



Public Libraries and Museums Act 1964

1964 CHAPTER 75

The public library service

1 Secretary of State to superintend library service.

- (1) From the commencement of this Act it shall be the duty of the Secretary of State to superintend, and promote the improvement of, the public library service provided by local authorities in England and Wales, and to secure the proper discharge by local authorities of the functions in relation to libraries conferred on them as library authorities by or under this Act.
- (2) Every library authority shall furnish such information, and provide such facilities for the inspection of library premises, stocks and records, as the Secretary of State may require for carrying out his duty under this section.

Modifications etc. (not altering text)

- C1** [S. 1\(2\)](#): functions of local authority not to be sole responsibility of an executive of the authority (E.) (16.11.2000) by virtue of [S.I. 2000/2853](#), reg. 4(1), [Sch. 3](#)

^{F1}2 National Advisory Councils.

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Textual Amendments

- F1** [S. 2](#) repealed (17.3.2015) by [The Public Bodies \(Abolition of the Library Advisory Council for England\) Order 2015](#) (S.I. 2015/850), arts. 1(2), [3\(1\)](#)

Changes to legislation: There are currently no known outstanding effects for the Public Libraries and Museums Act 1964, Cross Heading: The public library service. (See end of Document for details)

3 Regional councils for inter-library co-operation.

- (1) As soon as may be after the commencement of this Act, the Secretary of State shall by order designate as library regions areas together extending to the whole of England and Wales.
- (2) The Secretary of State, after consultation with the library authorities within the region, shall make a scheme for each library region providing—
 - (a) for the constitution, incorporation and functioning of a library council for the region consisting of persons representing each of those authorities and such other persons as may be provided for by the scheme, and having a duty to make and supervise the working of arrangements for facilitating the co-operation of those authorities with one another and with other bodies within or outside the region having functions in relation to libraries; and
 - (b) for the observance by each of those authorities of any requirements made by the library council, including requirements as to the payment by the authority of contributions towards the expenses of the council,
 and containing such other provisions directed to the promotion of inter-library co-operation within and outside the region as may appear to the Secretary of State to be expedient.
- (3) At least a majority of the library council for a region shall consist of members of library authorities within the region, and an authority none of whose members is included in the library council shall be represented on the council by such of the persons so included as may be determined in accordance with the scheme establishing the council.
- (4) A power conferred by this section to make an order or scheme shall be exercisable by statutory instrument, which shall be subject to annulment in pursuance of a resolution of either House of Parliament; and an order or scheme made under this section may be varied or revoked by a further order or scheme thereunder:

Provided that before varying or revoking a scheme the Secretary of State shall consult the library council in question as well as the relevant library authorities.

- (5) The Secretary of State may, with a view to improving the efficiency of the public library service or promoting its development, require any library council established under this section to enter into and carry into effect arrangements with another such council or with any other body having functions in relation to libraries.

4 Library authorities and areas.

- (1)^{F2}
- (2) The functions of a library authority as such shall be exercisable within an area (in this Act referred to as a “library area”) consisting of the administrative area of the authority, or^{F3} . . .
^{F3}
 in the case of a joint board established under section 5 below, consisting of the areas which, if the authorities constituting the board were library authorities, would form their library areas,
 and may also be exercised elsewhere than within its library area if the authority thinks fit.

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[^{F4}(3) In Wales, county councils and county borough councils shall, subject to section 5 below, be library authorities for the purposes of this Act.]

Textual Amendments

- F2** Ss. 4(1), 6(1)–(4), 15(4), 18, 21(2) repealed by Local Government Act 1972 (c. 70), **Sch. 30**
- F3** S. 4(2) from “-(a)-(b)” repealed (1.4.1996) by 1994 c. 19, s. 66(6)(8), Sch. 16 para. 24(1)(a), **Sch. 18** (with ss. 54(5)(7), 55(5), 66(7), Sch. 17 paras. 22(1), 23(2)); S.I. 1996/396, art. 4, **Sch. 2**
- F4** S. 4(3) added (1.4.1996) by 1994 c. 19, s. 66(6), **Sch. 16 para. 24(2)** (with ss. 54(5)(7), 55(5), 66(7), Sch. 17 paras. 22(1), 23(2)); S.I. 1996/396, art. 4, **Sch. 2**

5 Joint boards.

(1) The Secretary of State may with the agreement of two or more library authorities by order provide for the formation of a joint board consisting of those authorities, which, from the date on which it begins to exercise its functions, shall be a library authority in lieu of those authorities; and without prejudice to the operation of [^{F5}section 241 of the ^{M1}Local Government Act 1972] (which authorises the application of that Act to joint boards) the order may provide for the incorporation of the joint board, for its procedure (including quorum), and for the manner in which its expenses are to be defrayed.

[^{F5}The said section 241] shall apply to the formation under this section of a joint board comprising the Common Council of the City of London as if the Common Council were a local authority within the meaning of [^{F5}the said Act of 1972].

(2) On the date on which a joint board established under this section begins to exercise its functions—

- (a) the library officers of the authorities constituting the board shall by the operation of this provision be transferred to and become officers of the joint board; and
- (b) the library assets and liabilities of those authorities shall, save as may be otherwise provided by the order setting up the board, be transferred by the operation of this provision to the board.

(3) The Secretary of State may on the application of an authority comprised in a joint board established under this section by order provide for the dissolution of the board, and on its dissolution the authorities constituting the board shall again become library authorities:

^{F6} . . .

(4) On the dissolution of a joint board established under this section—

- (a) each library officer of the board shall by the operation of this provision—
 - (i) where at the formation of the board he was a library officer of one of the authorities which on the dissolution of the board again become library authorities, be transferred to and again become an officer of that authority;
 - (ii) in any other case be transferred to and become an officer of such authority (being one of the authorities which on the dissolution of the board again become library authorities) as may be agreed between those authorities or, in default of agreement, determined by the Secretary of State;

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- (b) the library assets and liabilities of the board shall be divided among the said authorities as provided by the order dissolving the board.

Textual Amendments

F5 Words substituted by virtue of [Local Government Act 1972 \(c. 70\)](#), s. **272(2)**

F6 [S. 5\(3\)](#) proviso repealed (1.4.1996) by [1994 c. 19](#), s. [66\(6\)\(8\)](#), [Sch. 16 para. 24\(1\)\(b\)](#), [Sch. 18](#) (with ss. [54\(5\)\(7\)](#), [55\(5\)](#), [66\(7\)](#))[Sch. 17 paras. 22\(1\), 23\(2\)](#); S.I. 1996/396, art. 4, [Sch. 2](#)

Marginal Citations

M1 [1972 c. 70](#).

^{F7}6

Textual Amendments

F7 [S. 6](#) repealed (1.4.1996) by [1994 c. 19](#), s. [66\(6\)\(8\)](#), [Sch. 16 para. 24\(1\)\(c\)](#), [Sch. 18](#) (with ss. [54\(5\)\(7\)](#), [55\(5\)](#), [66\(7\)](#), [Sch. 17 paras. 22\(1\), 23\(2\)](#)); S.I. 1996/396, art. 4, [Sch. 2](#)

7 General duty of library authorities.

- (1) It shall be the duty of every library authority to provide a comprehensive and efficient library service for all persons desiring to make use thereof, . . . ^{F8}

Provided that although a library authority shall have power to make facilities for the borrowing of books and other materials available to any persons it shall not by virtue of this subsection be under a duty to make such facilities available to persons other than those whose residence or place of work is within the library area of the authority or who are undergoing full-time education within that area.

- (2) In fulfilling its duty under the preceding subsection, a library authority shall in particular have regard to the desirability—
 - (a) of securing, by the keeping of adequate stocks, by arrangements with other library authorities, and by any other appropriate means, that facilities are available for the borrowing of, or reference to, books and other printed matter, and pictures, gramophone records, films and other materials, sufficient in number, range and quality to meet the general requirements and any special requirements both of adults and children; and
 - (b) of encouraging both adults and children to make full use of the library service, and of providing advice as to its use and of making available such bibliographical and other information as may be required by persons using it; and
 - (c) of securing, in relation to any matter concerning the functions both of the library authority as such and any other authority whose functions are exercisable within the library area, that there is full co-operation between the persons engaged in carrying out those functions.

Changes to legislation: There are currently no known outstanding effects for the Public Libraries and Museums Act 1964, Cross Heading: The public library service. (See end of Document for details)

Textual Amendments

F8 Words repealed by [Local Government Act 1972 \(c. 70\)](#), [Sch. 30](#)

8 Restriction on charges for library facilities.

(1) Except as provided by this section, no charge shall be made by a library authority (otherwise than to another library authority) for library facilities made available by the authority.

[^{F9}(2) Subject to subsections (3) and (4) below, the [^{F10}Secretary of State] may by regulations—

- (a) authorise library authorities to make charges for such library facilities made available by them as may be specified in the regulations; and
- (b) make such provision as regards charges by library authorities for library facilities, other than provision requiring the making of charges, as he thinks fit.

(3) Nothing in any regulations under this section shall authorise any charges to be made by a library authority for lending any written material to any person where—

- (a) it is the duty of the authority under section 7(1) above to make facilities for borrowing available to that person;
- (b) the material is lent in the course of providing such facilities to that person on any library premises;
- (c) the material is lent in a form in which it is readable without the use of any electronic or other apparatus; and
- (d) that person is not a person who has required any such apparatus to be used, or made available to him, for putting the material into such a form in order that he may borrow it; but this subsection shall not prevent any regulations under this section from authorising the making of charges in respect of the use of any facility for the reservation of written materials or in respect of borrowed materials which are returned late or in a damaged condition.

(4) Nothing in any regulations under this section shall authorise any charges to be made by a library authority for making facilities available for any person to do any of the following on any library premises, that is to say—

- (a) reading the whole or any part of any of the written materials for the time being held by the authority in a form in which they are readable without the use of any electronic or other apparatus or in microform;
- (b) consulting (whether or not with the assistance of any such apparatus or of any person) such catalogues, indexes or similar articles as are maintained, in any form whatever, exclusively for the purposes of that authority's public library service.

(5) Without prejudice to the generality of subsection (2) above, the power to make regulations under this section shall include power—

- (a) to confer a discretion as to the amount of any charge made under the regulations;
- (b) to provide for such a discretion to be exercisable subject to such maximum amount or scale of maximum amounts as may be specified in or determined under the regulations;

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- (c) to require library authorities to take such steps as may be specified or described in the regulations for making the amounts of their charges for library facilities known to the public;
 - (d) to make such other incidental provision and such supplemental, consequential and transitional provision as the [^{F10}Secretary of State] thinks necessary or expedient; and
 - (e) to make different provision for different cases, including different provision in relation to different persons, circumstances or localities.
- (5A) The power to make regulations under this section shall be exercisable by statutory instrument; and no regulations may be made under this section unless a draft of them has been laid before and approved by a resolution of each House of Parliament.]

(6) ^{F11}

[^{F12}(7) In this section—

“library premises” means—

- (a) any premises which are occupied by a library authority and are premises where library facilities are made available by the authority, in the course of their provision of a public library service, to members of the public;
- (b) any vehicle which is used by a library authority for the purpose of providing such a service and is a vehicle in which facilities are so made available;

^{F13} . . .

and

“written material” means—

- (a) any book, journal, pamphlet or other similar article; or
- (b) any reprographic copy (within the meaning of the Copyright, Designs and Patents Act 1988) of any article falling within paragraph (a) above or any other reproduction of such an article made by any means whatever.]

Subordinate Legislation Made

P1 [S. 8\(2\)\(5\)\(5A\)\(7\)](#): s. 8(5A) (with s. 8(2)(5)(7)) power exercised (3.12.1991) by [S.I. 1991/2712](#)

Textual Amendments

F9 [S. 8\(2\)–\(5A\)](#) substituted (1.1.1992) for s. 8(2)–(5) by [Local Government and Housing Act 1989](#) (c. 42, SIF 81:1), [s. 154\(1\)](#); [S.I. 1991/2940](#), [art. 2](#)

F10 Words in [s. 8\(2\)\(5\)\(d\)](#) substituted (3.7.1992) by [S.I. 1992/1311](#) art. 12(2), Sch. 2 para. 3(a)

F11 [S. 8\(6\)](#) repealed (1.12.1996) by [The Copyright and Related Rights Regulations 1996](#) (S.I. 1996/2967), [art. 11\(7\)](#)

F12 [S. 8\(7\)](#) inserted (1.1.1992) by [Local Government and Housing Act 1989](#) (c. 42, SIF 81:1), [s. 154\(2\)](#); [S.I. 1991/2940](#), [art. 2](#)

F13 Words in [s. 8\(7\)](#) repealed (3.7.1992) by virtue of [S.I. 1992/1311](#) art. 12(2), Sch. 2 para. 3(b)

9 Contributions and grants.

- (1) A library authority may make contributions towards the expenses of another library authority or of any other person providing library facilities for members of the public.

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- (2) The Secretary of State may make grants to any body which maintains book catalogues or indexes to which all library authorities are permitted to refer, or otherwise makes available to all library authorities facilities likely to assist them in the discharge of their duty under section 7(1) above.

10 Default powers of Secretary of State.

- (1) If—
- (a) a complaint is made to the Secretary of State that any library authority has failed to carry out duties relating to the public library service imposed on it by or under this Act; or
 - (b) the Secretary of State is of opinion that an investigation should be made as to whether any such failure by a library authority has occurred,
- and, after causing a local enquiry to be held into the matter, the Secretary of State is satisfied that there has been such a failure by the library authority, he may make an order declaring it to be in default and directing it for the purpose of removing the default to carry out such of its duties, in such manner and within such time, as may be specified in the order.
- (2) If a library authority with respect to which an order has been made under the preceding subsection fails to comply with any requirement of the order, the Secretary of State, instead of enforcing the order by mandamus or otherwise,—
- ^{F14}(a)
 - (b) if the authority is a joint board, may make an order providing that on a date specified therein the board shall be dissolved and—
 - (i) that on its dissolution the authorities constituting the board, . . . ^{F15} . . . ^{F16}, shall again become library authorities;
 - ^{F17}(ii)
 - (iii) that the functions relating to the public library service of such of those library authorities as may be specified in that behalf in the order shall be transferred to the Secretary of State, or
 - (c) in any other case, may make an order providing that the functions of the authority relating to the public library service shall be transferred to the Secretary of State.
- (3) A power conferred by subsection (2) above to make an order shall be exercisable by statutory instrument, which shall be subject to annulment in pursuance of a resolution of either House of Parliament.
- (4) Where functions of a library authority have been transferred to the Secretary of State under subsection (2) above he may at any time by order transfer those functions back to the authority, and the order may contain such supplemental provisions as may appear to him to be expedient for that purpose.
- (5) Section 324 of the ^{M2}Public Health Act 1936 (which relates to expenses incurred in exercising the functions of a body in default under that Act) shall apply in relation to expenses incurred by the Secretary of State in exercising the functions of a library authority as if the Secretary of State were the Minister therein referred to and the reference to a local authority included any library authority.

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Textual Amendments

- F14** S. 10(2)(a) repealed (1.4.1996) by 1994 c. 19, s. 66(6)(8), Sch. 16 para. 24(1)(d)(i), **Sch. 18** (with ss. 54(5)(7), 55(5), 66(7)Sch. 17 paras. 22(1), 23(2)); S.I. 1996/396, art. 4, **Sch. 2**
- F15** Words in s. 10(2)(b)(i) repealed (1.4.1996) by 1994 c. 19, s. 66(6)(8), Sch. 16 para. 24(1)(d)(ii), **Sch. 18** (with ss. 54(5)(7), 55(5), 66(7)Sch. 17 paras. 22(1), 23(2)); S.I. 1996/396, art. 4, **Sch. 2**
- F16** Words repealed by Local Government Act 1972 (c. 70), **Sch. 30**
- F17** S. 10(2)(b)(ii) repealed (1.4.1996) by 1994 c. 19, s. 66(6)(8), Sch. 16 para. 24(1)(d)(ii), **Sch. 18** (with ss. 54(5)(7), 55(5), 66(7)Sch. 17 paras. 22(1), 23(2)); S.I. 1996/396, art. 4, **Sch. 2**

Modifications etc. (not altering text)

- C2** Functions of the Secretary of State under s. 324 of the Public Health Act 1936 so far as exercisable by virtue of s. 10(5) of this Act and so exercisable in relation to England, exercisable from 29.4.1986 to 2.7.1992 by the Lord President of the Council and as from 3.7.1992 again exercisable by the Secretary of State, by virtue of **S.I. 1979/907, art. 4**; 1981/207, art. 2, Sch. 1 Pt. 1; 1983/879, art. 5; 1984/1814, arts. 2(1), 7, Sch. 1 Pt. I; 1986/600, arts. 2(1), 7, Sch. 1 Pt. I; 1992/1311 arts. 3, 12(4), Sch. 1

Marginal Citations

- M2** 1936 c. 49.

11 Supplemental provisions as to transfers of officers, assets and liabilities.

- (1) A library authority to which an officer is transferred by the operation of any provision of this Act shall be under a duty to secure that—
- (a) so long as he continues in the employment of the authority by virtue of the transfer and until he is served with a statement in writing of new terms and conditions of employment, he enjoys terms and conditions of employment not less favourable than those he enjoyed immediately before the date of transfer; and
 - (b) the said new terms and conditions are such that—
 - (i) so long as he is engaged in duties reasonably comparable to those in which he was engaged immediately before the date of transfer, the scale of his salary or remuneration, and
 - (ii) the other terms and conditions of his employment,
 are not less favourable than those he enjoyed immediately before the date of transfer.
- (2) [^{F18}Section 255 of the ^{M3}Local Government Act 1972] shall apply as respects persons—
- (a) who suffer loss of employment or loss or diminution of emoluments in consequence of their transfer by the operation of any provision of this Act,
^{F19}
 - ^{F19}(b)
- as it applies in the cases there provided.
- (3) Where any library officers or library assets and liabilities have been transferred by the operation of this Act from one local authority to another, those authorities may by agreement provide for the making of such adjustments in relation to their respective property, rights and liabilities as appear to them to be desirable having regard to the transfer, and any such agreements may in particular provide for the making of payments by either party thereto.

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- (4) Where it appears to the Secretary of State that having regard to any such transfer it is desirable that any such adjustment as is mentioned in subsection (3) above (including any payment by either of the authorities concerned) should be made, he may, subject to any agreement made under that subsection and after consultation with the authorities concerned, by directions make provision for that adjustment.
- (5) Where any question arises as to whether any library officers or library assets and liabilities have been transferred by the operation of this Act from one local authority to another, that question shall be determined by the Secretary of State.
- (6) The provisions of Schedule 1 to this Act shall have effect as respects superannuation and other benefits in the cases there provided.

Textual Amendments

- F18** Words substituted by virtue of [Local Government Act 1972 \(c. 70\), s. 208\(3\)\(f\)](#)
- F19** [S. 11\(2\)\(b\)](#) and the word “or” immediately before it repealed (1.4.1996) by [1994 c. 19, s. 66\(6\)\(8\)](#), [Sch. 16 para. 24\(1\)\(e\)](#), [Sch. 18](#) (with ss. [54\(5\)\(7\)](#), [55\(5\)](#), [66\(7\)](#), [Sch. 17 paras. 22\(1\)](#), [23\(2\)](#)); [S.I. 1996/396](#), art. 4, [Sch. 2](#)

Marginal Citations

- M3** [1972 c. 70](#).

Changes to legislation:

There are currently no known outstanding effects for the Public Libraries and Museums Act 1964, Cross Heading: The public library service.