Amendments

- F148** Word in s. 140D heading substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), **Sch. 1 para. 124(5)** (with art. 3, Sch. 2 para. 4)
- F149** S. 140D renumbered as s. 140D(1) (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), **Sch. 1 para. 124(2)** (with art. 3, Sch. 2 para. 4)
- F150** Word in s. 140D(1) substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), **Sch. 1 para. 124(3)(a)** (with art. 3, Sch. 2 para. 4)
- F151** S. 140D(1)(a)(b) substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), **Sch. 1 para. 124(3)(b)** (with art. 3, Sch. 2 para. 4)
- F152** S. 140D(2) inserted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), **Sch. 1 para. 124(4)** (with art. 3, Sch. 2 para. 4)

#### [<sup>F153</sup>140E] Publication by CMA of section 140B advice

Where the giving of advice under section 7 of the Enterprise Act 2002 to either regulator constitutes the giving of section 140B advice, the CMA must publish that advice in such manner as it thinks fit.]

#### Textual Amendments

- F153** S. 140E substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), **Sch. 1 para. 125** (with art. 3)

#### 140F Duty of [<sup>F154</sup>CMA] to send report to regulator

- (1) Where the publication of a report of the [<sup>F155</sup>CMA] under section 142 of the Enterprise Act 2002 constitutes the giving of section 140B advice to either regulator, the [<sup>F156</sup>CMA] must give a copy of the report to that regulator.
- (2) The day on which the copy is given is the day on which the regulator is to be taken to receive the section 140B advice.

#### Textual Amendments

- F154** Word in s. 140F heading substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), **Sch. 1 para. 126(3)** (with art. 3)



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- F155** Word in s. 140F(1) substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), [Sch. 1 para. 126\(2\)\(a\)](#) (with art. 3)
- F156** Word in s. 140F(1) substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), [Sch. 1 para. 126\(2\)\(b\)](#) (with art. 3)

## 140G Duty of regulator to publish response

- (1) A regulator must, within 90 days after the day on which it receives section 140B advice, publish a response stating how it proposes to deal with the advice and in particular—
  - (a) whether it has decided to take any action, or to take no action, in response to the advice,
  - (b) if it has decided to take action, what action it proposes to take, and
  - (c) its reasons for its proposals.
- (2) Publication is to be in such manner as the regulator thinks fit.

## 140H Role of the Treasury

- (1) This section applies where—
  - (a) <sup>F157</sup>the CMA] has given section 140B advice and the regulator has published a response under section 140G, and
  - (b) the <sup>F158</sup>CMA] remains of the opinion that one or more of the things mentioned in section 140B(4) may cause or contribute to, the effect mentioned in section 140B(5).
- (2) The <sup>F159</sup>CMA] may refer the section 140B advice to the Treasury by sending the Treasury—
  - (a) a copy of the section 140B advice and of the response, and
  - (b) a request to consider the advice and the response.
- (3) In referring the section 140B advice, the <sup>F159</sup>CMA] may give advice to the Treasury as to what action, if any, ought to be taken by the regulator.
- (4) If section 140B advice is referred to them, the Treasury may give a direction to the regulator to which the advice was given requiring the regulator to take such action as may be specified in the direction.
- (5) In considering whether to give a direction and, if so, what action to specify, the Treasury must have regard to—
  - (a) any advice the <sup>F160</sup>CMA] has given under subsection (3),
  - (b) any action which the section 140B advice suggests that the regulator should take, and
  - (c) the response of the regulator to the section 140B advice.
- (6) The direction may not require the regulator to do anything that it has no power to do, but the existence of the direction is relevant to the exercise of any discretion conferred on the regulator.
- (7) Before giving a direction under this section, the Treasury must consult the regulator to which it is to be given.

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- (8) If the Treasury give a direction under this section they must—
- (a) publish in such manner as they think fit a statement giving details of the direction and of their reasons for giving it, and
  - (b) lay a copy of the statement before Parliament.

#### Textual Amendments

- F157** Words in s. 140H(1)(a) substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), [Sch. 1 para. 127\(2\)\(a\)](#) (with art. 3)
- F158** Word in s. 140H(1)(b) substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), [Sch. 1 para. 127\(2\)\(b\)](#) (with art. 3)
- F159** Word in s. 140H(2)(3) substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), [Sch. 1 para. 127\(3\)](#) (with art. 3)
- F160** Word in s. 140H(5) substituted (1.4.2014) by [The Enterprise and Regulatory Reform Act 2013 \(Competition\) \(Consequential, Transitional and Saving Provisions\) Order 2014 \(S.I. 2014/892\)](#), art. 1(1), [Sch. 1 para. 127\(3\)](#) (with art. 3)

## CHAPTER 5

### POWER TO MAKE CONSEQUENTIAL AMENDMENTS

#### 141A Power to make consequential amendments of references to rules etc.

- (1) This section applies if—
- (a) a provision of primary or subordinate legislation (whenever passed or made) contains a reference (however expressed) to rules of either regulator or to guidance of the FCA,
  - (b) it appears to the Treasury or the Secretary of State that the reference requires amendment in consequence of the exercise by that regulator of its power under this Part to make, alter or revoke its rules or the exercise by the FCA of its power to make, alter or revoke its guidance.
- (2) The Treasury or the Secretary of State may by order make such amendment of the legislation referred to in subsection (1)(a) as appears to them to be necessary or expedient in consequence of the exercise by the regulator of the power mentioned in subsection (1)(b).
- (3) The power conferred by subsection (2) includes power—
- (a) to replace a reference to the rules of one regulator with a reference to the rules of the other regulator or to the rules of both regulators;
  - (b) to replace a reference to the rules of both regulators with a reference to the rules of one regulator.
- (4) In subsection (1)(a) “subordinate legislation” does not include rules of either regulator.

[ A regulator's power under Part 2 of the Powers Regulations to amend its rules is treated <sup>F161</sup>(5) for the purposes of this section as a power under this Part; and for this purpose “the

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Powers Regulations” means the Financial Regulators' Powers (Technical Standards etc.) (Amendment etc.) (EU Exit) Regulations 2018 (S.I. 2018/1115).]]

#### Textual Amendments

**F161** S. 141A(5) inserted (31.12.2020) by [The Financial Services and Markets Act 2000 \(Amendment\) \(EU Exit\) Regulations 2019](#) (S.I. 2019/632), regs. 1(3), **41**; 2020 c. 1, Sch. 5 para. 1(1)

#### Modifications etc. (not altering text)

**C191** S. 141A applied (with modifications) (13.8.2017 for specified purposes, 13.1.2018 in so far as not already in force) by [The Payment Services Regulations 2017](#) (S.I. 2017/752), reg. 1(2)(b)(ii)(6), **Sch. 6 para. 3(2)** (with reg. 3) ) (as amended (18.9.2023) by [The Electronic Money, Payment Card Interchange Fee and Payment Services \(Amendment\) Regulations 2023](#) (S.I. 2023/790), regs. 1(2)(a), **4(5)(a)(iii)**)

**C192** S. 141A applied (with modifications) by [S.I. 2011/99](#), **Sch. 3 para. 2A(2)(3)** (as inserted (13.8.2017 for specified purposes, 13.10.2017 for specified purposes, 13.1.2018 in so far as not already in force) by [The Payment Services Regulations 2017](#) (S.I. 2017/752), reg. 1(2)(c)(iii)(3)(f)(i)(6), **Sch. 8 para. 5(31)(a)** (with reg. 3) and as amended (18.9.2023) by [The Electronic Money, Payment Card Interchange Fee and Payment Services \(Amendment\) Regulations 2023](#) (S.I. 2023/790), regs. 1(2)(a), **2(3)(a)(iii)-(v)**)

**C193** S. 141A applied (1.7.2021) by Regulation (EU) No. 648/2012, Art. 84b(1)(2) (as inserted by [Financial Services Act 2021](#) (c. 22), **ss. 40(4)**, 49(5); [S.I. 2021/739](#), reg. 3(v))

**C194** S. 141A applied (1.7.2021) by Regulation (EU) No. 600/2014, Art. 50D (as inserted by [Financial Services Act 2021](#) (c. 22), s. 49(5), **Sch. 10 para. 12** (with Sch. 10 para. 13); [S.I. 2021/739](#), reg. 3(o))

**C195** S. 141A applied (1.7.2021) by Regulation (EU) No. 1286/2014, Art. 4A(2)(3) (as inserted by [Financial Services Act 2021](#) (c. 22), **ss. 38(2)**, 49(5) (with s. 38(3)); [S.I. 2021/739](#), reg. 3(t))

#### [<sup>F162</sup>141B] Power to consequentially amend enactments

(1) The Treasury may by regulations make provision amending an enactment that is consequential on rules.

(2) In this section—

“enactment” includes—

- (a) an enactment comprised in subordinate legislation,
- (b) retained direct EU legislation,
- (c) an enactment comprised in, or in an instrument made under, a Measure or Act of Senedd Cymru,
- (d) an enactment comprised in, or in an instrument made under, an Act of the Scottish Parliament, and
- (e) an enactment comprised in, or in an instrument made under, Northern Ireland legislation;

“subordinate legislation” has the same meaning as in the Interpretation Act 1978 (see section 21 of that Act) but does not include rules of either regulator.]

#### Textual Amendments

**F162** S. 141B inserted (29.8.2023) by [Financial Services and Markets Act 2023](#) (c. 29), **ss. 65(2)**, 86(3); [S.I. 2023/779](#), reg. 4(qq)

**Status:**

Point in time view as at 18/09/2023.

**Changes to legislation:**

Financial Services and Markets Act 2000, PART 9A is up to date with all changes known to be in force on or before 15 April 2024. There are changes that may be brought into force at a future date. Changes that have been made appear in the content and are referenced with annotations.