

# Regulation of Investigatory Powers Act 2000

**2000 CHAPTER 23** 

PART I

COMMUNICATIONS

# CHAPTER I

INTERCEPTION

Unlawful and authorised interception

# 1 Unlawful interception

- (1) It shall be an offence for a person intentionally and without lawful authority to intercept, at any place in the United Kingdom, any communication in the course of its transmission by means of—
  - (a) a public postal service; or
  - (b) a public telecommunication system.

(2) It shall be an offence for a person—

- (a) intentionally and without lawful authority, and
- (b) otherwise than in circumstances in which his conduct is excluded by subsection (6) from criminal liability under this subsection,

to intercept, at any place in the United Kingdom, any communication in the course of its transmission by means of a private telecommunication system.

(3) Any interception of a communication which is carried out at any place in the United Kingdom by, or with the express or implied consent of, a person having the right to control the operation or the use of a private telecommunication system shall be

actionable at the suit or instance of the sender or recipient, or intended recipient, of the communication if it is without lawful authority and is either—

- (a) an interception of that communication in the course of its transmission by means of that private system; or
- (b) an interception of that communication in the course of its transmission, by means of a public telecommunication system, to or from apparatus comprised in that private telecommunication system.

(4) Where the United Kingdom is a party to an international agreement which-

- (a) relates to the provision of mutual assistance in connection with, or in the form of, the interception of communications,
- (b) requires the issue of a warrant, order or equivalent instrument in cases in which assistance is given, and
- (c) is designated for the purposes of this subsection by an order made by the Secretary of State,

it shall be the duty of the Secretary of State to secure that no request for assistance in accordance with the agreement is made on behalf of a person in the United Kingdom to the competent authorities of a country or territory outside the United Kingdom except with lawful authority.

- (5) Conduct has lawful authority for the purposes of this section if, and only if-
  - (a) it is authorised by or under section 3 or 4;
  - (b) it takes place in accordance with a warrant under section 5 ("an interception warrant"); or
  - (c) it is in exercise, in relation to any stored communication, of any statutory power that is exercised (apart from this section) for the purpose of obtaining information or of taking possession of any document or other property;

and conduct (whether or not prohibited by this section) which has lawful authority for the purposes of this section by virtue of paragraph (a) or (b) shall also be taken to be lawful for all other purposes.

- (6) The circumstances in which a person makes an interception of a communication in the course of its transmission by means of a private telecommunication system are such that his conduct is excluded from criminal liability under subsection (2) if—
  - (a) he is a person with a right to control the operation or the use of the system; or
  - (b) he has the express or implied consent of such a person to make the interception.
- (7) A person who is guilty of an offence under subsection (1) or (2) shall be liable—
  - (a) on conviction on indictment, to imprisonment for a term not exceeding two years or to a fine, or to both;
  - (b) on summary conviction, to a fine not exceeding the statutory maximum.
- (8) No proceedings for any offence which is an offence by virtue of this section shall be instituted—
  - (a) in England and Wales, except by or with the consent of the Director of Public Prosecutions;
  - (b) in Northern Ireland, except by or with the consent of the Director of Public Prosecutions for Northern Ireland.

# 2 Meaning and location of "interception" etc

# (1) In this Act—

"postal service" means any service which-

- (a) consists in the following, or in any one or more of them, namely, the collection, sorting, conveyance, distribution and delivery (whether in the United Kingdom or elsewhere) of postal items; and
- (b) is offered or provided as a service the main purpose of which, or one of the main purposes of which, is to make available, or to facilitate, a means of transmission from place to place of postal items containing communications;

"private telecommunication system" means any telecommunication system which, without itself being a public telecommunication system, is a system in relation to which the following conditions are satisfied—

- (a) it is attached, directly or indirectly and whether or not for the purposes of the communication in question, to a public telecommunication system; and
- (b) there is apparatus comprised in the system which is both located in the United Kingdom and used (with or without other apparatus) for making the attachment to the public telecommunication system;

"public postal service" means any postal service which is offered or provided to, or to a substantial section of, the public in any one or more parts of the United Kingdom;

"public telecommunications service" means any telecommunications service which is offered or provided to, or to a substantial section of, the public in any one or more parts of the United Kingdom;

"public telecommunication system" means any such parts of a telecommunication system by means of which any public telecommunications service is provided as are located in the United Kingdom;

"telecommunications service" means any service that consists in the provision of access to, and of facilities for making use of, any telecommunication system (whether or not one provided by the person providing the service); and

"telecommunication system" means any system (including the apparatus comprised in it) which exists (whether wholly or partly in the United Kingdom or elsewhere) for the purpose of facilitating the transmission of communications by any means involving the use of electrical or electromagnetic energy.

- (2) For the purposes of this Act, but subject to the following provisions of this section, a person intercepts a communication in the course of its transmission by means of a telecommunication system if, and only if, he—
  - (a) so modifies or interferes with the system, or its operation,
  - (b) so monitors transmissions made by means of the system, or
  - (c) so monitors transmissions made by wireless telegraphy to or from apparatus comprised in the system,

as to make some or all of the contents of the communication available, while being transmitted, to a person other than the sender or intended recipient of the communication.

- (3) References in this Act to the interception of a communication do not include references to the interception of any communication broadcast for general reception.
- (4) For the purposes of this Act the interception of a communication takes place in the United Kingdom if, and only if, the modification, interference or monitoring or, in the case of a postal item, the interception is effected by conduct within the United Kingdom and the communication is either—
  - (a) intercepted in the course of its transmission by means of a public postal service or public telecommunication system; or
  - (b) intercepted in the course of its transmission by means of a private telecommunication system in a case in which the sender or intended recipient of the communication is in the United Kingdom.
- (5) References in this Act to the interception of a communication in the course of its transmission by means of a postal service or telecommunication system do not include references to—
  - (a) any conduct that takes place in relation only to so much of the communication as consists in any traffic data comprised in or attached to a communication (whether by the sender or otherwise) for the purposes of any postal service or telecommunication system by means of which it is being or may be transmitted; or
  - (b) any such conduct, in connection with conduct falling within paragraph (a), as gives a person who is neither the sender nor the intended recipient only so much access to a communication as is necessary for the purpose of identifying traffic data so comprised or attached.
- (6) For the purposes of this section references to the modification of a telecommunication system include references to the attachment of any apparatus to, or other modification of or interference with—
  - (a) any part of the system; or
  - (b) any wireless telegraphy apparatus used for making transmissions to or from apparatus comprised in the system.
- (7) For the purposes of this section the times while a communication is being transmitted by means of a telecommunication system shall be taken to include any time when the system by means of which the communication is being, or has been, transmitted is used for storing it in a manner that enables the intended recipient to collect it or otherwise to have access to it.
- (8) For the purposes of this section the cases in which any contents of a communication are to be taken to be made available to a person while being transmitted shall include any case in which any of the contents of the communication, while being transmitted, are diverted or recorded so as to be available to a person subsequently.
- (9) In this section "traffic data", in relation to any communication, means-
  - (a) any data identifying, or purporting to identify, any person, apparatus or location to or from which the communication is or may be transmitted,
  - (b) any data identifying or selecting, or purporting to identify or select, apparatus through which, or by means of which, the communication is or may be transmitted,
  - (c) any data comprising signals for the actuation of apparatus used for the purposes of a telecommunication system for effecting (in whole or in part) the transmission of any communication, and

(d) any data identifying the data or other data as data comprised in or attached to a particular communication,

but that expression includes data identifying a computer file or computer program access to which is obtained, or which is run, by means of the communication to the extent only that the file or program is identified by reference to the apparatus in which it is stored.

(10) In this section—

- (a) references, in relation to traffic data comprising signals for the actuation of apparatus, to a telecommunication system by means of which a communication is being or may be transmitted include references to any telecommunication system in which that apparatus is comprised; and
- (b) references to traffic data being attached to a communication include references to the data and the communication being logically associated with each other;

and in this section "data", in relation to a postal item, means anything written on the outside of the item.

(11) In this section "postal item" means any letter, postcard or other such thing in writing as may be used by the sender for imparting information to the recipient, or any packet or parcel.

## 3 Lawful interception without an interception warrant

- (1) Conduct by any person consisting in the interception of a communication is authorised by this section if the communication is one which, or which that person has reasonable grounds for believing, is both—
  - (a) a communication sent by a person who has consented to the interception; and
  - (b) a communication the intended recipient of which has so consented.
- (2) Conduct by any person consisting in the interception of a communication is authorised by this section if—
  - (a) the communication is one sent by, or intended for, a person who has consented to the interception; and
  - (b) surveillance by means of that interception has been authorised under Part II.
- (3) Conduct consisting in the interception of a communication is authorised by this section if—
  - (a) it is conduct by or on behalf of a person who provides a postal service or a telecommunications service; and
  - (b) it takes place for purposes connected with the provision or operation of that service or with the enforcement, in relation to that service, of any enactment relating to the use of postal services or telecommunications services.
- (4) Conduct by any person consisting in the interception of a communication in the course of its transmission by means of wireless telegraphy is authorised by this section if it takes place—
  - (a) with the authority of a designated person under section 5 of the Wireless Telegraphy Act 1949 (misleading messages and interception and disclosure of wireless telegraphy messages); and
  - (b) for purposes connected with anything falling within subsection (5).

(5) Each of the following falls within this subsection—

- (a) the issue of licences under the Wireless Telegraphy Act 1949;
- (b) the prevention or detection of anything which constitutes interference with wireless telegraphy; and
- (c) the enforcement of any enactment contained in that Act or of any enactment not so contained that relates to such interference.

# 4 **Power to provide for lawful interception**

- (1) Conduct by any person ("the interceptor") consisting in the interception of a communication in the course of its transmission by means of a telecommunication system is authorised by this section if—
  - (a) the interception is carried out for the purpose of obtaining information about the communications of a person who, or who the interceptor has reasonable grounds for believing, is in a country or territory outside the United Kingdom;
  - (b) the interception relates to the use of a telecommunications service provided to persons in that country or territory which is either—
    - (i) a public telecommunications service; or
    - (ii) a telecommunications service that would be a public telecommunications service if the persons to whom it is offered or provided were members of the public in a part of the United Kingdom;
  - (c) the person who provides that service (whether the interceptor or another person) is required by the law of that country or territory to carry out, secure or facilitate the interception in question;
  - (d) the situation is one in relation to which such further conditions as may be prescribed by regulations made by the Secretary of State are required to be satisfied before conduct may be treated as authorised by virtue of this subsection; and
  - (e) the conditions so prescribed are satisfied in relation to that situation.
- (2) Subject to subsection (3), the Secretary of State may by regulations authorise any such conduct described in the regulations as appears to him to constitute a legitimate practice reasonably required for the purpose, in connection with the carrying on of any business, of monitoring or keeping a record of—
  - (a) communications by means of which transactions are entered into in the course of that business; or
  - (b) other communications relating to that business or taking place in the course of its being carried on.
- (3) Nothing in any regulations under subsection (2) shall authorise the interception of any communication except in the course of its transmission using apparatus or services provided by or to the person carrying on the business for use wholly or partly in connection with that business.
- (4) Conduct taking place in a prison is authorised by this section if it is conduct in exercise of any power conferred by or under any rules made under section 47 of the Prison Act 1952, section 39 of the Prisons (Scotland) Act 1989 or section 13 of the Prison Act (Northern Ireland) 1953 (prison rules).
- (5) Conduct taking place in any hospital premises where high security psychiatric services are provided is authorised by this section if it is conduct in pursuance of, and in accordance with, any direction given under section 17 of the National Health Service

Act 1977 (directions as to the carrying out of their functions by health bodies) to the body providing those services at those premises.

- (6) Conduct taking place in a state hospital is authorised by this section if it is conduct in pursuance of, and in accordance with, any direction given to the State Hospitals Board for Scotland under section 2(5) of the National Health Service (Scotland) Act 1978 (regulations and directions as to the exercise of their functions by health boards) as applied by Article 5(1) of and the Schedule to The State Hospitals Board for Scotland Order 1995 (which applies certain provisions of that Act of 1978 to the State Hospitals Board).
- (7) In this section references to a business include references to any activities of a government department, of any public authority or of any person or office holder on whom functions are conferred by or under any enactment.
- (8) In this section—

"government department" includes any part of the Scottish Administration, a Northern Ireland department and the National Assembly for Wales;

"high security psychiatric services" has the same meaning as in the National Health Service Act 1977;

"hospital premises" has the same meaning as in section 4(3) of that Act; and "state hospital" has the same meaning as in the National Health Service (Scotland) Act 1978.

- (9) In this section "prison" means—
  - (a) any prison, young offender institution, young offenders centre or remand centre which is under the general superintendence of, or is provided by, the Secretary of State under the Prison Act 1952 or the Prison Act (Northern Ireland) 1953, or
  - (b) any prison, young offenders institution or remand centre which is under the general superintendence of the Scottish Ministers under the Prisons (Scotland) Act 1989,

and includes any contracted out prison, within the meaning of Part IV of the Criminal Justice Act 1991 or section 106(4) of the Criminal Justice and Public Order Act 1994, and any legalised police cells within the meaning of section 14 of the Prisons (Scotland) Act 1989.

# 5 Interception with a warrant

- (1) Subject to the following provisions of this Chapter, the Secretary of State may issue a warrant authorising or requiring the person to whom it is addressed, by any such conduct as may be described in the warrant, to secure any one or more of the following—
  - (a) the interception in the course of their transmission by means of a postal service or telecommunication system of the communications described in the warrant;
  - (b) the making, in accordance with an international mutual assistance agreement, of a request for the provision of such assistance in connection with, or in the form of, an interception of communications as may be so described;
  - (c) the provision, in accordance with an international mutual assistance agreement, to the competent authorities of a country or territory outside the United Kingdom of any such assistance in connection with, or in the form of, an interception of communications as may be so described;

- (d) the disclosure, in such manner as may be so described, of intercepted material obtained by any interception authorised or required by the warrant, and of related communications data.
- (2) The Secretary of State shall not issue an interception warrant unless he believes-
  - (a) that the warrant is necessary on grounds falling within subsection (3); and
  - (b) that the conduct authorised by the warrant is proportionate to what is sought to be achieved by that conduct.
- (3) Subject to the following provisions of this section, a warrant is necessary on grounds falling within this subsection if it is necessary—
  - (a) in the interests of national security;
  - (b) for the purpose of preventing or detecting serious crime;
  - (c) for the purpose of safeguarding the economic well-being of the United Kingdom; or
  - (d) for the purpose, in circumstances appearing to the Secretary of State to be equivalent to those in which he would issue a warrant by virtue of paragraph (b), of giving effect to the provisions of any international mutual assistance agreement.
- (4) The matters to be taken into account in considering whether the requirements of subsection (2) are satisfied in the case of any warrant shall include whether the information which it is thought necessary to obtain under the warrant could reasonably be obtained by other means.
- (5) A warrant shall not be considered necessary on the ground falling within subsection (3)(c) unless the information which it is thought necessary to obtain is information relating to the acts or intentions of persons outside the British Islands.
- (6) The conduct authorised by an interception warrant shall be taken to include—
  - (a) all such conduct (including the interception of communications not identified by the warrant) as it is necessary to undertake in order to do what is expressly authorised or required by the warrant;
  - (b) conduct for obtaining related communications data; and
  - (c) conduct by any person which is conduct in pursuance of a requirement imposed by or on behalf of the person to whom the warrant is addressed to be provided with assistance with giving effect to the warrant.

## Interception warrants

# 6 Application for issue of an interception warrant

- (1) An interception warrant shall not be issued except on an application made by or on behalf of a person specified in subsection (2).
- (2) Those persons are—
  - (a) the Director-General of the Security Service;
  - (b) the Chief of the Secret Intelligence Service;
  - (c) the Director of GCHQ;
  - (d) the Director General of the National Criminal Intelligence Service;
  - (e) the Commissioner of Police of the Metropolis;

- (f) the Chief Constable of the Royal Ulster Constabulary;
- (g) the chief constable of any police force maintained under or by virtue of section 1 of the Police (Scotland) Act 1967;
- (h) the Commissioners of Customs and Excise;
- (i) the Chief of Defence Intelligence;
- (j) a person who, for the purposes of any international mutual assistance agreement, is the competent authority of a country or territory outside the United Kingdom.
- (3) An application for the issue of an interception warrant shall not be made on behalf of a person specified in subsection (2) except by a person holding office under the Crown.

#### 7 Issue of warrants

(1) An interception warrant shall not be issued except—

- (a) under the hand of the Secretary of State; or
- (b) in a case falling within subsection (2), under the hand of a senior official.
- (2) Those cases are—
  - (a) an urgent case in which the Secretary of State has himself expressly authorised the issue of the warrant in that case; and
  - (b) a case in which the warrant is for the purposes of a request for assistance made under an international mutual assistance agreement by the competent authorities of a country or territory outside the United Kingdom and either—
    - (i) it appears that the interception subject is outside the United Kingdom; or
    - (ii) the interception to which the warrant relates is to take place in relation only to premises outside the United Kingdom.
- (3) An interception warrant—
  - (a) must be addressed to the person falling within section 6(2) by whom, or on whose behalf, the application for the warrant was made; and
  - (b) in the case of a warrant issued under the hand of a senior official, must contain, according to whatever is applicable—
    - (i) one of the statements set out in subsection (4); and
    - (ii) if it contains the statement set out in subsection (4)(b), one of the statements set out in subsection (5).
- (4) The statements referred to in subsection (3)(b)(i) are—
  - (a) a statement that the case is an urgent case in which the Secretary of State has himself expressly authorised the issue of the warrant;
  - (b) a statement that the warrant is issued for the purposes of a request for assistance made under an international mutual assistance agreement by the competent authorities of a country or territory outside the United Kingdom.
- (5) The statements referred to in subsection (3)(b)(ii) are—
  - (a) a statement that the interception subject appears to be outside the United Kingdom;
  - (b) a statement that the interception to which the warrant relates is to take place in relation only to premises outside the United Kingdom.

# 8 Contents of warrants

(1) An interception warrant must name or describe either—

- (a) one person as the interception subject; or
- (b) a single set of premises as the premises in relation to which the interception to which the warrant relates is to take place.
- (2) The provisions of an interception warrant describing communications the interception of which is authorised or required by the warrant must comprise one or more schedules setting out the addresses, numbers, apparatus or other factors, or combination of factors, that are to be used for identifying the communications that may be or are to be intercepted.
- (3) Any factor or combination of factors set out in accordance with subsection (2) must be one that identifies communications which are likely to be or to include—
  - (a) communications from, or intended for, the person named or described in the warrant in accordance with subsection (1); or
  - (b) communications originating on, or intended for transmission to, the premises so named or described.
- (4) Subsections (1) and (2) shall not apply to an interception warrant if-
  - (a) the description of communications to which the warrant relates confines the conduct authorised or required by the warrant to conduct falling within subsection (5); and
  - (b) at the time of the issue of the warrant, a certificate applicable to the warrant has been issued by the Secretary of State certifying—
    - (i) the descriptions of intercepted material the examination of which he considers necessary; and
    - (ii) that he considers the examination of material of those descriptions necessary as mentioned in section 5(3)(a), (b) or (c).
- (5) Conduct falls within this subsection if it consists in-
  - (a) the interception of external communications in the course of their transmission by means of a telecommunication system; and
  - (b) any conduct authorised in relation to any such interception by section 5(6).
- (6) A certificate for the purposes of subsection (4) shall not be issued except under the hand of the Secretary of State.

#### 9 Duration, cancellation and renewal of warrants

- (1) An interception warrant—
  - (a) shall cease to have effect at the end of the relevant period; but
  - (b) may be renewed, at any time before the end of that period, by an instrument under the hand of the Secretary of State or, in a case falling within section 7(2)
     (b), under the hand of a senior official.
- (2) An interception warrant shall not be renewed under subsection (1) unless the Secretary of State believes that the warrant continues to be necessary on grounds falling within section 5(3).
- (3) The Secretary of State shall cancel an interception warrant if he is satisfied that the warrant is no longer necessary on grounds falling within section 5(3).

- (4) The Secretary of State shall cancel an interception warrant if, at any time before the end of the relevant period, he is satisfied in a case in which—
  - (a) the warrant is one which was issued containing the statement set out in section 7(5)(a) or has been renewed by an instrument containing the statement set out in subsection (5)(b)(i) of this section, and
  - (b) the latest renewal (if any) of the warrant is not a renewal by an instrument under the hand of the Secretary of State,

that the person named or described in the warrant as the interception subject is in the United Kingdom.

- (5) An instrument under the hand of a senior official that renews an interception warrant must contain—
  - (a) a statement that the renewal is for the purposes of a request for assistance made under an international mutual assistance agreement by the competent authorities of a country or territory outside the United Kingdom; and
  - (b) whichever of the following statements is applicable—
    - (i) a statement that the interception subject appears to be outside the United Kingdom;
    - (ii) a statement that the interception to which the warrant relates is to take place in relation only to premises outside the United Kingdom.
- (6) In this section "the relevant period"—
  - (a) in relation to an unrenewed warrant issued in a case falling within section 7(2)
    (a) under the hand of a senior official, means the period ending with the fifth working day following the day of the warrant's issue;
  - (b) in relation to a renewed warrant the latest renewal of which was by an instrument endorsed under the hand of the Secretary of State with a statement that the renewal is believed to be necessary on grounds falling within section 5(3)(a) or (c), means the period of six months beginning with the day of the warrant's renewal; and
  - (c) in all other cases, means the period of three months beginning with the day of the warrant's issue or, in the case of a warrant that has been renewed, of its latest renewal.

#### **10** Modification of warrants and certificates

(1) The Secretary of State may at any time—

- (a) modify the provisions of an interception warrant; or
- (b) modify a section 8(4) certificate so as to include in the certified material any material the examination of which he considers to be necessary as mentioned in section 5(3)(a), (b) or (c).
- (2) If at any time the Secretary of State considers that any factor set out in a schedule to an interception warrant is no longer relevant for identifying communications which, in the case of that warrant, are likely to be or to include communications falling within section 8(3)(a) or (b), it shall be his duty to modify the warrant by the deletion of that factor.
- (3) If at any time the Secretary of State considers that the material certified by a section 8(4) certificate includes any material the examination of which is no longer

necessary as mentioned in any of paragraphs (a) to (c) of section 5(3), he shall modify the certificate so as to exclude that material from the certified material.

- (4) Subject to subsections (5) to (8), a warrant or certificate shall not be modified under this section except by an instrument under the hand of the Secretary of State or of a senior official.
- (5) Unscheduled parts of an interception warrant shall not be modified under the hand of a senior official except in an urgent case in which—
  - (a) the Secretary of State has himself expressly authorised the modification; and
  - (b) a statement of that fact is endorsed on the modifying instrument.
- (6) Subsection (4) shall not authorise the making under the hand of either—
  - (a) the person to whom the warrant is addressed, or
  - (b) any person holding a position subordinate to that person,

of any modification of any scheduled parts of an interception warrant.

- (7) A section 8(4) certificate shall not be modified under the hand of a senior official except in an urgent case in which—
  - (a) the official in question holds a position in respect of which he is expressly authorised by provisions contained in the certificate to modify the certificate on the Secretary of State's behalf; or
  - (b) the Secretary of State has himself expressly authorised the modification and a statement of that fact is endorsed on the modifying instrument.
- (8) Where modifications in accordance with this subsection are expressly authorised by provision contained in the warrant, the scheduled parts of an interception warrant may, in an urgent case, be modified by an instrument under the hand of—
  - (a) the person to whom the warrant is addressed; or
  - (b) a person holding any such position subordinate to that person as may be identified in the provisions of the warrant.
- (9) Where—
  - (a) a warrant or certificate is modified by an instrument under the hand of a person other than the Secretary of State, and
  - (b) a statement for the purposes of subsection (5)(b) or (7)(b) is endorsed on the instrument, or the modification is made under subsection (8),

that modification shall cease to have effect at the end of the fifth working day following the day of the instrument's issue.

- (10) For the purposes of this section—
  - (a) the scheduled parts of an interception warrant are any provisions of the warrant that are contained in a schedule of identifying factors comprised in the warrant for the purposes of section 8(2); and
  - (b) the modifications that are modifications of the scheduled parts of an interception warrant include the insertion of an additional such schedule in the warrant;

and references in this section to unscheduled parts of an interception warrant, and to their modification, shall be construed accordingly.

#### **11** Implementation of warrants

(1) Effect may be given to an interception warrant either—

- (a) by the person to whom it is addressed; or
- (b) by that person acting through, or together with, such other persons as he may require (whether under subsection (2) or otherwise) to provide him with assistance with giving effect to the warrant.
- (2) For the purpose of requiring any person to provide assistance in relation to an interception warrant the person to whom it is addressed may—
  - (a) serve a copy of the warrant on such persons as he considers may be able to provide such assistance; or
  - (b) make arrangements under which a copy of it is to be or may be so served.
- (3) The copy of an interception warrant that is served on any person under subsection (2) may, to the extent authorised—
  - (a) by the person to whom the warrant is addressed, or
  - (b) by the arrangements made by him for the purposes of that subsection,

omit any one or more of the schedules to the warrant.

- (4) Where a copy of an interception warrant has been served by or on behalf of the person to whom it is addressed on—
  - (a) a person who provides a postal service,
  - (b) a person who provides a public telecommunications service, or
  - (c) a person not falling within paragraph (b) who has control of the whole or any part of a telecommunication system located wholly or partly in the United Kingdom,

it shall (subject to subsection (5)) be the duty of that person to take all such steps for giving effect to the warrant as are notified to him by or on behalf of the person to whom the warrant is addressed.

- (5) A person who is under a duty by virtue of subsection (4) to take steps for giving effect to a warrant shall not be required to take any steps which it is not reasonably practicable for him to take.
- (6) For the purposes of subsection (5) the steps which it is reasonably practicable for a person to take in a case in which obligations have been imposed on him by or under section 12 shall include every step which it would have been reasonably practicable for him to take had he complied with all the obligations so imposed on him.
- (7) A person who knowingly fails to comply with his duty under subsection (4) shall be guilty of an offence and liable—
  - (a) on conviction on indictment, to imprisonment for a term not exceeding two years or to a fine, or to both;
  - (b) on summary conviction, to imprisonment for a term not exceeding six months or to a fine not exceeding the statutory maximum, or to both.
- (8) A person's duty under subsection (4) to take steps for giving effect to a warrant shall be enforceable by civil proceedings by the Secretary of State for an injunction, or for specific performance of a statutory duty under section 45 of the Court of Session Act 1988, or for any other appropriate relief.

(9) For the purposes of this Act the provision of assistance with giving effect to an interception warrant includes any disclosure to the person to whom the warrant is addressed, or to persons acting on his behalf, of intercepted material obtained by any interception authorised or required by the warrant, and of any related communications data.

## Interception capability and costs

# **12** Maintenance of interception capability

- (1) The Secretary of State may by order provide for the imposition by him on persons who—
  - (a) are providing public postal services or public telecommunications services, or
  - (b) are proposing to do so,

of such obligations as it appears to him reasonable to impose for the purpose of securing that it is and remains practicable for requirements to provide assistance in relation to interception warrants to be imposed and complied with.

- (2) The Secretary of State's power to impose the obligations provided for by an order under this section shall be exercisable by the giving, in accordance with the order, of a notice requiring the person who is to be subject to the obligations to take all such steps as may be specified or described in the notice.
- (3) Subject to subsection (11), the only steps that may be specified or described in a notice given to a person under subsection (2) are steps appearing to the Secretary of State to be necessary for securing that that person has the practical capability of providing any assistance which he may be required to provide in relation to relevant interception warrants.
- (4) A person shall not be liable to have an obligation imposed on him in accordance with an order under this section by reason only that he provides, or is proposing to provide, to members of the public a telecommunications service the provision of which is or, as the case may be, will be no more than—
  - (a) the means by which he provides a service which is not a telecommunications service; or
  - (b) necessarily incidental to the provision by him of a service which is not a telecommunications service.
- (5) Where a notice is given to any person under subsection (2) and otherwise than by virtue of subsection (6)(c), that person may, before the end of such period as may be specified in an order under this section, refer the notice to the Technical Advisory Board.
- (6) Where a notice given to any person under subsection (2) is referred to the Technical Advisory Board under subsection (5)—
  - (a) there shall be no requirement for that person to comply, except in pursuance of a notice under paragraph (c)(ii), with any obligations imposed by the notice;
  - (b) the Board shall consider the technical requirements and the financial consequences, for the person making the reference, of the notice referred to them and shall report their conclusions on those matters to that person and to the Secretary of State; and
  - (c) the Secretary of State, after considering any report of the Board relating to the notice, may either—

- (i) withdraw the notice; or
- (ii) give a further notice under subsection (2) confirming its effect, with or without modifications.
- (7) It shall be the duty of a person to whom a notice is given under subsection (2) to comply with the notice; and that duty shall be enforceable by civil proceedings by the Secretary of State for an injunction, or for specific performance of a statutory duty under section 45 of the Court of Session Act 1988, or for any other appropriate relief.
- (8) A notice for the purposes of subsection (2) must specify such period as appears to the Secretary of State to be reasonable as the period within which the steps specified or described in the notice are to be taken.
- (9) Before making an order under this section the Secretary of State shall consult with-
  - (a) such persons appearing to him to be likely to be subject to the obligations for which it provides,
  - (b) the Technical Advisory Board,
  - (c) such persons representing persons falling within paragraph (a), and
  - (d) such persons with statutory functions in relation to persons falling within that paragraph,

as he considers appropriate.

- (10) The Secretary of State shall not make an order under this section unless a draft of the order has been laid before Parliament and approved by a resolution of each House.
- (11) For the purposes of this section the question whether a person has the practical capability of providing assistance in relation to relevant interception warrants shall include the question whether all such arrangements have been made as the Secretary of State considers necessary—
  - (a) with respect to the disclosure of intercepted material;
  - (b) for the purpose of ensuring that security and confidentiality are maintained in relation to, and to matters connected with, the provision of any such assistance; and
  - (c) for the purpose of facilitating the carrying out of any functions in relation to this Chapter of the Interception of Communications Commissioner;

but before determining for the purposes of the making of any order, or the imposition of any obligation, under this section what arrangements he considers necessary for the purpose mentioned in paragraph (c) the Secretary of State shall consult that Commissioner.

- (12) In this section "relevant interception warrant"—
  - (a) in relation to a person providing a public postal service, means an interception warrant relating to the interception of communications in the course of their transmission by means of that service; and
  - (b) in relation to a person providing a public telecommunications service, means an interception warrant relating to the interception of communications in the course of their transmission by means of a telecommunication system used for the purposes of that service.

# 13 Technical Advisory Board

- (1) There shall be a Technical Advisory Board consisting of such number of persons appointed by the Secretary of State as he may by order provide.
- (2) The order providing for the membership of the Technical Advisory Board must also make provision which is calculated to ensure—
  - (a) that the membership of the Technical Advisory Board includes persons likely effectively to represent the interests of the persons on whom obligations may be imposed under section 12;
  - (b) that the membership of the Board includes persons likely effectively to represent the interests of the persons by or on whose behalf applications for interception warrants may be made;
  - (c) that such other persons (if any) as the Secretary of State thinks fit may be appointed to be members of the Board; and
  - (d) that the Board is so constituted as to produce a balance between the representation of the interests mentioned in paragraph (a) and the representation of those mentioned in paragraph (b).
- (3) The Secretary of State shall not make an order under this section unless a draft of the order has been laid before Parliament and approved by a resolution of each House.

## 14 Grants for interception costs

- (1) It shall be the duty of the Secretary of State to ensure that such arrangements are in force as are necessary for securing that a person who provides—
  - (a) a postal service, or
  - (b) a telecommunications service,

receives such contribution as is, in the circumstances of that person's case, a fair contribution towards the costs incurred, or likely to be incurred, by that person in consequence of the matters mentioned in subsection (2).

(2) Those matters are—

- (a) in relation to a person providing a postal service, the issue of interception warrants relating to communications transmitted by means of that postal service;
- (b) in relation to a person providing a telecommunications service, the issue of interception warrants relating to communications transmitted by means of a telecommunication system used for the purposes of that service;
- (c) in relation to each description of person, the imposition on that person of obligations provided for by an order under section 12.
- (3) For the purpose of complying with his duty under this section, the Secretary of State may make arrangements for payments to be made out of money provided by Parliament.

*Restrictions on use of intercepted material etc.* 

# 15 General safeguards

- (1) Subject to subsection (6), it shall be the duty of the Secretary of State to ensure, in relation to all interception warrants, that such arrangements are in force as he considers necessary for securing—
  - (a) that the requirements of subsections (2) and (3) are satisfied in relation to the intercepted material and any related communications data; and
  - (b) in the case of warrants in relation to which there are section 8(4) certificates, that the requirements of section 16 are also satisfied.
- (2) The requirements of this subsection are satisfied in relation to the intercepted material and any related communications data if each of the following—
  - (a) the number of persons to whom any of the material or data is disclosed or otherwise made available,
  - (b) the extent to which any of the material or data is disclosed or otherwise made available,
  - (c) the extent to which any of the material or data is copied, and
  - (d) the number of copies that are made,

is limited to the minimum that is necessary for the authorised purposes.

- (3) The requirements of this subsection are satisfied in relation to the intercepted material and any related communications data if each copy made of any of the material or data (if not destroyed earlier) is destroyed as soon as there are no longer any grounds for retaining it as necessary for any of the authorised purposes.
- (4) For the purposes of this section something is necessary for the authorised purposes if, and only if—
  - (a) it continues to be, or is likely to become, necessary as mentioned in section 5(3);
  - (b) it is necessary for facilitating the carrying out of any of the functions under this Chapter of the Secretary of State;
  - (c) it is necessary for facilitating the carrying out of any functions in relation to this Part of the Interception of Communications Commissioner or of the Tribunal;
  - (d) it is necessary to ensure that a person conducting a criminal prosecution has the information he needs to determine what is required of him by his duty to secure the fairness of the prosecution; or
  - (e) it is necessary for the performance of any duty imposed on any person by the Public Records Act 1958 or the Public Records Act (Northern Ireland) 1923.
- (5) The arrangements for the time being in force under this section for securing that the requirements of subsection (2) are satisfied in relation to the intercepted material or any related communications data must include such arrangements as the Secretary of State considers necessary for securing that every copy of the material or data that is made is stored, for so long as it is retained, in a secure manner.
- (6) Arrangements in relation to interception warrants which are made for the purposes of subsection (1)—
  - (a) shall not be required to secure that the requirements of subsections (2) and (3) are satisfied in so far as they relate to any of the intercepted material or related

communications data, or any copy of any such material or data, possession of which has been surrendered to any authorities of a country or territory outside the United Kingdom; but

- (b) shall be required to secure, in the case of every such warrant, that possession of the intercepted material and data and of copies of the material or data is surrendered to authorities of a country or territory outside the United Kingdom only if the requirements of subsection (7) are satisfied.
- (7) The requirements of this subsection are satisfied in the case of a warrant if it appears to the Secretary of State—
  - (a) that requirements corresponding to those of subsections (2) and (3) will apply, to such extent (if any) as the Secretary of State thinks fit, in relation to any of the intercepted material or related communications data possession of which, or of any copy of which, is surrendered to the authorities in question; and
  - (b) that restrictions are in force which would prevent, to such extent (if any) as the Secretary of State thinks fit, the doing of anything in, for the purposes of or in connection with any proceedings outside the United Kingdom which would result in such a disclosure as, by virtue of section 17, could not be made in the United Kingdom.
- (8) In this section "copy", in relation to intercepted material or related communications data, means any of the following (whether or not in documentary form)—
  - (a) any copy, extract or summary of the material or data which identifies itself as the product of an interception, and
  - (b) any record referring to an interception which is a record of the identities of the persons to or by whom the intercepted material was sent, or to whom the communications data relates,

and "copied" shall be construed accordingly.

# 16 Extra safeguards in the case of certificated warrants

- (1) For the purposes of section 15 the requirements of this section, in the case of a warrant in relation to which there is a section 8(4) certificate, are that the intercepted material is read, looked at or listened to by the persons to whom it becomes available by virtue of the warrant to the extent only that it—
  - (a) has been certified as material the examination of which is necessary as mentioned in section 5(3)(a), (b) or (c); and
  - (b) falls within subsection (2).
- (2) Subject to subsections (3) and (4), intercepted material falls within this subsection so far only as it is selected to be read, looked at or listened to otherwise than according to a factor which—
  - (a) is referable to an individual who is known to be for the time being in the British Islands; and
  - (b) has as its purpose, or one of its purposes, the identification of material contained in communications sent by him, or intended for him.
- (3) Intercepted material falls within subsection (2), notwithstanding that it is selected by reference to any such factor as is mentioned in paragraph (a) and (b) of that subsection, if—
  - (a) it is certified by the Secretary of State for the purposes of section 8(4) that the examination of material selected according to factors referable to the

individual in question is necessary as mentioned in subsection 5(3)(a), (b) or (c); and

- (b) the material relates only to communications sent during a period of not more than three months specified in the certificate.
- (4) Intercepted material also falls within subsection (2), notwithstanding that it is selected by reference to any such factor as is mentioned in paragraph (a) and (b) of that subsection, if—
  - (a) the person to whom the warrant is addressed believes, on reasonable grounds, that the circumstances are such that the material would fall within that subsection; or
  - (b) the conditions set out in subsection (5) below are satisfied in relation to the selection of the material.
- (5) Those conditions are satisfied in relation to the selection of intercepted material if—
  - (a) it has appeared to the person to whom the warrant is addressed that there has been such a relevant change of circumstances as, but for subsection (4)(b), would prevent the intercepted material from falling within subsection (2);
  - (b) since it first so appeared, a written authorisation to read, look at or listen to the material has been given by a senior official; and
  - (c) the selection is made before the end of the first working day after the day on which it first so appeared to that person.
- (6) References in this section to its appearing that there has been a relevant change of circumstances are references to its appearing either—
  - (a) that the individual in question has entered the British Islands; or
  - (b) that a belief by the person to whom the warrant is addressed in the individual's presence outside the British Islands was in fact mistaken.

#### 17 Exclusion of matters from legal proceedings

- (1) Subject to section 18, no evidence shall be adduced, question asked, assertion or disclosure made or other thing done in, for the purposes of or in connection with any legal proceedings which (in any manner)—
  - (a) discloses, in circumstances from which its origin in anything falling within subsection (2) may be inferred, any of the contents of an intercepted communication or any related communications data; or
  - (b) tends (apart from any such disclosure) to suggest that anything falling within subsection (2) has or may have occurred or be going to occur.
- (2) The following fall within this subsection—
  - (a) conduct by a person falling within subsection (3) that was or would be an offence under section 1(1) or (2) of this Act or under section 1 of the Interception of Communications Act 1985;
  - (b) a breach by the Secretary of State of his duty under section 1(4) of this Act;
  - (c) the issue of an interception warrant or of a warrant under the Interception of Communications Act 1985;
  - (d) the making of an application by any person for an interception warrant, or for a warrant under that Act;
  - (e) the imposition of any requirement on any person to provide assistance with giving effect to an interception warrant.

(3) The persons referred to in subsection (2)(a) are—

- (a) any person to whom a warrant under this Chapter may be addressed;
- (b) any person holding office under the Crown;
- (c) any member of the National Criminal Intelligence Service;
- (d) any member of the National Crime Squad;
- (e) any person employed by or for the purposes of a police force;
- (f) any person providing a postal service or employed for the purposes of any business of providing such a service; and
- (g) any person providing a public telecommunications service or employed for the purposes of any business of providing such a service.
- (4) In this section "intercepted communication" means any communication intercepted in the course of its transmission by means of a postal service or telecommunication system.

# 18 Exceptions to section 17

(1) Section 17(1) shall not apply in relation to—

- (a) any proceedings for a relevant offence;
- (b) any civil proceedings under section 11(8);
- (c) any proceedings before the Tribunal;
- (d) any proceedings on an appeal or review for which provision is made by an order under section 67(8);
- (e) any proceedings before the Special Immigration Appeals Commission or any proceedings arising out of proceedings before that Commission; or
- (f) any proceedings before the Proscribed Organisations Appeal Commission or any proceedings arising out of proceedings before that Commission.
- (2) Subsection (1) shall not, by virtue of paragraph (e) or (f), authorise the disclosure of anything—
  - (a) in the case of any proceedings falling within paragraph (e), to-
    - (i) the appellant to the Special Immigration Appeals Commission; or
    - (ii) any person who for the purposes of any proceedings so falling (but otherwise than by virtue of an appointment under section 6 of the Special Immigration Appeals Commission Act 1997) represents that appellant;
    - or
  - (b) in the case of proceedings falling within paragraph (f), to—
    - (i) the applicant to the Proscribed Organisations Appeal Commission;
    - (ii) the organisation concerned (if different);
    - (iii) any person designated under paragraph 6 of Schedule 3 to the Terrorism Act 2000 to conduct proceedings so falling on behalf of that organisation; or
    - (iv) any person who for the purposes of any proceedings so falling (but otherwise than by virtue of an appointment under paragraph 7 of that Schedule) represents that applicant or that organisation.
- (3) Section 17(1) shall not prohibit anything done in, for the purposes of, or in connection with, so much of any legal proceedings as relates to the fairness or unfairness of a

dismissal on the grounds of any conduct constituting an offence under section 1(1) or (2), 11(7) or 19 of this Act, or section 1 of the Interception of Communications Act 1985.

- (4) Section 17(1)(a) shall not prohibit the disclosure of any of the contents of a communication if the interception of that communication was lawful by virtue of section 1(5)(c), 3 or 4.
- (5) Where any disclosure is proposed to be or has been made on the grounds that it is authorised by subsection (4), section 17(1) shall not prohibit the doing of anything in, or for the purposes of, so much of any legal proceedings as relates to the question whether that disclosure is or was so authorised.
- (6) Section 17(1)(b) shall not prohibit the doing of anything that discloses any conduct of a person for which he has been convicted of an offence under section 1(1) or (2), 11(7) or 19 of this Act, or section 1 of the Interception of Communications Act 1985.
- (7) Nothing in section 17(1) shall prohibit any such disclosure of any information that continues to be available for disclosure as is confined to—
  - (a) a disclosure to a person conducting a criminal prosecution for the purpose only of enabling that person to determine what is required of him by his duty to secure the fairness of the prosecution; or
  - (b) a disclosure to a relevant judge in a case in which that judge has ordered the disclosure to be made to him alone.
- (8) A relevant judge shall not order a disclosure under subsection (7)(b) except where he is satisfied that the exceptional circumstances of the case make the disclosure essential in the interests of justice.
- (9) Subject to subsection (10), where in any criminal proceedings—
  - (a) a relevant judge does order a disclosure under subsection (7)(b), and
  - (b) in consequence of that disclosure he is of the opinion that there are exceptional circumstances requiring him to do so,

he may direct the person conducting the prosecution to make for the purposes of the proceedings any such admission of fact as that judge thinks essential in the interests of justice.

- (10) Nothing in any direction under subsection (9) shall authorise or require anything to be done in contravention of section 17(1).
- (11) In this section "a relevant judge" means—
  - (a) any judge of the High Court or of the Crown Court or any Circuit judge;
  - (b) any judge of the High Court of Justiciary or any sheriff;
  - (c) in relation to a court-martial, the judge advocate appointed in relation to that court-martial under section 84B of the Army Act 1955, section 84B of the Air Force Act 1955 or section 53B of the Naval Discipline Act 1957; or
  - (d) any person holding any such judicial office as entitles him to exercise the jurisdiction of a judge falling within paragraph (a) or (b).

(12) In this section "relevant offence" means—

- (a) an offence under any provision of this Act;
- (b) an offence under section 1 of the Interception of Communications Act 1985;
- (c) an offence under section 5 of the Wireless Telegraphy Act 1949;

- (d) an offence under section 45 of the Telegraph Act 1863, section 20 of the Telegraph Act 1868 or section 58 of the Post Office Act 1953;
- (e) an offence under section 45 of the Telecommunications Act 1984;
- (f) an offence under section 4 of the Official Secrets Act 1989 relating to any such information, document or article as is mentioned in subsection (3)(a) of that section;
- (g) an offence under section 1 or 2 of the Official Secrets Act 1911 relating to any sketch, plan, model, article, note, document or information which incorporates or relates to the contents of any intercepted communication or any related communications data or tends to suggest as mentioned in section 17(1)(b) of this Act;
- (h) perjury committed in the course of any proceedings mentioned in subsection (1) or (3) of this section;
- (i) attempting or conspiring to commit, or aiding, abetting, counselling or procuring the commission of, an offence falling within any of the preceding paragraphs; and
- (j) contempt of court committed in the course of, or in relation to, any proceedings mentioned in subsection (1) or (3) of this section.
- (13) In subsection (12) "intercepted communication" has the same meaning as in section 17.

## **19** Offence for unauthorised disclosures

- (1) Where an interception warrant has been issued or renewed, it shall be the duty of every person falling within subsection (2) to keep secret all the matters mentioned in subsection (3).
- (2) The persons falling within this subsection are—
  - (a) the persons specified in section 6(2);
  - (b) every person holding office under the Crown;
  - (c) every member of the National Criminal Intelligence Service;
  - (d) every member of the National Crime Squad;
  - (e) every person employed by or for the purposes of a police force;
  - (f) persons providing postal services or employed for the purposes of any business of providing such a service;
  - (g) persons providing public telecommunications services or employed for the purposes of any business of providing such a service;
  - (h) persons having control of the whole or any part of a telecommunication system located wholly or partly in the United Kingdom.
- (3) Those matters are—
  - (a) the existence and contents of the warrant and of any section 8(4) certificate in relation to the warrant;
  - (b) the details of the issue of the warrant and of any renewal or modification of the warrant or of any such certificate;
  - (c) the existence and contents of any requirement to provide assistance with giving effect to the warrant;
  - (d) the steps taken in pursuance of the warrant or of any such requirement; and

- (e) everything in the intercepted material, together with any related communications data.
- (4) A person who makes a disclosure to another of anything that he is required to keep secret under this section shall be guilty of an offence and liable—
  - (a) on conviction on indictment, to imprisonment for a term not exceeding five years or to a fine, or to both;
  - (b) on summary conviction, to imprisonment for a term not exceeding six months or to a fine not exceeding the statutory maximum, or to both.
- (5) In proceedings against any person for an offence under this section in respect of any disclosure, it shall be a defence for that person to show that he could not reasonably have been expected, after first becoming aware of the matter disclosed, to take steps to prevent the disclosure.
- (6) In proceedings against any person for an offence under this section in respect of any disclosure, it shall be a defence for that person to show that—
  - (a) the disclosure was made by or to a professional legal adviser in connection with the giving, by the adviser to any client of his, of advice about the effect of provisions of this Chapter; and
  - (b) the person to whom or, as the case may be, by whom it was made was the client or a representative of the client.
- (7) In proceedings against any person for an offence under this section in respect of any disclosure, it shall be a defence for that person to show that the disclosure was made by a legal adviser—
  - (a) in contemplation of, or in connection with, any legal proceedings; and
  - (b) for the purposes of those proceedings.
- (8) Neither subsection (6) nor subsection (7) applies in the case of a disclosure made with a view to furthering any criminal purpose.
- (9) In proceedings against any person for an offence under this section in respect of any disclosure, it shall be a defence for that person to show that the disclosure was confined to a disclosure made to the Interception of Communications Commissioner or authorised—
  - (a) by that Commissioner;
  - (b) by the warrant or the person to whom the warrant is or was addressed;
  - (c) by the terms of the requirement to provide assistance; or
  - (d) by section 11(9).

## Interpretation of Chapter I

#### 20 Interpretation of Chapter I

#### In this Chapter—

"certified", in relation to a section 8(4) certificate, means of a description certified by the certificate as a description of material the examination of which the Secretary of State considers necessary;

"external communication" means a communication sent or received outside the British Islands;

"intercepted material", in relation to an interception warrant, means the contents of any communications intercepted by an interception to which the warrant relates;

"the interception subject", in relation to an interception warrant, means the person about whose communications information is sought by the interception to which the warrant relates;

"international mutual assistance agreement" means an international agreement designated for the purposes of section 1(4);

"related communications data", in relation to a communication intercepted in the course of its transmission by means of a postal service or telecommunication system, means so much of any communications data (within the meaning of Chapter II of this Part) as—

- (a) is obtained by, or in connection with, the interception; and
- (b) relates to the communication or to the sender or recipient, or intended recipient, of the communication;

"section 8(4) certificate" means any certificate issued for the purposes of section 8(4).

# CHAPTER II

#### ACQUISITION AND DISCLOSURE OF COMMUNICATIONS DATA

#### 21 Lawful acquisition and disclosure of communications data

(1) This Chapter applies to—

- (a) any conduct in relation to a postal service or telecommunication system for obtaining communications data, other than conduct consisting in the interception of communications in the course of their transmission by means of such a service or system; and
- (b) the disclosure to any person of communications data.

(2) Conduct to which this Chapter applies shall be lawful for all purposes if—

- (a) it is conduct in which any person is authorised or required to engage by an authorisation or notice granted or given under this Chapter; and
- (b) the conduct is in accordance with, or in pursuance of, the authorisation or requirement.
- (3) A person shall not be subject to any civil liability in respect of any conduct of his which—
  - (a) is incidental to any conduct that is lawful by virtue of subsection (2); and
  - (b) is not itself conduct an authorisation or warrant for which is capable of being granted under a relevant enactment and might reasonably have been expected to have been sought in the case in question.
- (4) In this Chapter "communications data" means any of the following—
  - (a) any traffic data comprised in or attached to a communication (whether by the sender or otherwise) for the purposes of any postal service or telecommunication system by means of which it is being or may be transmitted;

- (b) any information which includes none of the contents of a communication (apart from any information falling within paragraph (a)) and is about the use made by any person—
  - (i) of any postal service or telecommunications service; or
  - (ii) in connection with the provision to or use by any person of any telecommunications service, of any part of a telecommunication system;
- (c) any information not falling within paragraph (a) or (b) that is held or obtained, in relation to persons to whom he provides the service, by a person providing a postal service or telecommunications service.

(5) In this section "relevant enactment" means—

- (a) an enactment contained in this Act;
- (b) section 5 of the Intelligence Services Act 1994 (warrants for the intelligence services); or
- (c) an enactment contained in Part III of the Police Act 1997 (powers of the police and of customs officers).

(6) In this section "traffic data", in relation to any communication, means-

- (a) any data identifying, or purporting to identify, any person, apparatus or location to or from which the communication is or may be transmitted,
- (b) any data identifying or selecting, or purporting to identify or select, apparatus through which, or by means of which, the communication is or may be transmitted,
- (c) any data comprising signals for the actuation of apparatus used for the purposes of a telecommunication system for effecting (in whole or in part) the transmission of any communication, and
- (d) any data identifying the data or other data as data comprised in or attached to a particular communication,

but that expression includes data identifying a computer file or computer program access to which is obtained, or which is run, by means of the communication to the extent only that the file or program is identified by reference to the apparatus in which it is stored.

(7) In this section—

- (a) references, in relation to traffic data comprising signals for the actuation of apparatus, to a telecommunication system by means of which a communication is being or may be transmitted include references to any telecommunication system in which that apparatus is comprised; and
- (b) references to traffic data being attached to a communication include references to the data and the communication being logically associated with each other;

and in this section "data", in relation to a postal item, means anything written on the outside of the item.

# 22 Obtaining and disclosing communications data

(1) This section applies where a person designated for the purposes of this Chapter believes that it is necessary on grounds falling within subsection (2) to obtain any communications data.

- (2) It is necessary on grounds falling within this subsection to obtain communications data if it is necessary—
  - (a) in the interests of national security;
  - (b) for the purpose of preventing or detecting crime or of preventing disorder;
  - (c) in the interests of the economic well-being of the United Kingdom;
  - (d) in the interests of public safety;
  - (e) for the purpose of protecting public health;
  - (f) for the purpose of assessing or collecting any tax, duty, levy or other imposition, contribution or charge payable to a government department;
  - (g) for the purpose, in an emergency, of preventing death or injury or any damage to a person's physical or mental health, or of mitigating any injury or damage to a person's physical or mental health; or
  - (h) for any purpose (not falling within paragraphs (a) to (g)) which is specified for the purposes of this subsection by an order made by the Secretary of State.
- (3) Subject to subsection (5), the designated person may grant an authorisation for persons holding offices, ranks or positions with the same relevant public authority as the designated person to engage in any conduct to which this Chapter applies.
- (4) Subject to subsection (5), where it appears to the designated person that a postal or telecommunications operator is or may be in possession of, or be capable of obtaining, any communications data, the designated person may, by notice to the postal or telecommunications operator, require the operator—
  - (a) if the operator is not already in possession of the data, to obtain the data; and
  - (b) in any case, to disclose all of the data in his possession or subsequently obtained by him.
- (5) The designated person shall not grant an authorisation under subsection (3), or give a notice under subsection (4), unless he believes that obtaining the data in question by the conduct authorised or required by the authorisation or notice is proportionate to what is sought to be achieved by so obtaining the data.
- (6) It shall be the duty of the postal or telecommunications operator to comply with the requirements of any notice given to him under subsection (4).
- (7) A person who is under a duty by virtue of subsection (6) shall not be required to do anything in pursuance of that duty which it is not reasonably practicable for him to do.
- (8) The duty imposed by subsection (6) shall be enforceable by civil proceedings by the Secretary of State for an injunction, or for specific performance of a statutory duty under section 45 of the Court of Session Act 1988, or for any other appropriate relief.
- (9) The Secretary of State shall not make an order under subsection (2)(h) unless a draft of the order has been laid before Parliament and approved by a resolution of each House.

# 23 Form and duration of authorisations and notices

(1) An authorisation under section 22(3)—

- (a) must be granted in writing or (if not in writing) in a manner that produces a record of its having been granted;
- (b) must describe the conduct to which this Chapter applies that is authorised and the communications data in relation to which it is authorised;

- (c) must specify the matters falling within section 22(2) by reference to which it is granted; and
- (d) must specify the office, rank or position held by the person granting the authorisation.
- (2) A notice under section 22(4) requiring communications data to be disclosed or to be obtained and disclosed—
  - (a) must be given in writing or (if not in writing) must be given in a manner that produces a record of its having been given;
  - (b) must describe the communications data to be obtained or disclosed under the notice;
  - (c) must specify the matters falling within section 22(2) by reference to which the notice is given;
  - (d) must specify the office, rank or position held by the person giving it; and
  - (e) must specify the manner in which any disclosure required by the notice is to be made.
- (3) A notice under section 22(4) shall not require the disclosure of data to any person other than—
  - (a) the person giving the notice; or
  - (b) such other person as may be specified in or otherwise identified by, or in accordance with, the provisions of the notice;

but the provisions of the notice shall not specify or otherwise identify a person for the purposes of paragraph (b) unless he holds an office, rank or position with the same relevant public authority as the person giving the notice.

- (4) An authorisation under section 22(3) or notice under section 22(4)—
  - (a) shall not authorise or require any data to be obtained after the end of the period of one month beginning with the date on which the authorisation is granted or the notice given; and
  - (b) in the case of a notice, shall not authorise or require any disclosure after the end of that period of any data not in the possession of, or obtained by, the postal or telecommunications operator at a time during that period.
- (5) An authorisation under section 22(3) or notice under section 22(4) may be renewed at any time before the end of the period of one month applying (in accordance with subsection (4) or subsection (7)) to that authorisation or notice.
- (6) A renewal of an authorisation under section 22(3) or of a notice under section 22(4) shall be by the grant or giving, in accordance with this section, of a further authorisation or notice.
- (7) Subsection (4) shall have effect in relation to a renewed authorisation or renewal notice as if the period of one month mentioned in that subsection did not begin until the end of the period of one month applicable to the authorisation or notice that is current at the time of the renewal.
- (8) Where a person who has given a notice under subsection (4) of section 22 is satisfied—
  - (a) that it is no longer necessary on grounds falling within subsection (2) of that section for the requirements of the notice to be complied with, or
  - (b) that the conduct required by the notice is no longer proportionate to what is sought to be achieved by obtaining communications data to which the notice relates,

he shall cancel the notice.

(9) The Secretary of State may by regulations provide for the person by whom any duty imposed by subsection (8) is to be performed in a case in which it would otherwise fall on a person who is no longer available to perform it; and regulations under this subsection may provide for the person on whom the duty is to fall to be a person appointed in accordance with the regulations.

# 24 Arrangements for payments

- (1) It shall be the duty of the Secretary of State to ensure that such arrangements are in force as he thinks appropriate for requiring or authorising, in such cases as he thinks fit, the making to postal and telecommunications operators of appropriate contributions towards the costs incurred by them in complying with notices under section 22(4).
- (2) For the purpose of complying with his duty under this section, the Secretary of State may make arrangements for payments to be made out of money provided by Parliament.

# 25 Interpretation of Chapter II

- (1) In this Chapter—
  - "communications data" has the meaning given by section 21(4);
  - "designated" shall be construed in accordance with subsection (2);

"postal or telecommunications operator" means a person who provides a postal service or telecommunications service;

"relevant public authority" means (subject to subsection (4)) any of the following-

- (a) a police force;
- (b) the National Criminal Intelligence Service;
- (c) the National Crime Squad;
- (d) the Commissioners of Customs and Excise;
- (e) the Commissioners of Inland Revenue;
- (f) any of the intelligence services;
- (g) any such public authority not falling within paragraphs (a) to (f) as may be specified for the purposes of this subsection by an order made by the Secretary of State.
- (2) Subject to subsection (3), the persons designated for the purposes of this Chapter are the individuals holding such offices, ranks or positions with relevant public authorities as are prescribed for the purposes of this subsection by an order made by the Secretary of State.
- (3) The Secretary of State may by order impose restrictions—
  - (a) on the authorisations and notices under this Chapter that may be granted or given by any individual holding an office, rank or position with a specified public authority; and
  - (b) on the circumstances in which, or the purposes for which, such authorisations may be granted or notices given by any such individual.
- (4) The Secretary of State may by order remove any person from the list of persons who are for the time being relevant public authorities for the purposes of this Chapter.

(5) The Secretary of State shall not make an order under this section that adds any person to the list of persons who are for the time being relevant public authorities for the purposes of this Chapter unless a draft of the order has been laid before Parliament and approved by a resolution of each House.

#### PART II

#### SURVEILLANCE AND COVERT HUMAN INTELLIGENCE SOURCES

#### Introductory

# 26 Conduct to which Part II applies

- (1) This Part applies to the following conduct—
  - (a) directed surveillance;
  - (b) intrusive surveillance; and
  - (c) the conduct and use of covert human intelligence sources.
- (2) Subject to subsection (6), surveillance is directed for the purposes of this Part if it is covert but not intrusive and is undertaken—
  - (a) for the purposes of a specific investigation or a specific operation;
  - (b) in such a manner as is likely to result in the obtaining of private information about a person (whether or not one specifically identified for the purposes of the investigation or operation); and
  - (c) otherwise than by way of an immediate response to events or circumstances the nature of which is such that it would not be reasonably practicable for an authorisation under this Part to be sought for the carrying out of the surveillance.
- (3) Subject to subsections (4) to (6), surveillance is intrusive for the purposes of this Part if, and only if, it is covert surveillance that—
  - (a) is carried out in relation to anything taking place on any residential premises or in any private vehicle; and
  - (b) involves the presence of an individual on the premises or in the vehicle or is carried out by means of a surveillance device.
- (4) For the purposes of this Part surveillance is not intrusive to the extent that—
  - (a) it is carried out by means only of a surveillance device designed or adapted principally for the purpose of providing information about the location of a vehicle; or
  - (b) it is surveillance consisting in any such interception of a communication as falls within section 48(4).

(5) For the purposes of this Part surveillance which—

- (a) is carried out by means of a surveillance device in relation to anything taking place on any residential premises or in any private vehicle, but
- (b) is carried out without that device being present on the premises or in the vehicle,

is not intrusive unless the device is such that it consistently provides information of the same quality and detail as might be expected to be obtained from a device actually present on the premises or in the vehicle.

(6) For the purposes of this Part surveillance which-

- (a) is carried out by means of apparatus designed or adapted for the purpose of detecting the installation or use in any residential or other premises of a television receiver (within the meaning of section 1 of the Wireless Telegraphy Act 1949), and
- (b) is carried out from outside those premises exclusively for that purpose,

is neither directed nor intrusive.

- (7) In this Part—
  - (a) references to the conduct of a covert human intelligence source are references to any conduct of such a source which falls within any of paragraphs (a) to (c) of subsection (8), or is incidental to anything falling within any of those paragraphs; and
  - (b) references to the use of a covert human intelligence source are references to inducing, asking or assisting a person to engage in the conduct of such a source, or to obtain information by means of the conduct of such a source.
- (8) For the purposes of this Part a person is a covert human intelligence source if-
  - (a) he establishes or maintains a personal or other relationship with a person for the covert purpose of facilitating the doing of anything falling within paragraph (b) or (c);
  - (b) he covertly uses such a relationship to obtain information or to provide access to any information to another person; or
  - (c) he covertly discloses information obtained by the use of such a relationship, or as a consequence of the existence of such a relationship.
- (9) For the purposes of this section—
  - (a) surveillance is covert if, and only if, it is carried out in a manner that is calculated to ensure that persons who are subject to the surveillance are unaware that it is or may be taking place;
  - (b) a purpose is covert, in relation to the establishment or maintenance of a personal or other relationship, if and only if the relationship is conducted in a manner that is calculated to ensure that one of the parties to the relationship is unaware of the purpose; and
  - (c) a relationship is used covertly, and information obtained as mentioned in subsection (8)(c) is disclosed covertly, if and only if it is used or, as the case may be, disclosed in a manner that is calculated to ensure that one of the parties to the relationship is unaware of the use or disclosure in question.
- (10) In this section "private information", in relation to a person, includes any information relating to his private or family life.
- (11) References in this section, in relation to a vehicle, to the presence of a surveillance device in the vehicle include references to its being located on or under the vehicle and also include references to its being attached to it.

#### Authorisation of surveillance and human intelligence sources

# 27 Lawful surveillance etc

- (1) Conduct to which this Part applies shall be lawful for all purposes if-
  - (a) an authorisation under this Part confers an entitlement to engage in that conduct on the person whose conduct it is; and
  - (b) his conduct is in accordance with the authorisation.
- (2) A person shall not be subject to any civil liability in respect of any conduct of his which—
  - (a) is incidental to any conduct that is lawful by virtue of subsection (1); and
  - (b) is not itself conduct an authorisation or warrant for which is capable of being granted under a relevant enactment and might reasonably have been expected to have been sought in the case in question.
- (3) The conduct that may be authorised under this Part includes conduct outside the United Kingdom.
- (4) In this section "relevant enactment" means—
  - (a) an enactment contained in this Act;
  - (b) section 5 of the Intelligence Services Act 1994 (warrants for the intelligence services); or
  - (c) an enactment contained in Part III of the Police Act 1997 (powers of the police and of customs officers).

#### 28 Authorisation of directed surveillance

- (1) Subject to the following provisions of this Part, the persons designated for the purposes of this section shall each have power to grant authorisations for the carrying out of directed surveillance.
- (2) A person shall not grant an authorisation for the carrying out of directed surveillance unless he believes—
  - (a) that the authorisation is necessary on grounds falling within subsection (3); and
  - (b) that the authorised surveillance is proportionate to what is sought to be achieved by carrying it out.
- (3) An authorisation is necessary on grounds falling within this subsection if it is necessary—
  - (a) in the interests of national security;
  - (b) for the purpose of preventing or detecting crime or of preventing disorder;
  - (c) in the interests of the economic well-being of the United Kingdom;
  - (d) in the interests of public safety;
  - (e) for the purpose of protecting public health;
  - (f) for the purpose of assessing or collecting any tax, duty, levy or other imposition, contribution or charge payable to a government department; or
  - (g) for any purpose (not falling within paragraphs (a) to (f)) which is specified for the purposes of this subsection by an order made by the Secretary of State.

- (4) The conduct that is authorised by an authorisation for the carrying out of directed surveillance is any conduct that—
  - (a) consists in the carrying out of directed surveillance of any such description as is specified in the authorisation; and
  - (b) is carried out in the circumstances described in the authorisation and for the purposes of the investigation or operation specified or described in the authorisation.
- (5) The Secretary of State shall not make an order under subsection (3)(g) unless a draft of the order has been laid before Parliament and approved by a resolution of each House.

# 29 Authorisation of covert human intelligence sources

- (1) Subject to the following provisions of this Part, the persons designated for the purposes of this section shall each have power to grant authorisations for the conduct or the use of a covert human intelligence source.
- (2) A person shall not grant an authorisation for the conduct or the use of a covert human intelligence source unless he believes—
  - (a) that the authorisation is necessary on grounds falling within subsection (3);
  - (b) that the authorised conduct or use is proportionate to what is sought to be achieved by that conduct or use; and
  - (c) that arrangements exist for the source's case that satisfy the requirements of subsection (5) and such other requirements as may be imposed by order made by the Secretary of State.
- (3) An authorisation is necessary on grounds falling within this subsection if it is necessary—
  - (a) in the interests of national security;
  - (b) for the purpose of preventing or detecting crime or of preventing disorder;
  - (c) in the interests of the economic well-being of the United Kingdom;
  - (d) in the interests of public safety;
  - (e) for the purpose of protecting public health;
  - (f) for the purpose of assessing or collecting any tax, duty, levy or other imposition, contribution or charge payable to a government department; or
  - (g) for any purpose (not falling within paragraphs (a) to (f)) which is specified for the purposes of this subsection by an order made by the Secretary of State.
- (4) The conduct that is authorised by an authorisation for the conduct or the use of a covert human intelligence source is any conduct that—
  - (a) is comprised in any such activities involving conduct of a covert human intelligence source, or the use of a covert human intelligence source, as are specified or described in the authorisation;
  - (b) consists in conduct by or in relation to the person who is so specified or described as the person to whose actions as a covert human intelligence source the authorisation relates; and
  - (c) is carried out for the purposes of, or in connection with, the investigation or operation so specified or described.

- (5) For the purposes of this Part there are arrangements for the source's case that satisfy the requirements of this subsection if such arrangements are in force as are necessary for ensuring—
  - (a) that there will at all times be a person holding an office, rank or position with the relevant investigating authority who will have day-to-day responsibility for dealing with the source on behalf of that authority, and for the source's security and welfare;
  - (b) that there will at all times be another person holding an office, rank or position with the relevant investigating authority who will have general oversight of the use made of the source;
  - (c) that there will at all times be a person holding an office, rank or position with the relevant investigating authority who will have responsibility for maintaining a record of the use made of the source;
  - (d) that the records relating to the source that are maintained by the relevant investigating authority will always contain particulars of all such matters (if any) as may be specified for the purposes of this paragraph in regulations made by the Secretary of State; and
  - (e) that records maintained by the relevant investigating authority that disclose the identity of the source will not be available to persons except to the extent that there is a need for access to them to be made available to those persons.
- (6) The Secretary of State shall not make an order under subsection (3)(g) unless a draft of the order has been laid before Parliament and approved by a resolution of each House.
- (7) The Secretary of State may by order—
  - (a) prohibit the authorisation under this section of any such conduct or uses of covert human intelligence sources as may be described in the order; and
  - (b) impose requirements, in addition to those provided for by subsection (2), that must be satisfied before an authorisation is granted under this section for any such conduct or uses of covert human intelligence sources as may be so described.
- (8) In this section "relevant investigating authority", in relation to an authorisation for the conduct or the use of an individual as a covert human intelligence source, means (subject to subsection (9)) the public authority for whose benefit the activities of that individual as such a source are to take place.
- (9) In the case of any authorisation for the conduct or the use of a covert human intelligence source whose activities are to be for the benefit of more than one public authority, the references in subsection (5) to the relevant investigating authority are references to one of them (whether or not the same one in the case of each reference).

#### 30 Persons entitled to grant authorisations under ss. 28 and 29

- (1) Subject to subsection (3), the persons designated for the purposes of sections 28 and 29 are the individuals holding such offices, ranks or positions with relevant public authorities as are prescribed for the purposes of this subsection by an order under this section.
- (2) For the purposes of the grant of an authorisation that combines—
  - (a) an authorisation under section 28 or 29, and

(b) an authorisation by the Secretary of State for the carrying out of intrusive surveillance,

the Secretary of State himself shall be a person designated for the purposes of that section.

- (3) An order under this section may impose restrictions-
  - (a) on the authorisations under sections 28 and 29 that may be granted by any individual holding an office, rank or position with a specified public authority; and
  - (b) on the circumstances in which, or the purposes for which, such authorisations may be granted by any such individual.
- (4) A public authority is a relevant public authority for the purposes of this section—
  - (a) in relation to section 28 if it is specified in Part I or II of Schedule 1; and
  - (b) in relation to section 29 if it is specified in Part I of that Schedule.
- (5) An order under this section may amend Schedule 1 by-
  - (a) adding a public authority to Part I or II of that Schedule;
  - (b) removing a public authority from that Schedule;
  - (c) moving a public authority from one Part of that Schedule to the other;
  - (d) making any change consequential on any change in the name of a public authority specified in that Schedule.
- (6) Without prejudice to section 31, the power to make an order under this section shall be exercisable by the Secretary of State.
- (7) The Secretary of State shall not make an order under subsection (5) containing any provision for—
  - (a) adding any public authority to Part I or II of that Schedule, or
  - (b) moving any public authority from Part II to Part I of that Schedule,

unless a draft of the order has been laid before Parliament and approved by a resolution of each House.

# 31 Orders under s. 30 for Northern Ireland

- (1) Subject to subsections (2) and (3), the power to make an order under section 30 for the purposes of the grant of authorisations for conduct in Northern Ireland shall be exercisable by the Office of the First Minister and deputy First Minister in Northern Ireland (concurrently with being exercisable by the Secretary of State).
- (2) The power of the Office of the First Minister and deputy First Minister to make an order under section 30 by virtue of subsection (1) or (3) of that section shall not be exercisable in relation to any public authority other than—
  - (a) the Food Standards Agency;
  - (b) the Intervention Board for Agricultural Produce;
  - (c) an authority added to Schedule 1 by an order made by that Office;
  - (d) an authority added to that Schedule by an order made by the Secretary of State which it would (apart from that order) have been within the powers of that Office to add to that Schedule for the purposes mentioned in subsection (1) of this section.

- (3) The power of the Office of the First Minister and deputy First Minister to make an order under section 30—
  - (a) shall not include power to make any provision dealing with an excepted matter;
  - (b) shall not include power, except with the consent of the Secretary of State, to make any provision dealing with a reserved matter.
- (4) The power of the Office of the First Minister and deputy First Minister to make an order under section 30 shall be exercisable by statutory rule for the purposes of the Statutory Rules (Northern Ireland) Order 1979.
- (5) A statutory rule containing an order under section 30 which makes provision by virtue of subsection (5) of that section for—
  - (a) adding any public authority to Part I or II of Schedule 1, or
  - (b) moving any public authority from Part II to Part I of that Schedule,

shall be subject to affirmative resolution (within the meaning of section 41(4) of the Interpretation Act (Northern Ireland) 1954).

- (6) A statutory rule containing an order under section 30 (other than one to which subsection (5) of this section applies) shall be subject to negative resolution (within the meaning of section 41(6) of the Interpretation Act (Northern Ireland) 1954).
- (7) An order under section 30 made by the Office of the First Minister and deputy First Minister may—
  - (a) make different provision for different cases;
  - (b) contain such incidental, supplemental, consequential and transitional provision as that Office thinks fit.
- (8) The reference in subsection (2) to an addition to Schedule 1 being within the powers of the Office of the First Minister and deputy First Minister includes a reference to its being within the powers exercisable by that Office with the consent for the purposes of subsection (3)(b) of the Secretary of State.
- (9) In this section "excepted matter" and "reserved matter" have the same meanings as in the Northern Ireland Act 1998; and, in relation to those matters, section 98(2) of that Act (meaning of "deals with") applies for the purposes of this section as it applies for the purposes of that Act.

# **32** Authorisation of intrusive surveillance

- (1) Subject to the following provisions of this Part, the Secretary of State and each of the senior authorising officers shall have power to grant authorisations for the carrying out of intrusive surveillance.
- (2) Neither the Secretary of State nor any senior authorising officer shall grant an authorisation for the carrying out of intrusive surveillance unless he believes—
  - (a) that the authorisation is necessary on grounds falling within subsection (3); and
  - (b) that the authorised surveillance is proportionate to what is sought to be achieved by carrying it out.
- (3) Subject to the following provisions of this section, an authorisation is necessary on grounds falling within this subsection if it is necessary—

- (a) in the interests of national security;
- (b) for the purpose of preventing or detecting serious crime; or
- (c) in the interests of the economic well-being of the United Kingdom.
- (4) The matters to be taken into account in considering whether the requirements of subsection (2) are satisfied in the case of any authorisation shall include whether the information which it is thought necessary to obtain by the authorised conduct could reasonably be obtained by other means.
- (5) The conduct that is authorised by an authorisation for the carrying out of intrusive surveillance is any conduct that—
  - (a) consists in the carrying out of intrusive surveillance of any such description as is specified in the authorisation;
  - (b) is carried out in relation to the residential premises specified or described in the authorisation or in relation to the private vehicle so specified or described; and
  - (c) is carried out for the purposes of, or in connection with, the investigation or operation so specified or described.

(6) For the purposes of this section the senior authorising officers are—

- (a) the chief constable of every police force maintained under section 2 of the Police Act 1996 (police forces in England and Wales outside London);
- (b) the Commissioner of Police of the Metropolis and every Assistant Commissioner of Police of the Metropolis;
- (c) the Commissioner of Police for the City of London;
- (d) the chief constable of every police force maintained under or by virtue of section 1 of the Police (Scotland) Act 1967 (police forces for areas in Scotland);
- (e) the Chief Constable of the Royal Ulster Constabulary and the Deputy Chief Constable of the Royal Ulster Constabulary;
- (f) the Chief Constable of the Ministry of Defence Police;
- (g) the Provost Marshal of the Royal Navy Regulating Branch;
- (h) the Provost Marshal of the Royal Military Police;
- (i) the Provost Marshal of the Royal Air Force Police;
- (j) the Chief Constable of the British Transport Police;
- (k) the Director General of the National Criminal Intelligence Service;
- (1) the Director General of the National Crime Squad and any person holding the rank of assistant chief constable in that Squad who is designated for the purposes of this paragraph by that Director General; and
- (m) any customs officer designated for the purposes of this paragraph by the Commissioners of Customs and Excise.

#### Police and customs authorisations

#### **33** Rules for grant of authorisations

(1) A person who is a designated person for the purposes of section 28 or 29 by reference to his office, rank or position with a police force, the National Criminal Intelligence Service or the National Crime Squad shall not grant an authorisation under that section except on an application made by a member of the same force, Service or Squad.

- (2) A person who is designated for the purposes of section 28 or 29 by reference to his office, rank or position with the Commissioners of Customs and Excise shall not grant an authorisation under that section except on an application made by a customs officer.
- (3) A person who is a senior authorising officer by reference to a police force, the National Criminal Intelligence Service or the National Crime Squad shall not grant an authorisation for the carrying out of intrusive surveillance except—
  - (a) on an application made by a member of the same force, Service or Squad; and
  - (b) in the case of an authorisation for the carrying out of intrusive surveillance in relation to any residential premises, where those premises are in the area of operation of that force, Service or Squad.
- (4) A person who is a senior authorising officer by virtue of a designation by the Commissioners of Customs and Excise shall not grant an authorisation for the carrying out of intrusive surveillance except on an application made by a customs officer.
- (5) A single authorisation may combine both—
  - (a) an authorisation granted under this Part by, or on the application of, an individual who is a member of a police force, the National Criminal Intelligence Service or the National Crime Squad, or who is a customs officer; and
  - (b) an authorisation given by, or on the application of, that individual under Part III of the Police Act 1997;

but the provisions of this Act or that Act that are applicable in the case of each of the authorisations shall apply separately in relation to the part of the combined authorisation to which they are applicable.

- (6) For the purposes of this section—
  - (a) the area of operation of a police force maintained under section 2 of the Police Act 1996, of the metropolitan police force, of the City of London police force or of a police force maintained under or by virtue of section 1 of the Police (Scotland) Act 1967 is the area for which that force is maintained;
  - (b) the area of operation of the Royal Ulster Constabulary is Northern Ireland;
  - (c) residential premises are in the area of operation of the Ministry of Defence Police if they are premises where the members of that police force, under section 2 of the Ministry of Defence Police Act 1987, have the powers and privileges of a constable;
  - (d) residential premises are in the area of operation of the Royal Navy Regulating Branch, the Royal Military Police or the Royal Air Force Police if they are premises owned or occupied by, or used for residential purposes by, a person subject to service discipline;
  - (e) the area of operation of the British Transport Police and also of the National Criminal Intelligence Service is the United Kingdom;
  - (f) the area of operation of the National Crime Squad is England and Wales;

and references in this section to the United Kingdom or to any part or area of the United Kingdom include any adjacent waters within the seaward limits of the territorial waters of the United Kingdom.

(7) For the purposes of this section a person is subject to service discipline—

- (a) in relation to the Royal Navy Regulating Branch, if he is subject to the Naval Discipline Act 1957 or is a civilian to whom Parts I and II of that Act for the time being apply by virtue of section 118 of that Act ;
- (b) in relation to the Royal Military Police, if he is subject to military law or is a civilian to whom Part II of the Army Act 1955 for the time being applies by virtue of section 209 of that Act; and
- (c) in relation to the Royal Air Force Police, if he is subject to air-force law or is a civilian to whom Part II of the Air Force Act 1955 for the time being applies by virtue of section 209 of that Act.

# 34 Grant of authorisations in the senior officer's absence

- (1) This section applies in the case of an application for an authorisation for the carrying out of intrusive surveillance where—
  - (a) the application is one made by a member of a police force, of the National Criminal Intelligence Service or of the National Crime Squad or by a customs officer; and
  - (b) the case is urgent.

(2) If -

- (a) it is not reasonably practicable, having regard to the urgency of the case, for the application to be considered by any person who is a senior authorising officer by reference to the force, Service or Squad in question or, as the case may be, by virtue of a designation by the Commissioners of Customs and Excise, and
- (b) it also not reasonably practicable, having regard to the urgency of the case, for the application to be considered by a person (if there is one) who is entitled, as a designated deputy of a senior authorising officer, to exercise the functions in relation to that application of such an officer,

the application may be made to and considered by any person who is entitled under subsection (4) to act for any senior authorising officer who would have been entitled to consider the application.

- (3) A person who considers an application under subsection (1) shall have the same power to grant an authorisation as the person for whom he is entitled to act.
- (4) For the purposes of this section—
  - (a) a person is entitled to act for the chief constable of a police force maintained under section 2 of the Police Act 1996 if he holds the rank of assistant chief constable in that force;
  - (b) a person is entitled to act for the Commissioner of Police of the Metropolis, or for an Assistant Commissioner of Police of the Metropolis, if he holds the rank of commander in the metropolitan police force;
  - (c) a person is entitled to act for the Commissioner of Police for the City of London if he holds the rank of commander in the City of London police force;
  - (d) a person is entitled to act for the chief constable of a police force maintained under or by virtue of section 1 of the Police (Scotland) Act 1967 if he holds the rank of assistant chief constable in that force;
  - (e) a person is entitled to act for the Chief Constable of the Royal Ulster Constabulary, or for the Deputy Chief Constable of the Royal Ulster

Constabulary, if he holds the rank of assistant chief constable in the Royal Ulster Constabulary;

- (f) a person is entitled to act for the Chief Constable of the Ministry of Defence Police if he holds the rank of deputy or assistant chief constable in that force;
- (g) a person is entitled to act for the Provost Marshal of the Royal Navy Regulating Branch if he holds the position of assistant Provost Marshal in that Branch;
- (h) a person is entitled to act for the Provost Marshal of the Royal Military Police or the Provost Marshal of the Royal Air Force Police if he holds the position of deputy Provost Marshal in the police force in question;
- (i) a person is entitled to act for the Chief Constable of the British Transport Police if he holds the rank of deputy or assistant chief constable in that force;
- (j) a person is entitled to act for the Director General of the National Criminal Intelligence Service if he is a person designated for the purposes of this paragraph by that Director General;
- (k) a person is entitled to act for the Director General of the National Crime Squad if he is designated for the purposes of this paragraph by that Director General as a person entitled so to act in an urgent case;
- (1) a person is entitled to act for a person who is a senior authorising officer by virtue of a designation by the Commissioners of Customs and Excise, if he is designated for the purposes of this paragraph by those Commissioners as a person entitled so to act in an urgent case.
- (5) A police member of the National Criminal Intelligence Service or the National Crime Squad appointed under section 9(1)(b) or 55(1)(b) of the Police Act 1997 (police members) may not be designated under subsection (4)(j) or (k) unless he holds the rank of assistant chief constable in that Service or Squad.
- (6) In this section "designated deputy"—
  - (a) in relation to a chief constable, means a person holding the rank of assistant chief constable who is designated to act under section 12(4) of the Police Act 1996 or section 5(4) of the Police (Scotland) Act 1967;
  - (b) in relation to the Commissioner of Police for the City of London, means a person authorised to act under section 25 of the City of London Police Act 1839;
  - (c) in relation to the Director General of the National Criminal Intelligence Service or the Director General of the National Crime Squad, means a person designated to act under section 8 or, as the case may be, section 54 of the Police Act 1997.

# **35** Notification of authorisations for intrusive surveillance

- (1) Where a person grants or cancels a police or customs authorisation for the carrying out of intrusive surveillance, he shall give notice that he has done so to an ordinary Surveillance Commissioner.
- (2) A notice given for the purposes of subsection (1)—
  - (a) must be given in writing as soon as reasonably practicable after the grant or, as the case may be, cancellation of the authorisation to which it relates;
  - (b) must be given in accordance with any such arrangements made for the purposes of this paragraph by the Chief Surveillance Commissioner as are for the time being in force; and

- (c) must specify such matters as the Secretary of State may by order prescribe.
- (3) A notice under this section of the grant of an authorisation shall, as the case may be, either—
  - (a) state that the approval of a Surveillance Commissioner is required by section 36 before the grant of the authorisation will take effect; or
  - (b) state that the case is one of urgency and set out the grounds on which the case is believed to be one of urgency.
- (4) Where a notice for the purposes of subsection (1) of the grant of an authorisation has been received by an ordinary Surveillance Commissioner, he shall, as soon as practicable—
  - (a) scrutinise the authorisation; and
  - (b) in a case where notice has been given in accordance with subsection (3)(a), decide whether or not to approve the authorisation.
- (5) Subject to subsection (6), the Secretary of State shall not make an order under subsection (2)(c) unless a draft of the order has been laid before Parliament and approved by a resolution of each House.
- (6) Subsection (5) does not apply in the case of the order made on the first occasion on which the Secretary of State exercises his power to make an order under subsection (2) (c).
- (7) The order made on that occasion shall cease to have effect at the end of the period of forty days beginning with the day on which it was made unless, before the end of that period, it has been approved by a resolution of each House of Parliament.
- (8) For the purposes of subsection (7)—
  - (a) the order's ceasing to have effect shall be without prejudice to anything previously done or to the making of a new order; and
  - (b) in reckoning the period of forty days no account shall be taken of any period during which Parliament is dissolved or prorogued or during which both Houses are adjourned for more than four days.
- (9) Any notice that is required by any provision of this section to be given in writing may be given, instead, by being transmitted by electronic means.
- (10) In this section references to a police or customs authorisation are references to an authorisation granted by—
  - (a) a person who is a senior authorising officer by reference to a police force, the National Criminal Intelligence Service or the National Crime Squad;
  - (b) a person who is a senior authorising officer by virtue of a designation by the Commissioners of Customs and Excise; or
  - (c) a person who for the purposes of section 34 is entitled to act for a person falling within paragraph (a) or for a person falling within paragraph (b).

# **36** Approval required for authorisations to take effect

- (1) This section applies where an authorisation for the carrying out of intrusive surveillance has been granted on the application of—
  - (a) a member of a police force;
  - (b) a member of the National Criminal Intelligence Service;

- (c) a member of the National Crime Squad; or
- (d) a customs officer.

# (2) Subject to subsection (3), the authorisation shall not take effect until such time (if any) as—

- (a) the grant of the authorisation has been approved by an ordinary Surveillance Commissioner; and
- (b) written notice of the Commissioner's decision to approve the grant of the authorisation has been given, in accordance with subsection (4), to the person who granted the authorisation.
- (3) Where the person who grants the authorisation—
  - (a) believes that the case is one of urgency, and
  - (b) gives notice in accordance with section 35(3)(b),

subsection (2) shall not apply to the authorisation, and the authorisation shall have effect from the time of its grant.

(4) Where subsection (2) applies to the authorisation—

- (a) a Surveillance Commissioner shall give his approval under this section to the authorisation if, and only if, he is satisfied that there are reasonable grounds for believing that the requirements of section 32(2)(a) and (b) are satisfied in the case of the authorisation; and
- (b) a Surveillance Commissioner who makes a decision as to whether or not the authorisation should be approved shall, as soon as reasonably practicable after making that decision, give written notice of his decision to the person who granted the authorisation.
- (5) If an ordinary Surveillance Commissioner decides not to approve an authorisation to which subsection (2) applies, he shall make a report of his findings to the most senior relevant person.
- (6) In this section "the most senior relevant person" means—
  - (a) where the authorisation was granted by the senior authorising officer with any police force who is not someone's deputy, that senior authorising officer;
  - (b) where the authorisation was granted by the Director General of the National Criminal Intelligence Service or the Director General of the National Crime Squad, that Director General;
  - (c) where the authorisation was granted by a senior authorising officer with a police force who is someone's deputy, the senior authorising officer whose deputy granted the authorisation;
  - (d) where the authorisation was granted by the designated deputy of the Director General of the National Criminal Intelligence Service or a person entitled to act for him by virtue of section 34(4)(j), that Director General;
  - (e) where the authorisation was granted by the designated deputy of the Director General of the National Crime Squad or by a person designated by that Director General for the purposes of section 32(6)(l) or 34(4)(k), that Director General;
  - (f) where the authorisation was granted by a person entitled to act for a senior authorising officer under section 34(4)(a) to (i), the senior authorising officer in the force in question who is not someone's deputy; and
  - (g) where the authorisation was granted by a customs officer, the customs officer for the time being designated for the purposes of this paragraph by a written

notice given to the Chief Surveillance Commissioner by the Commissioners of Customs and Excise.

- (7) The references in subsection (6) to a person's deputy are references to the following-
  - (a) in relation to—
    - (i) a chief constable of a police force maintained under section 2 of the Police Act 1996,
    - (ii) the Commissioner of Police for the City of London, or
    - (iii) a chief constable of a police force maintained under or by virtue of section 1 of the Police (Scotland) Act 1967,

to his designated deputy;

- (b) in relation to the Commissioner of Police of the Metropolis, to an Assistant Commissioner of Police of the Metropolis; and
- (c) in relation to the Chief Constable of the Royal Ulster Constabulary, to the Deputy Chief Constable of the Royal Ulster Constabulary;

and in this subsection and that subsection "designated deputy" has the same meaning as in section 34.

(8) Any notice that is required by any provision of this section to be given in writing may be given, instead, by being transmitted by electronic means.

# 37 Quashing of police and customs authorisations etc

- (1) This section applies where an authorisation for the carrying out of intrusive surveillance has been granted on the application of—
  - (a) a member of a police force;
  - (b) a member of the National Criminal Intelligence Service;
  - (c) a member of the National Crime Squad; or
  - (d) a customs officer.
- (2) Where an ordinary Surveillance Commissioner is at any time satisfied that, at the time when the authorisation was granted or at any time when it was renewed, there were no reasonable grounds for believing that the requirements of section 32(2)(a) and (b) were satisfied, he may quash the authorisation with effect, as he thinks fit, from the time of the grant of the authorisation or from the time of any renewal of the authorisation.
- (3) If an ordinary Surveillance Commissioner is satisfied at any time while the authorisation is in force that there are no longer any reasonable grounds for believing that the requirements of section 32(2)(a) and (b) are satisfied in relation to the authorisation, he may cancel the authorisation with effect from such time as appears to him to be the time from which those requirements ceased to be so satisfied.
- (4) Where, in the case of any authorisation of which notice has been given in accordance with section 35(3)(b), an ordinary Surveillance Commissioner is at any time satisfied that, at the time of the grant or renewal of the authorisation to which that notice related, there were no reasonable grounds for believing that the case was one of urgency, he may quash the authorisation with effect, as he thinks fit, from the time of the grant of the authorisation or from the time of any renewal of the authorisatio
- (5) Subject to subsection (7), where an ordinary Surveillance Commissioner quashes an authorisation under this section, he may order the destruction of any records relating

wholly or partly to information obtained by the authorised conduct after the time from which his decision takes effect.

(6) Subject to subsection (7), where—

- (a) an authorisation has ceased to have effect (otherwise than by virtue of subsection (2) or (4)), and
- (b) an ordinary Surveillance Commissioner is satisfied that there was a time while the authorisation was in force when there were no reasonable grounds for believing that the requirements of section 32(2)(a) and (b) continued to be satisfied in relation to the authorisation,

he may order the destruction of any records relating, wholly or partly, to information obtained at such a time by the authorised conduct.

- (7) No order shall be made under this section for the destruction of any records required for pending criminal or civil proceedings.
- (8) Where an ordinary Surveillance Commissioner exercises a power conferred by this section, he shall, as soon as reasonably practicable, make a report of his exercise of that power, and of his reasons for doing so—
  - (a) to the most senior relevant person (within the meaning of section 36); and
  - (b) to the Chief Surveillance Commissioner.
- (9) Where an order for the destruction of records is made under this section, the order shall not become operative until such time (if any) as—
  - (a) the period for appealing against the decision to make the order has expired; and
  - (b) any appeal brought within that period has been dismissed by the Chief Surveillance Commissioner.
- (10) No notice shall be required to be given under section 35(1) in the case of a cancellation under subsection (3) of this section.

# 38 Appeals against decisions by Surveillance Commissioners

- (1) Any senior authorising officer may appeal to the Chief Surveillance Commissioner against any of the following—
  - (a) any refusal of an ordinary Surveillance Commissioner to approve an authorisation for the carrying out of intrusive surveillance;
  - (b) any decision of such a Commissioner to quash or cancel such an authorisation;
  - (c) any decision of such a Commissioner to make an order under section 37 for the destruction of records.
- (2) In the case of an authorisation granted by the designated deputy of a senior authorising office or by a person who for the purposes of section 34 is entitled to act for a senior authorising officer, that designated deputy or person shall also be entitled to appeal under this section.
- (3) An appeal under this section must be brought within the period of seven days beginning with the day on which the refusal or decision appealed against is reported to the appellant.
- (4) Subject to subsection (5), the Chief Surveillance Commissioner, on an appeal under this section, shall allow the appeal if—

- (a) he is satisfied that there were reasonable grounds for believing that the requirements of section 32(2)(a) and (b) were satisfied in relation to the authorisation at the time in question; and
- (b) he is not satisfied that the authorisation is one of which notice was given in accordance with section 35(3)(b) without there being any reasonable grounds for believing that the case was one of urgency.
- (5) If, on an appeal falling within subsection (1)(b), the Chief Surveillance Commissioner—
  - (a) is satisfied that grounds exist which justify the quashing or cancellation under section 37 of the authorisation in question, but
  - (b) considers that the authorisation should have been quashed or cancelled from a different time from that from which it was quashed or cancelled by the ordinary Surveillance Commissioner against whose decision the appeal is brought,

he may modify that Commissioner's decision to quash or cancel the authorisation, and any related decision for the destruction of records, so as to give effect to the decision under section 37 that he considers should have been made.

- (6) Where, on an appeal under this section against a decision to quash or cancel an authorisation, the Chief Surveillance Commissioner allows the appeal he shall also quash any related order for the destruction of records relating to information obtained by the authorised conduct.
- (7) In this section "designated deputy" has the same meaning as in section 34.

# 39 Appeals to the Chief Surveillance Commissioner: supplementary

- (1) Where the Chief Surveillance Commissioner has determined an appeal under section 38, he shall give notice of his determination to both—
  - (a) the person by whom the appeal was brought; and
  - (b) the ordinary Surveillance Commissioner whose decision was appealed against.
- (2) Where the determination of the Chief Surveillance Commissioner on an appeal under section 38 is a determination to dismiss the appeal, the Chief Surveillance Commissioner shall make a report of his findings—
  - (a) to the persons mentioned in subsection (1); and
  - (b) to the Prime Minister.
- (3) Subsections (3) and (4) of section 107 of the Police Act 1997 (reports to be laid before Parliament and exclusion of matters from the report) apply in relation to any report to the Prime Minister under subsection (2) of this section as they apply in relation to any report under subsection (2) of that section.
- (4) Subject to subsection (2) of this section, the Chief Surveillance Commissioner shall not give any reasons for any determination of his on an appeal under section 38.

## 40 Information to be provided to Surveillance Commissioners

It shall be the duty of—

- (a) every member of a police force,
- (b) every member of the National Criminal Intelligence Service,

- (c) every member of the National Crime Squad, and
- (d) every customs officer,

to comply with any request of a Surveillance Commissioner for documents or information required by that Commissioner for the purpose of enabling him to carry out the functions of such a Commissioner under sections 35 to 39.

## Other authorisations

## 41 Secretary of State authorisations

- (1) The Secretary of State shall not grant an authorisation for the carrying out of intrusive surveillance except on an application made by—
  - (a) a member of any of the intelligence services;
  - (b) an official of the Ministry of Defence;
  - (c) a member of Her Majesty's forces;
  - (d) an individual holding an office, rank or position with any such public authority as may be designated for the purposes of this section as an authority whose activities may require the carrying out of intrusive surveillance.
- (2) Section 32 shall have effect in relation to the grant of an authorisation by the Secretary of State on the application of an official of the Ministry of Defence, or of a member of Her Majesty's forces, as if the only matters mentioned in subsection (3) of that section were—
  - (a) the interests of national security; and
  - (b) the purpose of preventing or detecting serious crime.
- (3) The designation of any public authority for the purposes of this section shall be by order made by the Secretary of State.
- (4) The Secretary of State may by order provide, in relation to any public authority, that an application for an authorisation for the carrying out of intrusive surveillance may be made by an individual holding an office, rank or position with that authority only where his office, rank or position is one prescribed by the order.
- (5) The Secretary of State may by order impose restrictions—
  - (a) on the authorisations for the carrying out of intrusive surveillance that may be granted on the application of an individual holding an office, rank or position with any public authority designated for the purposes of this section; and
  - (b) on the circumstances in which, or the purposes for which, such authorisations may be granted on such an application.
- (6) The Secretary of State shall not make a designation under subsection (3) unless a draft of the order containing the designation has been laid before Parliament and approved by a resolution of each House.
- (7) References in this section to a member of Her Majesty's forces do not include references to any member of Her Majesty's forces who is a member of a police force by virtue of his service with the Royal Navy Regulating Branch, the Royal Military Police or the Royal Air Force Police.

## 42 Intelligence services authorisations

- (1) The grant by the Secretary of State on the application of a member of one of the intelligence services of any authorisation under this Part must be made by the issue of a warrant.
- (2) A single warrant issued by the Secretary of State may combine both—
  - (a) an authorisation under this Part; and
  - (b) an intelligence services warrant;

but the provisions of this Act or the Intelligence Services Act 1994 that are applicable in the case of the authorisation under this Part or the intelligence services warrant shall apply separately in relation to the part of the combined warrant to which they are applicable.

- (3) Intrusive surveillance in relation to any premises or vehicle in the British Islands shall be capable of being authorised by a warrant issued under this Part on the application of a member of the Secret Intelligence Service or GCHQ only if the authorisation contained in the warrant is one satisfying the requirements of section 32(2)(a) otherwise than in connection with any functions of that intelligence service in support of the prevention or detection of serious crime.
- (4) Subject to subsection (5), the functions of the Security Service shall include acting on behalf of the Secret Intelligence Service or GCHQ in relation to—
  - (a) the application for and grant of any authorisation under this Part in connection with any matter within the functions of the Secret Intelligence Service or GCHQ; and
  - (b) the carrying out, in connection with any such matter, of any conduct authorised by such an authorisation.
- (5) Nothing in subsection (4) shall authorise the doing of anything by one intelligence service on behalf of another unless—
  - (a) it is something which either the other service or a member of the other service has power to do; and
  - (b) it is done otherwise than in connection with functions of the other service in support of the prevention or detection of serious crime.
- (6) In this section "intelligence services warrant" means a warrant under section 5 of the Intelligence Services Act 1994.

## Grant, renewal and duration of authorisations

## 43 General rules about grant, renewal and duration

(1) An authorisation under this Part—

- (a) may be granted or renewed orally in any urgent case in which the entitlement to act of the person granting or renewing it is not confined to urgent cases; and
- (b) in any other case, must be in writing.
- (2) A single authorisation may combine two or more different authorisations under this Part; but the provisions of this Act that are applicable in the case of each of the authorisations shall apply separately in relation to the part of the combined authorisation to which they are applicable.

- (3) Subject to subsections (4) and (8), an authorisation under this Part shall cease to have effect at the end of the following period—
  - (a) in the case of an authorisation which—
    - (i) has not been renewed and was granted either orally or by a person whose entitlement to act is confined to urgent cases, or
    - (ii) was last renewed either orally or by such a person,

the period of seventy-two hours beginning with the time when the grant of the authorisation or, as the case may be, its latest renewal takes effect;

- (b) in a case not falling within paragraph (a) in which the authorisation is for the conduct or the use of a covert human intelligence source, the period of twelve months beginning with the day on which the grant of the authorisation or, as the case may be, its latest renewal takes effect; and
- (c) in any case not falling within paragraph (a) or (b), the period of three months beginning with the day on which the grant of the authorisation or, as the case may be, its latest renewal takes effect.
- (4) Subject to subsection (6), an authorisation under this Part may be renewed, at any time before the time at which it ceases to have effect, by any person who would be entitled to grant a new authorisation in the same terms.
- (5) Sections 28 to 41 shall have effect in relation to the renewal of an authorisation under this Part as if references to the grant of an authorisation included references to its renewal.
- (6) A person shall not renew an authorisation for the conduct or the use of a covert human intelligence source, unless he—
  - (a) is satisfied that a review has been carried out of the matters mentioned in subsection (7); and
  - (b) has, for the purpose of deciding whether he should renew the authorisation, considered the results of that review.
- (7) The matters mentioned in subsection (6) are—
  - (a) the use made of the source in the period since the grant or, as the case may be, latest renewal of the authorisation; and
  - (b) the tasks given to the source during that period and the information obtained from the conduct or the use of the source.
- (8) The Secretary of State may by order provide in relation to authorisations of such descriptions as may be specified in the order that subsection (3) is to have effect as if the period at the end of which an authorisation of a description so specified is to cease to have effect were such period shorter than that provided for by that subsection as may be fixed by or determined in accordance with that order.
- (9) References in this section to the time at which, or the day on which, the grant or renewal of an authorisation takes effect are references—
  - (a) in the case of the grant of an authorisation to which paragraph (c) does not apply, to the time at which or, as the case may be, day on which the authorisation is granted;
  - (b) in the case of the renewal of an authorisation to which paragraph (c) does not apply, to the time at which or, as the case may be, day on which the authorisation would have ceased to have effect but for the renewal; and

- (c) in the case of any grant or renewal that takes effect under subsection (2) of section 36 at a time or on a day later than that given by paragraph (a) or (b), to the time at which or, as the case may be, day on which the grant or renewal takes effect in accordance with that subsection.
- (10) In relation to any authorisation granted by a member of any of the intelligence services, and in relation to any authorisation contained in a warrant issued by the Secretary of State on the application of a member of any of the intelligence services, this section has effect subject to the provisions of section 44.

# 44 Special rules for intelligence services authorisations

- (1) Subject to subsection (2), a warrant containing an authorisation for the carrying out of intrusive surveillance—
  - (a) shall not be issued on the application of a member of any of the intelligence services, and
  - (b) if so issued shall not be renewed,

except under the hand of the Secretary of State.

(2) In an urgent case in which—

- (a) an application for a warrant containing an authorisation for the carrying out of intrusive surveillance has been made by a member of any of the intelligence services, and
- (b) the Secretary of State has himself expressly authorised the issue of the warrant in that case,

the warrant may be issued (but not renewed) under the hand of a senior official.

- (3) Subject to subsection (6), a warrant containing an authorisation for the carrying out of intrusive surveillance which—
  - (a) was issued, on the application of a member of any of the intelligence services, under the hand of a senior official, and
  - (b) has not been renewed under the hand of the Secretary of State,

shall cease to have effect at the end of the second working day following the day of the issue of the warrant, instead of at the time provided for by section 43(3).

- (4) Subject to subsections (3) and (6), where any warrant for the carrying out of intrusive surveillance which is issued or was last renewed on the application of a member of any of the intelligence services, the warrant (unless renewed or, as the case may be, renewed again) shall cease to have effect at the following time, instead of at the time provided for by section 43(3), namely—
  - (a) in the case of a warrant that has not been renewed, at the end of the period of six months beginning with the day on which it was issued; and
  - (b) in any other case, at the end of the period of six months beginning with the day on which it would have ceased to have effect if not renewed again.
- (5) Subject to subsection (6), where—
  - (a) an authorisation for the carrying out of directed surveillance is granted by a member of any of the intelligence services, and
  - (b) the authorisation is renewed by an instrument endorsed under the hand of the person renewing the authorisation with a statement that the renewal is believed to be necessary on grounds falling within section 32(3)(a) or (c),

the authorisation (unless renewed again) shall cease to have effect at the end of the period of six months beginning with the day on which it would have ceased to have effect but for the renewal, instead of at the time provided for by section 43(3).

- (6) The Secretary of State may by order provide in relation to authorisations of such descriptions as may be specified in the order that subsection (3), (4) or (5) is to have effect as if the period at the end of which an authorisation of a description so specified is to cease to have effect were such period shorter than that provided for by that subsection as may be fixed by or determined in accordance with that order.
- (7) Notwithstanding anything in section 43(2), in a case in which there is a combined warrant containing both—
  - (a) an authorisation for the carrying out of intrusive surveillance, and
  - (b) an authorisation for the carrying out of directed surveillance,

the reference in subsection (4) of this section to a warrant for the carrying out of intrusive surveillance is a reference to the warrant so far as it confers both authorisations.

# 45 Cancellation of authorisations

- (1) The person who granted or, as the case may be, last renewed an authorisation under this Part shall cancel it if—
  - (a) he is satisfied that the authorisation is one in relation to which the requirements of section 28(2)(a) and (b), 29(2)(a) and (b) or, as the case may be, 32(2)(a) and (b) are no longer satisfied; or
  - (b) in the case of an authorisation under section 29, he is satisfied that arrangements for the source's case that satisfy the requirements mentioned in subsection (2)(c) of that section no longer exist.
- (2) Where an authorisation under this Part was granted or, as the case may be, last renewed—
  - (a) by a person entitled to act for any other person, or
  - (b) by the deputy of any other person,

that other person shall cancel the authorisation if he is satisfied as to either of the matters mentioned in subsection (1).

- (3) Where an authorisation under this Part was granted or, as the case may be, last renewed by a person whose deputy had power to grant it, that deputy shall cancel the authorisation if he is satisfied as to either of the matters mentioned in subsection (1).
- (4) The Secretary of State may by regulations provide for the person by whom any duty imposed by this section is to be performed in a case in which it would otherwise fall on a person who is no longer available to perform it.
- (5) Regulations under subsection (4) may provide for the person on whom the duty is to fall to be a person appointed in accordance with the regulations.
- (6) The references in this section to a person's deputy are references to the following—
  - (a) in relation to—
    - (i) a chief constable of a police force maintained under section 2 of the Police Act 1996,
    - (ii) the Commissioner of Police for the City of London, or

(iii) a chief constable of a police force maintained under or by virtue of section 1 of the Police (Scotland) Act 1967,

to his designated deputy;

- (b) in relation to the Commissioner of Police of the Metropolis, to an Assistant Commissioner of Police of the Metropolis;
- (c) in relation to the Chief Constable of the Royal Ulster Constabulary, to the Deputy Chief Constable of the Royal Ulster Constabulary;
- (d) in relation to the Director General of the National Criminal Intelligence Service, to his designated deputy; and
- (e) in relation to the Director General of the National Crime Squad, to any person designated by him for the purposes of section 32(6)(1) or to his designated deputy.

## Scotland

## 46 Restrictions on authorisations extending to Scotland

- (1) No person shall grant or renew an authorisation under this Part for the carrying out of any conduct if it appears to him—
  - (a) that the authorisation is not one for which this Part is the relevant statutory provision for all parts of the United Kingdom; and
  - (b) that all the conduct authorised by the grant or, as the case may be, renewal of the authorisation is likely to take place in Scotland.
- (2) In relation to any authorisation, this Part is the relevant statutory provision for all parts of the United Kingdom in so far as it—
  - (a) is granted or renewed on the grounds that it is necessary in the interests of national security or in the interests of the economic well-being of the United Kingdom;
  - (b) is granted or renewed by or on the application of a person holding any office, rank or position with any of the public authorities specified in subsection (3);
  - (c) authorises conduct of a person holding an office, rank or position with any of the public authorities so specified;
  - (d) authorises conduct of an individual acting as a covert human intelligence source for the benefit of any of the public authorities so specified; or
  - (e) authorises conduct that is surveillance by virtue of section 48(4).

(3) The public authorities mentioned in subsection (2) are—

- (a) each of the intelligence services;
- (b) Her Majesty's forces;
- (c) the Ministry of Defence;
- (d) the Ministry of Defence Police;
- (e) the Commissioners of Customs and Excise; and
- (f) the British Transport Police.
- (4) For the purposes of so much of this Part as has effect in relation to any other public authority by virtue of—
  - (a) the fact that it is a public authority for the time being specified in Schedule 1, or

(b) an order under subsection (1)(d) of section 41 designating that authority for the purposes of that section,

the authorities specified in subsection (3) of this section shall be treated as including that authority to the extent that the Secretary of State by order directs that the authority is a relevant public authority or, as the case may be, is a designated authority for all parts of the United Kingdom.

Supplemental provision for Part II

# 47 Power to extend or modify authorisation provisions

(1) The Secretary of State may by order do one or both of the following-

- (a) apply this Part, with such modifications as he thinks fit, to any such surveillance that is neither directed nor intrusive as may be described in the order;
- (b) provide for any description of directed surveillance to be treated for the purposes of this Part as intrusive surveillance.
- (2) No order shall be made under this section unless a draft of it has been laid before Parliament and approved by a resolution of each House.

# 48 Interpretation of Part II

(1) In this Part—

"covert human intelligence source" shall be construed in accordance with section 26(8);

"directed" and "intrusive", in relation to surveillance, shall be construed in accordance with section 26(2) to (6);

"private vehicle" means (subject to subsection (7)(a)) any vehicle which is used primarily for the private purposes of the person who owns it or of a person otherwise having the right to use it;

"residential premises" means (subject to subsection (7)(b)) so much of any premises as is for the time being occupied or used by any person, however temporarily, for residential purposes or otherwise as living accommodation (including hotel or prison accommodation that is so occupied or used);

"senior authorising officer" means a person who by virtue of subsection (6) of section 32 is a senior authorising officer for the purposes of that section;

"surveillance" shall be construed in accordance with subsections (2) to (4);

"surveillance device" means any apparatus designed or adapted for use in surveillance.

(2) Subject to subsection (3), in this Part "surveillance" includes—

- (a) monitoring, observing or listening to persons, their movements, their conversations or their other activities or communications;
- (b) recording anything monitored, observed or listened to in the course of surveillance; and
- (c) surveillance by or with the assistance of a surveillance device.

(3) References in this Part to surveillance do not include references to—

- (a) any conduct of a covert human intelligence source for obtaining or recording (whether or not using a surveillance device) any information which is disclosed in the presence of the source;
- (b) the use of a covert human intelligence source for so obtaining or recording information; or
- (c) any such entry on or interference with property or with wireless telegraphy as would be unlawful unless authorised under—
  - (i) section 5 of the Intelligence Services Act 1994 (warrants for the intelligence services); or
  - (ii) Part III of the Police Act 1997 (powers of the police and of customs officers).
- (4) References in this Part to surveillance include references to the interception of a communication in the course of its transmission by means of a postal service or telecommunication system if, and only if—
  - (a) the communication is one sent by or intended for a person who has consented to the interception of communications sent by or to him; and
  - (b) there is no interception warrant authorising the interception.
- (5) References in this Part to an individual holding an office or position with a public authority include references to any member, official or employee of that authority.
- (6) For the purposes of this Part the activities of a covert human intelligence source which are to be taken as activities for the benefit of a particular public authority include any conduct of his as such a source which is in response to inducements or requests made by or on behalf of that authority.
- (7) In subsection (1)—
  - (a) the reference to a person having the right to use a vehicle does not, in relation to a motor vehicle, include a reference to a person whose right to use the vehicle derives only from his having paid, or undertaken to pay, for the use of the vehicle and its driver for a particular journey; and
  - (b) the reference to premises occupied or used by any person for residential purposes or otherwise as living accommodation does not include a reference to so much of any premises as constitutes any common area to which he has or is allowed access in connection with his use or occupation of any accommodation.
- (8) In this section—

"premises" includes any vehicle or moveable structure and any other place whatever, whether or not occupied as land;

"vehicle" includes any vessel, aircraft or hovercraft.

# PART III

## INVESTIGATION OF ELECTRONIC DATA PROTECTED BY ENCRYPTION ETC.

## *Power to require disclosure*

#### 49 Notices requiring disclosure

(1) This section applies where any protected information—

- (a) has come into the possession of any person by means of the exercise of a statutory power to seize, detain, inspect, search or otherwise to interfere with documents or other property, or is likely to do so;
- (b) has come into the possession of any person by means of the exercise of any statutory power to intercept communications, or is likely to do so;
- (c) has come into the possession of any person by means of the exercise of any power conferred by an authorisation under section 22(3) or under Part II, or as a result of the giving of a notice under section 22(4), or is likely to do so;
- (d) has come into the possession of any person as a result of having been provided or disclosed in pursuance of any statutory duty (whether or not one arising as a result of a request for information), or is likely to do so; or
- (e) has, by any other lawful means not involving the exercise of statutory powers, come into the possession of any of the intelligence services, the police or the customs and excise, or is likely so to come into the possession of any of those services, the police or the customs and excise.
- (2) If any person with the appropriate permission under Schedule 2 believes, on reasonable grounds—
  - (a) that a key to the protected information is in the possession of any person,
  - (b) that the imposition of a disclosure requirement in respect of the protected information is—
    - (i) necessary on grounds falling within subsection (3), or
    - (ii) necessary for the purpose of securing the effective exercise or proper performance by any public authority of any statutory power or statutory duty,
  - (c) that the imposition of such a requirement is proportionate to what is sought to be achieved by its imposition, and
  - (d) that it is not reasonably practicable for the person with the appropriate permission to obtain possession of the protected information in an intelligible form without the giving of a notice under this section,

the person with that permission may, by notice to the person whom he believes to have possession of the key, impose a disclosure requirement in respect of the protected information.

- (3) A disclosure requirement in respect of any protected information is necessary on grounds falling within this subsection if it is necessary—
  - (a) in the interests of national security;
  - (b) for the purpose of preventing or detecting crime; or
  - (c) in the interests of the economic well-being of the United Kingdom.
- (4) A notice under this section imposing a disclosure requirement in respect of any protected information—

- (a) must be given in writing or (if not in writing) must be given in a manner that produces a record of its having been given;
- (b) must describe the protected information to which the notice relates;
- (c) must specify the matters falling within subsection (2)(b)(i) or (ii) by reference to which the notice is given;
- (d) must specify the office, rank or position held by the person giving it;
- (e) must specify the office, rank or position of the person who for the purposes of Schedule 2 granted permission for the giving of the notice or (if the person giving the notice was entitled to give it without another person's permission) must set out the circumstances in which that entitlement arose;
- (f) must specify the time by which the notice is to be complied with; and
- (g) must set out the disclosure that is required by the notice and the form and manner in which it is to be made;

and the time specified for the purposes of paragraph (f) must allow a period for compliance which is reasonable in all the circumstances.

(5) Where it appears to a person with the appropriate permission—

- (a) that more than one person is in possession of the key to any protected information,
- (b) that any of those persons is in possession of that key in his capacity as an officer or employee of any body corporate, and
- (c) that another of those persons is the body corporate itself or another officer or employee of the body corporate,

a notice under this section shall not be given, by reference to his possession of the key, to any officer or employee of the body corporate unless he is a senior officer of the body corporate or it appears to the person giving the notice that there is no senior officer of the body corporate and (in the case of an employee) no more senior employee of the body corporate to whom it is reasonably practicable to give the notice.

(6) Where it appears to a person with the appropriate permission—

- (a) that more than one person is in possession of the key to any protected information,
- (b) that any of those persons is in possession of that key in his capacity as an employee of a firm, and
- (c) that another of those persons is the firm itself or a partner of the firm,

a notice under this section shall not be given, by reference to his possession of the key, to any employee of the firm unless it appears to the person giving the notice that there is neither a partner of the firm nor a more senior employee of the firm to whom it is reasonably practicable to give the notice.

- (7) Subsections (5) and (6) shall not apply to the extent that there are special circumstances of the case that mean that the purposes for which the notice is given would be defeated, in whole or in part, if the notice were given to the person to whom it would otherwise be required to be given by those subsections.
- (8) A notice under this section shall not require the making of any disclosure to any person other than—
  - (a) the person giving the notice; or
  - (b) such other person as may be specified in or otherwise identified by, or in accordance with, the provisions of the notice.

- (9) A notice under this section shall not require the disclosure of any key which—
  - (a) is intended to be used for the purpose only of generating electronic signatures; and
  - (b) has not in fact been used for any other purpose.
- (10) In this section "senior officer", in relation to a body corporate, means a director, manager, secretary or other similar officer of the body corporate; and for this purpose "director", in relation to a body corporate whose affairs are managed by its members, means a member of the body corporate.
- (11) Schedule 2 (definition of the appropriate permission) shall have effect.

## 50 Effect of notice imposing disclosure requirement

- (1) Subject to the following provisions of this section, the effect of a section 49 notice imposing a disclosure requirement in respect of any protected information on a person who is in possession at a relevant time of both the protected information and a means of obtaining access to the information and of disclosing it in an intelligible form is that he—
  - (a) shall be entitled to use any key in his possession to obtain access to the information or to put it into an intelligible form; and
  - (b) shall be required, in accordance with the notice imposing the requirement, to make a disclosure of the information in an intelligible form.
- (2) A person subject to a requirement under subsection (1)(b) to make a disclosure of any information in an intelligible form shall be taken to have complied with that requirement if—
  - (a) he makes, instead, a disclosure of any key to the protected information that is in his possession; and
  - (b) that disclosure is made, in accordance with the notice imposing the requirement, to the person to whom, and by the time by which, he was required to provide the information in that form.
- (3) Where, in a case in which a disclosure requirement in respect of any protected information is imposed on any person by a section 49 notice—
  - (a) that person is not in possession of the information,
  - (b) that person is incapable, without the use of a key that is not in his possession, of obtaining access to the information and of disclosing it in an intelligible form, or
  - (c) the notice states, in pursuance of a direction under section 51, that it can be complied with only by the disclosure of a key to the information,

the effect of imposing that disclosure requirement on that person is that he shall be required, in accordance with the notice imposing the requirement, to make a disclosure of any key to the protected information that is in his possession at a relevant time.

- (4) Subsections (5) to (7) apply where a person ("the person given notice")—
  - (a) is entitled or obliged to disclose a key to protected information for the purpose of complying with any disclosure requirement imposed by a section 49 notice; and
  - (b) is in possession of more than one key to that information.

- (5) It shall not be necessary, for the purpose of complying with the requirement, for the person given notice to make a disclosure of any keys in addition to those the disclosure of which is, alone, sufficient to enable the person to whom they are disclosed to obtain access to the information and to put it into an intelligible form.
- (6) Where—
  - (a) subsection (5) allows the person given notice to comply with a requirement without disclosing all of the keys in his possession, and
  - (b) there are different keys, or combinations of keys, in the possession of that person the disclosure of which would, under that subsection, constitute compliance,

the person given notice may select which of the keys, or combination of keys, to disclose for the purpose of complying with that requirement in accordance with that subsection.

- (7) Subject to subsections (5) and (6), the person given notice shall not be taken to have complied with the disclosure requirement by the disclosure of a key unless he has disclosed every key to the protected information that is in his possession at a relevant time.
- (8) Where, in a case in which a disclosure requirement in respect of any protected information is imposed on any person by a section 49 notice—
  - (a) that person has been in possession of the key to that information but is no longer in possession of it,
  - (b) if he had continued to have the key in his possession, he would have been required by virtue of the giving of the notice to disclose it, and
  - (c) he is in possession, at a relevant time, of information to which subsection (9) applies,

the effect of imposing that disclosure requirement on that person is that he shall be required, in accordance with the notice imposing the requirement, to disclose all such information to which subsection (9) applies as is in his possession and as he may be required, in accordance with that notice, to disclose by the person to whom he would have been required to disclose the key.

- (9) This subsection applies to any information that would facilitate the obtaining or discovery of the key or the putting of the protected information into an intelligible form.
- (10) In this section "relevant time", in relation to a disclosure requirement imposed by a section 49 notice, means the time of the giving of the notice or any subsequent time before the time by which the requirement falls to be complied with.

# 51 Cases in which key required

- (1) A section 49 notice imposing a disclosure requirement in respect of any protected information shall not contain a statement for the purposes of section 50(3)(c) unless—
  - (a) the person who for the purposes of Schedule 2 granted the permission for the giving of the notice in relation to that information, or
  - (b) any person whose permission for the giving of a such a notice in relation to that information would constitute the appropriate permission under that Schedule,

has given a direction that the requirement can be complied with only by the disclosure of the key itself.

- (2) A direction for the purposes of subsection (1) by the police, the customs and excise or a member of Her Majesty's forces shall not be given—
  - (a) in the case of a direction by the police or by a member of Her Majesty's forces who is a member of a police force, except by or with the permission of a chief officer of police;
  - (b) in the case of a direction by the customs and excise, except by or with the permission of the Commissioners of Customs and Excise; or
  - (c) in the case of a direction by a member of Her Majesty's forces who is not a member of a police force, except by or with the permission of a person of or above the rank of brigadier or its equivalent.
- (3) A permission given for the purposes of subsection (2) by a chief officer of police, the Commissioners of Customs and Excise or a person of or above any such rank as is mentioned in paragraph (c) of that subsection must be given expressly in relation to the direction in question.
- (4) A person shall not give a direction for the purposes of subsection (1) unless he believes—
  - (a) that there are special circumstances of the case which mean that the purposes for which it was believed necessary to impose the requirement in question would be defeated, in whole or in part, if the direction were not given; and
  - (b) that the giving of the direction is proportionate to what is sought to be achieved by prohibiting any compliance with the requirement in question otherwise than by the disclosure of the key itself.
- (5) The matters to be taken into account in considering whether the requirement of subsection (4)(b) is satisfied in the case of any direction shall include—
  - (a) the extent and nature of any protected information, in addition to the protected information in respect of which the disclosure requirement is imposed, to which the key is also a key; and
  - (b) any adverse effect that the giving of the direction might have on a business carried on by the person on whom the disclosure requirement is imposed.
- (6) Where a direction for the purposes of subsection (1) is given by a chief officer of police, by the Commissioners of Customs and Excise or by a member of Her Majesty's forces, the person giving the direction shall give a notification that he has done so—
  - (a) in a case where the direction is given—
    - (i) by a member of Her Majesty's forces who is not a member of a police force, and
    - (ii) otherwise than in connection with activities of members of Her Majesty's forces in Northern Ireland,
    - to the Intelligences Services Commissioner; and
  - (b) in any other case, to the Chief Surveillance Commissioner.
- (7) A notification under subsection (6)—
  - (a) must be given not more than seven days after the day of the giving of the direction to which it relates; and
  - (b) may be given either in writing or by being transmitted to the Commissioner in question by electronic means.

#### Contributions to costs

#### 52 Arrangements for payments for disclosure

- (1) It shall be the duty of the Secretary of State to ensure that such arrangements are in force as he thinks appropriate for requiring or authorising, in such cases as he thinks fit, the making to persons to whom section 49 notices are given of appropriate contributions towards the costs incurred by them in complying with such notices.
- (2) For the purpose of complying with his duty under this section, the Secretary of State may make arrangements for payments to be made out of money provided by Parliament.

## Offences

## 53 Failure to comply with a notice

- (1) A person to whom a section 49 notice has been given is guilty of an offence if he knowingly fails, in accordance with the notice, to make the disclosure required by virtue of the giving of the notice.
- (2) In proceedings against any person for an offence under this section, if it is shown that that person was in possession of a key to any protected information at any time before the time of the giving of the section 49 notice, that person shall be taken for the purposes of those proceedings to have continued to be in possession of that key at all subsequent times, unless it is shown that the key was not in his possession after the giving of the notice and before the time by which he was required to disclose it.
- (3) For the purposes of this section a person shall be taken to have shown that he was not in possession of a key to protected information at a particular time if—
  - (a) sufficient evidence of that fact is adduced to raise an issue with respect to it; and
  - (b) the contrary is not proved beyond a reasonable doubt.
- (4) In proceedings against any person for an offence under this section it shall be a defence for that person to show—
  - (a) that it was not reasonably practicable for him to make the disclosure required by virtue of the giving of the section 49 notice before the time by which he was required, in accordance with that notice, to make it; but
  - (b) that he did make that disclosure as soon after that time as it was reasonably practicable for him to do so.
- (5) A person guilty of an offence under this section shall be liable—
  - (a) on conviction on indictment, to imprisonment for a term not exceeding two years or to a fine, or to both;
  - (b) on summary conviction, to imprisonment for a term not exceeding six months or to a fine not exceeding the statutory maximum, or to both.

# 54 Tipping-off

- (1) This section applies where a section 49 notice contains a provision requiring—
  - (a) the person to whom the notice is given, and

(b) every other person who becomes aware of it or of its contents,

to keep secret the giving of the notice, its contents and the things done in pursuance of it.

- (2) A requirement to keep anything secret shall not be included in a section 49 notice except where—
  - (a) it is included with the consent of the person who for the purposes of Schedule 2 granted the permission for the giving of the notice; or
  - (b) the person who gives the notice is himself a person whose permission for the giving of such a notice in relation to the information in question would have constituted appropriate permission under that Schedule.
- (3) A section 49 notice shall not contain a requirement to keep anything secret except where the protected information to which it relates—
  - (a) has come into the possession of the police, the customs and excise or any of the intelligence services, or
  - (b) is likely to come into the possession of the police, the customs and excise or any of the intelligence services,

by means which it is reasonable, in order to maintain the effectiveness of any investigation or operation or of investigatory techniques generally, or in the interests of the safety or well-being of any person, to keep secret from a particular person.

- (4) A person who makes a disclosure to any other person of anything that he is required by a section 49 notice to keep secret shall be guilty of an offence and liable—
  - (a) on conviction on indictment, to imprisonment for a term not exceeding five years or to a fine, or to both;
  - (b) on summary conviction, to imprisonment for a term not exceeding six months or to a fine not exceeding the statutory maximum, or to both.
- (5) In proceedings against any person for an offence under this section in respect of any disclosure, it shall be a defence for that person to show that—
  - (a) the disclosure was effected entirely by the operation of software designed to indicate when a key to protected information has ceased to be secure; and
  - (b) that person could not reasonably have been expected to take steps, after being given the notice or (as the case may be) becoming aware of it or of its contents, to prevent the disclosure.
- (6) In proceedings against any person for an offence under this section in respect of any disclosure, it shall be a defence for that person to show that—
  - (a) the disclosure was made by or to a professional legal adviser in connection with the giving, by the adviser to any client of his, of advice about the effect of provisions of this Part; and
  - (b) the person to whom or, as the case may be, by whom it was made was the client or a representative of the client.
- (7) In proceedings against any person for an offence under this section in respect of any disclosure, it shall be a defence for that person to show that the disclosure was made by a legal adviser—
  - (a) in contemplation of, or in connection with, any legal proceedings; and
  - (b) for the purposes of those proceedings.

- (8) Neither subsection (6) nor subsection (7) applies in the case of a disclosure made with a view to furthering any criminal purpose.
- (9) In proceedings against any person for an offence under this section in respect of any disclosure, it shall be a defence for that person to show that the disclosure was confined to a disclosure made to a relevant Commissioner or authorised—
  - (a) by such a Commissioner;
  - (b) by the terms of the notice;
  - (c) by or on behalf of the person who gave the notice; or
  - (d) by or on behalf of a person who—
    - (i) is in lawful possession of the protected information to which the notice relates; and
    - (ii) came into possession of that information as mentioned in section 49(1).
- (10) In proceedings for an offence under this section against a person other than the person to whom the notice was given, it shall be a defence for the person against whom the proceedings are brought to show that he neither knew nor had reasonable grounds for suspecting that the notice contained a requirement to keep secret what was disclosed.
- (11) In this section "relevant Commissioner" means the Interception of Communications Commissioner, the Intelligence Services Commissioner or any Surveillance Commissioner or Assistant Surveillance Commissioner.

## Safeguards

# 55 General duties of specified authorities

- (1) This section applies to—
  - (a) the Secretary of State and every other Minister of the Crown in charge of a government department;
  - (b) every chief officer of police;
  - (c) the Commissioners of Customs and Excise; and
  - (d) every person whose officers or employees include persons with duties that involve the giving of section 49 notices.
- (2) It shall be the duty of each of the persons to whom this section applies to ensure that such arrangements are in force, in relation to persons under his control who by virtue of this Part obtain possession of keys to protected information, as he considers necessary for securing—
  - (a) that a key disclosed in pursuance of a section 49 notice is used for obtaining access to, or putting into an intelligible form, only protected information in relation to which power to give such a notice was exercised or could have been exercised if the key had not already been disclosed;
  - (b) that the uses to which a key so disclosed is put are reasonable having regard both to the uses to which the person using the key is entitled to put any protected information to which it relates and to the other circumstances of the case;
  - (c) that, having regard to those matters, the use and any retention of the key are proportionate to what is sought to be achieved by its use or retention;

- (d) that the requirements of subsection (3) are satisfied in relation to any key disclosed in pursuance of a section 49 notice;
- (e) that, for the purpose of ensuring that those requirements are satisfied, any key so disclosed is stored, for so long as it is retained, in a secure manner;
- (f) that all records of a key so disclosed (if not destroyed earlier) are destroyed as soon as the key is no longer needed for the purpose of enabling protected information to be put into an intelligible form.
- (3) The requirements of this subsection are satisfied in relation to any key disclosed in pursuance of a section 49 notice if—
  - (a) the number of persons to whom the key is disclosed or otherwise made available, and
  - (b) the number of copies made of the key,

are each limited to the minimum that is necessary for the purpose of enabling protected information to be put into an intelligible form.

- (4) Subject to subsection (5), where any relevant person incurs any loss or damage in consequence of—
  - (a) any breach by a person to whom this section applies of the duty imposed on him by subsection (2), or
  - (b) any contravention by any person whatever of arrangements made in pursuance of that subsection in relation to persons under the control of a person to whom this section applies,

the breach or contravention shall be actionable against the person to whom this section applies at the suit or instance of the relevant person.

- (5) A person is a relevant person for the purposes of subsection (4) if he is—
  - (a) a person who has made a disclosure in pursuance of a section 49 notice; or
  - (b) a person whose protected information or key has been disclosed in pursuance of such a notice;

and loss or damage shall be taken into account for the purposes of that subsection to the extent only that it relates to the disclosure of particular protected information or a particular key which, in the case of a person falling with paragraph (b), must be his information or key.

(6) For the purposes of subsection (5)—

- (a) information belongs to a person if he has any right that would be infringed by an unauthorised disclosure of the information; and
- (b) a key belongs to a person if it is a key to information that belongs to him or he has any right that would be infringed by an unauthorised disclosure of the key.
- (7) In any proceedings brought by virtue of subsection (4), it shall be the duty of the court to have regard to any opinion with respect to the matters to which the proceedings relate that is or has been given by a relevant Commissioner.
- (8) In this section "relevant Commissioner" means the Interception of Communications Commissioner, the Intelligence Services Commissioner, the Investigatory Powers Commissioner for Northern Ireland or any Surveillance Commissioner or Assistant Surveillance Commissioner.

# Interpretation of Part III

# 56 Interpretation of Part III

## (1) In this Part—

"chief officer of police" means any of the following-

- (a) the chief constable of a police force maintained under or by virtue of section 2 of the Police Act 1996 or section 1 of the Police (Scotland) Act 1967;
- (b) the Commissioner of Police of the Metropolis;
- (c) the Commissioner of Police for the City of London;
- (d) the Chief Constable of the Royal Ulster Constabulary;
- (e) the Chief Constable of the Ministry of Defence Police;
- (f) the Provost Marshal of the Royal Navy Regulating Branch;
- (g) the Provost Marshal of the Royal Military Police;
- (h) the Provost Marshal of the Royal Air Force Police;
- (i) the Chief Constable of the British Transport Police;
- (j) the Director General of the National Criminal Intelligence Service;
- (k) the Director General of the National Crime Squad;

"the customs and excise" means the Commissioners of Customs and Excise or any customs officer;

- "electronic signature" means anything in electronic form which-
- (a) is incorporated into, or otherwise logically associated with, any electronic communication or other electronic data;
- (b) is generated by the signatory or other source of the communication or data; and
- (c) is used for the purpose of facilitating, by means of a link between the signatory or other source and the communication or data, the establishment of the authenticity of the communication or data, the establishment of its integrity, or both;

"key", in relation to any electronic data, means any key, code, password, algorithm or other data the use of which (with or without other keys)—

- (a) allows access to the electronic data, or
- (b) facilitates the putting of the data into an intelligible form;

"the police" means-

- (a) any constable;
- (b) the Commissioner of Police of the Metropolis or any Assistant Commissioner of Police of the Metropolis; or
- (c) the Commissioner of Police for the City of London;

"protected information" means any electronic data which, without the key to the data—

- (a) cannot, or cannot readily, be accessed, or
- (b) cannot, or cannot readily, be put into an intelligible form;

"section 49 notice" means a notice under section 49;

"warrant" includes any authorisation, notice or other instrument (however described) conferring a power of the same description as may, in other cases, be conferred by a warrant.

- (2) References in this Part to a person's having information (including a key to protected information) in his possession include references—
  - (a) to its being in the possession of a person who is under his control so far as that information is concerned;
  - (b) to his having an immediate right of access to it, or an immediate right to have it transmitted or otherwise supplied to him; and
  - (c) to its being, or being contained in, anything which he or a person under his control is entitled, in exercise of any statutory power and without otherwise taking possession of it, to detain, inspect or search.
- (3) References in this Part to something's being intelligible or being put into an intelligible form include references to its being in the condition in which it was before an encryption or similar process was applied to it or, as the case may be, to its being restored to that condition.
- (4) In this section—
  - (a) references to the authenticity of any communication or data are references to any one or more of the following—
    - (i) whether the communication or data comes from a particular person or other source;
    - (ii) whether it is accurately timed and dated;
    - (iii) whether it is intended to have legal effect;

and

(b) references to the integrity of any communication or data are references to whether there has been any tampering with or other modification of the communication or data.

#### PART IV

SCRUTINY ETC. OF INVESTIGATORY POWERS AND OF THE FUNCTIONS OF THE INTELLIGENCE SERVICES

#### Commissioners

# 57 Interception of Communications Commissioner

- (1) The Prime Minister shall appoint a Commissioner to be known as the Interception of Communications Commissioner.
- (2) Subject to subsection (4), the Interception of Communications Commissioner shall keep under review—
  - (a) the exercise and performance by the Secretary of State of the powers and duties conferred or imposed on him by or under sections 1 to 11;
  - (b) the exercise and performance, by the persons on whom they are conferred or imposed, of the powers and duties conferred or imposed by or under Chapter II of Part I;
  - (c) the exercise and performance by the Secretary of State in relation to information obtained under Part I of the powers and duties conferred or imposed on him by or under Part III; and

- (d) the adequacy of the arrangements by virtue of which—
  - (i) the duty which is imposed on the Secretary of State by section 15, and
  - (ii) so far as applicable to information obtained under Part I, the duties imposed by section 55,
  - are sought to be discharged.
- (3) The Interception of Communications Commissioner shall give the Tribunal all such assistance (including his opinion as to any issue falling to be determined by the Tribunal) as the Tribunal may require—
  - (a) in connection with the investigation of any matter by the Tribunal; or
  - (b) otherwise for the purposes of the Tribunal's consideration or determination of any matter.
- (4) It shall not be the function of the Interception of Communications Commissioner to keep under review the exercise of any power of the Secretary of State to make, amend or revoke any subordinate legislation.
- (5) A person shall not be appointed under this section as the Interception of Communications Commissioner unless he holds or has held a high judicial office (within the meaning of the Appellate Jurisdiction Act 1876).
- (6) The Interception of Communications Commissioner shall hold office in accordance with the terms of his appointment; and there shall be paid to him out of money provided by Parliament such allowances as the Treasury may determine.
- (7) The Secretary of State, after consultation with the Interception of Communications Commissioner, shall—
  - (a) make such technical facilities available to the Commissioner, and
  - (b) subject to the approval of the Treasury as to numbers, provide the Commissioner with such staff,

as are sufficient to secure that the Commissioner is able properly to carry out his functions.

- (8) On the coming into force of this section the Commissioner holding office as the Commissioner under section 8 of the Interception of Communications Act 1985 shall take and hold office as the Interception of Communications Commissioner as if appointed under this Act—
  - (a) for the unexpired period of his term of office under that Act; and
  - (b) otherwise, on the terms of his appointment under that Act.

# 58 Co-operation with and reports by s. 57 Commissioner

- (1) It shall be the duty of—
  - (a) every person holding office under the Crown,
  - (b) every member of the National Criminal Intelligence Service,
  - (c) every member of the National Crime Squad,
  - (d) every person employed by or for the purposes of a police force,
  - (e) every person required for the purposes of section 11 to provide assistance with giving effect to an interception warrant,
  - (f) every person on whom an obligation to take any steps has been imposed under section 12,

- (g) every person by or to whom an authorisation under section 22(3) has been granted,
- (h) every person to whom a notice under section 22(4) has been given,
- (i) every person to whom a notice under section 49 has been given in relation to any information obtained under Part I, and
- (j) every person who is or has been employed for the purposes of any business of a person falling within paragraph (e), (f), (h) or (i),

to disclose or provide to the Interception of Communications Commissioner all such documents and information as he may require for the purpose of enabling him to carry out his functions under section 57.

(2) If it at any time appears to the Interception of Communications Commissioner—

- (a) that there has been a contravention of the provisions of this Act in relation to any matter with which that Commissioner is concerned, and
- (b) that the contravention has not been the subject of a report made to the Prime Minister by the Tribunal,

he shall make a report to the Prime Minister with respect to that contravention.

- (3) If it at any time appears to the Interception of Communications Commissioner that any arrangements by reference to which the duties imposed by sections 15 and 55 have sought to be discharged have proved inadequate in relation to any matter with which the Commissioner is concerned, he shall make a report to the Prime Minister with respect to those arrangements.
- (4) As soon as practicable after the end of each calendar year, the Interception of Communications Commissioner shall make a report to the Prime Minister with respect to the carrying out of that Commissioner's functions.
- (5) The Interception of Communications Commissioner may also, at any time, make any such other report to the Prime Minister on any matter relating to the carrying out of the Commissioner's functions as the Commissioner thinks fit.
- (6) The Prime Minister shall lay before each House of Parliament a copy of every annual report made by the Interception of Communications Commissioner under subsection (4), together with a statement as to whether any matter has been excluded from that copy in pursuance of subsection (7).
- (7) If it appears to the Prime Minister, after consultation with the Interception of Communications Commissioner, that the publication of any matter in an annual report would be contrary to the public interest or prejudicial to—
  - (a) national security,
  - (b) the prevention or detection of serious crime,
  - (c) the economic well-being of the United Kingdom, or
  - (d) the continued discharge of the functions of any public authority whose activities include activities that are subject to review by that Commissioner,

the Prime Minister may exclude that matter from the copy of the report as laid before each House of Parliament.

## 59 Intelligence Services Commissioner

(1) The Prime Minister shall appoint a Commissioner to be known as the Intelligence Services Commissioner.

- (2) Subject to subsection (4), the Intelligence Services Commissioner shall keep under review, so far as they are not required to be kept under review by the Interception of Communications Commissioner—
  - (a) the exercise by the Secretary of State of his powers under sections 5 to 7 of the Intelligence Services Act 1994 (warrants for interference with wireless telegraphy, entry and interference with property etc.);
  - (b) the exercise and performance by the Secretary of State, in connection with or in relation to—
    - (i) the activities of the intelligence services, and
    - (ii) the activities in places other than Northern Ireland of the officials of the Ministry of Defence and of members of Her Majesty's forces,

of the powers and duties conferred or imposed on him by Parts II and III of this Act;

- (c) the exercise and performance by members of the intelligence services of the powers and duties conferred or imposed on them by or under Parts II and III of this Act;
- (d) the exercise and performance in places other than Northern Ireland, by officials of the Ministry of Defence and by members of Her Majesty's forces, of the powers and duties conferred or imposed on such officials or members of Her Majesty's forces by or under Parts II and III; and
- (e) the adequacy of the arrangements by virtue of which the duty imposed by section 55 is sought to be discharged—
  - (i) in relation to the members of the intelligence services; and
  - (ii) in connection with any of their activities in places other than Northern Ireland, in relation to officials of the Ministry of Defence and members of Her Majesty's forces.
- (3) The Intelligence Services Commissioner shall give the Tribunal all such assistance (including his opinion as to any issue falling to be determined by the Tribunal) as the Tribunal may require—
  - (a) in connection with the investigation of any matter by the Tribunal; or
  - (b) otherwise for the purposes of the Tribunal's consideration or determination of any matter.
- (4) It shall not be the function of the Intelligence Services Commissioner to keep under review the exercise of any power of the Secretary of State to make, amend or revoke any subordinate legislation.
- (5) A person shall not be appointed under this section as the Intelligence Services Commissioner unless he holds or has held a high judicial office (within the meaning of the Appellate Jurisdiction Act 1876).
- (6) The Intelligence Services Commissioner shall hold office in accordance with the terms of his appointment; and there shall be paid to him out of money provided by Parliament such allowances as the Treasury may determine.
- (7) The Secretary of State shall, after consultation with the Intelligence Services Commissioner and subject to the approval of the Treasury as to numbers, provide him with such staff as the Secretary of State considers necessary for the carrying out of the Commissioner's functions.

- (8) Section 4 of the Security Service Act 1989 and section 8 of the Intelligence Services Act 1994 (Commissioners for the purposes of those Acts) shall cease to have effect.
- (9) On the coming into force of this section the Commissioner holding office as the Commissioner under section 8 of the Intelligence Services Act 1994 shall take and hold office as the Intelligence Services Commissioner as if appointed under this Act—
  - (a) for the unexpired period of his term of office under that Act; and
  - (b) otherwise, on the terms of his appointment under that Act.
- (10) Subsection (7) of section 41 shall apply for the purposes of this section as it applies for the purposes of that section.

## 60 Co-operation with and reports by s. 59 Commissioner

- (1) It shall be the duty of—
  - (a) every member of an intelligence service,
  - (b) every official of the department of the Secretary of State, and
  - (c) every member of Her Majesty's forces,

to disclose or provide to the Intelligence Services Commissioner all such documents and information as he may require for the purpose of enabling him to carry out his functions under section 59.

- (2) As soon as practicable after the end of each calendar year, the Intelligence Services Commissioner shall make a report to the Prime Minister with respect to the carrying out of that Commissioner's functions.
- (3) The Intelligence Services Commissioner may also, at any time, make any such other report to the Prime Minister on any matter relating to the carrying out of the Commissioner's functions as the Commissioner thinks fit.
- (4) The Prime Minister shall lay before each House of Parliament a copy of every annual report made by the Intelligence Services Commissioner under subsection (2), together with a statement as to whether any matter has been excluded from that copy in pursuance of subsection (5).
- (5) If it appears to the Prime Minister, after consultation with the Intelligence Services Commissioner, that the publication of any matter in an annual report would be contrary to the public interest or prejudicial to—
  - (a) national security,
  - (b) the prevention or detection of serious crime,
  - (c) the economic well-being of the United Kingdom, or
  - (d) the continued discharge of the functions of any public authority whose activities include activities that are subject to review by that Commissioner,

the Prime Minister may exclude that matter from the copy of the report as laid before each House of Parliament.

(6) Subsection (7) of section 41 shall apply for the purposes of this section as it applies for the purposes of that section.

# 61 Investigatory Powers Commissioner for Northern Ireland

- (1) The Prime Minister, after consultation with the First Minister and deputy First Minister in Northern Ireland, shall appoint a Commissioner to be known as the Investigatory Powers Commissioner for Northern Ireland.
- (2) The Investigatory Powers Commissioner for Northern Ireland shall keep under review the exercise and performance in Northern Ireland, by the persons on whom they are conferred or imposed, of any powers or duties under Part II which are conferred or imposed by virtue of an order under section 30 made by the Office of the First Minister and deputy First Minister in Northern Ireland.
- (3) The Investigatory Powers Commissioner for Northern Ireland shall give the Tribunal all such assistance (including his opinion as to any issue falling to be determined by the Tribunal) as the Tribunal may require—
  - (a) in connection with the investigation of any matter by the Tribunal; or
  - (b) otherwise for the purposes of the Tribunal's consideration or determination of any matter.
- (4) It shall be the duty of—
  - (a) every person by whom, or on whose application, there has been given or granted any authorisation the function of giving or granting which is subject to review by the Investigatory Powers Commissioner for Northern Ireland,
  - (b) every person who has engaged in conduct with the authority of such an authorisation,
  - (c) every person who holds or has held any office, rank or position with the same public authority as a person falling within paragraph (a), and
  - (d) every person who holds or has held any office, rank or position with any public authority for whose benefit (within the meaning of Part II) activities which are or may be subject to any such review have been or may be carried out,

to disclose or provide to that Commissioner all such documents and information as he may require for the purpose of enabling him to carry out his functions.

- (5) As soon as practicable after the end of each calendar year, the Investigatory Powers Commissioner for Northern Ireland shall make a report to the First Minister and deputy First Minister in Northern Ireland with respect to the carrying out of that Commissioner's functions.
- (6) The First Minister and deputy First Minister in Northern Ireland shall lay before the Northern Ireland Assembly a copy of every annual report made by the Investigatory Powers Commissioner for Northern Ireland under subsection (5), together with a statement as to whether any matter has been excluded from that copy in pursuance of subsection (7).
- (7) If it appears to the First Minister and deputy First Minister in Northern Ireland, after consultation with the Investigatory Powers Commissioner for Northern Ireland, that the publication of any matter in an annual report would be contrary to the public interest or prejudicial to—
  - (a) the prevention or detection of serious crime, or
  - (b) the continued discharge of the functions of any public authority whose activities include activities that are subject to review by that Commissioner,

they may exclude that matter from the copy of the report as laid before the Northern Ireland Assembly.

- (8) A person shall not be appointed under this section as the Investigatory Powers Commissioner for Northern Ireland unless he holds or has held office in Northern Ireland—
  - (a) in any capacity in which he is or was the holder of a high judicial office (within the meaning of the Appellate Jurisdiction Act 1876); or
  - (b) as a county court judge.
- (9) The Investigatory Powers Commissioner for Northern Ireland shall hold office in accordance with the terms of his appointment; and there shall be paid to him out of the Consolidated Fund of Northern Ireland such allowances as the Department of Finance and Personnel may determine.
- (10) The First Minister and deputy First Minister in Northern Ireland shall, after consultation with the Investigatory Powers Commissioner for Northern Ireland, provide him with such staff as they consider necessary for the carrying out of his functions.

# 62 Additional functions of Chief Surveillance Commissioner

- (1) The Chief Surveillance Commissioner shall (in addition to his functions under the Police Act 1997) keep under review, so far as they are not required to be kept under review by the Interception of Communications Commissioner, the Intelligence Services Commissioner or the Investigatory Powers Commissioner for Northern Ireland—
  - (a) the exercise and performance, by the persons on whom they are conferred or imposed, of the powers and duties conferred or imposed by or under Part II;
  - (b) the exercise and performance, by any person other than a judicial authority, of the powers and duties conferred or imposed, otherwise than with the permission of such an authority, by or under Part III; and
  - (c) the adequacy of the arrangements by virtue of which the duties imposed by section 55 are sought to be discharged in relation to persons whose conduct is subject to review under paragraph (b).
- (2) It shall not by virtue of this section be the function of the Chief Surveillance Commissioner to keep under review the exercise of any power of the Secretary of State to make, amend or revoke any subordinate legislation.
- (3) In this section "judicial authority" means—
  - (a) any judge of the High Court or of the Crown Court or any Circuit Judge;
  - (b) any judge of the High Court of Justiciary or any sheriff;
  - (c) any justice of the peace;
  - (d) any county court judge or resident magistrate in Northern Ireland;
  - (e) any person holding any such judicial office as entitles him to exercise the jurisdiction of a judge of the Crown Court or of a justice of the peace.

## 63 Assistant Surveillance Commissioners

(1) The Prime Minister may, after consultation with the Chief Surveillance Commissioner as to numbers, appoint as Assistant Surveillance Commissioners such number of persons as the Prime Minister considers necessary (in addition to the ordinary

Surveillance Commissioners) for the purpose of providing the Chief Surveillance Commissioner with assistance under this section.

- (2) A person shall not be appointed as an Assistant Surveillance Commissioner unless he holds or has held office as—
  - (a) a judge of the Crown Court or a Circuit judge;
  - (b) a sheriff in Scotland; or
  - (c) a county court judge in Northern Ireland.
- (3) The Chief Surveillance Commissioner may—
  - (a) require any ordinary Surveillance Commissioner or any Assistant Surveillance Commissioner to provide him with assistance in carrying out his functions under section 62(1); or
  - (b) require any Assistant Surveillance Commissioner to provide him with assistance in carrying out his equivalent functions under any Act of the Scottish Parliament in relation to any provisions of such an Act that are equivalent to those of Part II of this Act.
- (4) The assistance that may be provided under this section includes—
  - (a) the conduct on behalf of the Chief Surveillance Commissioner of the review of any matter; and
  - (b) the making of a report to the Chief Surveillance Commissioner about the matter reviewed.
- (5) Subsections (3) to (8) of section 91 of the Police Act 1997 (Commissioners) apply in relation to a person appointed under this section as they apply in relation to a person appointed under that section.

# 64 Delegation of Commissioners' functions

- (1) Anything authorised or required by or under any enactment or any provision of an Act of the Scottish Parliament to be done by a relevant Commissioner may be done by any member of the staff of that Commissioner who is authorised for the purpose (whether generally or specifically) by that Commissioner.
- (2) In this section "relevant Commissioner" means the Interception of Communications Commissioner, the Intelligence Services Commissioner, the Investigatory Powers Commissioner for Northern Ireland or any Surveillance Commissioner or Assistant Surveillance Commissioner.

# The Tribunal

## 65 The Tribunal

- (1) There shall, for the purpose of exercising the jurisdiction conferred on them by this section, be a tribunal consisting of such number of members as Her Majesty may by Letters Patent appoint.
- (2) The jurisdiction of the Tribunal shall be—
  - (a) to be the only appropriate tribunal for the purposes of section 7 of the Human Rights Act 1998 in relation to any proceedings under subsection (1)(a) of that section (proceedings for actions incompatible with Convention rights) which fall within subsection (3) of this section;

- (b) to consider and determine any complaints made to them which, in accordance with subsection (4), are complaints for which the Tribunal is the appropriate forum;
- (c) to consider and determine any reference to them by any person that he has suffered detriment as a consequence of any prohibition or restriction, by virtue of section 17, on his relying in, or for the purposes of, any civil proceedings on any matter; and
- (d) to hear and determine any other such proceedings falling within subsection (3) as may be allocated to them in accordance with provision made by the Secretary of State by order.

(3) Proceedings fall within this subsection if—

- (a) they are proceedings against any of the intelligence services;
- (b) they are proceedings against any other person in respect of any conduct, or proposed conduct, by or on behalf of any of those services;
- (c) they are proceedings brought by virtue of section 55(4); or
- (d) they are proceedings relating to the taking place in any challengeable circumstances of any conduct falling within subsection (5).
- (4) The Tribunal is the appropriate forum for any complaint if it is a complaint by a person who is aggrieved by any conduct falling within subsection (5) which he believes—
  - (a) to have taken place in relation to him, to any of his property, to any communications sent by or to him, or intended for him, or to his use of any postal service, telecommunications service or telecommunication system; and
  - (b) to have taken place in challengeable circumstances or to have been carried out by or on behalf of any of the intelligence services.
- (5) Subject to subsection (6), conduct falls within this subsection if (whenever it occurred) it is—
  - (a) conduct by or on behalf of any of the intelligence services;
  - (b) conduct for or in connection with the interception of communications in the course of their transmission by means of a postal service or telecommunication system;
  - (c) conduct to which Chapter II of Part I applies;
  - (d) conduct to which Part II applies;
  - (e) the giving of a notice under section 49 or any disclosure or use of a key to protected information;
  - (f) any entry on or interference with property or any interference with wireless telegraphy.
- (6) For the purposes only of subsection (3), nothing mentioned in paragraph (d) or (f) of subsection (5) shall be treated as falling within that subsection unless it is conduct by or on behalf of a person holding any office, rank or position with—
  - (a) any of the intelligence services;
  - (b) any of Her Majesty's forces;
  - (c) any police force;
  - (d) the National Criminal Intelligence Service;
  - (e) the National Crime Squad; or
  - (f) the Commissioners of Customs and Excise;

and section 48(5) applies for the purposes of this subsection as it applies for the purposes of Part II.

- (7) For the purposes of this section conduct takes place in challengeable circumstances if—
  - (a) it takes place with the authority, or purported authority, of anything falling within subsection (8); or
  - (b) the circumstances are such that (whether or not there is such authority) it would not have been appropriate for the conduct to take place without it, or at least without proper consideration having been given to whether such authority should be sought;

but conduct does not take place in challengeable circumstances to the extent that it is authorised by, or takes place with the permission of, a judicial authority.

(8) The following fall within this subsection—

- (a) an interception warrant or a warrant under the Interception of Communications Act 1985;
- (b) an authorisation or notice under Chapter II of Part I of this Act;
- (c) an authorisation under Part II of this Act or under any enactment contained in or made under an Act of the Scottish Parliament which makes provision equivalent to that made by that Part;
- (d) a permission for the purposes of Schedule 2 to this Act;
- (e) a notice under section 49 of this Act; or
- (f) an authorisation under section 93 of the Police Act 1997.
- (9) Schedule 3 (which makes further provision in relation to the Tribunal) shall have effect.
- (10) In this section—
  - (a) references to a key and to protected information shall be construed in accordance with section 56;
  - (b) references to the disclosure or use of a key to protected information taking place in relation to a person are references to such a disclosure or use taking place in a case in which that person has had possession of the key or of the protected information; and
  - (c) references to the disclosure of a key to protected information include references to the making of any disclosure in an intelligible form (within the meaning of section 56) of protected information by a person who is or has been in possession of the key to that information;

and the reference in paragraph (b) to a person's having possession of a key or of protected information shall be construed in accordance with section 56.

- (11) In this section "judicial authority" means-
  - (a) any judge of the High Court or of the Crown Court or any Circuit Judge;
  - (b) any judge of the High Court of Justiciary or any sheriff;
  - (c) any justice of the peace;
  - (d) any county court judge or resident magistrate in Northern Ireland;
  - (e) any person holding any such judicial office as entitles him to exercise the jurisdiction of a judge of the Crown Court or of a justice of the peace.

### 66 Orders allocating proceedings to the Tribunal

(1) An order under section 65(2)(d) allocating proceedings to the Tribunal—

- (a) may provide for the Tribunal to exercise jurisdiction in relation to that matter to the exclusion of the jurisdiction of any court or tribunal; but
- (b) if it does so provide, must contain provision conferring a power on the Tribunal, in the circumstances provided for in the order, to remit the proceedings to the court or tribunal which would have had jurisdiction apart from the order.
- (2) In making any provision by an order under section 65(2)(d) the Secretary of State shall have regard, in particular, to—
  - (a) the need to secure that proceedings allocated to the Tribunal are properly heard and considered; and
  - (b) the need to secure that information is not disclosed to an extent, or in a manner, that is contrary to the public interest or prejudicial to national security, the prevention or detection of serious crime, the economic well-being of the United Kingdom or the continued discharge of the functions of any of the intelligence services.
- (3) The Secretary of State shall not make an order under section 65(2)(d) unless a draft of the order has been laid before Parliament and approved by a resolution of each House.

## 67 Exercise of the Tribunal's jurisdiction

- (1) Subject to subsections (4) and (5), it shall be the duty of the Tribunal—
  - (a) to hear and determine any proceedings brought before them by virtue of section 65(2)(a) or (d); and
  - (b) to consider and determine any complaint or reference made to them by virtue of section 65(2)(b) or (c).
- (2) Where the Tribunal hear any proceedings by virtue of section 65(2)(a), they shall apply the same principles for making their determination in those proceedings as would be applied by a court on an application for judicial review.
- (3) Where the Tribunal consider a complaint made to them by virtue of section 65(2)(b), it shall be the duty of the Tribunal—
  - (a) to investigate whether the persons against whom any allegations are made in the complaint have engaged in relation to—
    - (i) the complainant,
    - (ii) any of his property,
    - (iii) any communications sent by or to him, or intended for him, or
    - (iv) his use of any postal service, telecommunications service or telecommunication system,

in any conduct falling within section 65(5);

- (b) to investigate the authority (if any) for any conduct falling within section 65(5) which they find has been so engaged in; and
- (c) in relation to the Tribunal's findings from their investigations, to determine the complaint by applying the same principles as would be applied by a court on an application for judicial review.

- (4) The Tribunal shall not be under any duty to hear, consider or determine any proceedings, complaint or reference if it appears to them that the bringing of the proceedings or the making of the complaint or reference is frivolous or vexatious.
- (5) Except where the Tribunal, having regard to all the circumstances, are satisfied that it is equitable to do so, they shall not consider or determine any complaint made by virtue of section 65(2)(b) if it is made more than one year after the taking place of the conduct to which it relates.
- (6) Subject to any provision made by rules under section 69, where any proceedings have been brought before the Tribunal or any reference made to the Tribunal, they shall have power to make such interim orders, pending their final determination, as they think fit.
- (7) Subject to any provision made by rules under section 69, the Tribunal on determining any proceedings, complaint or reference shall have power to make any such award of compensation or other order as they think fit; and, without prejudice to the power to make rules under section 69(2)(h), the other orders that may be made by the Tribunal include—
  - (a) an order quashing or cancelling any warrant or authorisation; and
  - (b) an order requiring the destruction of any records of information which—
    - (i) has been obtained in exercise of any power conferred by a warrant or authorisation; or
    - (ii) is held by any public authority in relation to any person.
- (8) Except to such extent as the Secretary of State may by order otherwise provide, determinations, awards, orders and other decisions of the Tribunal (including decisions as to whether they have jurisdiction) shall not be subject to appeal or be liable to be questioned in any court.
- (9) It shall be the duty of the Secretary of State to secure that there is at all times an order under subsection (8) in force allowing for an appeal to a court against any exercise by the Tribunal of their jurisdiction under section 65(2)(c) or (d).
- (10) The provision that may be contained in an order under subsection (8) may include—
  - (a) provision for the establishment and membership of a tribunal or body to hear appeals;
  - (b) the appointment of persons to that tribunal or body and provision about the remuneration and allowances to be payable to such persons and the expenses of the tribunal;
  - (c) the conferring of jurisdiction to hear appeals on any existing court or tribunal; and
  - (d) any such provision in relation to an appeal under the order as corresponds to provision that may be made by rules under section 69 in relation to proceedings before the Tribunal, or to complaints or references made to the Tribunal.
- (11) The Secretary of State shall not make an order under subsection (8) unless a draft of the order has been laid before Parliament and approved by a resolution of each House.
- (12) The Secretary of State shall consult the Scottish Ministers before making any order under subsection (8); and any such order shall be laid before the Scottish Parliament.

### 68 Tribunal procedure

- (1) Subject to any rules made under section 69, the Tribunal shall be entitled to determine their own procedure in relation to any proceedings, complaint or reference brought before or made to them.
- (2) The Tribunal shall have power—
  - (a) in connection with the investigation of any matter, or
  - (b) otherwise for the purposes of the Tribunal's consideration or determination of any matter,

to require a relevant Commissioner appearing to the Tribunal to have functions in relation to the matter in question to provide the Tribunal with all such assistance (including that Commissioner's opinion as to any issue falling to be determined by the Tribunal) as the Tribunal think fit.

- (3) Where the Tribunal hear or consider any proceedings, complaint or reference relating to any matter, they shall secure that every relevant Commissioner appearing to them to have functions in relation to that matter—
  - (a) is aware that the matter is the subject of proceedings, a complaint or a reference brought before or made to the Tribunal; and
  - (b) is kept informed of any determination, award, order or other decision made by the Tribunal with respect to that matter.
- (4) Where the Tribunal determine any proceedings, complaint or reference brought before or made to them, they shall give notice to the complainant which (subject to any rules made by virtue of section 69(2)(i)) shall be confined, as the case may be, to either—
  - (a) a statement that they have made a determination in his favour; or
  - (b) a statement that no determination has been made in his favour.
- (5) Where—
  - (a) the Tribunal make a determination in favour of any person by whom any proceedings have been brought before the Tribunal or by whom any complaint or reference has been made to the Tribunal, and
  - (b) the determination relates to any act or omission by or on behalf of the Secretary of State or to conduct for which any warrant, authorisation or permission was issued, granted or given by the Secretary of State,

they shall make a report of their findings to the Prime Minister.

- (6) It shall be the duty of the persons specified in subsection (7) to disclose or provide to the Tribunal all such documents and information as the Tribunal may require for the purpose of enabling them—
  - (a) to exercise the jurisdiction conferred on them by or under section 65; or
  - (b) otherwise to exercise or perform any power or duty conferred or imposed on them by or under this Act.

(7) Those persons are—

- (a) every person holding office under the Crown;
- (b) every member of the National Criminal Intelligence Service;
- (c) every member of the National Crime Squad;
- (d) every person employed by or for the purposes of a police force;
- (e) every person required for the purposes of section 11 to provide assistance with giving effect to an interception warrant;

- (f) every person on whom an obligation to take any steps has been imposed under section 12;
- (g) every person by or to whom an authorisation under section 22(3) has been granted;
- (h) every person to whom a notice under section 22(4) has been given;
- every person by whom, or on whose application, there has been granted or given any authorisation under Part II of this Act or under Part III of the Police Act 1997;
- (j) every person who holds or has held any office, rank or position with the same public authority as a person falling within paragraph (i);
- (k) every person who has engaged in any conduct with the authority of an authorisation under section 22 or Part II of this Act or under Part III of the Police Act 1997;
- (1) every person who holds or has held any office, rank or position with a public authority for whose benefit any such authorisation has been or may be given;
- (m) every person to whom a notice under section 49 has been given; and
- (n) every person who is or has been employed for the purposes of any business of a person falling within paragraph (e), (f), (h) or (m).
- (8) In this section "relevant Commissioner" means the Interception of Communications Commissioner, the Intelligence Services Commissioner, the Investigatory Powers Commissioner for Northern Ireland or any Surveillance Commissioner or Assistant Surveillance Commissioner.

# 69 Tribunal rules

(1) The Secretary of State may make rules regulating—

- (a) the exercise by the Tribunal of the jurisdiction conferred on them by or under section 65; and
- (b) any matters preliminary or incidental to, or arising out of, the hearing or consideration of any proceedings, complaint or reference brought before or made to the Tribunal.
- (2) Without prejudice to the generality of subsection (1), rules under this section may—
  - (a) enable the jurisdiction of the Tribunal to be exercised at any place in the United Kingdom by any two or more members of the Tribunal designated for the purpose by the President of the Tribunal;
  - (b) enable different members of the Tribunal to carry out functions in relation to different complaints at the same time;
  - (c) prescribe the form and manner in which proceedings are to be brought before the Tribunal or a complaint or reference is to be made to the Tribunal;
  - (d) require persons bringing proceedings or making complaints or references to take such preliminary steps, and to make such disclosures, as may be specified in the rules for the purpose of facilitating a determination of whether—
    - (i) the bringing of the proceedings, or
    - (ii) the making of the complaint or reference,

is frivolous or vexatious;

- (e) make provision about the determination of any question as to whether a person by whom—
  - (i) any proceedings have been brought before the Tribunal, or

(ii) any complaint or reference has been made to the Tribunal,

is a person with a right to bring those proceedings or make that complaint or reference;

- (f) prescribe the forms of hearing or consideration to be adopted by the Tribunal in relation to particular proceedings, complaints or references (including a form that requires any proceedings brought before the Tribunal to be disposed of as if they were a complaint or reference made to the Tribunal);
- (g) prescribe the practice and procedure to be followed on, or in connection with, the hearing or consideration of any proceedings, complaint or reference (including, where applicable, the mode and burden of proof and the admissibility of evidence);
- (h) prescribe orders that may be made by the Tribunal under section 67(6) or (7);
- (i) require information about any determination, award, order or other decision made by the Tribunal in relation to any proceedings, complaint or reference to be provided (in addition to any statement under section 68(4)) to the person who brought the proceedings or made the complaint or reference, or to the person representing his interests.
- (3) Rules under this section in relation to the hearing or consideration of any matter by the Tribunal may provide—
  - (a) for a person who has brought any proceedings before or made any complaint or reference to the Tribunal to have the right to be legally represented;
  - (b) for the manner in which the interests of a person who has brought any proceedings before or made any complaint or reference to the Tribunal are otherwise to be represented;
  - (c) for the appointment in accordance with the rules, by such person as may be determined in accordance with the rules, of a person to represent those interests in the case of any proceedings, complaint or reference.
- (4) The power to make rules under this section includes power to make rules—
  - (a) enabling or requiring the Tribunal to hear or consider any proceedings, complaint or reference without the person who brought the proceedings or made the complaint or reference having been given full particulars of the reasons for any conduct which is the subject of the proceedings, complaint or reference;
  - (b) enabling or requiring the Tribunal to take any steps in exercise of their jurisdiction in the absence of any person (including the person bringing the proceedings or making the complaint or reference and any legal representative of his);
  - (c) enabling or requiring the Tribunal to give a summary of any evidence taken in his absence to the person by whom the proceedings were brought or, as the case may be, to the person who made the complaint or reference;
  - (d) enabling or requiring the Tribunal to exercise their jurisdiction, and to exercise and perform the powers and duties conferred or imposed on them (including, in particular, in relation to the giving of reasons), in such manner provided for in the rules as prevents or limits the disclosure of particular matters.

(5) Rules under this section may also include provision—

(a) enabling powers or duties of the Tribunal that relate to matters preliminary or incidental to the hearing or consideration of any proceedings, complaint or

reference to be exercised or performed by a single member of the Tribunal; and

- (b) conferring on the Tribunal such ancillary powers as the Secretary of State thinks necessary for the purposes of, or in connection with, the exercise of the Tribunal's jurisdiction, or the exercise or performance of any power or duty conferred or imposed on them.
- (6) In making rules under this section the Secretary of State shall have regard, in particular, to—
  - (a) the need to secure that matters which are the subject of proceedings, complaints or references brought before or made to the Tribunal are properly heard and considered; and
  - (b) the need to secure that information is not disclosed to an extent, or in a manner, that is contrary to the public interest or prejudicial to national security, the prevention or detection of serious crime, the economic well-being of the United Kingdom or the continued discharge of the functions of any of the intelligence services.
- (7) Rules under this section may make provision by the application, with or without modification, of the provision from time to time contained in specified rules of court.
- (8) Subject to subsection (9), no rules shall be made under this section unless a draft of them has first been laid before Parliament and approved by a resolution of each House.
- (9) Subsection (8) does not apply in the case of the rules made on the first occasion on which the Secretary of State exercises his power to make rules under this section.
- (10) The rules made on that occasion shall cease to have effect at the end of the period of forty days beginning with the day on which they were made unless, before the end of that period, they have been approved by a resolution of each House of Parliament.
- (11) For the purposes of subsection (10)—
  - (a) the rules' ceasing to have effect shall be without prejudice to anything previously done or to the making of new rules; and
  - (b) in reckoning the period of forty days no account shall be taken of any period during which Parliament is dissolved or prorogued or during which both Houses are adjourned for more than four days.
- (12) The Secretary of State shall consult the Scottish Ministers before making any rules under this section; and any rules so made shall be laid before the Scottish Parliament.

#### 70 Abolition of jurisdiction in relation to complaints

- (1) The provisions set out in subsection (2) (which provide for the investigation etc. of certain complaints) shall not apply in relation to any complaint made after the coming into force of this section.
- (2) Those provisions are—
  - (a) section 5 of, and Schedules 1 and 2 to, the Security Service Act 1989 (investigation of complaints about the Security Service made to the Tribunal established under that Act);
  - (b) section 9 of, and Schedules 1 and 2 to, the Intelligence Services Act 1994 (investigation of complaints about the Secret Intelligence Service or GCHQ made to the Tribunal established under that Act); and

(c) section 102 of, and Schedule 7 to, the Police Act 1997 (investigation of complaints made to the Surveillance Commissioners).

## Codes of practice

## 71 Issue and revision of codes of practice

- (1) The Secretary of State shall issue one or more codes of practice relating to the exercise and performance of the powers and duties mentioned in subsection (2).
- (2) Those powers and duties are those (excluding any power to make subordinate legislation) that are conferred or imposed otherwise than on the Surveillance Commissioners by or under—
  - (a) Parts I to III of this Act;
  - (b) section 5 of the Intelligence Services Act 1994 (warrants for interference with property or wireless telegraphy for the purposes of the intelligence services); and
  - (c) Part III of the Police Act 1997 (authorisation by the police or customs and excise of interference with property or wireless telegraphy).
- (3) Before issuing a code of practice under subsection (1), the Secretary of State shall—
  - (a) prepare and publish a draft of that code; and
  - (b) consider any representations made to him about the draft;

and the Secretary of State may incorporate in the code finally issued any modifications made by him to the draft after its publication.

- (4) The Secretary of State shall lay before both Houses of Parliament every draft code of practice prepared and published by him under this section.
- (5) A code of practice issued by the Secretary of State under this section shall not be brought into force except in accordance with an order made by the Secretary of State.
- (6) An order under subsection (5) may contain such transitional provisions and savings as appear to the Secretary of State to be necessary or expedient in connection with the bringing into force of the code brought into force by that order.
- (7) The Secretary of State may from time to time—
  - (a) revise the whole or any part of a code issued under this section; and
  - (b) issue the revised code.
- (8) Subsections (3) to (6) shall apply (with appropriate modifications) in relation to the issue of any revised code under this section as they apply in relation to the first issue of such a code.
- (9) The Secretary of State shall not make an order containing provision for any of the purposes of this section unless a draft of the order has been laid before Parliament and approved by a resolution of each House.

### 72 Effect of codes of practice

(1) A person exercising or performing any power or duty in relation to which provision may be made by a code of practice under section 71 shall, in doing so, have regard

to the provisions (so far as they are applicable) of every code of practice for the time being in force under that section.

- (2) A failure on the part of any person to comply with any provision of a code of practice for the time being in force under section 71 shall not of itself render him liable to any criminal or civil proceedings.
- (3) A code of practice in force at any time under section 71 shall be admissible in evidence in any criminal or civil proceedings.
- (4) If any provision of a code of practice issued or revised under section 71 appears to-
  - (a) the court or tribunal conducting any civil or criminal proceedings,
    - (b) the Tribunal,
    - (c) a relevant Commissioner carrying out any of his functions under this Act,
    - (d) a Surveillance Commissioner carrying out his functions under this Act or the Police Act 1997, or
    - (e) any Assistant Surveillance Commissioner carrying out any functions of his under section 63 of this Act,

to be relevant to any question arising in the proceedings, or in connection with the exercise of that jurisdiction or the carrying out of those functions, in relation to a time when it was in force, that provision of the code shall be taken into account in determining that question.

(5) In this section "relevant Commissioner" means the Interception of Communications Commissioner, the Intelligence Services Commissioner or the Investigatory Powers Commissioner for Northern Ireland.

# PART V

### MISCELLANEOUS AND SUPPLEMENTAL

### Miscellaneous

# 73 Conduct in relation to wireless telegraphy

- (1) Section 5 of the Wireless Telegraphy Act 1949 (misleading messages and interception and disclosure of wireless telegraphy messages) shall become subsection (1) of that section.
- (2) In paragraph (b) of that subsection—
  - (a) for the words from "under the authority of" to "servant of the Crown," there shall be substituted "under the authority of a designated person"; and
  - (b) in sub-paragraph (i), for the words from "which neither" to the end of the subparagraph there shall be substituted "of which neither the person using the apparatus nor a person on whose behalf he is acting is an intended recipient,".
- (3) In that section, after that subsection there shall be inserted—
  - "(2) The conduct in relation to which a designated person may give a separate authority for the purposes of this section shall not, except where he believes the conduct to be necessary on grounds falling within subsection (5) of this section, include—

- (a) any conduct which, if engaged in without lawful authority, constitutes an offence under section 1(1) or (2) of the Regulation of Investigatory Powers Act 2000;
- (b) any conduct which, if engaged in without lawful authority, is actionable under section 1(3) of that Act;
- (c) any conduct which is capable of being authorised by an authorisation or notice granted by any person under Chapter II of Part I of that Act (communications data);
- (d) any conduct which is capable of being authorised by an authorisation granted by any person under Part II of that Act (surveillance etc.).
- (3) A designated person shall not exercise his power to give a separate authority for the purposes of this section except where he believes—
  - (a) that the giving of his authority is necessary on grounds falling within subsection (4) or (5) of this section; and
  - (b) that the conduct authorised by him is proportionate to what is sought to be achieved by that conduct.
- (4) A separate authority for the purposes of this section is necessary on grounds falling within this subsection if it is necessary—
  - (a) in the interests of national security;
  - (b) for the purpose of preventing or detecting crime (within the meaning of the Regulation of Investigatory Powers Act 2000) or of preventing disorder;
  - (c) in the interests of the economic well-being of the United Kingdom;
  - (d) in the interests of public safety;
  - (e) for the purpose of protecting public health;
  - (f) for the purpose of assessing or collecting any tax, duty, levy or other imposition, contribution or charge payable to a government department; or
  - (g) for any purpose (not falling within paragraphs (a) to (f)) which is specified for the purposes of this subsection by regulations made by the Secretary of State.
- (5) A separate authority for the purposes of this section is necessary on grounds falling within this subsection if it is not necessary on grounds falling within subsection (4)(a) or (c) to (g) but is necessary for purposes connected with—
  - (a) the issue of licences under this Act;
  - (b) the prevention or detection of anything which constitutes interference with wireless telegraphy; or
  - (c) the enforcement of any enactment contained in this Act or of any enactment not so contained that relates to such interference.
- (6) The matters to be taken into account in considering whether the requirements of subsection (3) of this section are satisfied in the case of the giving of any separate authority for the purposes of this section shall include whether what it is thought necessary to achieve by the authorised conduct could reasonably be achieved by other means.
- (7) A separate authority for the purposes of this section must be in writing and under the hand of—
  - (a) the Secretary of State;

- (b) one of the Commissioners of Customs and Excise; or
- (c) a person not falling within paragraph (a) or (b) who is designated for the purposes of this subsection by regulations made by the Secretary of State.
- (8) A separate authority for the purposes of this section may be general or specific and may be given—
  - (a) to such person or persons, or description of persons,
  - (b) for such period, and
  - (c) subject to such restrictions and limitations,

as the designated person thinks fit.

- (9) No regulations shall be made under subsection (4)(g) unless a draft of them has first been laid before Parliament and approved by a resolution of each House.
- (10) For the purposes of this section the question whether conduct is capable of being authorised under Chapter II of Part I of the Regulation of Investigatory Powers Act 2000 or under Part II of that Act shall be determined without reference—
  - (a) to whether the person whose conduct it is is a person on whom any power or duty is or may be conferred or imposed by or under Chapter II of Part I or Part II of that Act; or
  - (b) to whether there are grounds for believing that the requirements for the grant of an authorisation or the giving of a notice under Chapter II of Part I or Part II of that Act are satisfied.
- (11) References in this section to a separate authority for the purposes of this section are references to any authority for the purposes of this section given otherwise than by way of the issue or renewal of a warrant, authorisation or notice under Part I or II of the Regulation of Investigatory Powers Act 2000.
- (12) In this section "designated person" means—
  - (a) the Secretary of State;
  - (b) the Commissioners of Customs and Excise; or
  - (c) any other person designated for the purposes of this section by regulations made by the Secretary of State."
- (4) In section 16(2) of that Act (regulations and orders), after "the said powers" there shall be inserted ", other than one containing regulations a draft of which has been approved for the purposes of section 5(9),".

### 74 Warrants under the Intelligence Services Act 1994

- (1) In subsection (2) of section 5 of the Intelligence Services Act 1994 (the circumstances in which the Secretary of State may issue a warrant authorising interference with property or wireless telegraphy)—
  - (a) in paragraph (a), for "on the ground that it is likely to be of substantial value in" there shall be substituted "for the purpose of"; and
  - (b) for paragraph (b) there shall be substituted—
    - "(b) is satisfied that the taking of the action is proportionate to what the action seeks to achieve;".

- (2) After that subsection, there shall be inserted—
  - "(2A) The matters to be taken into account in considering whether the requirements of subsection (2)(a) and (b) are satisfied in the case of any warrant shall include whether what it is thought necessary to achieve by the conduct authorised by the warrant could reasonably be achieved by other means."
- (3) In each of sections 6(1)(b) and 7(5)(b) of that Act (warrants issued under the hand of a senior official of the Secretary of State's department), the words "of his department" shall be omitted.
- (4) In section 11 of that Act (interpretation), for paragraph (1)(d) there shall be substituted—
  - "(d) "senior official" has the same meaning as in the Regulation of Investigatory Powers Act 2000;".

#### 75 Authorisations under Part III of the Police Act 1997

- (1) Section 93 of the Police Act 1997 (authorisations to interfere with property etc.) shall be amended as follows.
- (2) In subsection (1) (the action that the authorising officer may authorise), for "or" at the end of paragraph (a) there shall be substituted—
  - "(ab) the taking of such action falling within subsection (1A), in respect of property outside the relevant area, as he may specify, or".
- (3) After that subsection there shall be inserted—
  - "(1A) The action falling within this subsection is action for maintaining or retrieving any equipment, apparatus or device the placing or use of which in the relevant area has been authorised under this Part or Part II of the Regulation of Investigatory Powers Act 2000 or under any enactment contained in or made under an Act of the Scottish Parliament which makes provision equivalent to that made by Part II of that Act of 2000.
  - (1B) Subsection (1) applies where the authorising officer is a customs officer with the omission of—
    - (a) the words "in the relevant area", in each place where they occur; and(b) paragraph (ab)."
- (4) In subsection (2) (the grounds on which action may be authorised)—
  - (a) in paragraph (a), for the words from "on the ground" to "detection of" there shall be substituted "for the purpose of preventing or detecting"; and
  - (b) for paragraph (b) there shall be substituted—
    - "(b) that the taking of the action is proportionate to what the action seeks to achieve."
- (5) After subsection (2) there shall be inserted—
  - "(2A) Subsection (2) applies where the authorising officer is the Chief Constable or the Deputy Chief Constable of the Royal Ulster Constabulary as if the reference in subsection (2)(a) to preventing or detecting serious crime included a reference to the interests of national security.

- (2B) The matters to be taken into account in considering whether the requirements of subsection (2) are satisfied in the case of any authorisation shall include whether what it is thought necessary to achieve by the authorised action could reasonably be achieved by other means."
- (6) In subsection (5) (the meaning of authorising officer)—
  - (a) after paragraph (e) there shall be inserted—
    - "(ea) the Chief Constable of the Ministry of Defence Police;
    - (eb) the Provost Marshal of the Royal Navy Regulating Branch;
    - (ec) the Provost Marshal of the Royal Military Police;
    - (ed) the Provost Marshal of the Royal Air Force Police;
    - (ee) the Chief Constable of the British Transport Police;";
  - (b) in paragraph (g), after "National Crime Squad" there shall be inserted ", or any person holding the rank of assistant chief constable in that Squad who is designated for the purposes of this paragraph by that Director General"; and
  - (c) in paragraph (h), for the word "the", in the first place where it occurs, there shall be substituted "any".
- (7) In subsection (6) (the meaning of relevant area), after paragraph (c) there shall be inserted—
  - "(ca) in relation to a person within paragraph (ea), means any place where, under section 2 of the Ministry of Defence Police Act 1987, the members of the Ministry of Defence Police have the powers and privileges of a constable;
  - (cb) in relation to a person within paragraph (ee), means the United Kingdom;".
- (8) After that subsection there shall be inserted—
  - "(6A) For the purposes of any authorisation by a person within paragraph (eb), (ec) or (ed) of subsection (5) property is in the relevant area or action in respect of wireless telegraphy is taken in the relevant area if, as the case may be—
    - (a) the property is owned, occupied, in the possession of or being used by a person subject to service discipline; or
    - (b) the action is taken in relation to the use of wireless telegraphy by such a person.
  - (6B) For the purposes of this section a person is subject to service discipline—
    - (a) in relation to the Royal Navy Regulating Branch, if he is subject to the Naval Discipline Act 1957 or is a civilian to whom Parts I and II of that Act for the time being apply by virtue of section 118 of that Act;
    - (b) in relation to the Royal Military Police, if he is subject to military law or is a civilian to whom Part II of the Army Act 1955 for the time being applies by virtue of section 209 of that Act; and
    - (c) in relation to the Royal Air Force Police, if he is subject to air-force law or is a civilian to whom Part II of the Air Force Act 1955 for the time being applies by virtue of section 209 of that Act."

# 76 Surveillance etc. operations beginning in Scotland

(1) Subject to subsection (2), where—

- (a) an authorisation under the relevant Scottish legislation has the effect of authorising the carrying out in Scotland of the conduct described in the authorisation,
- (b) the conduct so described is or includes conduct to which Part II of this Act applies, and
- (c) circumstances arise by virtue of which some or all of the conduct so described can for the time being be carried out only outwith Scotland,

section 27 of this Act shall have effect for the purpose of making lawful the carrying out outwith Scotland of the conduct so described as if the authorisation, so far as is it relates to conduct to which that Part applies, were an authorisation duly granted under that Part.

- (2) Where any such circumstances as are mentioned in paragraph (c) of subsection (1) so arise as to give effect outwith Scotland to any authorisation granted under the relevant Scottish legislation, that authorisation shall not authorise any conduct outwith Scotland at any time after the end of the period of three weeks beginning with the time when the circumstances arose.
- (3) Subsection (2) is without prejudice to the operation of subsection (1) in relation to any authorisation on the second or any subsequent occasion on which any such circumstances as are mentioned in subsection (1)(c) arise while the authorisation remains in force.
- (4) In this section "the relevant Scottish legislation" means an enactment contained in or made under an Act of the Scottish Parliament which makes provision, corresponding to that made by Part II, for the authorisation of conduct to which that Part applies.

### Supplemental

# 77 Ministerial expenditure etc

There shall be paid out of money provided by Parliament-

- (a) any expenditure incurred by the Secretary of State for or in connection with the carrying out of his functions under this Act; and
- (b) any increase attributable to this Act in the sums which are payable out of money so provided under any other Act.

### 78 Orders, regulations and rules

- (1) This section applies to any power of the Secretary of State to make any order, regulations or rules under any provision of this Act.
- (2) The powers to which this section applies shall be exercisable by statutory instrument.
- (3) A statutory instrument which contains any order made in exercise of a power to which this section applies (other than the power to appoint a day under section 83(2)) but which contains neither—
  - (a) an order a draft of which has been approved for the purposes of section 12(10), 13(3), 22(9), 25(5), 28(5), 29(6), 30(7), 35(5), 41(6), 47(2), 66(3), 67(11) or 71(9), nor
  - (b) the order to which section 35(7) applies,

shall be subject to annulment in pursuance of a resolution of either House of Parliament.

- (4) A statutory instrument containing any regulations made in exercise of a power to which this section applies shall be subject to annulment in pursuance of a resolution of either House of Parliament.
- (5) Any order, regulations or rules made in exercise of a power to which this section applies may—
  - (a) make different provisions for different cases;
  - (b) contain such incidental, supplemental, consequential and transitional provision as the Secretary of State thinks fit.

# 79 Criminal liability of directors etc

- (1) Where an offence under any provision of this Act other than a provision of Part III is committed by a body corporate and is proved to have been committed with the consent or connivance of, or to be attributable to any neglect on the part of—
  - (a) a director, manager, secretary or other similar officer of the body corporate, or
  - (b) any person who was purporting to act in any such capacity,

he (as well as the body corporate) shall be guilty of that offence and liable to be proceeded against and punished accordingly.

(2) Where an offence under any provision of this Act other than a provision of Part III-

- (a) is committed by a Scottish firm, and
- (b) is proved to have been committed with the consent or connivance of, or to be attributable to any neglect on the part of, a partner of the firm,

he (as well as the firm) shall be guilty of that offence and liable to be proceeded against and punished accordingly.

(3) In this section "director", in relation to a body corporate whose affairs are managed by its members, means a member of the body corporate.

# 80 General saving for lawful conduct

Nothing in any of the provisions of this Act by virtue of which conduct of any description is or may be authorised by any warrant, authorisation or notice, or by virtue of which information may be obtained in any manner, shall be construed—

- (a) as making it unlawful to engage in any conduct of that description which is not otherwise unlawful under this Act and would not be unlawful apart from this Act;
- (b) as otherwise requiring—
  - (i) the issue, grant or giving of such a warrant, authorisation or notice, or
  - (ii) the taking of any step for or towards obtaining the authority of such a warrant, authorisation or notice,

before any such conduct of that description is engaged in; or

(c) as prejudicing any power to obtain information by any means not involving conduct that may be authorised under this Act.

#### 81 General interpretation

#### (1) In this Act—

"apparatus" includes any equipment, machinery or device and any wire or cable;

"Assistant Commissioner of Police of the Metropolis" includes the Deputy Commissioner of Police of the Metropolis;

"Assistant Surveillance Commissioner" means any person holding office under section 63;

"civil proceedings" means any proceedings in or before any court or tribunal that are not criminal proceedings;

"communication" includes-

- (a) (except in the definition of "postal service" in section 2(1)) anything transmitted by means of a postal service;
- (b) anything comprising speech, music, sounds, visual images or data of any description; and
- (c) signals serving either for the impartation of anything between persons, between a person and a thing or between things or for the actuation or control of any apparatus;

"criminal", in relation to any proceedings or prosecution, shall be construed in accordance with subsection (4);

"customs officer" means an officer commissioned by the Commissioners of Customs and Excise under section 6(3) of the Customs and Excise Management Act 1979;

"document" includes a map, plan, design, drawing, picture or other image; "enactment" includes—

(a) an enactment passed after the passing of this Act; and

(b) an enactment contained in Northern Ireland legislation;

"GCHQ" has the same meaning as in the Intelligence Services Act 1994;

"Her Majesty's forces" has the same meaning as in the Army Act 1955;

"intelligence service" means the Security Service, the Secret Intelligence Service or GCHQ;

"interception" and cognate expressions shall be construed (so far as it is applicable) in accordance with section 2;

"interception warrant" means a warrant under section 5;

"legal proceedings" means civil or criminal proceedings in or before any court or tribunal;

"modification" includes alterations, additions and omissions, and cognate expressions shall be construed accordingly;

"ordinary Surveillance Commissioner" means a Surveillance Commissioner other than the Chief Surveillance Commissioner;

"person" includes any organisation and any association or combination of persons;

"police force" means any of the following-

- (a) any police force maintained under section 2 of the Police Act 1996 (police forces in England and Wales outside London);
- (b) the metropolitan police force;
- (c) the City of London police force;

- (d) any police force maintained under or by virtue of section 1 of the Police (Scotland) Act 1967
- (e) the Royal Ulster Constabulary;
- (f) the Ministry of Defence Police;
- (g) the Royal Navy Regulating Branch;
- (h) the Royal Military Police;
- (i) the Royal Air Force Police;
- (j) the British Transport Police;

"postal service" and "public postal service" have the meanings given by section 2(1);

"private telecommunication system", "public telecommunications service" and "public telecommunication system" have the meanings given by section 2(1);

"public authority" means any public authority within the meaning of section 6 of the Human Rights Act 1998 (acts of public authorities) other than a court or tribunal;

"senior official" means, subject to subsection (7), a member of the Senior Civil Service or a member of the Senior Management Structure of Her Majesty's Diplomatic Service;

"statutory", in relation to any power or duty, means conferred or imposed by or under any enactment or subordinate legislation;

"subordinate legislation" means any subordinate legislation (within the meaning of the Interpretation Act 1978) or any statutory rules (within the meaning of the Statutory Rules (Northern Ireland) Order 1979);

"Surveillance Commissioner" means a Commissioner holding office under section 91 of the Police Act 1997 and "Chief Surveillance Commissioner" shall be construed accordingly;

"telecommunication system" and "telecommunications service" have the meanings given by section 2(1);

"the Tribunal" means the tribunal established under section 65;

"wireless telegraphy" has the same meaning as in the Wireless Telegraphy Act 1949 and, in relation to wireless telegraphy, "interfere" has the same meaning as in that Act;

"working day" means any day other than a Saturday, a Sunday, Christmas Day, Good Friday or a day which is a bank holiday under the Banking and Financial Dealings Act 1971 in any part of the United Kingdom.

(2) In this Act—

- (a) references to crime are references to conduct which constitutes one or more criminal offences or is, or corresponds to, any conduct which, if it all took place in any one part of the United Kingdom would constitute one or more criminal offences; and
- (b) references to serious crime are references to crime that satisfies the test in subsection (3)(a) or (b).

(3) Those tests are—

(a) that the offence or one of the offences that is or would be constituted by the conduct is an offence for which a person who has attained the age of twenty-one and has no previous convictions could reasonably be expected to be sentenced to imprisonment for a term of three years or more;

- (b) that the conduct involves the use of violence, results in substantial financial gain or is conduct by a large number of persons in pursuit of a common purpose.
- (4) In this Act "criminal proceedings" includes—
  - (a) proceedings in the United Kingdom or elsewhere before—
    - (i) a court-martial constituted under the Army Act 1955, the Air Force Act 1955 or the Naval Discipline Act 1957; or
    - (ii) a disciplinary court constituted under section 50 of the Act of 1957;
  - (b) proceedings before the Courts-Martial Appeal Court; and
  - (c) proceedings before a Standing Civilian Court;

and references in this Act to criminal prosecutions shall be construed accordingly.

- (5) For the purposes of this Act detecting crime shall be taken to include—
  - (a) establishing by whom, for what purpose, by what means and generally in what circumstances any crime was committed; and
  - (b) the apprehension of the person by whom any crime was committed;

and any reference in this Act to preventing or detecting serious crime shall be construed accordingly, except that, in Chapter I of Part I, it shall not include a reference to gathering evidence for use in any legal proceedings.

- (6) In this Act—
  - (a) references to a person holding office under the Crown include references to any servant of the Crown and to any member of Her Majesty's forces; and
  - (b) references to a member of a police force, in relation to the Royal Navy Regulating Branch, the Royal Military Police or the Royal Air Force Police, do not include references to any member of that Branch or Force who is not for the time being attached to or serving either with the Branch or Force of which he is a member or with another of those police forces.
- (7) If it appears to the Secretary of State that it is necessary to do so in consequence of any changes to the structure or grading of the home civil service or diplomatic service, he may by order make such amendments of the definition of "senior official" in subsection (1) as appear to him appropriate to preserve, so far as practicable, the effect of that definition.

# 82 Amendments, repeals and savings etc

- (1) The enactments specified in Schedule 4 (amendments consequential on the provisions of this Act) shall have effect with the amendments set out in that Schedule.
- (2) The enactments mentioned in Schedule 5 are hereby repealed to the extent specified in the third column of that Schedule.
- (3) For the avoidance of doubt it is hereby declared that nothing in this Act (except paragraphs 1 and 2 of Schedule 4) affects any power conferred on the Post Office by or under any enactment to open, detain or delay any postal packet or to deliver any such packet to a person other than the person to whom it is addressed.
- (4) Where any warrant under the Interception of Communications Act 1985 is in force under that Act at the time when the repeal by this Act of section 2 of that Act comes into force, the conduct authorised by that warrant shall be deemed for the period which—
  - (a) begins with that time, and

(b) ends with the time when that warrant would (without being renewed) have ceased to have effect under that Act,

as if it were conduct authorised by an interception warrant issued in accordance with the requirements of Chapter I of Part I of this Act.

- (5) In relation to any such warrant, any certificate issued for the purposes of section 3(2) of the Interception of Communications Act 1985 shall have effect in relation to that period as if it were a certificate issued for the purposes of section 8(4) of this Act.
- (6) Sections 15 and 16 of this Act shall have effect as if references to interception warrants and to section 8(4) certificates included references, respectively, to warrants under section 2 of the Interception of Communications Act 1985 and to certificates under section 3(2) of that Act; and references in sections 15 and 16 of this Act to intercepted or certified material shall be construed accordingly.

## 83 Short title, commencement and extent

- (1) This Act may be cited as the Regulation of Investigatory Powers Act 2000.
- (2) The provisions of this Act, other than this section, shall come into force on such day as the Secretary of State may by order appoint; and different days may be appointed under this subsection for different purposes.
- (3) This Act extends to Northern Ireland.