

Council Decision 2010/109/CFSP of 22 February 2010 extending the mandate  
of the European Union Special Representative for the South Caucasus

COUNCIL DECISION 2010/109/CFSP

of 22 February 2010

extending the mandate of the European Union  
Special Representative for the South Caucasus

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on European Union and, in particular, Articles 28, 31(2) and 33 thereof,

Having regard to the proposal from the High Representative of the Union for Foreign Affairs and Security Policy,

Whereas:

- (1) On 20 February 2006, the Council adopted Joint Action 2006/121/CFSP<sup>(1)</sup> appointing Mr Peter SEMNEBY European Union Special Representative (EUSR) for the South Caucasus.
- (2) On 16 February 2009, the Council adopted Joint Action 2009/133/CFSP<sup>(2)</sup> amending and extending the mandate of the EUSR until 28 February 2010.
- (3) The mandate of the EUSR should be extended until 31 August 2010. However, the mandate of the EUSR may be terminated earlier, if the Council so decides, on a recommendation of the High Representative of the Union for Foreign Affairs and Security Policy (HR) following the entry into force of the decision establishing the European External Action Service.
- (4) The EUSR will implement his mandate in the context of a situation which may deteriorate and could harm the objectives of the Common Foreign and Security Policy as set out in Article 21 of the Treaty,

HAS ADOPTED THIS DECISION:

*Article 1*

**European Union Special Representative**

The mandate of Mr Peter SEMNEBY as the European Union Special Representative for the South Caucasus is hereby extended until 31 August 2010. The mandate of the EUSR may be terminated earlier, if the Council so decides, on a recommendation of the HR following the entry into force of the decision establishing the European External Action Service.

## Article 2

### Policy objectives

1 The mandate of the EUSR shall be based on the policy objectives of the European Union for the South Caucasus. These objectives include:

- a to assist Armenia, Azerbaijan and Georgia in carrying out political and economic reforms, notably in the fields of rule of law, democratisation, human rights, good governance, development and poverty reduction;
- b in accordance with existing mechanisms, to prevent conflicts in the region, to contribute to the peaceful settlement of conflicts, including through promoting the return of refugees and internally displaced persons;
- c to engage constructively with main interested actors concerning the region;
- d to encourage and to support further cooperation between States of the region, in particular between the States of the South Caucasus, including on economic, energy and transport issues;
- e to enhance the effectiveness and visibility of the Union in the region.

2 The EUSR shall support the work of the HR in the region.

## Article 3

### Mandate

In order to achieve the policy objectives, the mandate of the EUSR shall be to:

- (a) develop contacts with governments, parliaments, the judiciary and civil society in the region;
- (b) encourage Armenia, Azerbaijan and Georgia to cooperate on regional themes of common interest, such as common security threats, the fight against terrorism, trafficking and organised crime;
- (c) contribute to the prevention of conflicts and to assist in creating the conditions for progress on settlement of conflicts, including through recommendations for action related to civil society and rehabilitation of territories, without prejudice to the Treaty on the Functioning of the European Union;
- (d) contribute to the settlement of conflicts and to facilitate the implementation of such settlement in close coordination with the United Nations Secretary-General and the UN Mobile Team, the Organisation for Security and Cooperation in Europe and its Minsk Group;
- (e) provide the Head of the European Union Monitoring Mission in Georgia (EUMM Georgia) with local political guidance;
- (f) intensify the Union's dialogue with the main actors concerned regarding the region;
- (g) assist the Council in further developing a comprehensive policy towards the South Caucasus;
- (h) through a support team:

- provide the Union with reporting and a continued assessment of the border situation,
  - facilitate confidence-building between Georgia and the Russian Federation, thereby ensuring efficient cooperation and liaison with all relevant actors,
  - establish relevant contacts in the conflict regions, thereby enabling the support team to contribute to confidence-building and to assess border-related issues in those regions, after terms of reference have been agreed with the Georgian government and consultations held with all parties concerned (excluding operational field activities in Abkhazia and South Ossetia),
  - assist the Georgian Border Police and other relevant government institutions in Tbilisi in the implementation of the comprehensive integrated border management strategy,
  - work with the Georgian authorities to increase communication between Tbilisi and the border, including mentoring. This shall be done by liaison and by working closely with all levels of the chain of command between Tbilisi and the border (excluding operational field activities in Abkhazia and South Ossetia);
- (i) contribute to the implementation of the EU human rights policy and EU Guidelines on Human Rights, in particular with regard to children and women in conflict affected areas, especially by monitoring and addressing developments in this regard.

#### *Article 4*

### **Implementation of the mandate**

1 The EUSR shall be responsible for the implementation of the mandate, acting under the authority of the HR.

2 The Political and Security Committee (PSC) shall maintain a privileged link with the EUSR and shall be the EUSR's primary point of contact with the Council. The PSC shall provide the EUSR with strategic guidance and political direction within the framework of the mandate, without prejudice to the powers of the HR.

#### *Article 5*

### **Financing**

1 The financial reference amount intended to cover the expenditure related to the mandate of the EUSR in the period from 1 March 2010 to 31 August 2010 shall be EUR 1 855 000.

2 The expenditure financed by the amount stipulated in paragraph 1 shall be eligible as from 1 March 2010. The expenditure shall be managed in accordance with the procedures and rules applicable to the general budget of the Union.

3 The management of the expenditure shall be subject to a contract between the EUSR and the Commission. The EUSR shall be accountable to the Commission for all expenditure.

## *Article 6*

### **Constitution and composition of the team**

1 Within the limits of his mandate and the corresponding financial means made available, the EUSR shall be responsible for constituting his team. The team shall include the expertise on specific policy issues as required by the mandate. The EUSR shall keep the Council and the Commission promptly informed of the composition of his team.

2 Member States and institutions of the Union may propose the secondment of staff to work with the EUSR. The salary of personnel who are seconded by a Member State or an institution of the Union to the EUSR shall be covered by the Member State or the institution of the Union concerned respectively. Experts seconded by Member States to the General Secretariat of the Council may also be posted to the EUSR. International contracted staff shall have the nationality of a Member State.

3 All seconded personnel shall remain under the administrative authority of the sending Member State or Union institution and shall carry out their duties and act in the interest of the mandate of the EUSR.

## *Article 7*

### **Privileges and immunities of the EUSR and his staff**

The privileges, immunities and further guarantees necessary for the completion and smooth functioning of the mission of the EUSR and the members of his staff shall be agreed with the host party/parties as appropriate. Member States and the Commission shall grant all necessary support to such effect.

## *Article 8*

### **Security of EU classified information**

The EUSR and the members of his team shall respect the security principles and minimum standards established by Council Decision 2001/264/EC of 19 March 2001 adopting the Council's security regulations<sup>(3)</sup>, in particular when managing EU classified information.

## *Article 9*

### **Access to information and logistical support**

1 Member States, the Commission and the General Secretariat of the Council shall ensure that the EUSR is given access to any relevant information.

2 The Union delegations and/or Member States, as appropriate, shall provide logistical support in the region.

## Article 10

### Security

In accordance with the Union's policy on the security of personnel deployed outside the Union in an operational capacity under Title V of the Treaty, the EUSR shall take all reasonably practicable measures, in conformity with his mandate and the security situation in his geographical area of responsibility, for the security of all personnel under his direct authority, notably by:

- (a) establishing a mission-specific security plan based on guidance from the General Secretariat of the Council, including mission-specific physical, organisational and procedural security measures, governing management of the secure movement of personnel to, and within, the mission area, as well as management of security incidents and including a mission contingency and evacuation plan;
- (b) ensuring that all personnel deployed outside the Union are covered by high risk insurance as required by the conditions in the mission area;
- (c) ensuring that all members of his team to be deployed outside the Union, including locally contracted personnel, have received appropriate security training before or upon arriving in the mission area, based on the risk ratings assigned to the mission area by the General Secretariat of the Council;
- (d) ensuring that all agreed recommendations made following regular security assessments are implemented and providing the HR, the Council and the Commission with written reports on their implementation and on other security issues within the framework of the mid-term and mandate implementation reports.

## Article 11

### Reporting

The EUSR shall regularly provide the HR and the PSC with oral and written reports. The EUSR shall also report as necessary to Council working parties. Regular written reports shall be circulated through the COREU network. Upon recommendation of the HR or the PSC, the EUSR may provide the Foreign Affairs Council with reports.

## Article 12

### Coordination

1 The EUSR shall promote overall Union political coordination. He shall help to ensure that all Union instruments in the field are engaged coherently to attain the Union's policy objectives. The activities of the EUSR shall be coordinated with those of the Commission, as well as those of other EUSRs active in the region, and in particular the EUSR for the crisis in Georgia, while taking into account the specific objectives of the latter's mandate. The EUSR shall provide Member States' missions and the Union's delegations with regular briefings.

2 In the field, close liaison shall be maintained with the Heads of the Union delegations and Member States' Heads of Mission. They shall make best efforts to assist the EUSR in the implementation of the mandate. The EUSR shall provide the Head of EUMM Georgia with local

political guidance. The EUSR and the Civilian Operations Commander shall consult each other as required. The EUSR shall also liaise with other international and regional actors in the field.

*Article 13*

**Review**

The implementation of this Decision and its consistency with other contributions from the Union to the region shall be kept under regular review. The EUSR shall present the HR, the Council and the Commission with a mandate implementation report at the end of the mandate.

*Article 14*

**Entry into force**

This Decision shall enter into force on the date of its adoption.

It shall apply from 1 March 2010.

*Article 15*

**Publication**

This Decision shall be published in the *Official Journal of the European Union*.

Done at Brussels, 22 February 2010.

*For the Council*

*The President*

C. ASHTON

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**Status:** This is the original version (as it was originally adopted).

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- (1) OJ L 49, 21.2.2006, p. 14.
- (2) OJ L 46, 17.2.2009, p. 53.
- (3) OJ L 101, 11.4.2001, p. 1.