

Decision of the European Central Bank of 17 November 2008 laying down the framework for joint Eurosystem procurement (ECB/2008/17) (2008/893/EC)

DECISION OF THE EUROPEAN CENTRAL BANK

of 17 November 2008

laying down the framework for joint Eurosystem procurement

(ECB/2008/17)

(2008/893/EC)

THE GOVERNING COUNCIL OF THE EUROPEAN CENTRAL BANK,

Having regard to the Treaty establishing the European Community, and in particular Articles 105 and 106 thereof,

Having regard to the Statute of the European System of Central Banks and of the European Central Bank (hereinafter the 'ESCB Statute'), and in particular Article 12.1 in conjunction with Article 3.1 and Articles 5, 16 and 24 thereof,

Whereas:

- (1) Pursuant to Article 12.1 of the ESCB Statute, the Governing Council adopts the guidelines and takes the decisions necessary to ensure the performance of the tasks entrusted to the Eurosystem. The Governing Council accordingly has the power to decide on the organisation of auxiliary activities, such as the procurement of goods and services, that are necessary for the performance of Eurosystem tasks.
- (2) European Community procurement legislation allows for the joint procurement of goods and services by several contracting authorities. This principle is reflected in Recital 15 to and Article 11 of Directive 2004/18/EC of the European Parliament and of the Council of 31 March 2004 on the coordination of procedures for the award of public works contracts, public supply contracts and public service contracts<sup>(1)</sup>, which provide for the use of certain centralised purchasing techniques.
- (3) The Eurosystem aims at complying with the principles of cost-efficiency and effectiveness and seeks the best value for money from the procurement of goods and services. The Governing Council considers joint procurement of goods and services to be an instrument to achieve these objectives by exploiting synergies and economies of scale.
- (4) By establishing a framework for joint Eurosystem procurement, the European Central Bank (ECB) aims at fostering the participation of the ECB and the national central banks of the Member States that have adopted the euro in such joint procurement.
- (5) The Governing Council created a Eurosystem Procurement Coordination Office (EPCO) to coordinate joint procurement. The Governing Council has appointed the

---

*Changes to legislation:* There are currently no known outstanding effects for the Decision of the European Central Bank of 17 November 2008 laying down the framework for joint Eurosystem procurement (ECB/2008/17) (2008/893/EC). (See end of Document for details)

---

Banque centrale du Luxembourg to host EPCO for the period from 1 January 2008 to 31 December 2012.

- (6) This Decision is without prejudice to the possibility for the central banks to request EPCO to support them in connection with the procurement of goods and services which fall outside the scope of this Decision.
- (7) The national central banks of the Member States that have not yet adopted the euro may have an interest in participating in EPCO's activities as well as in joint tender procedures, which will take place under the same conditions as those applying to the central banks,

HAS DECIDED AS FOLLOWS:

### *Article 1*

#### **Definitions**

For the purposes of this Decision:

- (a) 'Eurosystem' means the ECB and the national central banks of the Member States that have adopted the euro;
- (b) 'Eurosystem tasks' means the tasks entrusted to the Eurosystem according to the Treaty and the ESCB Statute;
- (c) 'central bank' means the ECB or the national central bank of a Member State that has adopted the euro;
- (d) 'leading central bank' means the central bank responsible for conducting the joint tender procedure;
- (e) 'hosting central bank' means the central bank appointed by the Governing Council to host EPCO;
- (f) <sup>[F1]</sup>'EPCO Steering Committee' means the steering committee set up by the Governing Council to steer the activities of EPCO. The EPCO Steering Committee shall be composed of one member from each central bank, to be selected from among staff members at senior level with knowledge and expertise in organisational and strategic issues within their respective institutions and procurement experts. The EPCO Steering Committee shall report via the Executive Board to the Governing Council;]
- (g) 'joint tender procedure' means a procedure for the joint procurement of goods and services carried out by the leading central bank for the benefit of the central banks participating in the joint tender procedure.

#### **Textual Amendments**

- F1** Substituted by [Decision \(EU\) 2020/628 of the European Central Bank of 4 May 2020 amending Decision ECB/2008/17 laying down the framework for joint Eurosystem procurement \(ECB/2020/27\)](#).

---

**Changes to legislation:** There are currently no known outstanding effects for the Decision of the European Central Bank of 17 November 2008 laying down the framework for joint Eurosystem procurement (ECB/2008/17) (2008/893/EC). (See end of Document for details)

---

## Article 2

### Scope of application

1 This Decision shall apply to the joint procurement by central banks of goods and services which are necessary for the performance of Eurosystem tasks.

2 Participation of central banks in EPCO's activities and in joint tender procedures shall be voluntary.

[<sup>F23</sup> This Decision is without prejudice to Guideline (EU) 2015/280 of the European Central Bank<sup>(2)</sup>.]

#### Textual Amendments

**F2** Substituted by [Decision \(EU\) 2016/21 of the European Central Bank of 23 December 2015 amending Decision ECB/2008/17 laying down the framework for joint Eurosystem procurement \(ECB/2015/51\)](#).

## Article 3

### Eurosystem Procurement Coordination Office

[<sup>F21</sup> EPCO shall carry out all of the following basic tasks:

- a identify potential cases for joint procurement that fall within or outside the scope of this Decision on the basis of procurement needs that central banks address to EPCO;
  - b prepare and update as necessary an annual procurement plan for joint tender procedures based on an assessment under point (a);
  - c prepare common requirements in cooperation with the central banks participating in a joint tender procedure;
  - d support the central banks in joint tender procedures;
  - e support the central banks in procurement relating to common projects of the European System of Central Banks, if so requested by the central bank(s) leading the project;
- [<sup>F3f</sup> support the central banks in contract management activities.]

EPCO may also carry out tasks other than those specified above, notably to facilitate the adoption of best procurement practices within the Eurosystem and to develop the infrastructure (e.g. skills, functional tools, information systems, processes) required for joint procurement.]

[<sup>F31a</sup> EPCO shall be hosted by a central bank. The Governing Council shall appoint the hosting central bank every five years.]

2 The hosting central bank shall provide the material and human resources required for EPCO to perform its tasks in accordance with the budget approved by the Governing Council as set out in paragraph 4.

3 The hosting central bank, in consultation with the EPCO Steering Committee, may adopt rules concerning the internal organisation and administration of EPCO, including a code of conduct for EPCO staff aimed at ensuring the utmost integrity in the performance of their duties.

---

*Changes to legislation:* There are currently no known outstanding effects for the Decision of the European Central Bank of 17 November 2008 laying down the framework for joint Eurosystem procurement (ECB/2008/17) (2008/893/EC). (See end of Document for details)

---

[<sup>F24</sup> The central banks shall finance EPCO's budget in accordance with the rules adopted by the Governing Council, which may be based on a financial envelope covering several years or an annual budget proposal, and may include incentives to promote leading joint procurement projects.]

5 EPCO shall submit an annual report on its activities to the Governing Council, via the EPCO Steering Committee and the Executive Board.

6 EPCO's activities shall be subject to the control of the Internal Auditors Committee in accordance with the rules adopted by the Governing Council. This shall be without prejudice to the control and audit rules that apply to or are adopted by the hosting central bank.

[<sup>F17</sup> The EPCO Steering Committee shall conduct an effectiveness and efficiency evaluation of EPCO's activities in due course before the end of each five-year period referred to in paragraph 1a. Based on this evaluation, and taking into account the interest of other central banks in hosting EPCO, the Governing Council shall decide if it is necessary to conduct a selection procedure to choose a new hosting central bank.]

#### Textual Amendments

- F1** Substituted by [Decision \(EU\) 2020/628 of the European Central Bank of 4 May 2020 amending Decision ECB/2008/17 laying down the framework for joint Eurosystem procurement \(ECB/2020/27\)](#).
- F2** Substituted by [Decision \(EU\) 2016/21 of the European Central Bank of 23 December 2015 amending Decision ECB/2008/17 laying down the framework for joint Eurosystem procurement \(ECB/2015/51\)](#).
- F3** Inserted by [Decision \(EU\) 2020/628 of the European Central Bank of 4 May 2020 amending Decision ECB/2008/17 laying down the framework for joint Eurosystem procurement \(ECB/2020/27\)](#).

### Article 4

#### Joint tender procedures

1 A joint tender procedure shall be deemed necessary for the purpose of this Decision if either: (i) it is reasonable to expect that the joint procurement of goods and services would result in more advantageous purchase conditions in accordance with the principles of cost-efficiency and effectiveness; or (ii) the central banks need to adopt harmonised requirements and standards in relation to such goods and/or services.

[<sup>F22</sup> After having identified a potential case for a joint procurement, EPCO shall invite the central banks to participate in a joint tender procedure. The central banks shall inform EPCO in good time whether they intend to participate in the joint tender procedure and, if so, communicate their business requirements to EPCO. Where publication of a contract notice is not required, a central bank may withdraw from participating in a joint procurement until it formally commits to participate. Where publication of a contract notice is required, a central bank may withdraw from participation at any time before publication of the contract notice.]

[<sup>F13</sup> Each year EPCO shall submit an updated procurement plan for joint tender procedures, including the names of the leading central banks, to the Governing Council for approval. The updated procurement plan submitted by EPCO may include an indication of areas in which, within specified limits, additional opportunities for joint procurement may be pursued prior to the next update. The Governing Council shall decide on the procurement plan and its implementation following consultation with the EPCO Steering Committee.]

---

**Changes to legislation:** There are currently no known outstanding effects for the Decision of the European Central Bank of 17 November 2008 laying down the framework for joint Eurosystem procurement (ECB/2008/17) (2008/893/EC). (See end of Document for details)

---

4 The leading central bank shall carry out the joint tender procedure for the benefit of the central banks participating in the joint tender procedure, in accordance with the procurement rules to which the leading central bank is subject. The leading central bank shall, in the contract notice, specify which central banks are participating in the joint tender procedure as well as the structure of the contractual relationships.

5 The leading central bank shall prepare the tender documentation and shall evaluate the applications and tenders in cooperation with EPCO and the other central banks participating in the joint tender procedure.

6 The leading central bank shall carry out the joint tender procedure in the language(s) laid down in the annual procurement plan.

---

**Textual Amendments**

- F1** Substituted by [Decision \(EU\) 2020/628 of the European Central Bank of 4 May 2020 amending Decision ECB/2008/17 laying down the framework for joint Eurosystem procurement \(ECB/2020/27\)](#).
- F2** Substituted by [Decision \(EU\) 2016/21 of the European Central Bank of 23 December 2015 amending Decision ECB/2008/17 laying down the framework for joint Eurosystem procurement \(ECB/2015/51\)](#).

*<sup>F1</sup>Article 5*

**Participation of other institutions**

1 The Governing Council may invite the national central banks of the Member States that have not yet adopted the euro to participate in EPCO's activities and joint tender procedures under the same conditions as those applying to central banks of the Eurosystem. In addition, the Governing Council may invite national authorities of Member States, Union institutions and bodies, or international organisations to participate in EPCO's activities and joint tender procedures under the conditions laid down by the Governing Council in the invitation. Any such invitation shall be limited to the joint procurement of goods and services for fulfilling needs common to the central banks and the invited entities and the conditions shall be similar to those that apply to the central banks of the Eurosystem.

2 In-house printing works which, in accordance with Article 1, point 2(b) of Guideline (EU) 2015/280 (ECB/2014/44), are separate legal persons and fulfil the cumulative conditions laid down in that provision may directly participate in joint tender procedures and be treated for the purposes of this Article as part of the central bank in their Member State. Such participation shall be limited to the joint procurement of goods and services necessary for the performance by those in-house printing works of Eurosystem tasks.]

---

**Textual Amendments**

- F1** Substituted by [Decision \(EU\) 2020/628 of the European Central Bank of 4 May 2020 amending Decision ECB/2008/17 laying down the framework for joint Eurosystem procurement \(ECB/2020/27\)](#).

*Article 6*

**Final provision**

This Decision shall enter into force on 1 December 2008.

---

**Changes to legislation:** *There are currently no known outstanding effects for the Decision of the European Central Bank of 17 November 2008 laying down the framework for joint Eurosystem procurement (ECB/2008/17) (2008/893/EC). (See end of Document for details)*

---

---

**Changes to legislation:** There are currently no known outstanding effects for the Decision of the European Central Bank of 17 November 2008 laying down the framework for joint Eurosystem procurement (ECB/2008/17) (2008/893/EC). (See end of Document for details)

---

- (1) [OJ L 134, 30.4.2004, p. 114.](#)
- (2) [<sup>F2</sup>Guideline (EU) 2015/280 of the European Central Bank of 13 November 2014 on the establishment of the Eurosystem Production and Procurement System (ECB/2014/44) ([OJ L 47, 20.2.2015, p. 29.](#))]

---

**Textual Amendments**

- F2** Substituted by [Decision \(EU\) 2016/21 of the European Central Bank of 23 December 2015 amending Decision ECB/2008/17 laying down the framework for joint Eurosystem procurement \(ECB/2015/51\).](#)

**Changes to legislation:**

There are currently no known outstanding effects for the Decision of the European Central Bank of 17 November 2008 laying down the framework for joint Eurosystem procurement (ECB/2008/17) (2008/893/EC).